

Notice is hereby given that an ordinary meeting of the Horowhenua District Council will be held on:

Date: Wednesday 23 May 2018 & Thursday 24 May 2018
Time: 12.00 pm
Meeting Room: Council Chambers
Venue: 126-148 Oxford St
Levin

Council

OPEN AGENDA

MEMBERSHIP

Mayor	Mr Michael Feyen	
Deputy Mayor	Mr Wayne Bishop	
Councillors	Mr Ross Brannigan	
	Mr Ross Campbell	
	Mr Neville Gimblett	
	Mr Barry Judd	
	Mrs Victoria Kaye-Simmons	
	Mrs Jo Mason	
	Mrs Christine Mitchell	
	Ms Piri-Hira Tukapua	
	Mr Bernie Wanden	
Reporting Officer	Mr David Clapperton	(Chief Executive)
Meeting Secretary	Mrs Karen Corkill	
	Ms Sharon Bowling	

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Te Awahou Nieuwe Stroom, Foxton,
Shannon Service Centre/Library, Plimmer Terrace, Shannon
and Te Takeretanga o Kura-hau-pō, Bath Street, Levin

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1 Apologies

2 Public Participation

Notification to speak is required by **5.00 pm on the day prior to the meeting**. Further information is available on www.horowhenua.govt.nz or by phoning 06 366 0999.

See over the page for further information on Public Participation.

3 Late Items

To consider, and if thought fit, to pass a resolution to permit the Council to consider any further items which do not appear on the Agenda of this meeting and/or the meeting to be held with the public excluded.

Such resolution is required to be made pursuant to Section 46A(7) of the Local Government Official Information and Meetings Act 1987, and the Chairperson must advise:

- (i) The reason why the item was not on the Agenda, and
- (ii) The reason why the discussion of this item cannot be delayed until a subsequent meeting.

4 Declarations of Interest

Members are reminded of their obligation to declare any conflicts of interest they might have in respect of the items on this Agenda.

5. Confirmation of Minutes – 2 & 3 May 2018

6 Announcements

Public Participation (further information):

The ability to speak at Council and Community Board meetings provides the opportunity for members of the public to express their opinions/views to Elected Members as they relate to the agenda item to be considered by the meeting.

Speakers may (within the time allotted and through the Chairperson) ask Elected Members questions as they relate to the agenda item to be considered by the meeting, however that right does not naturally extend to question Council Officers or to take the opportunity to address the public audience be that in the gallery itself or via the livestreaming. Council Officers are available to offer advice too and answer questions from Elected Members when the meeting is formally considering the agenda item i.e. on completion of Public Participation.

Meeting protocols

1. All speakers shall address the Chair and Elected Members, not other members of the public be that in the gallery itself or via livestreaming.
2. A meeting is not a forum for complaints about Council staff or Council contractors. Those issues should be addressed direct to the CEO and not at a Council, Community Board or Committee meeting.
3. Elected members may address the speaker with questions or for clarification on an item, but when the topic is discussed Members shall address the Chair.
4. All persons present must show respect and courtesy to those who are speaking and not interrupt nor speak out of turn.
5. Any person asked more than once to be quiet will be asked to leave the meeting.

Long Term Plan 2018-2038 Deliberations - Management Overview

File No.: 18/288

1. Purpose

To present to Council a management overview of the context and matters that are relevant to the deliberations of Long Term Plan 2018-2038.

2. Recommendation

- 2.1 That Report 18/288 Long Term Plan 2018-2038 Deliberations - Management Overview be received.
- 2.2 That this decision is recognised as not significant in terms of S76 of the Local Government Act.
- 2.3 That Council accepts / does not accept Management advice on the issues identified by Management since adoption of the Long Term Plan 2018-2038 Consultation Document and Supporting Information.

3. Overview

Procedure

This Management Overview Report is intended to help set the scene for the matters that form part of the Long Term Plan 2018-2038 deliberations. This report strives to make the Council's starting point clear and set out those matters that have been identified post the adoption of the Long Term Plan 2018-2038 Consultation Document and Supporting Information in February 2018 and includes a recommendation for these matters to be incorporated into final Long Term Plan. The report also collectively identifies the specific funding requests that have been presented to Council through the consultation and submission process.

In the individual deliberation reports that follow this overview report, readers will notice that the topics addressed by Officers contain a mixture of Recommendations and Actions. Recommendations have been suggested where the outcome requires a resolution of Council. For matters typically operational in nature that do not require a resolution of Council to implement them, these have been identified as Actions and will be followed up by Officers. In a number of cases the submission requests relate to matters that fall outside the Long Term Plan and Officers have been unable to offer recommendations as part of this process.

Background

The 2018-2038 LTP represents a first for the Horowhenua District Council in that it is the first time the Council has prepared a 20 year plan. Previously this Council has prepared 10 year LTPs which is consistent with the minimum period required by legislation.

The 2018-2038 LTP Consultation Document was the compilation of approximately seven months of Council briefings and information that has been presented to Council and followed a community pre-engagement process that ran between September and November 2017.

Council adopted the LTP 2018-2038 Consultation Document and Supporting Information on 19 February 2018. A formal consultation and submission process followed with five community consultation events held enabling members of the community to engage with Officers and Elected members.

The LTP 2018-2038 Consultation Document as it is required to do under the Local Government Act, focused on the key challenges the Council was seeking community feedback on as well as some policy updates, these included

- Property: The future of community halls.
- Foxton Pool: Season length of the Foxton Pool.
- Water Supply and Wastewater: Providing new drinking water supply and wastewater to our growing settlements.
- Shannon Community Centre
- Water Sustainability
- Infrastructure Strategy
- Financial Strategy
- Revenue and Financing Policy
- Remissions of Rates on Maori Freehold Land Policy.

As part of the LTP 2018-2038 Consultation Document and supporting information, Council consulted the community on a proposed rate increase for year 1 of 6.53%.

Submissions closed on 26 March 2018 with Council receiving a total of 244 submissions. Hearings were held on the 2 and 3 of May 2018 with 65 submitters presenting their submissions to Council. Prior to the hearings, submitters who were speaking at the hearing were provided with Draft Officer Responses and Recommendations to their submissions.

This report forms part of a suite of reports that Officers have compiled to provide advice to Elected Members to inform their deliberations on the submissions received. Following the deliberations and associated resolutions of Council, the final LTP document will be compiled, audited by Audit NZ and presented to Council for adoption on 27 June 2018.

As Council went through the formal consultation process, and in particular as it considered submissions and heard from submitters at the hearings officers observed and listened actively to all Elected Members and submitters. Throughout this process and from discussions with individual Elected Members and the Chief Executive Relationship Committee it was gleaned that there was little appetite amongst Elected Members for rate increases over and above that provided for in the draft LTP Consultation Document. Rates affordability was a strong message from many submitters and to that end officers interpreted a need to provide Council with options for an overall increase in rate requirement less than that provided for in the draft LTP Consultation Document.

That of course is a challenging exercise. On the one hand we have submitters raising the issue of rates affordability and the other we have submitters asking Council to do more. That coupled with issues uncovered by management subsequent to the publishing of the draft LTP Consultation Document and the need to create capacity for Council's Growth Response work programme (which has until now been funded from existing budgets) makes for an extremely difficult task.

Council Officers have modelled the following;

- Changes in depreciation following an asset revaluation which lengthened the life cycle of some roading components so reducing the Annual depreciation requirement for roading assets
- The effect of the change in the FAR to 59% enabling Council to have the capacity to increase roading projects that were envisaged as part of the government GPS on local roads
- Balance sheet and operation effect of \$9m of current year capital projects to be carried forward to Year 1 of the LTP
- Budget savings identified by managers of \$149k

Officers have not modelled the effect of any project or cost adjustment for Section 4 "Management submission" itemised below, or section 5 being the funding request received from various organisations through the submission process.

This leaves the rate increase at 5.58% made up in broad terms of;

- | | | |
|---|------------|-------|
| • Increase in depreciation funded from rates | \$1,140k | 3.24% |
| • Increase in external interest costs funded from rates | \$ 142k 0. | 40% |

- | | | |
|---|----------|-------|
| • The remainder (essentially inflation increases to maintain LOS) | \$ 678k | 1.93% |
| • Total | \$1,961k | 5.58% |

The changes itemized in topics 1 through 3 have had the effect of reducing the rate requirement, our starting debt levels and the “Balance the Budget” prudential bench mark. The latter has changes significantly and has been itemised in the last paragraph of Topic 2 analysis.

If Council accepts the management submission, in section 4, and officers suggestions regarding the funding requests, in section 5, the rates requirement will be;

1. Year 1 - 6.24% against the Draft LTP proposal of 6.53% and a Financial Strategy Limit of \$7.53%
2. Year 2 - 7.68% against the Draft LTP proposal of 5.97% and a Financial Strategy Limit of \$6.97%
3. Year 3 - 6.82% against the Draft LTP proposal of 5.40% and a Financial Strategy Limit of \$6.40%

Note the year 2 rate is high due to the carry forward projects from the current year to year 1 and the loan servicing costs thereof.

The Financial strategy had the goal of managing growth while living within our means. The focus of the strategy was to balance the budget and maintain an operational surplus by year 4. At the starting point described above, **before** adding in the operational costs increases from the management submission and the funding requests, Council has brought this goal of balancing the budget back to year 3. However, with the operational impacts that will occur from the deliberations this may well change.

The largest contributor to the deficits described in the draft LTP Financial Strategy was increased funded depreciation. This increase was from the combined effect of asset revaluation changes as well as Council’s desire to progressively increase funded depreciation to get to the point of fully funding depreciation. Fully funded depreciation allows Council to rate fund asset renewals instead of the current practice of partially funding 3 waters asset renewals from borrowing. This is especially necessary for Council to gain the borrowing capacity to fund the future capital costs of growth.

Leading up to the actual capital expenditure for growth occurring, Council needs to fund the operational effects of growth as well. This has not been factored into the 1.93% of cost increases (shown above) that are essentially maintaining our current levels of service, except Roding. Note that 0.9% of the 1.93% increase relates to increased operational costs related to Land Transport projects. These projects will give effect to the government’s desire to increase safety and other improvements on local roads detailed in the objectives outline in the GPS on Land Transport.

4 Issues Identified by Management since Draft LTP Adoption

During the period between Council adopting the Long Term Plan 2018-2038 Consultation Document, Supporting Information, and Council Deliberations on the submissions to the Long Term Plan, Officers have identified a series of items that are recommended as amendments to the Plan.

Many of these represent costs that Council is already committed to as a result of compliance and giving effect to Government Policy direction (e.g. Transport GPS) previous decisions (e.g. Heritage Incentives and Jack Allen House) and other unavoidable costs such as increased insurance premiums.

Topic 1: Valuation of Infrastructure Assets

Summary

Since the Draft LTP document was produced Council has revalued its infrastructural assets. Part of this was a reassessment of the useful lives on Roding components. This has reduced the

depreciation expense (which is only partially funded from rates, refer to Topic 2) for Roothing by \$917k, but the 3 waters depreciation has increased by \$399k, the net effect is to reduce Council's depreciation expenditure by \$518k.

Analysis

This has had a minimal effect on the Roothing rate as Council was only funding the local share of the renewals, but has increased the rate for Water \$186k, Wastewater \$221k and reduced Stormwater \$8k. The other effect of this is on the Balance Budget prudential benchmark described below under topic 2 analysis.

Topic 2: NZTA Funding Change

Summary

NZTA have advised Council that the Funding Assistance Rate (FAR, subsidy for Roothing maintenance and renewals) has increased from the 1st July from 54% to 59% and remain at 59% rather than the phased increase of 1% per year to finally reach 59% in the 2023/24 year.

Analysis

This acceleration of the FAR subsidy would have decreased the operational and capital costs for the Land Transport (Roothing) Activity. Therefore, for year 1 the FAR share of renewals has increased by \$167k (i.e. we will receive this much extra capital subsidy to pay for renewals). The rate funded depreciation has also decreased, with the combined effect of topic 1 and 2, by \$166k. The FAR subsidy for Roothing operational costs has increased by \$136k. Overall the Roothing rate would have decreased by \$317k from what was estimated in the draft LTP. However, in keeping with the Government and NZTA's desire to use this increased capacity to implement the strategy as outlined in the Land Transport GPS, the budget for the Roothing Rate has remain unchanged from what was in the draft LTP.

The effect of the combined impact of topic 1 and 2, has reduced the Balanced Budget prudential benchmark deficit in year one from \$1,114k to surplus of \$251k, reduced the year two deficit from to \$1,343k to \$551k and year 3 from a deficit of \$645k to a surplus of \$306k. This improvement has been caused by the decrease in depreciation expense with only change in rate funded depreciation combined with the increase in FAR subsidy by the change in the FAR rate from 54% to 59%. Note that the operational effect of any decision made in the Deliberation Meetings for the projects described below will change this profile negatively.

Topic 3: Balance Sheets

Summary

Every year, between the draft Annual Plan/LTP and the Final, we recast the opening balance sheet to reflect the carry forward of any capital projects that are not going to be completed in the current year but will be completed in year 1. The effect of this is to reduce the opening borrowing figure and reduce the debt servicing in year 1, with a positive downward effect on the rate requirement in year 1.

Analysis

This year the carry forward projects total \$9m of which;

- \$3m are renewals primarily funded from rates funded reserves,
- \$4m are Level of Service (new assets) which are primarily funded from loans, and
- \$2m are for the provision of Growth related assets also funded from loans.

This has had a combined effect of reducing external interest costs in year 1 by \$441k. However, not all of this is rate funded as Water-by-meter and Fees and charges income contribute to funding Interest costs.

However, as was discussed at the Finance, Audit and Risk Subcommittee meeting 16 May 2018, moving this \$9m in carry forward projects increases the borrowing requirement in year 1 which will increase the rates in year 2. Also, the increase to the capital works programme for year 1 of this magnitude is unrealistic. Council officers are looking at “cascading” the capital projects from year 1 to year 2 and beyond to bring the programme back to what is realistically able to be done. At the time of writing this report, this “cascading” has not been completed.

Topic 4: Insurance Premiums

Summary

The Insurance market world-wide has “tightened” due to the 330 natural disasters in the 2017 year which increased claims by 93% over the long-run average. This has meant that many insurance companies made losses. This coupled with the fear that, with climate change, this level of disaster may become the norm, has meant that insurance premiums have risen. Our brokers have estimated that insurance premiums for Materials Damage insurance and Disaster Insurance will increase by about 25% for the first 2 years of the LTP before plateauing.

Analysis

Total cost increase: \$150,000

Timeframe:

OPEX Yr1 2018-19	OPEX Yr2 2019-20	OPEX Yr3 2020-21
\$75,000	\$75,000	0

Topic 5: Heritage Incentives

Summary

In a final review of the Long Term Plan budget, it was determined that \$50,000 per annum until 2021/22 used to fund the newly established Heritage Incentives was omitted from the Strategic Planning Activity’s budget. This was a result of an oversight when Officers were undergoing a process to determine which Activity would be responsible for administering the fund. \$45,000 can be carried over from 2017/18 that has not been used, due to the process for allocating the funds being completed in the second half of the current financial year. The first round of the heritage fund grants will not open until July 2018, leaving only the consent reimbursement/waiver to be used between now and the end of the current financial year.

Analysis

Total cost increase: \$105,000

Timeframe:

OPEX Yr1 2018-19	OPEX Yr2 2019-20	OPEX Yr3 2020-21
\$5,000	\$50,000	\$50,000

Topic 6: Parateo Project

Summary

Council is considering an upgrade of Seaview Gardens, in consultation with local Iwi and the Foxton Community Board, as part of the installation of the new reservoir at Seaview Gardens.

Funding for this work has previously been omitted from the Long Term Plan budget, but with increased stakeholder interest this project has become more of a priority to get underway.

Analysis

Whilst an initial consultation has been undertaken by Boffa Miskell in terms of the initiative, no budget is currently in place to deliver the project. From a strategic perspective the upgrade will create a destination site bringing a further dimension to the Te Awahou offering that profiles Iwi history and culture relating to Seaview Gardens.

Costs are estimated at \$1,080,000 over the first five years of the LTP (2018 – 2019 to 2022-2023).

Total cost increase: \$ 1,080,000

Timeframe:

CAPEX Yr1 2018-19	CAPEX Yr2 2019-20	CAPEX Yr3 2020-21	CAPEX Yr4 2021-22	CAPEX Yr5 2022-23
\$ 30,000	\$ 50,000	\$ 300,000	\$ 250,000	\$ 450,000

Topic 7: Avenue Road Cemetery Upgrade

Summary

There is an impending shortfall in interment space at The Avenue Cemetery. The statistics suggest that there is approximately 28 months of interment space for ashes and approximately 18 months for full body interments. There is as a result a pressing need to facilitate additional interment space in what is Council's most actively used cemetery.

The necessary works have become apparent following a recent upgrade of Council's cemeteries database. Prior to the recent upgrade reporting options were limited and as such Officers did not have the statistical data to support the projections.

Analysis

Burial Capacity Avenue Cemetery

Type of Plot	Plots Remaining (No)	Interments 2016-2017 (No)	Capacity (months)
Ash interment	189	79	28 months
Burial interment	55	58	11 months

There is an existing budget of \$92,000 identified in year three (2020-2021) of the Long Term Plan for extensions to the Avenue cemetery. It is suggested this figure is moved forward to year one (2018-2019) and increased to \$252,000 to facilitate the laying out of additional interment plots at the cemetery in line with the pre-existing cemetery design.

Budget estimates are \$252,000 for 2018-2019 and \$1,200,000 over the first 10 years (2018-2028).

Income into the cemeteries line over the same 10 year period at current projections is estimated to be \$1,800,000.

Total cost increase: \$ 1,202,000

Timeframe:

CAPEX Yr1 2018-19	CAPEX Yr2 2019-20	CAPEX Yr3 2020-21	CAPEX Yr4 2021-22	CAPEX Yr5 2022-23	CAPEX Yr6 2023-24	CAPEX Yr7 2024-25	CAPEX Yr8 2025-26	CAPEX Yr9 2026-27	CAPEX Yr10 2027-28
\$252,000	-	-	\$ 250,000	-	-	\$ 250,000	-	-	\$450,000

Topic 8: Waikawa Beach Pedestrian Bridge

Summary

HDC engaged Calibre Consulting Structural Engineer to undertake an assessment of the footbridge across the Waikawa Stream at Waikawa Beach. The objective of the assessment was to undertake a condition assessment including identification of any structural weaknesses, and a capacity assessment of the existing superstructure.

This assessment was undertaken as an action item from the Annual Plan (2017-2018), and was completed post budget review for the Long Term Plan 2018-2038. The engineer concluded there is an immediate need to repair the foot bridge if it is to remain in use.

Analysis

The assessment concluded that main structural elements (steel members and piers) are adequate however failings in the secondary timber members are restricting the overall capacity of the bridge. In addition, significant maintenance of the main steel members is required. Immediate works to undertake temporary strengthening measures of the timber walkway and hand rail has been designed and priced at 40k. Design and specification to undertake maintenance of the steel members and final strengthening to achieve 100% capacity has not yet been undertaken, however it is estimated that this is likely to cost 250k.

It is suggested a total budget of \$290,000 is made available to undertake these works between July 2018 - Jun 2019 and Jul 2019 - Jun 2020.

Total cost increase: \$ 290,000

Timeframe:

CAPEX Yr1 2018-19	CAPEX Yr2 2019-20
\$ 40,000	\$ 250,000

Topic 9: Rent Contribution to Jack Allan Community Hub

Summary

Following the transfer of Jack Allen Community Hub from Jack Allan House (Durham Street) to the new premises, Council agreed to provide a sum of \$30,000 per year for three years, to contribute to rent of the new premises.

Since this decision occurred post-budget review it was omitted from the Long Term Plan budget.

Analysis

Total cost increase: \$ 90,000

Timeframe:

OPEX Yr1 2018-19	OPEX Yr2 2019-20	OPEX Yr3 2020-21
\$ 30,000	\$ 30,000	\$ 30,000

Topic 10: Increased funding for Community Development Grant

Summary

The current amount for the Community Development Grant is \$70,000 and it is proposed to increase total funding to \$95,000. The Community Funding and Recognition Committee recommend an increase to the funding for this Grant because the Committee receive more than three times the applications the Grant can fund.

Since the Community Funding and Recognition Committee recently made this request, it has not been budgeted for in the Long Term Plan 2018-2038.

Analysis

Total cost increase: \$487,500

Timeframe:

OPEX Yr1 2018-19	OPEX Yr2 2019-20	OPEX Yr3 2020-21	OPEX Yr4 2021-22	OPEX Yr5 2022-23	OPEX Yr6 2023-24	OPEX Yr7 2024-25	OPEX Yr8 2025-26	OPEX Yr9 2026-27	OPEX Yr10 2027-28
\$ 12,500	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000
OPEX Yr11 2028-29	OPEX Yr12 2029-30	OPEX Yr13 2030-31	OPEX Yr14 2031-32	OPEX Yr15 2032-33	OPEX Yr16 2033-34	OPEX Yr17 2034-35	OPEX Yr18 2035-36	OPEX Yr19 2036-37	OPEX Yr20 2037-38
\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000

Topic 11: Increased funding for International Representation Grant

Summary

The current amount for the International Representation Grant is \$5,000 and it is proposed to increase total funding to \$10,000. The Community Funding and Recognition Committee recommend an increase to the funding for this Grant so that they can support the number of qualifying applications that are received.

Since the Community Funding and Recognition Committee recently made this request, it has not been budgeted for in the 2018-2038 Long Term Plan.

Analysis

Total cost increase: \$97,500

Timeframe:

OPEX Yr1 2018-19	OPEX Yr2 2019-20	OPEX Yr3 2020-21	OPEX Yr4 2021-22	OPEX Yr5 2022-23	OPEX Yr6 2023-24	OPEX Yr7 2024-25	OPEX Yr8 2025-26	OPEX Yr9 2026-27	OPEX Yr10 2027-28
\$ 2,500	\$ 5,000	\$ 5,000	\$ 5,000	\$ 5,000	\$ 5,000	\$ 5,000	\$ 5,000	\$ 5,000	\$ 5,000
OPEX Yr11 2028-29	OPEX Yr12 2029-30	OPEX Yr13 2030-31	OPEX Yr14 2031-32	OPEX Yr15 2032-33	OPEX Yr16 2033-34	OPEX Yr17 2034-35	OPEX Yr18 2035-36	OPEX Yr19 2036-37	OPEX Yr20 2037-38
\$ 5,000	\$ 5,000	\$ 5,000	\$ 5,000	\$ 5,000	\$ 5,000	\$ 5,000	\$ 5,000	\$ 5,000	\$ 5,000

Recommendations

THAT Council acknowledges and includes an increase of \$5,000 per annum within the Long Term Plan's 20 year budget for International Representation Grants the in the Community Development Sub-activity.

Topic 12: Heritage Project Grant

Summary

This is a new Grant proposed by the Community Funding and Recognitions Committee. The Committee believe that this Grant is needed because heritage projects are not sufficiently catered for within the Community Development Fund. The fund will support the heritage aspects of the Arts, Culture & Heritage, and, Pride & Vibrancy Action Plans.

Since this was recently proposed by the Community Funding and Recognitions Committee, it has yet to be budgeted in the 2018-2038 Long Term Plan.

Analysis

Total cost increase: \$97,500

Timeframe:

OPEX Yr1 2018-19	OPEX Yr2 2019-20	OPEX Yr3 2020-21	OPEX Yr4 2021-22	OPEX Yr5 2022-23	OPEX Yr6 2023-24	OPEX Yr7 2024-25	OPEX Yr8 2025-26	OPEX Yr9 2026-27	OPEX Yr10 2027-28
\$ 2,500	\$ 5,000	\$ 5,000	\$ 5,000	\$ 5,000	\$ 5,000	\$ 5,000	\$ 5,000	\$ 5,000	\$ 5,000
OPEX Yr11 2028-29	OPEX Yr12 2029-30	OPEX Yr13 2030-31	OPEX Yr14 2031-32	OPEX Yr15 2032-33	OPEX Yr16 2033-34	OPEX Yr17 2034-35	OPEX Yr18 2035-36	OPEX Yr19 2036-37	OPEX Yr20 2037-38
\$ 5,000	\$ 5,000	\$ 5,000	\$ 5,000	\$ 5,000	\$ 5,000	\$ 5,000	\$ 5,000	\$ 5,000	\$ 5,000

Topic 13: Solway Park Pump Track

Summary

HDC has been working alongside the Neighbourhood Policing Team (NPT) and the Taitoko community for approximately 6 years on a number of improvements to Solway Park.

Late last year HDC supported the NTP grant application for \$112,500 of funding to build a new pump track at Solway Park. This application was successful and the NPT have secured 70k towards the project. It is suggested a budget of \$50,000 is made available in 2018-2019 to enable this project to go ahead and continue to develop the Park for the local community.

Since the NPT funding contribution was not secured during the initial Long Term Plan budget review, this project was omitted from the plan.

Analysis

Total cost increase: \$50,000

Timeframe:

CAPEX Yr1 2018-19
\$ 50,000

Topic 14: Christmas Decorations: Santa Statue Refurbishment

Summary

The large Santa statue which is erected in the New World car park at Christmas time is in need of repair.

This project was omitted from the 2018-2038 Long Term Plan, due to an oversight in budget Activity locations.

Analysis

Total cost increase: \$18,000

Timeframe:

CAPEX Yr1 2018-19
\$ 18,000

Overall Impact of Issue identified by Management

The following financial implications will occur if the recommended projects are adopted by Council.

Project	Impact on Rates Y1	Impact on Rates Y2	Impact on Rates Y3	Impact on Debt Y1	Impact on Debt Y2	Impact on Debt Y3
Recommended	0.54%	0.82%	0.62%	\$332k	\$352k	\$301

Recommendation

That Council accepts / does not accept Management advice on the issues identified by Management since adoption of the Long Term Plan 2018-2038 Consultation Document and Supporting Information.

5. Requests for Funding

Through submissions received to the Long Term Plan 2018-2038 Council received numerous specific funding requests from individuals and community groups as well as a number of requests from submitters for particular actions that would attract additional costs for Council. These requests where they have been specifically identified or able to be costed have been included in the table below. The table provides a brief description of the request, the cost and the year it

impacts and the type of cost, whether it is operational or capital. These requests have each been considered by officers in the relevant topic report and a cross reference is provided. The table is intended to provide the overall context for the funding requests. While individually many of them can seem minor, the cumulative total cost and rate impact needs to be considered when considering the individual items.

At the bottom of the table there is a summary of the total cost and rate impact over the first three years if they were to all be incorporated into the final adopted LTP.

Officers have been mindful of the direction received post hearings via the Chief Executive Relationship Committee, identifying that there was no appetite to have a final LTP with a rate increase above what was consulted on. With that in mind Officers have provided advice to the elected members in the topic reports on the matters contained in the table below. A number of the items have not been supported by Officers, while there have been a number that have been supported either in full or in part. The highlighted rows in the table below identify those items that based on the Officer's advice are supported in the deliberation topic reports.

No.	Description	Cost	Budget Type	Report & Topic No.
1	Research Coastal & River Dynamics - Waikawa Beach, Waitarere Beach & Foxton Beach	\$150,000 year 1	Operational	Parks & Property Topics 8, 10 & 26
2	Foreshore reserve development, by way of maintaining and enhancing the natural environmental	\$150,000 per annum from year 3	Capital	Parks & Property Topics 8 & 10
3	Beautification/environmental conservation programme within Waitarere Beach	\$20,000 years 3-7	Operational	Parks & Property –Topic 10
4	Security cameras at Waitarere Beach	\$3,500 per annum (Officer Support for \$2,000 per annum years 1-3)	Operational	Community Support- Topic 3
5	Swimming Programmes/assisted funding for rural school pools (annually)	\$10,000 per annum (Officer Support for \$10,000 per annum from existing Aquatics budgets)	Operational	Community Facilities – Topic 8
6	Benches along strategic feeder roads into Levin Town Centre	\$10,000 years 1-3	Capital	Parks & Property –Topic 3
7	Management and maintenance of the Ramsar site (annually)	\$20,000 years 1-3	Operational	Parks & Property –Topic 17
8	Producing a costed development plan for the Ramsar site, and its potential integration with the various land forms bordered by Carter Crescent, Holben Parade and Pinewood Road.	\$150,000 year 2	Capital	Parks & Property –Topic 17

9	Establish an environmental coordinator under the umbrella organisation Environmental Network	\$20,000 years 1-3	Operational	Parks & Property –Topic 19
10	Funding request from Playford Park Users Group for Additional Changing Rooms and Toilet Facilities	\$115,000 year 2	Capital	Parks & Property –Topic 20
11	Funding request from Playford Park Users Group for Improved Drainage for Field 2	\$100,000 year 2	Capital	Parks & Property –Topic 20
12	Funding request from Playford Park Users Group for Additional lighting for new designated training area.	\$120,000 year 2	Capital	Parks & Property –Topic 20
13	Install a toilet, shade and one BBQ at Hyde Park, and the installation of signage and benches/picnic tables on Te Maire Park.	\$125,000 year 3	Capital	Parks & Property –Topic 21
14	Provision of a range of play activities for children and youth to encourage more use of the Foxton Pool complex.	\$50,000 year 3	Capital	Community Facilities – Topic
15	Foxton Beach carpark - there is a need to reduce the current sand dunes and install a safe pathway for access to the carpark and beach for pedestrians.	\$80,000 year 2	Capital	Parks & Property –Topic 22
16	Save Our River Trust (SORT) funding	\$30,000 per annum years 1-3	Operational	Parks & Property –Topic 22
17	Budget of \$15,000 per year for Foxton Community Board for minor community projects (i.e. bus shelter, street seating, murals, electronic sign)	\$15,000 per annum years 1-3	Operational	Parks & Property – Topic 22
18	Request for funding from Horowhenua Cricket Association	\$267,000 over years 1-4 (\$66,750 per annum)	Capital	Parks & Property –Topic 24
19	Request for funding from Levin Crime Prevention Camera Trust	\$5,000 per annum	Operational	Community Support – Topic 3
20	Request from Levin Hustle Baseball Club to establish facility at Donnelly Park and to undertake the initial review of Donnelly Park in 2018/19, with a further \$150,000 in 2019/20 to develop a concept plan and rough order costs for the site.	\$50,000 year 1; \$150,000 year 2	Operational	Parks & Property –Topic 6
21	Request from Foxton Community Board for a resource consent to lower the fore dunes at the Foxton Beach carpark	\$80,000 year 1	Operational	Parks & Property –Topic 22

22	Request from Foxton Community Board for a dedicated marketing person for all tourist attractions in Foxton	\$70,000 per annum years 1-3	Operational	Community Facilities and Services – Topic 4
23	Horowhenua Neighbourhood Support	\$10,000 per annum years 1-3 (Officer Support for \$5,000 per annum years 1-3)	Operational	Community Support – Topic 3
24	Levin Community Patrol	\$20,000 per annum years 1-3 (Officer Support for \$5,000 per annum years 1-3)	Operational	Community Support – Topic 3
25	Request from Lake Domain Board to develop a Reserve Management Plan	\$10,000 Year 1	Operational	Parks & Property – Topic 28
26	Request from Lake Domain Board for investing and re-establishing recreation facilities at the Lake Horowhenua Domain/Muaupoko Park	\$500,000 Year 1	Capex	Parks & Property – Topic 28
27	Request from Lake Domain Board for annual support for the Muaupoko Waitangi Day event at Muaupoko Park	\$5,000 per annum	Operational	Community Support – Topic 7

In summary if all the funding requests were to be supported by Council as per the requests and incorporated into the final adopted LTP, the impact on debt and rates over the first three years of the LTP would be as follows:

Project	Impact on Rates Y1	Impact on Rates Y2	Impact on Rates Y3	Impact on Debt Y1	Impact on Debt Y2	Impact on Debt Y3
All requests	1.28%	0.65%	0.77%	\$627k	\$783k	\$205

Officers have carefully considered the funding requests, from a range of perspectives including but not limited to ratepayer affordability, Council jurisdiction and Council strategic direction. As a result Officers have recommended supporting the funding requests in the highlighted rows above resulting in the following impact of debt and rates.

Year 1 starting point is 5.58% plus Management submission 0.54% plus supported funding requests 0.12% new recommended rate increase 6.24%.

	Impact on Rates Y1	Impact on Rates Y2	Impact on Rates Y3	Impact on Debt Y1	Impact on Debt Y2	Impact on Debt Y3
Supported Requests	0.12%	0.17%	0.24%	\$627k	\$630k	\$159k
Management Topics	0.54%	0.82%	0.62%	\$322k	\$352k	\$301K
Total	0.66%	0.99%	0.86%	\$949k	\$982k	\$460k
Starting point	5.58%	6.69%	5.96%			

Proposed	6.24%	7.68%	6.82%			
Draft LTP Increase	6.53%	5.97%	5.40%			
LTP Limit	7.53%	6.97%	6.40%			

Note – Year two starting point increase is due to shifting \$9m of capital expenditure from the current year to year 1. This is being recast to ensure the new capital expenditure programme for years 1-3 is realistic. A new starting point for year 2 and 3 should be available to be presented at the meeting.

The Officer advice contained in this report and the related topic reports reflects the updated budgets (having made allowances for carry forwards and other operational adjustments), the issues and items identified in section 4 of this report and the funding requests supported by Officer advice as identified in the highlighted rows above. It is acknowledged that during the current financial year (2017/18) the organisation’s response to growth has been funded from existing budgets, this is no longer possible moving forward. Within the operational adjustments to the updated budgets consideration has been made for a reallocation of resources to create capacity to respond to growth.

6. Other Feedback for Consideration

Council officers and several elected members met with hapū of Ngāti Raukawa on 6 March 2018 to discuss the Long Term Plan 2018-2038. As part of this meeting it was agreed that the feedback from hapū would be passed to the rest of the elected members for consideration as part of the deliberations. The feedback included:

- The need to continue to work within a broader context of partnership
- Suggestions around the use of the community halls and note that the Levin Memorial Hall is not fit for purpose, would like to see it brought to a new age
- There is an intergenerational interest in water, 20 years is too short term for this activity, huge challenges across the waters and sustainability of it. Want their grandkids to be able to have a river to swim in and be able to fish like many of them use to. Involve the Regional Council.
- Consideration needs to be given to stormwater and its impact on water bodies such as Lake Horowhenua.
- Draw on what happens in between the development of Long Term Plans rather than treating it as new information
- Consideration of sites for a new landfill
- Suggestion to be more strategic about what is important for the community i.e. land, water
- Work towards the best possible outcomes knowing we are limited by technology and resources available.

Attachments

There are no attachments for this report.

Confirmation of statutory compliance

In accordance with section 76 of the Local Government Act 2002, this report is approved as:

- a. containing sufficient information about the options and their benefits and costs, bearing in mind the significance of the decisions; and,
- b. is based on adequate knowledge about, and adequate consideration of, the views and preferences of affected and interested parties bearing in mind the significance of the decision.

Signatories

Author(s)	Doug Law Chief Financial Officer	
	Mark Lester Group Manager - Corporate Services	
	David McCorkindale Group Manager - Strategy & Development	
Approved by	David Clapperton Chief Executive	

Long Term Plan 2018-2038 Deliberations - Finance

File No.: 18/243

1. Purpose

To present to Council for deliberation, the submissions received on the Long Term Plan 2018-2038 in relation to Council's Financial Strategies and Policies.

2. Recommendation

- 2.1 That Report 18/243 Long Term Plan 2018-2038 Deliberations - Finance be received.
- 2.2 That this decision is recognised as not significant in terms of S76 of the Local Government Act.
- 2.3 That Council acknowledges, with thanks, all who have submitted on the Finance activity.
- 2.4 That Council explore during the 2018/19 financial year different options including development contributions for funding infrastructure growth.
- 2.5 That Council adopts the Remissions of Rates on Māori Freehold Land Policy as it is currently written and look to consult further with iwi and hapu regarding any wording changes requested next financial year as part of the wider review of funding policies.

3. Topics for Consideration

Topic 1	Financial Strategy
Topic 2	Reintroduction of Development Contributions
Topic 3	Rates Remission, Māori Freehold Land
Topic 4	Ratepayer affordability and rates are unsustainable
Topic 5	Introduction of rating differentials and new targeted rates

Topic 1: Financial Strategy

Submissions

Submission No. 2 Kyrah Halidone, No. 3 Ty Kahu, No. 8 Maureen Lee, No. 9 Alison Gardiner, No. 10 Derek Canvin, No. 12 Joanne Hood, No. 13 Colleen Te Tomo, No. 18 Gordon and Elizabeth Kerr, No. 19 Ella Kahu, No. 20 Melik Taylor, No. 25 Nyra Whitehead, No. 26 Fraser Abernethy, No. 29 Lone Jorgensen, No. 32 Andrew Cozens, No. 34 Jacqueline Cozens, No. 33 Suzanne Costello, No. 35 Susan Price, No. 38 Jeremy Manks, No. 39 Murray Earnshaw, No. 40 Carol Earnshaw, No. 41 Lacey Winiata, No. 43 Wendy Morgan, No. 44 John Sharp, No. 46 Jan Saunders, No. 47 Heather-Janice Cope, No. 50 Phil Just, No. 51 Paul Mathews, No. 52 Heather King, No. 53 Frank Taylor, No. 54 Christine Peard, No. 55 Carolyn Leslie, No. 56 Elaine White, No. 57 Chris Marsh, No. 58 Christine Lankshear, No. 59 Phillip Winiata, No. 61 Graeme McGregor, No. 62 Douglas Peae, No. 64 Jessica Hardy, No. 66 Mr Hinder, No. 69 Kelly Henry, No. 71 Amelia Mitchell, No. 72 Diane Tews, No. 77 Peter Everton, No. 79 Naomi Robinson, No. 81 Valmae Hayes, No. 83 Philip Grimmatt, No. 85 Margaret Williams, No. 86 Anthony Taylor, No. 87 Gillian Hay, No. 91 Malcolm Willoughby, No. 93 Stephanie Hirst, No. 95 John Hewitson, No. 96 Robin Taylor, No. 97 David Butel, No. 98 Kerry Fitchet, No. 99 Neville Hyde, No. 100 Debra Betts, No. 101 James Harper, No. 102 Joanna Sim, No. 103 Irene Hoskins, No. 105 Miraz Jordan, No. 107 Fraser Denton, No. 109 Anne Thomas, No. 111 Tokomaru Village and Community

Association, No. 112 Stephen Betts, No. 113 John S, No. 117 Waikawa Beach Ratepayers Association, No. 120 Michael Morgan, No. 123 Alan Andrew, No. 128 Michele Walls and Steven Bailey, No. 136 John Benton, No. 139 Susanne Hanlon, No. 143 Soraya Bradley, No. 144 Kathy Mitchell, No. 147 Horowhenua District Ratepayers and Residents Association, No. 148 Lillian Kimber, No. 149 Peter McMenamin, No. 150 Geoff Kane, No. 153 Bryan and Pauline May, No. 155 Michael Harland, No. 158 Raewyn Tate, No. 161 Richard Abernethy, No. 162 Nola Fox, No. 163 Linda MacKenzie, No. 167 Rodney Inteman, No. 169 Christopher Simons, No. 170 Sara Clarke, No. 171 Philip Taueki, No. 177 Amey Bell-Booth, No. 182 & 232 Sarah Elliot, No. 183 Shannon "Get it Done" Group, No. 184 Federated Farmers, No. 187 Bruce McCormack, No. 188 Olivia Green, No. 189 Murray Neil, No. 191 John Norton, No. 192 David Sands, No. 193 Bryan Andrews, No. 194 Jennifer Lundie, No. 195 Peta Radcliffe, No. 196 Faith Carlile, No. 197 Elizabeth Taylor, No. 198 James White, No. 199 Cook Whanau Trust, No. 200 Laurie Hill, No. 202 Brendon Cash, No. 203 Annette Martin, No. 204 Daniel Jock, No. 205 Jack Panel and Paint, No. 206 Denise Jack, No. 207 Bruce Jack, No. 208 Jan and Neil Savage, No. 209 Save our River Trust – Robin Hapi, No. 210 John Girling, No. 211 Christina Paton, No. 213 David Roach, No. 222 Charles Rudd, No. 224 Bryan Ten Have, No. 225 David Eaton, No. 226 Linda Savage

Summary of Submissions

The submissions responded to the question in the Consultation Document Submission Form asking whether Horowhenua District Council has got the balance right between rates increases and debt. The question asked submitters to indicate yes or no and provide room for the submitters to explain their opinion.

Analysis

Although the submitters indicate Council does or does not have the balance right, they do not offer any real or meaningful feedback about why they believe this so or, in the case where they believe Council does not have the balance right, how the Financial Strategy may be altered to achieve a balance that they may be more comfortable with is not identified.

Council believes it has the balance between debt and rates correct as the focus is on balancing the budget by year 4 while ensuring that our infrastructural assets are being maintained appropriately. This entails increasing the rate funding of asset renewals which will increase rates but reduce debt to reach a point where all asset renewals are funded from rates and not debt.

There were no compelling arguments made by the submitters which have convinced Officers that further changes need to be made to the Financial Strategy.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 2: Reintroduction of Development Contributions

Submissions

Submission No. 14, Leone Brown, No. 63 Judy Webby, No. 77 Peter Everton, No. 146 Vivienne Bold, No. 147 Horowhenua District Ratepayers and Residents Association, No. 148 Lillian Kimber, No. 168 William Kimber

Summary of Submissions

The submitters feel Council should reintroduce Development Contributions so that the new residents share the costs.

Analysis

The costs of developments are not borne “solely” by existing residents. New residents will begin to contribute as soon as they purchase a property in the development areas through increased rates for the services provided.

Council is to explore different options for funding infrastructure during the next financial year (2018-19), this will include considering reintroducing development contributions. However, in the meantime one option the Council is utilising is entering into agreements with developers to ensure the costs to service the new developments (as a result of those developments) are borne by the developer as much as possible.

Recommendation

That Council explore during the 2018/19 financial year different options including development contributions for funding infrastructure growth.

Topic 3: Rates Remission, Māori Freehold Land

Submissions

Submission No. 2 Kyrah Halidone, No. 3 Ty Kahu , No. 8 Maureen Lee, No. 9 Alison Gardiner, No. 12 Joanne Hood, No. 14 Leone Brown, No. 26 Fraser Abernethy, No. 35 Susan Price, No. 38 Jeremy Manks, No. 39 Murray Earnshaw, No. 40 Carol Earnshaw, No. 41 Lacey Winiata, No. 45 Bob Saunders, No. 46 Jan Saunders, No. 49 Mary Hammond, No. 50 Phil Just, No. 51 Paul Mathews, No. 52 Heather King, No. 53 Frank Taylor, No. 59 Phillip Winiata, No. 61 Graeme McGregor, No. 64 Jessica Hardy, No. 66 Mr Hinder, No. 69 Kelly Henry, No. 71 Amelia Mitchell, No. 72 Diane Tews, No. 79 Naomi Robinson, No. 80 Marilyn Owen, No. 81 Valmae Hayes, No. 110 Rosanne Kuiti, No. 113 John S, No. 120 Michael Morgan, No. 121 Kereru Marae Trustees, No. 125 John Baird, No. 139 Susanne Hanlon, No. 140 Te Iwi o Ngati Tukorehe Trust, No. 149 Peter McMenamin, No. 150 Geoff Kane, No. 151 Dianna Timms, No. 153 Bryan and Pauline May, No. 155 Michael Harland, No. 162 Nola Fox, No. 163 Linda MacKenzie, No. 169 Christopher Simons, No. 182 Sarah Elliot, No. 183 Shannon “Get it Done” Group, No. 189 Murray Neil, No. 191 John Norton, No. 192 David Sands, No. 196 Faith Carlile, No. 203 Annette Martin, No. 219 Dorothy Kauri, No. 220 Pat Kauri, No. 223 Robert Bryson, No. 226 Linda Savage

Summary of Submissions

The Consultation Document Submission Form asked submitters whether the proposed changes to the remission of Rates on the Māori Freehold Land improved the process. The submitters do not believe Council has made improvements to the remission policy, or are confused over the meaning of Māori Freehold Land. Submitter no. 140 Te Iwi o Ngati Tukorehe Trust, request changes to the remissions policy, suggesting that land which has cultural significance and wahi tapu should be considered because it would not be used for other purposes. The submitter also suggests that there should be remission of rates for a negotiable period for land which is under development.

Analysis

Generally there appears to be a lot of confusion over this issue. Many submitters do not understand that Freehold Māori Land is a special class of land set up under the Māori Land Court. It does not cover instances where Māori own ordinary land. Freehold Māori land is land that is owned by multiple Māori owners and is often land locked, uneconomic, or associated with a nearby Marae or Urupa. This places restrictions on how this land can be utilised. The Government has recognised these impediments and has made the provision of Remission and Postponement policies mandatory under the Local Government Act for Freehold Māori Land.

With regard to the Te Iwi o Ngati Tukorehe Trust submission; The Policy has 9 objectives which does not contain the words “cultural significance” but has as objective (b) “recognising and supporting the relationship of Māori and their culture and traditions with their ancestral lands” as well as Wahi Tapu in objective (e).

The policy was drafted to be consistent with the legislative objectives that such remissions policies must have under Schedule 11 (2) of the Local Government Act, 2002.

The main changes to the policy was to remove the need for a special valuation to be obtained in order to gain a remission through the development of Māori land under the optional criteria and the ability for Council “at its own discretion, apply remissions to qualifying rating units” without necessitating an application from the Māori owner where clearly the rating unit would qualify for the remission and it is administratively beneficial to do so.

The Te Iwi o Ngati Tukorehe Trust has asked for a change to cover a gradual change which is under development to cover “negotiable periods for land which is under development”. Consultation with Iwi would be necessary to ascertain what and how this could be effected in a rewrite of the policy. This may be a material change to the policy and require another consultation period with the community.

Recommendation

That Council adopts the Remissions of Rates on Māori Freehold Land Policy as it is currently written and look to consult further with Iwi and hapu regarding any wording changes requested next financial year as part of the wider review of funding policies.

Topic 4: Ratepayer affordability and rates are unsustainable

Submissions

Submission No. 17 Peter Ward, No. 24 and 228 Barry Brown, No. 77 Peter Everton, No. 89 Grey Power, No. 109 Anne Thomas, No. 111 Tokomaru Village and Community Association, No. 126 Frank Avers, No. 130 Veronica Harrod, No. 143 Soraya Bradley

Summary of Submissions

Submitters believe that rates are unaffordable and unsustainable.

Analysis

The affordability issue will need to be analysed and considered as part of the proposed rating review for year 1 of the Long Term Plan 2018-2038 (LTP).

In reply to sustainability the Horowhenua average rate predicted for year 1 of the LTP across the District is \$2,429, compared with \$2,669 for Levin. The average compares well to other districts of a similar size. This has been supported by a recent survey by the Taxpayers Union the results of which can be viewed on www.ratepayersreport.nz/report.

Also Council decided to help affordability for small communities nine years ago by equalising the targeted rates for water and wastewater across the District.

Council treats all ratepayers the same. There is no “current assumption” about perceived higher incomes for any area of the District. They will be treated the same as Levin or any other community.

The historical differential that was set for Townships was set before the growth of the beach communities occurred. It was not reviewed for many years. In that period Waitarere became a

larger community than Shannon, Foxton Beach became larger than Foxton. However, the differential was not changed, until the 2009/19 LTP. Every new section or house in the Townships lowered the rate for existing ratepayers as the 9% differential was not increased as the communities grew. This phenomenon makes differentials inherently unstable. It is better to try and find a rating system that is more robust and durable; the proposed rating system review will consider these factors.

The submitters' comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 5: Introduction of rating differentials and new targeted rates

Submissions

Submission No. 17 Peter Ward, No. 67 Horowhenua Farmer Ratepayer Group, No. 77 Peter Everton, No. 89 Grey Power, No. 92 Waitarere Beach Progressives and Rate Payers Association, No. 184 Federated Farmers

Summary of Submissions

Such differentials should be explored, if seen as desirable as part of the rating review scheduled for the next financial year (2018-2019).

The submitters suggest that Council should introduce rating differentials for the Library and Community hubs and Aquatic centres Targeted rates.

Some submitters suggested that shared pathways is for the benefit of urban or rural lifestyle properties only and should be funded from a targeted rate on those communities, effectively taking it out of the Rooding rate.

Analysis

Rural properties (excluding Rural Residential/Lifestyle) have a large land area, which would mean excessive rates if the rural differential of 25% were not in place. Rural Residential and Lifestyle are treated the same as Urban properties from year 1 of the LTP. They do not have large land areas relative to farming properties and are similar to residential in nature and services. Access to community facilities is an issue for certain urban properties as much as Rural Residential/Lifestyle.

While differing Levels of Service (LoS) (which may justify a differential) for community facilities are acknowledged where access to facilities through distance travelled is apparent, however, LoS for rooding, water and wastewater infrastructure are the same District wide.

Rates are a tax not a user pays system. Some submitters ask for "uniformity" in the level of rates, if this means 'everyone pays the same', it is not achievable under the current legislative restrictions over rates setting.

Shared pathways have proven to be of benefit to all sections of the community elsewhere in the country. In location like the Central Otago Rail Trail rural people have benefited from providing services and enhanced tourism opportunities to those that use the trail. Rural Businesses, which include farming businesses, pay 26.7% of the Rooding rate and not the "bulk" of this rate as was suggested by some submitters.

Also, it is envisaged that only operational costs will be borne by the Rooding rate with capital expenditure funded from loans. Also many projects are able to attract government subsidy through the Financial Assistance Rate subsidy for rooding projects generally.

The submitters' comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Attachments


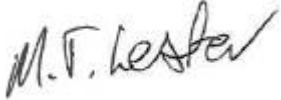

There are no attachments for this report.

Confirmation of statutory compliance

In accordance with section 76 of the Local Government Act 2002, this report is approved as:

- a. containing sufficient information about the options and their benefits and costs, bearing in mind the significance of the decisions; and,
- b. is based on adequate knowledge about, and adequate consideration of, the views and preferences of affected and interested parties bearing in mind the significance of the decision.

Signatories

Author(s)	Doug Law Chief Financial Officer	
Approved by	Mark Lester Group Manager - Corporate Services	
	David Clapperton Chief Executive	

Long Term Plan 2018-2038 Deliberations - Strategy and Development

File No.: 18/238

1. Purpose

To present to Council for deliberation, the submissions received on the Long Term Plan 2018-2038 in relation to Council's Strategy and Development Activity.

2. Recommendation

- 2.1 That Report 18/238 Long Term Plan 2018-2038 Deliberations - Strategy and Development be received.
- 2.2 That this decision is recognised as not significant in terms of S76 of the Local Government Act.
- 2.3 That Council acknowledges, with thanks, all who have submitted on the Strategy and Development topics.
- 2.4 That Council amends the wording of its Community Outcomes to make it clearer that our District includes a number of towns and villages, each with their own unique characters and that the provision of infrastructure and services may vary between these communities.
- 2.5 That the final bullet point under the 'Enabling Infrastructure' Outcome be amended to recognise and provide for climate change.
- 2.6 That the wording in the 'Stunning Environment' Outcome be amended to make it clearer that Council intends to sustainably manage all of the District's significant natural resources so that they can be enjoyed now and by future generations.
- 2.7 That the wording of bullet point two of the 'Enabling Infrastructure' Outcome be amended to "waste reduction, recycling, energy conservation and efficiency, and water conservation are promoted as part of how we all live."
- 2.8 That Council retain the Community Outcome "Our community facilities and infrastructure are built resiliently, preparing us to combat natural hazards" to ensure that resilience is a key consideration in future growth planning.
- 2.9 That Council explore during the 2018-19 financial year different options including development contributions for funding infrastructure growth.

3. Topics for Consideration

Topic 1	Community Outcomes
Topic 2	Growth - Waikawa Beach
Topic 3	Growth – Class 1 & 2 Soils
Topic 4	Growth – Social Engineering
Topic 5	Growth – Resilience
Topic 6	Growth – Funding of Growth
Topic 7	Growth - Population Growth Rate

Topic 8	Growth - Miscellaneous
Topic 9	District Plan - Genetically Engineered Organisms
Topic 10	District Plan - Re-zoning land for future development at Waikawa Beach
Topic 11	District Plan - Subdivision (water and wastewater)
Topic 12	District Plan - Freedom Camping Rules
Topic 13	District Plan - Rural subdivision and perimeter bridleways
Topic 14	District Plan - Subdivision and providing for outdoor activities
Topic 15	District Plan – Lake Horowhenua
Topic 16	Levin Town Centre

Topic 1: Community Outcomes

Submissions

Submission No. 2 Kyrrah Halidone, No. 3 Ty Kahu, No. 5 Peter Stewart, No. 7 Andrea Howard, No. 8 Maureen Lee, No. 9 Alison Gardiner, No. 10 Derek Canvin, No. 12 Joanne Hood, No. 14 Leone Brown, No. 17 Peter Ward, No. 19 Ella Kahu, No. 20 Melik Taylor, No. 26 Fraser Abernethy, No. 29 Lone Jorgensen, No. 32 Andrew Cozens, No. 33 Suzanne Costello, No. 35 Susan Price, No. 36 Sue-Ann Russell, No. 37 Kathleen Gilberd, No. 38 Jeremy Manks, No. 39 Murray Earnshaw, No. 40 Carol Earnshaw, No. 41 Lacey Winiata, No. 42 Derek Kane, No. 43 Wendy Morgan, No. 45 Bob Saunders, No. 46 Jan Saunders, No. 49 Mary Hammond, No. 50 Phil Just, No. 51 Paul Matthews, No. 53 Frank Taylor, No. 54 Christine Peard, No. 55 Carolyn Leslie, No. 57 Chris Marsh, No. 58 Christine Lankshear, No. 59 Phillip Winiata, No. 61 Graeme McGregor, No. 62 Douglas Peae, No. 63 Judy Webby, No. 64 Jessica Hardy, No. 66 Trevor Hinder, No. 68 Molly Aiken, No. 69 Kelly Henry, No. 70 Waikawa Beach Ratepayers Association - Kevin Burns, No. 71 Amelia Mitchell, No. 72 Diane Tews, No. 79 Naomi Robinson, No. 81 Val Hayes, No. 82 Catherine Robinson, No. 83 Philip Grimmett, No. 86 Anthony Taylor, No. 87 Gillian Hay, No. 89 Horowhenua Grey Power Association, No. 91 Malcom Willoughby, No. 92 Sharon Freebairn, No. 93 Stephanie Hirst, No. 94 Fred Hirst, No. 95 John Hewitson, No. 96 The Taylor Family Trust - Robin Taylor, No. 97 David Butel, No. 98 Kerry Fitchett, No. 99 Neville Hyde, No. 100 Debra Betts, No. 101 James Harper, No. 103 Irene Hoskins, No. 105 Miraz Jordan, No. 108 Sarah Metcalfe, No. 110 Roseanne Kuiti, No. 111 Tokomaru Village and Community Association - Wayne Richards, No. 112 Stephen Betts, No. 113 John S., No. 116 Muaupoko Co-operative Society - Vivienne Taueki, No. 120 Michael Morgan, No. 123 Alan Andrew, No. 124 Dylan Jacobs, No. 125 John Baird, No. 128 Michele Walls and Steven Bailey, No. 130 Veronica Harrod, No. 134 Tokomaru Early Childhood Centre - Rebekah Cole, No. 136 John Benton, No. 137 Colin McLennan, No. 144 Kathy Mitchell, No. 149 Peter Menamin, No. 152 Dean Berry, No. 153 Bryan and Pauline May, No. 154 Linda Morgan, No. 155 Michael Harland, No. 158 Raewyn Tate, No. 162 Nola Fox, No. 163 Linda MacKenzie, No. 165 Rick Fisher, No. 166 Maxine Jones, No. 167 Rodney Inteman, No. 168 William Kimber, No. 169 Christopher Simons, No. 170 Sara Clarke, No. 178 Wendy Payne, No. 179 Environment Network Manawatu Incorporated - Stewart Harrex, No. 180 Playford Park User Group - Corey Kennett, No. 181 Susan Stent, No. 182 Sarah Elliot, No. 183 Shannon 'Get It Done' Group - Lani Ketu, No. 189 Murray Neil, No. 197 Elizabeth Taylor, No. 199 Cook Whanau Trust - Heeni Collins, No. 209 Save Our River Trust - Robin Hapi, No. 210 Wildlife Foxton Trust - John Girling, No. 211 Christina Paton, No. 213 David Roache, No. 214 Horowhenua Grey Power - Terry Hemmingsen, No. 216 Sharon Williams, No. 219 Dorothy Kauri, No. 220 Pat Kauri, No. 221 Levin Adventure Park Trust - Pamela Good, No. 222 He Mokai o Papatuanuku – Charles Rudd, No. 224 Bryan Ten Have, No. 225 David Eaton, No. 226 Linda Savage

Summary of Submissions

Council received 118 submissions that addressed/mentioned its proposed Community Outcomes. Of these submissions, officers note the following:

- 40 indicated that they thought Council has got its proposed Community Outcomes right;
- 64 indicated that they do not think that Council has got its proposed Community Outcomes right;
- 12 did not indicate whether or not they thought the proposed Community Outcomes were right but provided comments on the proposed Community Outcomes;
- 1 submitter (submission 216) indicated that the proposed Community Outcomes were “mostly” right; and
- 1 submitter (submission 220) indicated that they agreed with “some” of the proposed Community Outcomes, although they did not provide comment about which Outcomes they do/do not agree with.

Many of the submitters that indicated whether they thought Council has or has not got its proposed Community Outcomes right did not provide any supporting written comments on their view.

Under the section of the submission form that asked submitters whether Council is missing something in regards to the Community Outcomes or focusing on something that we shouldn't be, a large number of submitters commented on Council projects, other local issues, or Council activities rather than providing feedback specifically on the proposed Community Outcomes. These included comments on: universal water metering; future growth of settlements; Levin Town Centre; Challenge 1 – Property; Challenge 3 – Water and Wastewater; climate change; natural hazards (e.g. flooding and coastal erosion); the need for better communication and consultation by Council; rates increases; Foxton's Main Street Upgrade; access for horse riders; a request to sell Te Awahou Nieuwe Stroom; a request to reduce rates; development contributions; lack of Council services for rural properties; neglect of roads, footpaths and stormwater drains; debt levels; public transport; affordable housing; drainage in Foxton; and the need for sound amplification at public meetings.

A few submitters indicated that they were not sure what the Community Outcomes actually are. One submitter (submission 19) queried the sequencing of the Community Outcomes, indicating that Economics should not be second.

Several submitters indicated that the Community Outcomes should have greater focus on protecting the environment, enhancing the community's resilience and taking into account climate change (and its potential impact on our District).

Several submitters indicated that the proposed Community Outcomes as they were worded were not relevant for smaller communities (including Tokomaru, Shannon and Waikawa Beach). These comments were in relation to access to services and facilities and availability or need for infrastructure.

Several submitters indicated that the wording of the proposed Community Outcomes meant that they do not identify succinct or meaningful 'end states'.

A few submitters identified how the activities they were undertaking contributed towards Council achieving its proposed Community Outcomes (including submissions 134, 179, 216 and 221).

Submitter 165 requested that bullet point two under 'Enabling Infrastructure' be amended to provide for water conservation. The submitter provided justification for the requested amendment including the effects of climate change, increases in residential development, and the requirement to adhere to minimum river flow requirements.

Submitter 216 identified themselves as the Youth and Children's Worker in Shannon and outlined some of the important work that they are involved in with this community. The submitter requested that Council moves towards a model of more meaningful partnerships to achieve the Outcomes.

Analysis

Of the 64 submitters that indicated that they did not think that Council had got its proposed Community Outcomes right, only a few actually provided comments that specifically identified why they did not agree with the Outcomes.

Unfortunately many of the 64 submitters did not provide comments as to why they do not think the Council has its proposed Community Outcomes right. Of those that did provide comment under the section of the submission form that asked submitters whether Council is missing something or focusing on something that we shouldn't be, a large number of submitters have commented on Council projects, other local issues, or Council activities rather than providing feedback specifically on the proposed Community Outcomes.

Officers note that the section of the submission form that sought additional comment on the proposed Community Outcomes asked submitters whether "Council is missing something or focusing on something that we shouldn't be" and it did not make specific reference to the Community Outcomes. Therefore, it is possible some submitters did not realise this question related to the Community Outcomes and interpreted it more broadly, as reflected by their responses. *Note: Where submitters have provided comment that is not considered to be specific feedback on the proposed Community Outcomes then the matters raised by the submitters have been referred to the appropriate officer for them to analyse and make recommendations on in the separate topic reports.*

Of the submitters that did provide feedback specific to the proposed Community Outcomes, a few submitters indicated that they were not sure what the Outcomes actually were.

For the purpose of clarity, the Local Government Act 2002 defines Community Outcomes as "the outcomes that a local authority aims to achieve in meeting the current and future needs of communities for good-quality local infrastructure, local public services, and performance of regulatory functions." The Community Outcomes help to guide Council's decision making in relation to the provision of good-quality local infrastructure, local public services, and performance of regulatory functions. The Long Term Plan 2018-2038 and the services and projects included in it are considered against the Community Outcomes as Council works towards achieving them.

It should be noted that the Community Outcomes have not been listed in order of importance, they have been listed at random.

Several submitters raised concerns that the proposed Community Outcomes are not so relevant for smaller communities (e.g. Tokomaru, Shannon or Waikawa Beach). Their concerns included lack of access to facilities and services and the availability or need for infrastructure in these communities.

These submitter's comments are noted. The proposed Community Outcomes identify how Council aims to achieve the provision of good-quality local infrastructure and public services for the communities in our district. It is recognised that there is different infrastructure and services available across the settlements within the district. The Community Outcomes are future focused and will help guide Council's decision making around how and where to provide infrastructure and services going forward.

The Community Outcomes are intended to be relevant to the whole district, while recognising the Outcomes may be achieved in different ways across the district. Officers consider that there is

scope to make it clearer that the Horowhenua District is made up of a collection of towns and villages, each with their own character, and that the provision of infrastructure and services may look different for each community based on their unique character. As such Officers recommend that Council amends its Community Outcomes to provide for this.

A few submitters mentioned climate change and the need for Council to recognise it and provide for it in the Community Outcomes. Some submitters also indicated that Council should have greater focus on protecting the environment as a whole, noting that Council focuses on protecting rivers, lakes and waterways but fails to specifically provide for other aspects of the environment.

Given that climate change will potentially have major implications for the provision of infrastructure in the future, Officers consider it would be appropriate to amend the final bullet point of the 'Enabling Infrastructure' Outcome to recognise and provide for climate change. It is also recommended that the wording of bullet points two and three of the 'Stunning Environment' Outcome be amended to make our intention to sustainably manage all of our natural resources and preserve them for future generations clearer.

Submitter 165 requested that bullet point two under 'Enabling Infrastructure' be amended to provide for water conservation. The submitter provides justification for the requested amendment including the effects of climate change, increases in residential development, and the requirement to adhere to minimum river flow requirements. Officers acknowledge the importance of water conservation for this District going forward, especially given the higher level of growth anticipated for our District and the limits placed on how much water we can take to supply our settlements. Officers recommend that the wording of bullet point two of the 'Enabling Infrastructure' Outcome be amended to "waste reduction, recycling, energy conservation and efficiency, and water conservation are promoted as part of how we all live."

Officers were eager to explore what Sharon Williams (submitter 216) meant by "a model of more meaningful partnership". During the hearing the submitter welcomed the opportunity offered to meet with Council Officers to discuss what more meaningful partnerships would look like.

Lastly, officers would like to acknowledge and thank the submitters who are undertaking work within this District that is valuably contributing to the achievement of the Community Outcomes.

Recommendations

That Council amends the wording of its Community Outcomes to make it clearer that our District includes a number of towns and villages, each with their own unique characters and that the provision of infrastructure and services may vary between these communities.

That the final bullet point under the 'Enabling Infrastructure' Outcome be amended to recognise and provide for climate change.

That the wording in the 'Stunning Environment' Outcome be amended to make it clearer that Council intends to sustainably manage all of the District's significant natural resources so that they can be enjoyed now and by future generations.

That the wording of bullet point two of the 'Enabling Infrastructure' Outcome be amended to "waste reduction, recycling, energy conservation and efficiency, and water conservation are promoted as part of how we all live."

Action

That Officers arrange to meet with Sharon Williams to discuss her ideas for Council having 'more meaningful partnerships' with local groups.

Topic 2: Growth – Waikawa Beach

Submissions

Submission No. 19 Ella Kahu, No. 26 Fraser Abernethy, No.30 Janet Studd, No. 32 Andrew Cozens, No. 34 Jacqueline Cozens, No. 35 Susan Price, No. 42 Derek Kane, No. 60 Laurence &

Ann Abernethy, No.61 Graeme McGregor, No.65 Jacqueline (Sophie) Campbell, No.69 Kelly Henry, No. 74 Russell Smith, No. 75 Suzanne Willis, No. 76 Glenn Colquhoun, No. 87 Gillian Hay, No. 95 John Hewitson, No. 96 Taylor Family Trust - Robin Taylor, No. 107 Fraser Denton, No. 108 Sarah Metcalfe, No. 117 Waikawa Beach Ratepayers Association - Miraz Jordan, No. 126 Frank Averages, No. 131 Richard & Lesley-Anne Walker, No. 161 Richard Abernethy, No. 167 Rodney Inteman, No. 170 Sara Clarke, No. 177 Amey Bell-Booth, No. 182 Sarah Elliot, No. 229 Chris Henry, No. 232 Sarah Elliot.

Summary of Submissions

A range of views were shared opposing future growth at Waikawa Beach. This feedback came on the back of the LTP consultation document seeking feedback on the provision of reticulated water and waste water to Waikawa Beach and other communities within the district. In parallel the Council also consulted on the Draft Horowhenua Growth Strategy 2040 which identified potential areas of land that could be rezoned to enable future development.

The submitters provided a variety of reasons why future growth at Waikawa Beach should not be enabled. These reasons included:

- Waikawa Beach and environs is a jewel in the Horowhenua crown, focus should be on preserving and protecting its unique beauty and character
- Importance of retaining the rural beach character of this settlement
- Risks of flooding and erosion and climate change
- Land identified for future growth is low-lying, high water table, flood prone during winter and not suitable for development
- Landowners/Residents don't want growth
- More development and infrastructure will spoil the natural beauty of Waikawa Beach
- Not a financially viable proposition to develop at Waikawa Beach
- Financial burden associated with additional infrastructure
- Degradation to surrounding waterways from run-off from new properties
- Area is not suitable for social housing to help with housing shortage
- No public transport
- It's an official low-flying aircraft training zone
- It is a holiday settlement and is not a logical place for population growth
- Fragile environment which cannot withstand large population increase
- Negatively impact on the outstanding natural features in this area
- Waikawa Beach Road barely adequate for existing traffic
- Impact on the wetland habitats
- Figures presented in the draft Growth Strategy show only a very minor shortfall in demand for more residential development
- Adjacent to existing residential land so services can be easily extended
- Future development could coincide with the location of middens
- Waikawa has no shopping facilities or other services and no industry/commerce to provide employment
- Urbanisation in this area is unnecessary given the ample supply of land that is not coastal and can be considered first

Submitters also provided suggestions for where growth should occur instead of at Waikawa Beach which included;

- Inland areas away from the coast (not at Waitarere, Hokio and Waikawa)
- Areas not adversely affected by climate change impacts (coastal erosion, sea level rise and flood inundation)
- With the Wellington Expressway to be located on the eastern side of the state highway, develop in that area, where it is more suited in terms of soil type, contour and proximity to major infrastructure
- Makes more sense to develop closer to the highway and railway, Manakau and Ohau
- Growth should be encouraged in areas closer to existing amenities, public transport and infrastructure
- Growth should be concentrated around urban areas already designed for population density

One submitter did fully support Council in making changes to zone land to Greenbelt Residential in the areas that have been identified at Waikawa Beach. The reasons for supporting this including it being the logical area given it is closest to Waikawa. The submitter identifies that the land proposed for future growth that they own has never flooded.

Analysis

The submitters have identified a lengthy list of reasons why they do not support growth at Waikawa Beach. This feedback was consistent from those that submitted with an interest in the Waikawa Beach community. Based on the submissions received the current community have provided a clear signal to Council that minimal change to the current level of development is supported to retain the existing and unique character of Waikawa Beach. Submitters elaborated at the hearing on understanding why Council would consider developing an area that has so many constraints. While the submitter spoke at length about the qualities that make Waikawa Beach a special, unique and important place to them. It was clear there was a resistance to having others (additional people) be able to enjoy these qualities.

While the Long Term Plan is seeking feedback on the provision of reticulated water supply and wastewater, the provision of these services do link with the Draft Horowhenua Growth Strategy 2040, in that if the services were provided then a different form and density of development may be enabled. For example if reticulated services are to be provided then smaller sections can be created than would be possible if sites were reliant on onsite effluent disposal systems.

Currently the Draft Growth Strategy has been through a public consultation phase. Site specific liquefaction testing of specific growth areas is currently being undertaken to inform the Strategy along with the public feedback received. The Growth Strategy is anticipated to be adopted by Council in the second half of 2018.

The decision on whether land is to be rezoned will be informed by the Growth Strategy with the change to zoning made through a formal plan change process to the District Plan. This is a process that involves public consultation under the legislation of the Resource Management Act.

The decision relating to growth to be made by Council as part of this LTP is in relation to the provision of reticulated services to Waikawa Beach and other communities. This aspect of the LTP and the associated recommendations have been covered in the separate report Challenge 3 Water Supply & Wastewater, with many of the same reasons for opposing growth also being relevant to the provision of reticulated services.

A number of the submitters to the LTP have also provided feedback on the Draft Growth Strategy.

Given that the submitters have provided helpful information about potential constraints to future development, it would therefore be appropriate to also consider this feedback as part of the Draft Horowhenua Growth Strategy 2040 so these matters raised can be weighed up when identifying or ruling out future growth areas.

The Draft Growth Strategy 2040 is based on ensuring that there is sufficient land available for development to meet the anticipated growth forecasts for the district. The proposed land at Waikawa has been factored into the district's land supply. If the land currently identified for future growth is to be removed from being a future growth area then it would be anticipated that additional land for development may need to be provided in another part of the district. The submitters have suggested alternative locations that can be considered rather than encouraging future development at Waikawa Beach.

Action

That the information raised by the submitters in relation to future growth at Waikawa Beach is considered as part of the feedback to the Draft Horowhenua Growth Strategy 2040.

The submitters' comments are noted, no recommendation is necessary with regard to the Long Term Plan 2018-38.

Topic 3: Growth – Class 1 and 2 soils

Submissions

Submission No. 63 Judy Webby, No. 148 Lilian Kimber, No. 184 Federated Farmers Manawatu Rangitikei

Summary of Submissions

The submitters identify that providing land for future growth and development could come at the expense of the district's elite soils. Judy Webby recommends that growth needs to be balanced against the district's valuable Class 1 and 2 soils. With the Otaki to north of Levin expressway having potential to negatively impact on productive land it is important the remaining high quality land is preserved as much as possible.

Federated Farmers Manawatu Rangitikei supports future population growth in the Horowhenua and requests that this growth must not come at a cost to the district's class one soil.

Lilian Kimber recognises that Horowhenua is a designated growth area and likely to have an older population and expressed concern that over a third of the dwellings to be built would be in the rural area. This would be likely to result in take up of agricultural and horticulture land from the district.

Analysis

The Class 1 and 2 soils of the district are currently protected through the rules in the Horowhenua District Plan, which restrict rural subdivision opportunities over and above the opportunities that exist for rural land on non-Class 1 and 2 soils.

The process of identifying areas for future growth is part of the Draft Horowhenua Growth Strategy 2040. It is, however, the rezoning land or amending the subdivision rules to provide for growth that occurs through a formal District Plan process.

While the issue of growth is relevant to this Long Term Plan, the specific concern of the submitter would be best considered as part of the development of the Growth Strategy, which identifies land for future growth, and then managed through the District Plan, which sets out how the Class 1 and 2 soils can be used. For these reasons it would be appropriate for the concerns raised by the submitters to also be considered as part of the feedback to the Draft Horowhenua Growth Strategy 2040.

The percentage of buildings on the rural zone is reflective of past trends which has been even higher than the third of dwellings predicted in the future. Officers anticipate there will continue to be demand for rural living even with additional urban opportunities being created by Council through changes to infill subdivision rules, medium density overlay and rezoning more land for residential development. The District Plan through the limited subdivision opportunities on Class 1

and 2 soils does limit to some extent the number of additional dwellings that can be created on the good agricultural and horticultural land.

Action

That the concerns raised by Federated Farmers Manawatu Rangitikei are considered as part of the feedback to the Draft Horowhenua Growth Strategy.

That the concerns raised by Judy Webby are considered as part of the feedback to the Draft Horowhenua Growth Strategy 2040.

The submitter's comments are noted, no recommendation is necessary with regard to the Long Term Plan 2018-38.

Topic 4: Growth – Social Engineering

Submissions

Submission No. 17 Peter Ward

Summary of Submissions

The submitter has identified the absence of clear direction in the LTP and Strategic Plan to reflect a desired end state for the district and suggests this should be a priority.

The submitter raises concerns that there appears to be no attempt at social engineering such as targeting demographics and positioning the district to strengthen and benefit the community/district going forward. As a result the Council's plan is reactive rather than proactive.

Analysis

While the proposed Community Outcomes provide aspirations, the submitter correctly identifies the absence of an over-arching vision within the LTP for the district. Officers agree a vision needs to be a priority for Council so the end state for the district is clear and understood. The vision can then be used to guide and provide direction for decision making in relation to future of the district. This would also help inform whether specific social engineering may be necessary to best position the district and communities moving forward in to the future.

Officers have commenced preparing 'Horowhenua 2040' a strategy that will include a vision for the district and is designed to capture local aspirations and expectations, strategically fit with New Zealand's future direction, deliver best public value, recognise Horowhenua's role within the region and New Zealand, and provide Government and other stakeholders with the confidence to invest in the district. The timing of preparing this Strategy and understanding the direction of the new government has not enabled it to be completed in time to fully inform the LTP 2018-2038. The proposed Community Outcomes were informed by the initial work on the Horowhenua 2040 Strategy. The Strategy is anticipated to be completed within the next financial year. On understanding the Strategy it will be possible to consider whether there is the need to explore social engineering and what if any steps may be required. With the district's population growth anticipated to occur over an extended period of time, there will be further opportunities to check for alignment with the Horowhenua 2040 Strategy.

Action

The officers continue to proceed with the development of the Horowhenua 2040 Strategy during 2018/19 for adoption by Council.

The submitter's comments are noted, no recommendation is necessary with regard to the Long Term Plan 2018-38.

Topic 5: Growth - Resilience

Submissions

Submission No. 83 Philip Grimmett, No. 114 Mike Camden and Sue Cornforth

Summary of Submissions

Philip Grimmett comments that with the reality of climate change and resource depletion, continuous growth is mathematically impossible. Planning should reflect upon building resilience in our local area through local food production and better public transport network. Any growth areas should be self-contained and growth plans need close scrutiny and not be accepted as inevitable. Mike Camden and Sue Cornforth identify that life in Horowhenua will be different over the next few decades, citing the nature and availability of work, transport with the district and larger centres, climate change mitigation and adaptation which could include strategic retreat from the coast and localized services. Council needs to be considering these matters especially the potential implication of new dwellings needing to be inland away from rising seas and near main transport systems. Additional resilience could be achieved by promoting and supporting safe harvesting of rainwater by every dwelling rather than urban supply systems.

Analysis

The submitters' comments about building resilience into the growth planning are noted. Officers agree this is important. Building resilience within communities can be achieved in many different ways. Council has recognised the importance of resilience and have incorporated this within the proposed Community Outcomes "Our community facilities and infrastructure are built resiliently, preparing us to combat natural hazards". As part of this Long Term Plan Council sought feedback on the issue of water sustainability, options such as rainwater tanks are amongst the considerations that Council will be weighing up as it continues to address water sustainability and resilience for Horowhenua communities.

The planning around future growth areas in the district is very much about trying to understand the changes the district will face and consider the needs and what might be in the best interests of the future communities.

Recommendation

That Council retain the Community Outcome "Our community facilities and infrastructure are built resiliently, preparing us to combat natural hazards" to ensure that resilience is a key consideration in future growth planning.

Topic 6: Growth - Funding of Growth

Submissions

Submission No. 209 Save Our River Trust - Robin Hapi

Summary of Submissions

The submitter requests that growth should be funded by those who directly benefit and that areas where growth is occurring should be subject to targeted rates and developers costs.

Analysis

4. The submitter's comments are consistent with a number of other submissions that have sought that development costs should be met by the developer rather than burdening the community. These matters where they have been raised in submissions in a wider context of Council's financial strategy or revenue and financing policy have been addressed in a separate report headed Finance for the deliberations.

The LTP 2018-2038 proposes a continuation of the current arrangement where the costs of developing a site sit with the developer and there is no targeted rate applied to the site by virtue of being in a growth area.

While there are a range of costs associated with development, often the most significant cost is that of infrastructure. Following the adoption of the LTP 2018-2038, Council proposes to explore different options for how the infrastructure required for growth will be funded; these options could include development contributions or targeted rates.

Recommendation

That Council explore during the 2018-19 financial year different options including development contributions for funding infrastructure growth.

Topic 7: Growth – Population Growth Rate

Submissions

Submission No. 218 John Martin

Summary of Submissions

The submitter believes that the expressway has potential to result in a population explosion greater than predicted. This could create an issue for Council if it doesn't want to find its rates income doesn't meet the financial demands associated with a larger than expected population.

Analysis

The submitter raises a valid a concern about population growth occurring faster (or slower) than forecast. This is something that Council has been mindful of in adopting the 50th percentile of the growth forecast. Some sensitivity testing of scenarios for a faster growth rate or slower growth rate have been considered within the Financial Strategy (refer Appendix 1 page 17). It will be important that Council monitors growth to understand trends that might indicate a faster or slower rate of growth.

Action

That Officers establish a growth reporting framework which can be reported through to the Strategy Committee so that the growth trends are actively monitored.

The submitters comments are noted, no recommendation is necessary with regard to the Long Term Plan 2018-38.

Topic 8: Growth - Miscellaneous

Submissions

Submission No. 230 Susan Hansard

Summary of Submissions

Submitter identifies that growth seems to be a big focus but states that it should not outshine the need to get existing infrastructure working properly.

The submitter also questions whether coastal communities are the right place for encouraging growth given the probable sea level rises that will come from climate change, and whether growth predicted for Ohau and Manakau will eventuate with the new expressway or whether those areas will be bypassed.

Analysis

The Council's Infrastructure Strategy sets out the planned works that the Council will be undertaking over the next 30 years to ensure that the existing infrastructure is maintained and working properly, with significant expenditure identified to enable this.

The submitter echoes some of the concerns that have been expressed by other submitters in relation to where growth should not occur.

Current growth planning anticipates some additional growth for Ohau and Manakau. It is recognised that the design of the expressway has potential to impact on these communities. If there is a lengthy delay before the expressway corridor is identified or constructed then that may stifle additional development. If the expressway is constructed then it will both displace some local residents and also bring opportunities for new development. While not a decision that can be made through the Long Term Plan, Council has a role to play through the District Plan to ensure that there are adequate opportunities to support growth and development in these communities, especially if there are going to be families displaced by the expressway.

Recommendation

That Council adopts the Infrastructure Strategy so that it can be implemented and the existing infrastructure is not overlooked at the expense of new infrastructure.

Topic 9: District Plan - Genetically Engineered Organisms

Submissions

Submission No. 1 Physicians and Scientists for Global Responsibility

Summary of Submissions

The submitter raised the issue of the release of genetically modified organisms (GMO) in their submission. The submitter appears to be approaching Councils around New Zealand to encourage them to use their powers under the Resource Management Act 1991 and regulate the release of genetically modified organisms in their District/Regions.

The submitter recommends that "Council draws on the experience of Northland, Auckland, Bay of Plenty and Hawkes Bay Councils – i.e. concludes that the risks involved require responsible legislation to reflect the precautionary principle on any proposed release of a genetically engineered organism into the environment in Council's area of jurisdiction. Such a decision on the facts presently available will indicate to the public that Council exercises its statutory powers reasonably and in accordance with the factual and authoritative information presently available."

Analysis

Council does not currently regulate the release of genetically modified organisms (GMOs) in its District Plan. It instead supports the existing national legislative framework under the Hazardous

Substances and New Organisms Act (HSNOA), although the submitter's comments on this process are noted.

The ability of Council to manage the environmental effects of GMOs is limited due to the lack of specialist skills, knowledge and resources necessary for effective management. The Environmental Protection Authority (EPA) is equipped with the necessary skills and resources as part of its official mandate. Recent case law has confirmed there is an overlap between the RMA and the HSNOA, with Regional Councils having jurisdiction under the RMA to regulate the use of GMOs through regional policy statements and plans. In absence of GMOs being addressed in the Horizons One Plan and with limited specialist knowledge about this subject, Officers recommend that for Horowhenua the matter continue to be managed by the EPA. Given the hierarchy of plans with District Plans required to give effect to Regional Policy Statements, the submitter may wish to approach Horizons and seek for the One Plan to address GMOs, which in time could influence the approach district councils in our region take.

The submitters comments are noted, no recommendation is necessary with regard to the Long Term Plan 2018-38.

Topic 10: District Plan - Re-zoning land for future development at Waikawa Beach

Submissions

Submission No. 126 Frank Averages, Submission No. 127 Jan Jordan and Chris Wood

Summary of Submissions

Submitter 126 indicated that their understanding is "that the big thrust for reticulated water/sewage comes from developers that would love to seize upon local farmland to carve up in order to make millions..." This submitter made reference to a block of land known as the "Pritchard Block" which is for sale and which the submitter speculated that there is interest in subdividing. The submitter ran through a scenario of what the subdivision of this land might look like and how much money a developer could make. The submitter queried what costs the developer would be incurring and indicated that it is clear that they would not want to cover the full cost of water/sewage reticulation if this was a pre-requisite for subdivision.

Submitter 126 indicated that they are completely opposed to further subdivision at Waikawa and outlined their reasons for this including: the effects of climate change, coastal erosion and coastal inundation; recent re-zoning proposals include zoning old swamp land for residential development and this carries a risk of liquefaction; previously re-zoned land is already subject to coastal erosion; and the risk of increased frequency and intensity of sub-tropical storms.

Submitter 126 queried the future of Waikawa Beach, due to the effects of climate change and stated that Council needs to manage this without scaring or disadvantaging local property owners.

The submitter stated that if the principle reason for water and sewage is required at Waikawa Beach is to enable subdivision of old swamp land then developers should fund the full cost of providing these services. The submitter identified that "there are ways this can be achieved far more cheaply than a full reticulated water and sewage scheme across the community, e.g. localised pumping to a central tank set up servicing just that development, with frequent - daily if necessary - emptying by contracted Septic Tank services."

Submitter 127 outlined the changes that they have observed in the past 10 years at Waikawa Beach including increase traffic on the roads, increase vehicle use on the beach, increased erosion of the coast and sand dunes, and increased flooding of low-lying areas (including much of the area proposed for new housing). For these reasons, as well as a desire to preserve the un-

commercialised nature of Waikawa Beach, the submitter does not think it would be appropriate to focus future development at Waikawa Beach. The submitter also does not agree with water and wastewater systems being provided by Council at Waikawa Beach.

Analysis

'Challenge 3 – Water Supply and Wastewater' in the Consultation Document for the Long Term Plan 2018-38 sought feedback from the community about the potential of providing water and wastewater services to existing and/or growth areas for a number of settlements across the Horowhenua District.

This conversation was not driven by any specific development proposal but rather by the fact that the Horowhenua District is growing at a greater rate than in recent years and this is anticipated to continue. Some of the growth is anticipated to occur in smaller settlements which do not currently have water or wastewater services and as such Council thought it was timely to seek feedback on whether these services should be provided for these settlements in the future. Please refer to the deliberations report for Challenge 3 – Water and Wastewater to see Officer's analysis and recommendations for this topic.

In regards to comments from submitter 126 about the potential subdivision of the 'Pritchard Block', Officers are not aware of any proposal for the subdivision of this property at this point in time. If an application for subdivision is received then it will be processed in accordance with the requirements of the Resource Management Act. The submitter's opposition to subdivision at Waikawa Beach is noted. However, if applications for subdivision are received then they will be assessed in accordance with the Resource Management Act. It should be noted that the potential effects in relation to natural hazards are considered as part of a consent application for subdivision.

The feedback in submissions 126 and 127 is consistent with the majority of submissions that have been received from those with an interest in the Waikawa Beach community. The current community have provided a clear signal to Council that minimal change to the current level of development is supported.

While the Long Term Plan is seeking feedback on the provision of reticulated water supply and wastewater, the provision of these services do link with the Draft Horowhenua Growth Strategy 2040, in that if the services were provided that a different form and density of development may be enabled. It would therefore be appropriate to also consider this feedback as part of the Draft Horowhenua Growth Strategy 2040 so these matters raised can be weighed up when identifying or ruling out future growth areas.

Action

That the information raised by the submitters in relation to future growth at Waikawa Beach is considered as part of the feedback to the Draft Horowhenua Growth Strategy 2040.

The submitter's comments are noted, no recommendation is necessary with regard to the Long Term Plan 2018-38.

Topic 11: District Plan - Subdivision (water and wastewater)

Submissions

Submission No. 236 Royal Forest and Bird Protection Society Inc. - Joan Leckie

Summary of Submissions

The submitter raised concerns over water supply and wastewater treatment and whether ample provision is being made for the next 20 years and beyond.

They recommended that each property connected to water has a water meter and each household should have an auxiliary water tank to collect rainwater for gardening and emergencies. The submitter noted that the Ohau River is not able to provide a great increase in water supply and that Council should plan for an alternative.

The submitter also indicated that planning needs to be made for another wastewater disposal site as the 'Pot' is limited and pollution would increase with any great addition of wastewater.

The submitter advised that subdivisions need to take all of these matters into consideration and the allowance should be made.

Analysis

The submitter's comments are noted. Officers can advise that the provision of water and wastewater (e.g. whether there is the ability/capacity for lots to connect to a Council water and/or wastewater system) is looked at as part of assessing a subdivision consent application.

Planning to ensure that Council's water and wastewater systems are able to meet future demand is through asset management planning and long term plan level which flows through into the Council's Long Term Plan through the Infrastructure Strategy.

The topic of Water Sustainability was one that Council sought feedback on recognising that water supply from the likes of the Ohau River to support additional growth could be limited. Officers concur with the submitter's suggestion that planning for alternative water sources to the Ohau River should be undertaken.

The submitter's comments are noted, no recommendation is necessary with regard to the Long Term Plan 2018-38.

Topic 12: District Plan – Freedom Camping Rules

Submissions

Submission No. 23 The New Zealand Motor Caravan Association Inc. - James Imlach

Summary of Submissions

The New Zealand Motor Caravan Association Inc. encourages Council to recognise the value of CSC motor caravanners in their camping-related policies and bylaws. The submitter indicated that they are working with Local Government New Zealand on a 'good practice freedom camping guide' which will include advice to councils wanting to improve their management of freedom camping. The submitter also noted that the Government's focus on freedom camping and the formation of a cross-sector stakeholder working group may result in new ideas and management solutions coming to the fore, to help councils in their management of the activity.

The submitter indicated that the outcome of both initiatives may motivate Council to review its existing policy framework over the next 1-2 years (including District Plan provisions). The submitter recommends that Council set aside additional resources in anticipation of a comprehensive and holistic policy review.

Analysis

It is acknowledged that freedom camping is becoming an increasingly popular way for people to travel around New Zealand. The Horowhenua District has a number of sites where freedom campers can stay or where they can dispose of their waste.

Council's District Plan does not currently contain any provisions that specifically relate to freedom camping. Where freedom camping is provided for on a Council reserve the relevant Reserve Management Plan contains policies on how this activity is to be managed in relation to the reserve.

Officers await the guidance that is currently being worked on by the New Zealand Motor Caravan Association Inc. in conjunction with Local Government New Zealand, as well as any management solutions that may be provided by the cross-sector working group. The submitter's recommendation around ensuring resources are available to update/review plans or policies is noted. Officers are currently working their way through the review of the Council's Reserve Management Plans and if provisions associated with freedom camping require reviewing or updating then it can be done as part of this process. If other Council plans or policies require reviewing/updating then this work can likely be done within existing budgets or budgeted for as part of an Annual Plan process when specific budget requirements can be identified.

The submitter's comments are noted, no recommendation is necessary with regard to the Long Term Plan 2018-38.

Topic 13: District Plan - Rural subdivision and perimeter bridleway

Submissions

Submission No. 73 Josien Reinalda

Summary of Submissions

The submitter would like Council to enable/provide enhanced opportunities for horse riders in the Horowhenua District. The submitter has a number of requests for how this could be achieved including that when a large block of rural land is subdivided that Council add the requirement for a perimeter bridleway. The submitter indicates that perimeter bridleways (shared rural trails of natural surfaces) would provide:

- An extra margin between existing rural blocks and new developments to mitigate reverse sensitivity issues;
- New recreational spaces at no cost to the Council;
- Linkages between old and new development areas; and
- Rural amenity (views and recreation).

Analysis

The submitter's comments are noted.

Applications for subdivision are assessed on a case-by-case basis, given that each subdivision is unique in regards to size, location, potential effects and other relevant matters. The need for Council to require recreational space be provided as part of a subdivision is considered at the time of application based on whether it is deemed necessary.

Requiring all subdivision of large rural blocks to have a perimeter bridleway is considered impracticable in terms of how an application for subdivision consent is processed (i.e. the provisions planners are required to consider would not necessarily allow for a reserve to be required and subdivisions vary in size and location which could mean a bridleway is unnecessary).

Currently Officers do not consider that there is a justifiable demand for perimeter bridleways to require landowners to provide land for this purpose through regulatory mechanisms such as the District Plan. The alternative to regulatory approach landowners to voluntarily provide the land or for Council to consider setting aside funding to purchase the land from private landowners for this purpose.

Where larger subdivisions occurs Council will continue to work with the applicant to ensure that reserve land is provided and that the use of the land will meet the needs of the development and wider community. If a reserve was created as part of a subdivision and was developed as a pathway then access for horse riders may be provided, where it is deemed appropriate.

The submitter's comments are noted, no recommendation is necessary with regard to the Long Term Plan 2018-38.

Topic 14: District Plan - Subdivision and providing for outdoor activities

Submissions

Submission No. 88 Donna-Lee Annett-Bright

Summary of Submissions

The submitter stated that people move to Levin because of the rural feel of the area. They are people with outdoor hobbies and therefore walking, cycling and horse riding tracks should be provided for in new areas as development occurs.

Analysis

The submitter's comments are noted.

Officers recognise the importance of ensuring that recreational spaces including shared pathways, are provided for in new areas of development. Recreation areas help create healthier and better connected communities. Where larger subdivisions occur Council will continue to work with the applicants to ensure that reserve land is provided and that the use of the land will meet the needs of the development and wider community.

The submitter's comments are noted, no recommendation is necessary with regard to the Long Term Plan 2018-38.

Topic 15: District Plan – Lake Horowhenua

Submissions

Submission No.78 Lake Domain Board

Summary of Submissions

The submitter has provided context about Lake Horowhenua including its history and the aspirations for its future. The recommendations requested by the submitter at the hearing included:

- That in any future subdivision(s) in the area affecting the drainage system to the lake, the developer be required to provide their own stormwater ponds for the development.
- That adequate provisions are made and consents required to manage the increased waste from the expanding Meats Works business – to prevent any potential contaminants reaching the lake.

- That Lake Domain Board be consulted in the issuing of consents affecting the recreational use of the lake.

Analysis

The submitter's requests relate to reducing environmental impacts on Lake Horowhenua from land use activities occurring in the vicinity of the Lake or potentially on the Lake. The District Council's jurisdiction under the Resource Management Act includes managing land use activities and extends to managing activities on the surface of the water. The Resource Management Act also sets out the framework for notification (public or limited) in assessing resource consent applications and considering potentially affected parties. While Officers are comfortable with the Lake Domain Board being consulted on consents affecting the recreational use of the lake, the submitter needs to understand that not all consents issued in relation to activities affecting the recreation use of the lake will be processed by Horowhenua District Council, the majority would more likely be processed by Horizons Regional Council. It is also worth the submitter understanding that it is unusual for Council to consult on consent applications that are processed as Controlled Activities, on the basis that these consents need to be granted regardless of whether a potentially affected party supports the consent or not.

The first two requests identified above both relate to matters that would be considered and addressed in any subdivision of development proposal under the legislative frameworks of the Resource Management Act, Horizons One Plan and the Horowhenua District Plan. Officers acknowledge the requests made by the submitter, however given these matters are considered part of the above existing frameworks, there are no recommendations required as part of the decisions on the LTP 2018-2038 to give effect to these requests.

The submitter's comments are noted, no recommendation is necessary with regard to the Long Term Plan 2018-38.

Topic 16: Levin Town Centre

Submissions

Submission No. 10 Derek Canvin

Summary of Submissions

The submitter is concerned that the planning for the proposed Levin town centre is a waste of time until the new Expressway is completed.

Analysis

It is agreed that timing of the new Expressway (Otaki to North Levin) is important for enabling a number of initiatives and improvements to the Levin Town Centre, particular around amenity and pedestrian safety. A bypass of Levin is however only one of six key considerations that are currently being consulted on as part of the draft Transforming Taitoko / Levin Town Centre Strategy that will provide a vibrant and thriving town centre. This Strategy will look to get input from the community on the opportunities and actions that can be progressed in the next five years with a 20-year horizon. This Strategy will be valuable when engaging with NZTA on revocation of the old (current) State Highway through Levin once the expressway is confirmed. It will also provide much needed direction and confidence to invest for building and business owners grappling with issues with earthquake prone buildings and changes in retail.

The submitter's comments are noted, no recommendation is necessary with regard to the Long Term Plan 2018-38.

Attachments





There are no attachments for this report.

Confirmation of statutory compliance

In accordance with section 76 of the Local Government Act 2002, this report is approved as:

- a. containing sufficient information about the options and their benefits and costs, bearing in mind the significance of the decisions; and,
- b. is based on adequate knowledge about, and adequate consideration of, the views and preferences of affected and interested parties bearing in mind the significance of the decision.

Signatories

Author(s)	Tiffany Williams Strategic Planner	
	David McCorkindale Group Manager - Strategy & Development	
Approved by	David McCorkindale Group Manager - Strategy & Development	
	David Clapperton Chief Executive	

Long Term Plan 2018-2038 Deliberations - Economic Development

File No.: 18/246

1. Purpose

To present to Council for deliberation, the submissions received on the Long Term Plan 2018-2038 in relation to Council's Economic Development activity.

2. Recommendation

- 2.1 That Report 18/246 Long Term Plan 2018-2038 Deliberations - Economic Development be received.
- 2.2 That this decision is recognised as not significant in terms of S76 of the Local Government Act.
- 2.3 That Council acknowledges, with thanks, all who have submitted on the Economic Development activity.

3. Topics for Consideration

Topic 1	Economic Development Activity Budget
Topic 2	Provision of high speed residential broadband at Waitarere
Topic 3	Proposal for a Victoria University satellite campus in Horowhenua
Topic 4	Re-establishment of Market Gardens on existing SH1

Topic 1: Economic Development Activity Budget

Submission

Submission No. 17 Peter Ward

Summary of Submission

The submitter enquires why Council's budget for the Economic Development activity is significantly higher than other activities such as Emergency Management and Community Development. The submitter believes the Economic Development activity should be led by the business sector and co-funded evenly between Council and the business community. The submitter believes the current Economic Development budget is unsustainable and in their view does not deliver returns on investment.

Analysis

The purpose of the Economic Development activity is to facilitate and advocate for economic growth and improved social and economic wellbeing in the Horowhenua District. Council plays a supportive role in Economic Development and agrees that the business sector, among others, should lead this activity. The Economic Development activity has far reaching benefits that are felt, not only by the district's businesses, but the wider community. Hence, it would be unreasonable to expect the district's businesses to co-fund this activity, when they already do make a contribution through the payment of rates.

The Economic Development activity supports, facilitates and implements a number of strategies targeting increased investment, job growth, skill growth, income growth and enhanced reputation for the District. It is also involved in a number of service areas such as; business sector growth and performance; sustainable natural resource utilisation; infrastructure policy development and implementation; workforce skill development, training and education; and the promotion of Horowhenua as a vibrant and sustainable area to live and visit.

The amount invested by Council in this area is required due to the breadth and scale of work undertaken, and is becoming more vital given Horowhenua's opportunity to develop greater economic resilience and prosperity.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 2: Provision of high-speed residential broadband at Waitarere

Submission

Submission No. 92 Sharon Freebairn – Waitarere Progressive and Ratepayers Association

Summary of Submission

The submitter requests that high speed residential broadband be provided to Waitarere residents.

Analysis

While the provision of ultra-fast broadband is not a Council service, Council acknowledges the benefits ultra-fast broadband could bring to some residents and business owners in Waitarere Beach, and as such has advocated for Ultra-Fast Broadband (UFB) deployment on behalf of the Waitarere Community (amongst others). Officers advise that Waitarere Beach has been included as a Chorus UFB2 deployment location. Chorus is currently scheduling the rollout of UFB2. Further information regarding UFB2 can be found online at <https://www.chorus.co.nz>.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 3: Proposal for a Victoria University satellite campus in Horowhenua

Submission

Submission No. 143 Soraya Bradley

Summary of Submission

The submitter enquires whether a proposal has been submitted to Victoria University regarding their interest in establishing a satellite campus.

Analysis

Officers are not aware of Victoria University seeking to establish a satellite campus; hence no proposal has been put forth to date. Officers have since made contact with Victoria University's Director of Property Services and they were not aware of plans to establish another campus, the officer's enquiry has since been forwarded to the Chief Operating Officer of Victoria University, and am currently waiting on a reply.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 4: Re-establishment of Market Gardens on existing SH1

Submission

Submission No. 143 Soraya Bradley

Summary of Submission

The submitter highlights the opportunity for market gardeners/local producers to establish a retail presence on the existing State Highway 1 once the Otaki to North of Levin expressway has been completed.

Analysis

The Horowhenua District has a reputation for excellent produce and market gardens, and the Council and Community have been proud to showcase this through support of initiatives like the Horowhenua Taste Trail. Officers agree there may be renewed opportunity for market gardens to establish/re-establish themselves on the current State Highway 1 once congestion has been reduced after the completion of the expressway. Council will continue to assist small businesses that look to establish themselves in the District.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Attachments


There are no attachments for this report.


Confirmation of statutory compliance

In accordance with section 76 of the Local Government Act 2002, this report is approved as:

- a. containing sufficient information about the options and their benefits and costs, bearing in mind the significance of the decisions; and,
- b. is based on adequate knowledge about, and adequate consideration of, the views and preferences of affected and interested parties bearing in mind the significance of the decision.

Signatories

Author(s)	Gemma Reilly Economic Development Support Officer	
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Approved by	Shanon Grainger Economic Development Manager	
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Long Term Plan 2018-2038 Deliberations - Representation and Community Leadership

File No.: 18/230

1. Purpose

To present to Council for deliberation, the submissions received on the Long Term Plan 2018-2038 in relation to Council's Representation and Community Leadership Activity Group.

2. Recommendation

- 2.1 That Report 18/230 Long Term Plan 2018-2038 Deliberations - Representation and Community Leadership be received.
- 2.2 That this decision is recognised as not significant in terms of S76 of the Local Government Act.
- 2.3 That Council acknowledges, with thanks, all who have submitted on the Representation and Community Leadership activity.

3. Topics for Consideration

Topic 1	Elected Members – Conflict of Interest
Topic 2	Performance Monitoring and Reporting
Topic 3	Lake Horowhenua Clean Up
Topic 4	Provincial Growth Fund
Topic 5	Iwi Engagement and Involvement of Māori in decision-making

Topic 1: Elected Members – Conflict of Interest

Submission

Submission No. 153 Bryan & Pauline May

Summary of Submission

The submitter suggests that Council processes must ensure Councillors with property development financial interests declare a conflict of interest on the matter of upgrades to waste water / water systems and abstain from voting on the matter.

Analysis

Impartiality and transparency in public administration including Councils are essential to maintaining the integrity of the sector. Where activities are paid for by public funds or are carried out in the public interest, the media and the public have high expectations.

When making decisions about conflicts of interest, public entities need to be guided by the concepts of integrity, honesty, transparency, openness, independence, good faith, and service to the public. They also need to consider the risk of how an outside observer may reasonably perceive the situation.

Conflicts of interest are not easily managed by a simple set of rules because they can arise in all sorts of situations. Also, some situations are not clear-cut and may involve questions of degree. Therefore, public entities (and their members and officials) will often need to exercise prudent judgement on a case-by-case basis.

Elected members are provided with training and guidance on good practice when it comes to conflicts of interest. Elected members are provided with access to the Office of the Auditor General 'Managing Conflicts of Interest: Guidance for Public Entities' booklet which can be found online: <https://www.oag.govt.nz/2007/conflicts-public-entities/docs/oag-conflicts-public-entities.pdf>

There is an expectation that with training and guidance from officers, elected members will exercise good judgment in making decisions about whether to declare a conflict of interest. At the commencement of each Council (or committee) meeting members are asked if there are any declarations of interest pertaining to items on the agenda. Forms are available for elected members to declare, should they so indicate. A register of declarations made is kept as an ongoing record.

Further to this, Council is required to keep a 'Register of Interest' for which each Elected Member and Senior Leadership Team members complete a personal declaration form. Information provided on this declaration form includes interests in a company, trust or partnership, properties owned within the district and any matters which the public might regard as likely to influence an elected member's actions during the course of their duty. This information is updated annually.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 2: Performance Monitoring and Reporting

Submission

Submission No. 92 Waitarere Beach Progressive & Ratepayers Association Inc. – Sharon Freebairn

Summary of Submission

Waitarere Beach Progressive & Ratepayers Association Inc. in the past received Annual Plan and Long Term Plan monitoring reports which track the progress of items in the plan which relate to the Waitarere Beach area.

As part of the 2017-18 Annual Plan review it was stated that Council's Annual Plan Performance Reports specific to Waitarere Beach would be sent to the Progressive as updates for members. The Association would like these reports to be sent on a quarterly basis.

Analysis

As there are no items specific to the Waitarere Beach area in the current Annual Plan, monitoring and performance reports have not been sent to the Progressive during the 2017-18 year.

Officers acknowledge the importance of these reports in order to keep the Association and its members informed about progress and action taken on LTP (and Annual Plan) items and is happy to provide these reports as requested.

Council reviews Long Term and Annual Plan items on a quarterly basis via a monitoring report which is updated by officers. These monitoring reports can be found in the Council agenda in October, January, April and July each year. These reports cover monitoring across the district.

Action

That an Officer sends the monitoring and performance reports to the Waitarere Beach Progressive & Ratepayers Association Inc. on a quarterly basis.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 3: Lake Horowhenua Clean Up

Submission

Submission No. 143 Soraya Bradley

Summary of Submission

The submitter has suggested that Council work with Taueki and lake owners to clean the lake and to disband the Lake Trust run by Mr Sword as per Tribunal ruling in 2017.

1. Environmental matters to the people you are trying to attract to the township. The condition of the lake is an embarrassment to locals and council apathy, the police hostility is an off putting factor to those investigating relocation to Levin,
2. A simple google search will show Levin's toxic lake - not ideal advertising for the community. A successful clean up/detoxification of the lake will be a powerful transformation narrative both for indigenous Māori and environmentalism and scientific innovation.
3. Green business plan: Especially a deciding factor for entrepreneurs or growers with green business plan looking for a place to set up.

Analysis

Lake Horowhenua is a privately owned lake and as such any work on the lake or at the Lake Domain must be agreed upon by its owners.

There is a Lake Horowhenua Accord Action Plan in place which was developed after extensive investigation and consultation.

Eight projects were selected in order to improve the suitability of the Lake for recreational use, reduce the inputs of sediment and nutrients into the Lake and to improve native fish populations in the Lake. The selection process for the projects in the Action Plan was informed by the criteria set out in the Freshwater Clean-up Fund.

Overall the projects are being managed through a contractual arrangement between the Ministry for the Environment and Horizons Regional Council.

The eight projects are:

1. The purchase of lake weed harvesting equipment and operation. All legal impediments to this activity have been addressed and weed harvesting should commence later in the year.
2. Provision of a boat wash facility in Levin Township – completed and in use
3. Riparian fencing and planting – completed
4. Installing storm water treatment systems - ongoing
5. Installing a sediment trap/treatment wetland on the Arawhata inflow to the Lake – completed
6. Creating integrated drainage and sediment control plans for up to 500ha of cropping farms – farm plans now in place for all horticultural growers

7. Preparing sustainable milk production plans for dairy farms in the catchment – all dairy farms now have farm plans
8. Fish pass and habitat improvement for native fish – completed.

Any queries in relation to the action plan can be pursued through Lake Horowhenua Accord partners. An update on the Lake Report Card can be found here:

<http://www.horizons.govt.nz/news/status-report-on-lake-horowhenua-health-now-availa>

Funding has also been obtained from the Ministry for the Environment by the Lake Trust to undertake further clean up works at Lake Horowhenua.

Of interest to the submitter could be an exhibition at Te Takeretanga o Kura-hau po exhibiting the various projects being undertaken by the Lake Trust.

Accessing the Lake Trust's website could also give a further update on the work being undertaken, which can be accessed here:

<http://www.horowhenualaketrust.org/>

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 4: Provincial Growth Fund

Submission

Submission No. 143 Soraya Bradley

Summary of Submission

The submitter mentions in her submission the Long Term Plan targeting the Provincial Growth Fund.

Analysis

The Provincial Growth Fund is aimed at lifting productivity potential in the provinces and is being administered by a core group of Regional Economic Development Ministers.

Its priorities are to enhance economic development opportunities, create sustainable jobs, enable Māori to reach their full potential, boost social inclusion and participation, build resilient communities, and help meet New Zealand's climate change targets.

Information about the criteria and how to apply can be found here:

<http://www.mbie.govt.nz/info-services/sectors-industries/regions-cities/regional-economic-development/pdf-image-library/provincial-growth-fund.pdf>

Whilst Council's Long Term Plan Consultation Document does not specifically mention applying to this fund, Council has discussed this and at this stage is in the process of compiling background information on projects for which this fund could be applied to.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 5: Iwi Engagement and Involvement of Maori in Decision Making

Submission

Submission No. 183 Shannon 'Get It Done' Group – Lani Te Raukura Ketu, No. 116 Vivienne Taueki

Summary of Submissions

The Shannon 'Get It Done' Group believe that Council's iwi consultation needs to be improved and that consultation should be 'kanohi ki to kanohi' (face to face) as opposed to by email, letter or presentation. The submitter suggests Council learn about iwi/hapū in the district and their tribal boundaries that exist to ensure that mana whenua is consulted with not offended by decisions made.

Vivienne Taueki's concerns are with regard to Council's engagement with iwi. The submitter would like provisions such as policies and objectives in relation to the participation of Māori in decision making processes, in order to increase capacity. The submitter requests that Māori are included in the development of plans to ensure that there are no threats to their relationship with ancestral lands.

Analysis

Council has a Significance and Engagement Policy which was adopted in June 2017. This Policy is Council's commitment about what it will do with regard to community engagement, including engaging with iwi and hapu. Council wants to improve the way it engages with the public and tangata whenua and make it easier for people to engage with Council – when they want and on the issues that interest them.

Council is committed to engaging its community and stakeholders in a meaningful way. Council acknowledges that 'communities' may be 'communities of place' or 'communities of issue' and will use appropriate tools and techniques to enable meaningful and timely connections that encourage feedback and participation in Council processes.

Council currently has Memorandum of Partnerships with:

- Muaūpoko Tribal Authority
- Rangitāne O Manawatū
- Te Iwi of Ngāti Tukorehe Trust – representing Ngāti Tukorehe, Te Mateawa, Ngāti Te Rangitawhia and Ngāti Kapu (Ngāti Raukawa)
- Te Kohitanga o Te Iwi o Ngāti Wehi Wehi (Ngāti Raukawa)

Council (officers and elected members) must continually upskill and learn about how to better engage with iwi and hapu across the district. Knowing and understanding the people who are affected by decisions is an important aspect of making good decisions.

Council recognises the importance of tangata whenua within the district and the significant role within any engagement or consultation process.

As part of the continual learning and engagement process, Elected Members and senior Council officers have visited eight marae over the last three years. These visits have created an opportunity to make connections, enhance relationships and learn about issues that concern Māori. This learning, in addition to workshops on Te Tiriti o Waitangi, has provided the foundation for good engagement. This engagement should be widespread and consistent throughout the district, which is what Council is working towards.

Having listened to Māori regarding how consultation should take place, Council officers are working on ways for elected members and officers to engage and consult, which promote partnership and provides for inclusive participation.

In response to the Shannon 'Get It Done' Group's submission, Elected Members and Council officers would welcome an invitation to visit Ngāti Whakarete in order to engage, learn and work in partnership.

Elected Members and Council officers would also welcome an invitation to visit other Marae and hapū within the district, which have not previously been visited, or to re-visit Marae.

Action

The Officers continually review and assess consultation and engagement with Māori to ensure:

- the method and level of consultation is appropriate
- an inclusive environment and culture is created by Council
- the views of iwi are genuinely sought.

The submitters' comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Attachments

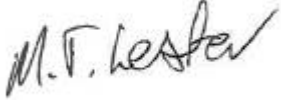

There are no attachments for this report.

Confirmation of statutory compliance

In accordance with section 76 of the Local Government Act 2002, this report is approved as:

- a. containing sufficient information about the options and their benefits and costs, bearing in mind the significance of the decisions; and,
- b. is based on adequate knowledge about, and adequate consideration of, the views and preferences of affected and interested parties bearing in mind the significance of the decision.

Signatories

Author(s)	Sue Hori Te Pa Governance and Executive Team Leader	
Approved by	Mark Lester Group Manager - Corporate Services	
	David Clapperton Chief Executive	

Long Term Plan 2018-2038 Deliberations - Customer and Regulatory Services

File No.: 18/244

1. Purpose

To present to Council for deliberation, the submissions received on the Long Term Plan 2018-2038 in relation to Council's Customer and Regulatory Activity Group.

2. Recommendation

- 2.1 That Report 18/244 Long Term Plan 2018-2038 Deliberations - Customer and Regulatory Services be received.
- 2.2 That this decision is recognised as not significant in terms of S76 of the Local Government Act.
- 2.3 That Council acknowledges, with thanks, all who have submitted on the Customer and Regulatory Services activity.

3. Topics for Consideration

Topic 1	Untidy Sections With Built Up Rubbish and Long Grass
Topic 2	Earthquake-prone Buildings
Topic 3	Hazardous Substances and New Organisms
Topic 4	Regulatory Parking Meters

Topic 1: Untidy Sections with built up rubbish and long grass

Submission

Submission No. 92 Waitarere Beach Progressive & Ratepayers Association – Sharon Freebairn

Summary of Submission

The Waitarere Beach Progressive & Ratepayers Association has requested Council monitor and take action, through Regulatory Services regarding untidy sections and properties around Waitarere Beach which have built up rubbish and long grass.

Analysis

Council's Regulatory Services team responds to all complaints of this nature as they are brought to attention. A complaint can be made by any member of the public via Council's contact centre, email, or in person at any one of Council's offices. Officers rely on the community to assist with identifying areas of concern as unfortunately it is not feasible to have Officers monitoring every section in the District on an ongoing basis.

Once a complaint is received the first step is for Officers to establish if a breach of legislation or bylaw exists, and if so to work with a person to ensure they comply. If a breach exists often the enforcement process will involve allowing a fair and reasonable timeframe for a person to achieve compliance and can sometimes result in several interactions with Officers before compliance is

achieved. Other times almost immediate action can be taken if legislation informs or in some cases no action can be taken if Council has no enforcement jurisdiction.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 2: Earthquake-prone Buildings

Submission

Submission No. 224 Bryan Ten Have

Summary of Submission

That Council needs to address Earthquake-prone Buildings.

Analysis

The Building (Earthquake-prone Buildings) Amendment Act 2016, (the Amendment Act), sets out the legislative requirements of Territorial Authorities in this regard. The Amendment Act defines the criteria for earthquake-prone buildings and sets out national timeframes and procedures for addressing them. Council Officers are engaged in this process and are currently on-track to achieve statutory requirements.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 3: Hazardous Substances and New Organisms

Submissions

Submission No. 242 Environmental Protection Authority – Allan Freeth

Summary of Submissions

The submitter reminds Council to consider its obligations under the Hazardous Substances and New Organisms Act 1996 and that there are significant environmental and safety risks if these obligations are not adequately resourced for.

Analysis

Council has a current contractual arrangement with an external provider to deliver advice, emergency call out response and enforcement work in connection with Council's responsibilities under section 97(1)(h) of the Hazardous Substances and New Organisms Act 1996 (the Act).

Council's website also has information readily available for the public in relation to hazardous substance safety, which includes referral to external agency websites such as Environmental Protection Agency, New Zealand Transport Agency and WorkSafe who are regarded as the experts in relation to their responsibilities under the Act.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 4: Regulatory Parking Meters

Submissions

Submission No. 147 Horowhenua District Ratepayers and Residents Association – Christine Moriarty

Summary of Submissions

The submitter asked Council why it was necessary to spend \$1.4M on replacing/upgrading parking meters, if spending \$324,000 on mobile ticketing devices is cost effective and if having the option of removing parking meters has been examined.

Analysis

Council did not consider a parking review as part of the 2018-2038 Long Term Plan. It is noted that if Council wished to explore a review it would be inclusive of the questions posed by the submitter.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Attachments



There are no attachments for this report.

Confirmation of statutory compliance

In accordance with section 76 of the Local Government Act 2002, this report is approved as:

- a. containing sufficient information about the options and their benefits and costs, bearing in mind the significance of the decisions; and,
- b. is based on adequate knowledge about, and adequate consideration of, the views and preferences of affected and interested parties bearing in mind the significance of the decision.

Signatories

Author(s)	Vaimoana Miller Compliance Manager	
Approved by	Nicki Brady Group Manager - Customer & Regulatory Services	

Long Term Plan 2018-2038 Deliberations - Miscellaneous Matters

File No.: 18/247

1. Purpose

To present to Council for deliberation, the submissions received on the Long Term Plan 2018-2038 in relation to miscellaneous activities.

2. Recommendation

- 2.1 That Report 18/247 Long Term Plan 2018-2038 Deliberations - Miscellaneous Matters be received.
- 2.2 That this decision is recognised as not significant in terms of S76 of the Local Government Act.
- 2.3 That Council acknowledges, with thanks, all who have submitted on Miscellaneous Matters.

3. Topics for Consideration

Topic 1	Public Transport
Topic 2	Public Transport – Horowhenua Grey Power Association
Topic 3	River Control
Topic 4	Reduce environmental expenditure
Topic 5	Management of customer requests
Topic 6	Foxton River Loop
Topic 7	Solar panels on Council buildings
Topic 8	Noise impacts of the Otaki to North Levin project
Topic 9	Democratic governance, treaty making, constituency wellbeing and economics
Topic 10	Keep Levin Beautiful Submission

Topic 1: Public Transport

Submissions

Submission No. 22 Rene Whiley, No. 143 Soraya Bradley, No.158 Raewyn Tate, No. 169 Christopher Simons

Summary of Submissions

These submitters request improved public transport within the district and between the district and other locations such as Palmerston North. This is in light of an increasing numbers of retirees moving to towns such as Waitare Beach.

Submitter 143 queried as to whether Council has been petitioning to have railway extended to Palmerston North regularly, with stops reopened in Manakau and Ohau.

Analysis

While Horizons Regional Council is responsible for public transport in the region, Council recognises the role that the Horowhenua District Council can play in advocating for improved public transport in the district.

Public transport was considered by Council's Strategy Committee at its meeting on 28 February 2018 by way of a report from Mayor Michael Feyen on his planned for work programme. The Committee resolved (unanimously) that "the Mayor and CEO work with key stakeholders to advocate for enhanced passenger transport services (including commuter train services) within and outside the district." As such, Council will continue to work with key stakeholders to advocate on behalf of the community for improvements to local public transport.

The submitters' comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 2: Public Transport – Horowhenua Grey Power Association

Submission

Submission No. 89 Horowhenua Grey Power Association

Summary of Submission

Horowhenua Grey Power Association are committed to advocating for improvements to public transport on behalf of those that are 'transport disadvantaged' and is seeking Council's support in this.

Analysis

Officers consider the Horowhenua Grey Power Association to be a key stakeholder in advocating for public transport services and are supportive of the request.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 3: River Control

Submissions

Submission No. 30 Janet Studd, No. 37 Kathleen Gilberd

Summary of Submissions

These submitters have raised issues around river control. Money is better spent controlling the flooding of the Waikawa River, reducing or eliminating effluent and other run-off pollution, and riparian planting to restore the river (submitter does acknowledge that this is a Horizons Regional Council area). Priorities Council should be addressing are river erosion near the beach and the risk to houses along that area.

Analysis

While the Horizons Regional Council has the official responsibility for the management of rivers and other waterbodies in the Manawatu Wanganui region. Horowhenua District Council has in

recent years undertaken works to manage streams and water bodies in the district to mitigate the adverse effects on adjacent land resulting from movement of these streams.

Officers acknowledge the submitter's comments and consider that a long term solution should be investigated. It is noted that Council received a number of submissions seeking a Council solution to these dynamic processes. In response Officers will continue to work with Horizons Regional Council on this issue. Officers will also explore options for sourcing external funding towards research and gaining a better understanding of the local impacts of coastal and river dynamics so that appropriate long term solutions can be identified.

Action

That Officers work with Horizons Regional Council and explore securing external funding sources for research and gaining a better understanding on the local impacts of coastal and river dynamics so that appropriate long term solutions can be identified.

The submitters' comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 4: Reduce environmental expenditure

Submissions

Submission No. 24 Barry Brown, No. 228 Barry Brown

Summary of Submissions

The submitter indicates he doesn't want any significant environmental expenditure. The submitter has seen much cost and many attempts to control Mother Nature (the river).

Analysis

Officers acknowledge the submitter's comments on environmental expenditure. While the Horizons Regional Council has the official responsibility for the management of rivers and other water bodies in the Manawatu Wanganui region, Council has in recent years undertaken works to manage streams and water bodies in the district to mitigate the adverse effects on adjacent land resulting from movement of these streams. Where these works have been undertaken they have been done so under urgency and from existing operational budgets. They have not been specifically identified in an annual work programme.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 5: Management of customer requests

Submission

Submission No. 103 Irene Hoskins

Summary of Submission

The submitter requests that all messages to Council (or their subcontractor) should be logged as actions and tracked to ensure they have been satisfactorily processed and completed.

Analysis

Council uses a Customer Request Management system that once a request is logged, tracks the progress of the request until it is completed. Each request is given a unique identifier.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 6: Foxton River Loop

Submission

Submission No. 104 Sarah Harper

Summary of Submissions

The submitter notes there appears to be no plans to open the Foxton River Loop so more water flows into the loop from the Manawatu River to provide a healthy river.

Analysis

The Foxton River Loop Working Party was formed three years ago comprising of representatives from Horowhenua District Council, Horizons Regional Council, Save Our River Trust (SORT), Foxton Community Board and local iwi Ngāti Raukawa ki te Tonga, Muaūpoko and Te iwi o Rangitāne o Manawatu. The purpose of the working party is to work on a solution to increase the flow of water to the Foxton River Loop for which short term and long term goals have been identified.

This project which will have positive benefits for the Foxton and Foxton Beach communities in terms of social wellbeing, economic development and environmental outcomes. The working party is currently working on a business case to seek funding from the Provincial Growth Fund and support from the Ministry for the Environment to open the Foxton River Loop.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 7: Solar panels on Council buildings

Submissions

Submission No. 162 Nola Fox

Summary of Submissions

The submitter suggests that Council could generate income through solar power. They query why solar panels were not installed on the Te Awahou Nieuwe Stroom building.

Analysis

Council has entered into a Collaboration Agreement with the Energy Efficiency and Conservation Authority (EECA) and a number of other Councils. Regular meetings are held where Council officers and the EECA discuss emerging technologies, energy management projects they have been working on and lessons learnt. Solar panels are a regular talking point, although Council officers have not pursued solar technology at this time for a number of reasons, including:

- Siting of buildings being a limiting factor on efficiency (i.e. not north facing);
- Additional costs and health and safety requirements around cleaning of solar panels on roof spaces;
- Strengthening of rooves to support panels which result in additional capital cost;
- Lessons learnt from other Councils where expected gains have not occurred; and
- Expected increase in energy conversion efficiencies in coming years.

Officers will continue to explore opportunities for energy efficiency and Council may choose to invest in solar panels or other renewable energy technology in the future.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 8: Noise impacts of the Otaki to North Levin project

Submissions

Submission No. 175 O2NL Noise Mitigation 2018 Group – Margaret Zander

Summary of Submissions

The O2NL Noise Mitigation 2018 Submission to the New Zealand Transport Agency (NZTA) has also been provided as a submission to the Long Term Plan and in particular the Reverse Sensitivity section as it relates to Council responsibilities.

Analysis

The submitter's primary concern is noise impacts from the new expressway and the process and manner in which assessment and mitigation is undertaken by NZTA. Responsibility to investigate and mitigate the effects of the Otaki to North Levin (O2NL) project on existing residents sits with NZTA. This is a key requirement under the Resource Management Act (RMA) to be addressed by NZTA, albeit with learnings applied from projects like McKays to Peka Peka and Transmission Gully. Council have a role to play as a key stakeholder and representative for the community to ensure the effects of noise are adequately investigated and addressed.

Consideration will also need to be given to the planning and mitigation of future growth areas. This is where responsibility for reverse sensitivity effects is shared by NZTA, Council and landowners.

Council support further investigation into the noise impacts and innovative solutions for mitigation. Council feedback to NZTA to date has included but is not limited to the following:

- The project should promote good urban design principles to assist the district realise its growth potential and help achieve its community outcomes (July 2017).
- Given the scale of the project, it will have a profound effect on the district, its communities and landscape well into the future. Therefore, Council expects NZTA to use best practice design standards with a high degree of innovation applied to produce project outcomes that support the district in achieving its community aspirations and outcomes (July 2017).
- Any infrastructure changes should preserve and enhance the rural character of the district (July 2017).
- Council has attended a number of meetings, and actively engaged with groups and individuals to gain an understanding of the community's concerns and aspirations. A consistent message has been received about the lack of information around the level of analysis on the social impacts of the various corridor options including noise, severance, community disruption, changes to way of life, community expectations, housing supply and accessibility. Council strongly urges NZTA to undertake further investigation into the social

and impacts of this project prior to and following a decision being made on a preferred corridor (April 2018).

- Of particular concern to Council and residents potentially affected by any of the proposed alignments are for those who would be located in close proximity to the new expressway and how issues of noise and amenity will be addressed (April 2018).
- NZTA's further work should also include particular consideration of the Council's intended future growth areas to ensure the strategic development in these areas is not compromised by the new expressway. Council's previous feedback highlighted a number of key principles and outcomes that will need to be considered during the next stage of project investigation including connectivity within and between communities and the mitigation of visual, amenity and noise effects (April 2018).

In raising the matters above it should also be noted that the construction of a new road creates an opportunity to address the impact of noise and other health effects overall across the district on the community that may not otherwise be available on the existing State Highway e.g. installation of bunds and low noise surfacing.

No changes to the Long Term Plan are considered necessary. Council will, through the O2NL processes, continue to promote and advocate for appropriate noise mitigation from the proposed expressway for the current and future communities of the district. As confirmed at the Long Term Plan hearing, the changes that the submitter is seeking, such as different noise standards, would need to be considered through the District Plan rather than the Long Term Plan.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 9: Democratic governance, treaty making, constituency wellbeing and economics

Submission

Submission No. 237 Greg Rzesniowiecki

Summary of Submission

The submitter requests the following:

1. That Horowhenua District Council considers formally supporting the 23 principles offered by Alfred de Zayas in his paper to the United Nations Human Rights Council (UNHRC)
2. Urges Council to endorse the model trade and investment treaty process offered in the www.dontdoitnz petition
3. Urges Council to support the Local Government (Four Wellbeings) Amendment Bill.
4. Urges Council to read and consider Kate Raworth's Doughnut Economics as a framework for thinking about economics in the 21st century.

Analysis

Council Officers have provided the following analysis based on the submission received:

1. Officers are of the opinion the Principles of International Order relate more to central government functions (i.e. international disputes, military) than local government.
2. Similar to above, the matters covered by the petition relate more to central government functions than local government.
3. The Local Government (Community Well-being) Amendment Bill aims to restore the 'four wellbeings' to the purpose of local government, territorial authorities' ability to collect development contributions and to make a minor modification to the development contributions power. Local government does have a broader role than just providing the 'core services'. This is shown by Council's involvement in areas such as community events

and economic development. In responding to the population and household growth the District is experiencing, later this year Council will explore what options for funding infrastructure will be best fit for our community. One of these options will be development contributions if the Amendment Bill becomes an Act of Parliament.

4. Officers thank the submitter for bringing this framework to their attention. Kate Raworth's 'Doughnut Economics' in practice would mean that society would live within their means or 'environmental constraints'. This reflects the concept of sustainable management, a concept found in the Resource Management Act 1991 which underpins a lot of Council's processes.

It is acknowledged that the submitter shared a different opinion on whether these matters were more relevant at a local or central government level.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 10: Keep Levin Beautiful Submission

Submission

Submission No. 243 Keep Levin Beautiful – Ron Walton & Colin Brown

Summary of Submission

The submitter raises a range of coordinated policies for Horowhenua District Council to adopt with the aim of differentiating the District. They have requested the following:

1. Encourage Council and community groups to work towards being graffiti and litter free through adopting this as a goal and having policies that encourage measures to achieve this.
2. Maintain environmental heritage by adopting a policies on street and car park trees, provide ongoing support to landlords where planting had been a requirement of consent so these areas are maintained, and strengthen Council's regulatory framework so beautification requirements are included in all planning and improvement decisions.
3. Agree on landscape and design styles e.g. commercial building colour, public planting guides for use with hard landscaping, town entrances and exits, commercial frontages etc.
4. Adopt a style guide to standardise signage on public facilities
5. Enable and support Keep Levin Beautiful in encouraging community involvement in beautification of the environment

Analysis

1. Officers discourage littering through the issuing of fines and setting appropriate fees at Council owned transfer stations that reflect a balance between covering the cost of disposal and preventing disposal from being prohibitively expensive. Officers are currently setting goals for the solid waste activity, one of which is centred on addressing littering. Graffiti on Council owned property is dealt with through existing grounds and property contracts. Officers work with Resene and the Tag Busters group to provide free paint to address graffiti on private property.
2. Officers are currently working on a street tree policy for trees on Council owned land. In terms of the heritage component of trees, Council has a register of notable trees under the District Plan that have been listed for their significance. Landscaping may be required as a condition on some resource consents. Council monitors these conditions to ensure that applicants are complying.
3. It may prove to be too restrictive to describe a planting palette that would suit every development.

4. Council's District Plan sets rules on signs to ensure they do not adversely affect their surrounding environment. This applies to all signs, including those that Council provides, and sets parameters such as the size of signage. Council also has an internal branding policy that guides the design of Council branded signs. Officers consider that these combined measures are sufficient in guiding the standardisation of signage within the District. Officers acknowledge that not all reserves will have newly branded signage and this will be addressed over time as they are replaced.
5. Officers currently attend Keep Levin Beautiful meetings. At the next Keep Levin Beautiful meeting officers are holding a workshop on the redevelopment our Arts, Culture, Heritage, Pride & Vibrancy Action Plan. This plan is a lot about celebrating and educating about the Community Led initiatives going on – so the Tag Busters and the Clean-up days they have will be incorporated into the plan.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Attachments

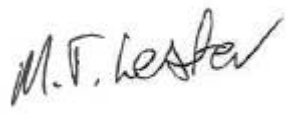

There are no attachments for this report.

Confirmation of statutory compliance

In accordance with section 76 of the Local Government Act 2002, this report is approved as:

- a. containing sufficient information about the options and their benefits and costs, bearing in mind the significance of the decisions; and,
- b. is based on adequate knowledge about, and adequate consideration of, the views and preferences of affected and interested parties bearing in mind the significance of the decision.

Signatories

Author(s)	Caitlin O'Shea Strategic Planner	
	Mark Lester Group Manager - Corporate Services	
Approved by	David McCorkindale Group Manager - Strategy & Development	
	Mark Lester Group Manager - Corporate Services	

Long Term Plan 2018-2038 Deliberations - Solid Waste

File No.: 18/229

1. Purpose

To present to Council for deliberation, the submissions received on the Long Term Plan 2018-2038 in relation to Council's Solid Waste Activity Group.

2. Recommendation

- 2.1 That Report 18/229 Long Term Plan 2018-2038 Deliberations - Solid Waste be received.
- 2.2 That this decision is recognised as not significant in terms of S76 of the Local Government Act.
- 2.3 That Council acknowledges, with thanks, all who have submitted on the Solid Waste activity.

3. Topics for Consideration

Topic 1	Refuse and Recycling Facilities
Topic 2	Biodegradable Rubbish Bags
Topic 3	Tokomaru Recycling Station
Topic 4	Hokio Landfill Costings
Topic 5	Hokio Landfill
Topic 6	Recycling Station, Kerbside Recycling, and Beach Clean-ups
Topic 7	Kerbside Rubbish and Recycling Collection
Topic 8	Piriharakeke Walkway
Topic 9	Enviro-schools
Topic 10	Waste Management and Minimisation Plan

Topic 1: Refuse and Recycling Facilities

Submissions

Submission No. 23 New Zealand Motor Caravan Association, No. 147 Horowhenua District Ratepayers and Residents Association

Summary of Submissions

The New Zealand Motor Caravan Association would like to ensure there are appropriate facilities available for free/low cost refuse disposal and recycling.

The Horowhenua District Ratepayers and Residents Association would like to know where the recycling is processed and where it is ending up.

Analysis

There are a number of refuse and recycling facilities located around our district that are considered appropriate to deal with this waste stream. Information on where these facilities are located is available on Council's website.

Recycling belongs to the contractor once it is collected and it is currently taken to the local sorting facility before being sold to the international market to be reprocessed. Glass is currently taken to the landfill to be re-used as a roading base and drainage material.

The submitters comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 2: Biodegradable Rubbish Bags

Submissions

Submission No. 43 Wendy Morgan

Summary of Submission

The submitter requests that the Council rubbish bags be made of biodegradable plastic.

Analysis

The Council bags are currently made of degradable plastic. Officers are currently investigating the possibility of compostable rubbish bags which will be implemented by October 2018 if successful.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 3: Tokomaru Recycling Station

Submissions

Submission No. 72 Diane Tews, No. 111 Tokomaru Village and Community Association, No. 134 Tokomaru Early Childhood Centre

Summary of Submissions

The submitters raised the following concerns in their submissions:

- The Tokomaru Recycling Station needs to be moved and is inadequate/needs improved servicing.
- The Tokomaru Recycling Station should be upgraded to facilitate e-waste and greenwaste collection.

Analysis

Recycling is the most expensive aspect of waste management and so balancing the costs and benefits of any recycling service can be difficult. E-waste and green-waste disposal in the district is a user pays system and relies on staff members being present. The cost and practicality of providing an e-waste and green-waste collection point in Tokomaru currently makes this prohibitive.

Later this year officers will be seeking new contracts for aspects of the Solid Waste Activity and this will include servicing the Tokomaru Recycling Station. As part of this process officers will investigate moving and increasing the servicing of the Tokomaru Recycling Station, in addition to providing a cardboard collection here.

The submitters comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 4: Hokio Landfill

Submissions

Submission No. 77 Peter Everton

Summary of Submission

The submitter raised the following issues in their submission:

1. Request for review of landfill finances and operations and full disclosure of this given to ratepayers.
2. Neighbouring Property:
 - Whether Horowhenua District Council purchased the neighbouring property to the landfill;
 - Why it did so; and
 - At what cost to the ratepayer.
3. The high operational expenditure for the first year of the Long Term Plan.
4. Whether the landfill is required to buy carbon credits under the Emissions Trading Scheme.
5. Improved effort into waste minimisation to reduce waste to landfill.

Analysis

An analysis of each of the submitter's points by officers is provided below:

1. In 2015 Council commissioned an independent review of district wide waste disposal options that included cashflows for the landfill. This document was made available to the Neighbourhood Liaison Group upon its completion and is available upon request. Council is further investigating options as part of its Waste Minimisation and Management Plan that is currently undergoing public consultation. The landfill is operated under what is considered industry best practice, with improvements implemented as they become available.
2. Neighbouring Property:
 - Council is currently in the process of finalising the purchase of the property neighbouring the landfill.
 - This property is the closest residential property to the landfill, and given the historical odour complaints, Council believes it is prudent to purchase the property to annex the landfill. This will allow Council officers to address any issues if they arise, be available onsite afterhours, and gain a better understanding of issues that affect the surrounding properties. The long term cost to manage odour complaints, including the costs associated with the consent review process, exceed the cost to purchase of the property.

- Unfortunately until the purchase process is complete Council cannot divulge that information.
3. The total operational cost of the Solid Waste Activity is associated with the transfer stations, recycling services and kerbside services. The total for these services equates to \$1,150,000, of which \$330,000 is covered by targeted solid waste rates. The remaining \$820,000 is subsidised by the income from the landfill activity.
 4. The landfill has been required to submit carbon credits for its operations since the Emissions Trading Scheme was implemented. This has been incorporated into the financial modelling, with Council only having to submit carbon credits for Council controlled waste entering the site.
 5. Council is investigating ways to improve waste minimisation in the district that include improvements to its website, organising workshops and presentations, and improving the quality of information provided to the community.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 5: Hokio Landfill

Submissions

Submission No. 79 Naomi Robinson, No. 145 Water and Environment Care Association, No. 148 Lilian Kimber, No. 236 Royal Forest and Bird Protection Society

Summary of Submissions

The submitters raised the following concerns in their submissions:

1. That Council removes the landfill from the Hokio Beach site;
2. Whether the landfill is currently in breach of its resource consent conditions;
3. Whether the landfill is leaching, or if alternative options for siting the landfill in hard country have been considered;
4. How often is the landfill sampled for water and airborne contaminants, and how far out are the samples taken; and
5. Whether the Council would consider having a conjoint landfill with Kapiti Coast District Council.

Analysis

An analysis of the submitters' points by officers is provided below:

1. The Hokio Beach site has been used for landfilling for some time. This site holds an old landfill and a modern landfill which meets industry best practice. Removal of the landfills from this site is prohibitively expensive. If the submitter is seeking closure of the current landfill, Council is in the process of considering options and evaluating the future of this facility;
2. The landfill is currently operating within its resource consent conditions;
3. Groundwater monitoring shows that leachate from the old, closed landfill is having some limited impact on the local groundwater. This is having no significant impact beyond the site, and will diminish over time;

4. Quarterly monitoring is undertaken at the landfill from 27 locations, with the Hokio Stream being the farthest sample point; and
5. Kapiti Coast District Council do not control any rubbish as this is primarily serviced by the commercial sector, as such there would be little need for them to develop a landfill.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 6: Recycling Station, Kerbside Recycling, and Beach Clean-ups

Submission

Submission No. 92 Waitarere Beach Progressive and Rate Payers Association

Summary of Submission

The submitter requests the following actions:

1. A request for a permanent recycling station at Waitarere Beach;
2. Kerbside collection services to be extended to include Waitarere Rise; and
3. Instigate and schedule a joint beach clean-up.

Analysis

An analysis of each of the submitter's requests by officers is provided below:

1. The waste collected from the temporary recycling station is significantly reduced over the non-holiday periods, and the costs of providing a permanent recycling station in Waitarere Beach is likely to have little net gain. The current temporary, manned, recycling station was provided to alleviate the illegal dumping that was occurring at the previous, permanent recycling station.
2. Waitarere Rise presents complications when it comes to kerbside services. This is focused mainly on the low building density per km, in addition to the numerous speed bumps that significantly reduce collection efficiency over the period of a year resulting in disproportionately increased costs for the service. The solid waste rates do not cover the kerbside rubbish and recycling collection services, this is covered by the collector. It is unlikely Waitarere Rise will be provided kerbside collection services at this stage. There may be provision to expand this service in the future.
3. Council can provide assistance for community clean-up efforts that are community driven. Beach clean-ups occur throughout the year with organisations such as Keep New Zealand Beautiful in their annual Clean-up Day event.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 7: Kerbside Rubbish and Recycling Collection

Submissions

Submission No. 117 Waikawa Beach Ratepayers Association, No. 153 Bryan and Pauline May

Summary of Submissions

The submitters ask about rates funded rubbish and recycling collection not servicing rural areas.

Analysis

Neither rubbish nor recycling collection is paid for by rates. Both of these are included in the costs for kerbside rubbish collection, whether this be via wheelie bins or Council bags. There are no annual charges for Council provided recycling collection or rubbish bag collection.

The submitters comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 8: Piriharakeke Walkway

Submissions

Submission No. 118 Bob Hoskins

Summary of Submission

The submitter requests that Council re-limes the part of the Piriharakeke Walkway that is located within Council owned land.

Analysis

This request will be investigated further, and if the walkway does require a top-up of lime, then officers will arrange for the section of the walkway on Council property to be remediated.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 9: Enviro-schools

Submissions

Submission No. 115 Toimata Foundation, No. 162 Nola Fox, No. 164 Horizons Regional Council, No. 179 Environment Network Manawatu, No. 234 Wildlife Foxton Trust

Summary of Submissions

The submitters request that Council makes available funding for the Enviro-schools programme and considers making more funding available in the future.

Analysis

Council is dedicated to ensuring information is disseminated, and behavioural change implemented, efficiently. This includes researching case studies of behavioural change programmes, in addition to seeking feedback from other Councils and experts about environmental education programmes they fund. Officers would like to see how Enviro-schools is implemented in the secondary schools before Council commits additional funding that might be more effectively spent on other waste minimisation and environmental activities.

The submitters comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 10: Waste Management and Minimisation Plan

Submissions

Submission No. 216 Sharon Williams

Summary of Submission

The submitter provides feedback on the draft Waste Management and Minimisation Plan.

Analysis

This submission will be considered to be a submission on the Draft Waste Management and Minimisation Plan. The submitter has been invited to speak on their submission at the Waste Management and Minimisation Plan hearing.

Action

That officers consider this submission along with the other submissions received for the Draft Waste Minimisation and Management Plan.

Attachments



There are no attachments for this report.

Confirmation of statutory compliance

In accordance with section 76 of the Local Government Act 2002, this report is approved as:

- a. containing sufficient information about the options and their benefits and costs, bearing in mind the significance of the decisions; and,
- b. is based on adequate knowledge about, and adequate consideration of, the views and preferences of affected and interested parties bearing in mind the significance of the decision.

Signatories

Author(s)	Ryan Hughes Environmental Engineer	
Approved by	Rob Green Interim Group Manager - Infrastructure Services	

Long Term Plan 2018-2038 Deliberations - Land Transport

File No.: 18/234

1. Purpose

To present to Council for deliberation, the submissions received on the Draft Long Term Plan 2018-2038 in relation to Council's Land Transport Activity.

2. Recommendation

- 2.1 That Report 18/234 Long Term Plan 2018-2038 Deliberations - Land Transport be received.
- 2.2 That this decision is recognised as not significant in terms of S76 of the Local Government Act.
- 2.3 That Council acknowledges, with thanks, all who have submitted on the Land Transport activity.

3. Topics for Consideration

Topic 1	Waikawa Beach Road
Topic 2	Waitarere Beach Road
Topic 3	Shared Pathways
Topic 4	Footpaths
Topic 5	Speed Limits
Topic 6	Road Maintenance Waitarere Beach
Topic 7	Waitarere Beach to Hokio Road
Topic 8	Foxton Main Street
Topic 9	Angle Parking and Roundabout Crossings
Topic 10	Tokomaru Thresholds
Topic 11	Pathway Lighting
Topic 12	Speed Humps Hokio Beach
Topic 13	Turning Bay State Highway 1 Kuku
Topic 14	Bruce Road

Topic 1: Waikawa Beach Road

Submissions

Submission No. 24 Barry Brown, No. 30 Janet Judd, No. 34 Jacqueline Cozens, No. 54 Christine Peard, No. 60 Laurence and Ann Abernethy, No. 61 Graeme McGregor, No. 69 Kelly Henry, No. 117 Waikawa Beach Ratepayers Association - Miraz Jordan, No. 170 Sara Clarke.

Summary of Submissions

The submitters query or comment on when Waikawa Beach Road will or should be upgraded. One submitter also asks where the funding for road upgrades comes from. Several submitters mention flooding on the road.

Analysis

Roads have a finite life and require rebuilding after a period of time. Council has a 'Forward Works Plan' for resurfacing and rehabilitation works and completes some of this forward work each year. When Council has to rebuild these roads they are improved to the required standard, which may include upgrading to cater for future growth, at that time.

Waikawa Beach Road has had rehabilitation work carried out on it in the recent past; the last section being east of Emma Drive. Next year a further section of Waikawa Beach Road is programmed for rehabilitation, being west of Emma Drive.

In regards to the query about funding for roading upgrades, roading rehabilitation work is co-funded by the New Zealand Transport Agency (NZTA) and Council. The amount that Council contributes depends on their approved Funding Assistance Rate (FAR). Council's FAR has been in a transition phase moving up from 47% to 59% (59% funded from NZTA & 41% HDC). The FAR for 2017-2018 was 52% but from next year it will be at the full 59%.

In regards to the comments on flooding, officers note that Waikawa Beach Road has not been closed due to flooding during the last five years following the road rehabilitation in the area where the regular flooding occurred. As future rehabilitation work is carried out, resilience of the road will be improved further still.

Action

That Council continues with the rehabilitation work to be carried out on Waikawa Beach Road scheduled for next year.

The submitters comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 2: Waitarere Beach Road

Submission

Submission No. 92 Waitarere Beach Progressive & Ratepayers Association Inc. - Sharon Freebairn

Summary of Submission

The submitter would like the road from the State Highway to Waitarere Beach to be widened.

Analysis

Roads have a finite life and require rebuilding after a period of time. Council has a 'Forward Works Plan' for resurfacing and rehabilitation works and completes some of this forward work each year. When Council has to rebuild these roads they are improved to the required standard for the category of road at that time.

A rehabilitation project is due to start on Waitarere Beach Road shortly, going from Bagries Corner to the cattle underpass, which includes widening. Further widening will be undertaken when the various sections of road require rebuilding.

Action

That Council continues with the rehabilitation work to be carried out on Waitarere Beach Road scheduled for next year.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 3: Shared Pathways

Submissions

Submission No. 17 Peter Ward; No. 29 Lone Jorgensen; No. 67 Horowhenua Farmers Ratepayers Group - Ann Thomas; No. 73 Josien Reinalda; No. 151 GM & DJ Timms; No. 158 Raewyn Tate; No. 164 Horizons Regional Council - Lynne Best; No. 166 Maxine Jones; No. 183 Shannon 'Get it Done' Group - Lani Te Raukura Ketu; No. 184 Federated Farmers of New Zealand - Manawatu/Rangitikei - Coralee Matena; No. 221 Levin Adventure Park Trust – Pamela Good.

Summary of Submissions

The submitters are generally supportive of Shared Pathways, however, three submitters (being no. 67, no. 151, and no. 184) believe that the Shared Pathway cost should be an urban targeted rate and no. 67 is also concerned that rural roads are too narrow to put shared pathways on them.

Some submitters suggested locations for future Shared Pathways. Submitter no. 73 would like some pathways to be suitable for horses.

Analysis

Shared Pathways was one of three topics consulted on separately in the Council's Annual Plan 2017-2018 consultation process. Of the 55 submissions received regarding Shared Pathways, the majority were supportive of Council allocating \$250,000 of funding, for the 2017-2018 financial year, to start building a Shared Pathway network.

The shared pathways project is the development of pathways that will form an integrated network throughout the Horowhenua, with the option to further link with neighbouring districts. Council's aim is to develop new, or improve current, shared pathways, cycle tracks and recreational trails in the Horowhenua District. The ambition is to promote, encourage, enhance and support economic development, recreational opportunities, connected communities, environmental standards, cultural values, and to improve safety for cyclists, pedestrians and other vulnerable road users. A Shared Pathways 'Forward Works Plan' is currently being developed. Whether or not some Shared Pathways double as bridleways can be looked at on a case by case basis. It is not intended that most pathways be designed for horses.

Some submitters seemed to have confused Shared Pathways with urban cycle-lanes and footpaths, these are separate to Shared Pathways and funded separately. The Shared Pathways will be for everyone to enjoy whether or not they are urban or rural dwellers.

The majority of the Shared Pathways within the road reserve will be in rural areas. It is noted that many of the rural roads are narrow so as much as possible the new Shared Pathways will be separated from the existing carriageway to make the roads safer.

Action

That Council continues to develop a Shared Pathway Network within the District.

The submitters' comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 4: Footpaths

Submissions

Submission No. 29 Lone Jorgensen, No. 46 Jan Saunders, No. 92 Waitarere Beach Progressive & Ratepayers Association Inc. - Sharon Freebairn, No. 111 Tokomaru Village and Community Association - Wayne Richards, No. 138 Bob Hoskins, No. 183 Shannon 'Get it Done' Group - Lani Te Raukura Ketu, No. 214 Horowhenua Grey Power

Summary of Submissions

Submitter no. 29 states that there have been repeated requests that paper roads be opened up for shared pathways and that footpaths be installed on busy roads.

Submitter no. 46 states that the yellow concrete on crossings are slippery.

Submitter no. 92 would like footpaths on one side of all roads in Waitarere Beach and would like the berms improved when the footpaths are installed.

Submitter no. 111 would like more footpaths in Tokomaru.

Submitter no. 138 would like more footpaths around Holben Reserve in Foxton Beach.

Submitter no. 183 would like a footpath in Balance Street Shannon from the Kohanga Reo to the Shannon Domain.

Submitter no. 214 would like improved footpaths for mobility scooters, walkers and wheelchairs.

Analysis

Council has a limited budget of \$100,000 per year for the installation of new footpaths around the district. All urban areas throughout the district are considered with regards new footpath installations. Installations are prioritised with aspects such as safety and connectivity taken into account when setting these priorities. Berms are tidied up when footpaths are installed or replaced.

A Shared Pathways 'Forward Works Plan' is also currently being developed. The Forward Works Plan will include pathways, possibly utilising paper road reserves where applicable, which may be installed in lieu of footpaths. Once the plan has been developed, over the next 12 month period, the individual projects will be prioritised.

Footpaths are being built to the current design standards as footpaths are either renewed or new footpaths installed. Yellow tactile pavers are installed as per the required guidelines and crossings are built to accommodate mobility scooters, walkers and wheelchairs.

The footpath from the Kohanga Reo to the Shannon Domain was previously requested and approved, has been added to the Forward Works Plan for footpaths and is programmed for construction this financial year (2017-18).

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 5: Speed Limits

Submissions

Submission No. 92 Waitarere Beach Progressive & Ratepayers Association Inc. - Sharon Freebairn, No. 111 Tokomaru Village and Community Association - Wayne Richards.

Summary of Submissions

Submitter no. 92 would like to reduce the speed limit on all roads in Waitarere Beach to 30km/hr.

Submitter no. 111 would like Council to review the speed limits on roads in and around Tokomaru.

Analysis

The Land Transport Rule: Setting of Speed Limits 2017 came into effect in August 2017. The new rule replaces the current methodology, Speed Limits NZ, which reflects a 1960s methodology last revised at the turn of the century. The new rule has a new approach incorporating new technology and data to assess the on-road risk, utilising the 'Speed Management Guide' prepared by the NZTA to assist road controlling authorities, to help identify travel speeds that are appropriate for the road function, design, safety and use. Council currently has a districtwide review on speed limits underway separate to the Long Term Plan process. Speeds in and around all settlements will be included as part of that review.

Action

That Council continues its review of districtwide speed limits.

The submitters comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 6: Road Maintenance Waitarere Beach

Submission

Submission No. 92 Waitarere Beach Progressive & Ratepayers Association Inc. - Sharon Freebairn.

Summary of Submission

The submitter would like weekly road sweeping of Waitarere Beach, regular cleaning of stormwater sumps and would like continued maintenance of roads and lighting.

Analysis

The sweeping in Waitarere Beach is carried out on an as required basis. During settled periods the roads do not require sweeping weekly whereas during windy periods, especially around spring, it requires sweeping more regularly than weekly. Council's Roading contractor regularly inspects the kerbs and get the sweeper truck in to carry out the actual sweeping. However, it is

dependent upon availability as the sweeper carries out sweeping in several urban areas. Therefore, officers do not consider a weekly sweep to be the most effective option.

In the current Road Maintenance Contract sumps are already to be cleaned out on an as required basis not a time basis.

Council maintains the roads and street lighting in Waitarere Beach to the same level of service as it has for several years. There is no intention to lower this level of service and do less.

Action

That Council will continue to maintain the roads and lighting in Waitarere Beach.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 7: Waitarere Beach to Hokio Road

Submissions

Submission No. 52 HG King Family Trust – Heather King.

Summary of Submissions

The submitter would like a Waitarere Beach to Hokio Road to be built to create two exit roads from Waitarere Beach due to the increase in residents.

Analysis

Waitarere Beach Road only has an average daily traffic count of 2336 vehicles per day (February 2018 counts) and as such it is not considered busy enough to require a second access road.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 8: Foxton Main Street

Submissions

Submission No. 45 Bob Saunders, No. 46 Jan Saunders, No. 226 Linda Savage

Summary of Submissions

Submitter no. 45 states that all Main Street needed was an upgrade with new seal and tidy shop fronts.

Submitter no. 46 states that carparks are missing from the chemist and postshop and closing Ravensworth Place cancels out the horse drawn tram.

Submitter no. 226 does not want Ravensworth Place blocked off to through traffic and thinks that a pedestrian bridge from the cenotaph area to Ihakara Garden would be a good feature.

Analysis

Officers note that two of the key outcomes of the Main Street upgrade are to replace the failing seal and tidy up the shop fronts with new footpaths and kerbs.

The buildout areas in Main Street have been installed for safety and to increase public space. The parking spaces in Main Street have been realigned and consolidated to ensure that the number of carparks available is similar to the amount previously marked.

Council worked closely with community stakeholders through a series of workshops and discussions in 2017 to create a design for the upgrade of the north end of Main Street which is nearing completion. Two important design decisions were made by the Foxton community being: that the war memorial should remain in its current position, and that the public space around the war memorial should be increased and enhanced.

The final upgrade design is one of four design concepts that evolved from drawings, provided by a stakeholder workshop group, of how the new public space could be designed. All four options recognised the two design decisions made by the Foxton community. Following the stakeholder workshop, public feedback was invited from the Foxton community on the four design options, and the design concepts were tested with emergency services, tangata whenua, community groups and Council roading engineers. Council believes this extensive consultation has resulted in a design that is supported by the majority of the Foxton community.

Action

That Council continues with the Main Street upgrade as planned and previously agreed.

The submitters comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 9: Angle Parking and Roundabout Crossings

Submission

Submission No. 156 Grey Power - Henry Gatherer

Summary of Submission

The submitter states that in some heavy traffic areas angle car parking is hazardous, that pedestrian crossings appear to be too close to roundabouts and more safe crossings are required.

Analysis

Angle parking in the Levin CBD area will be reviewed as part of the Levin Town Centre Project.

There are no pedestrian crossings (white painted "zebra crossings") near roundabouts, the one that was close to the roundabout on the Queen Street and Bartholomew Road intersection has been removed. The crossing points at all newly installed roundabouts are refuge crossings, where the pedestrians give way to the traffic, and these are designed in accordance with roading design guidelines. The Queen Street/Cambridge Street roundabout is still to be ungraded and its crossing points will be improved at that time.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 10: Tokomaru Thresholds

Submission

Submission No. 111 Tokomaru Village and Community Association - Wayne Richards

Summary of Submission

The submitter would like threshold treatments (judder bars, chicanes, lane narrowing) when entering Tokomaru.

Analysis

Speed humps are not an option preferred by Council. In areas where they have been installed in the past Council received multiple complaints from nearby residents, mainly noise related, for things such as:

- a. Vehicles banging and crashing as they pass over the humps, especially empty trucks and trailers.
- b. Vehicles accelerating noisily away from the humps (loud exhausts etc).
- c. "Boy racers" doing wheel spins away from the humps.

Council currently has a districtwide review on speed limits underway separate to the Long Term Plan process. Speeds in and around Tokomaru will be included as part of that review. Locations for threshold lane treatments are being considered as part of Council's Speed Management Review.

Action

That Council continues the review of districtwide speed limits.

The submitter's comments are noted, no recommendation is necessary with regard to 2018-2038 Long Term Plan.

Topic 11: Pathway Lighting

Submissions

Submission No. 212 Foxton Community Board - David Roache, No. 226 Linda Savage

Summary of Submissions

The submitters requests that Council investigates and provides solar lighting along the walkway, or solar paint on the walkway, from Foxton to Foxton Beach.

Analysis

An investigation on the most cost effective method of lighting pathways, whether by solar or other means, has yet to be undertaken. An investigation into appropriate lighting treatments will be undertaken during the 2018-19 financial year and then the requirement for lights on this stretch of pathway will be assessed. Lighting or solar paint would only be installed, if justified, following the investigation.

Action

That officers investigate lighting options and requirements/standards for Shared Pathways as part of its Shared Pathway Project and report findings back to the Foxton Community Board.

The submitters' comments are noted, no recommendation is necessary with regard to 2018-2038 Long Term Plan.

Topic 12: Speed Humps Hokio Beach

Submission

Submission No. 22 Renee Whiley

Summary of Submission

The submitter requests more speed humps at Hokio Beach to slow traffic down.

Analysis

Speed humps are not an option preferred by Council. In areas where they have been installed in the past Council received multiple complaints from nearby residents, mainly noise related, for things such as:

- Vehicles banging and crashing as they pass over the humps, especially empty trucks and trailers.
- Vehicles accelerating noisily away from the humps (loud exhausts etc).
- "Boy racers" doing wheel spins away from the humps.

With regards to the speed at Hokio Beach; Council's latest traffic count data (2011) on Muaupoko Street does not indicate a major issue with speed. It has a mean speed of 29.2km/hr with an 85th percentile speed (the speed at which 85% are below) of only 35km/hr. Only 0.4% of vehicles were over the speed limit and only 0.1% were more than 10km/hr over the speed limit. These figures do not justify the expense of installing speed humps, or any other speed control infrastructure, that would disadvantage all other road users and the surrounding residents.

The submitter's comments are noted, no recommendation is necessary with regard to 2018-2038 Long Term Plan.

Topic 13: Turning Bay State Highway 1 Kuku

Submission

Submission No. 22 Renee Whiley

Summary of Submission

The submitter requests that a safe turning bay be installed on State Highway 1 for Wehi Wehi Marae.

Analysis

Council supports the suggestion that a safe turning bay be installed on State Highway 1 for Wehi Wehi Marae; however, the transport corridor in question is a State Highway and therefore is the New Zealand Transport Agency's (NZTA) responsibility and as such it is not under Council's control. Officers periodically have discussions with the NZTA regarding the State Highway safety

concerns and Council understands that the section of State Highway 1 in question is currently being reviewed for safety improvements by the NZTA.

Action

That officers continue to lobby the New Zealand Transport Agency for safety improvements to the State Highway network.

The submitter's comments are noted, no recommendation is necessary with regard to 2018-2038 Long Term Plan.

Topic 14: Bruce Road

Submission

Submission No. 148 Lilian Kimber

Summary of Submission

The submitter queries why Bruce Road has not been upgraded when CD Farm Road has been, the level of maintenance carried out on Bruce Road, whether Land Transport work has been deferred to keep rates down, and states that Council does not appear to make any effort to stop market gardeners leaving mud on the road.

Analysis

Roads have a finite life and require rebuilding after a period of time. Council has a 'Forward Works Plan' for resurfacing and rehabilitation works and completes some of this forward work each year. When Council has to rebuild these roads they are improved to the required standard at that time. There are just under 600km in the district with around 4 to 5 km of rehabilitation carried out each year based on district wide priority. CD Farm Road had a higher priority for rehabilitation than Bruce Road and as such was rehabilitated first. Bruce Road is not on the next three year's rehabilitation list and will receive normal maintenance until such time as its priority warrants its inclusion in the annual programme.

It is recognised that the amount of maintenance required on Bruce Road is higher than that required on many of the district's other rural roads due to the intensive market gardening operations in the area. However, there is maintenance work required around the entire district and a fair approach must be taken by Council. It is noted that there is currently maintenance work in Bruce Road that is programmed to be carried out within the next few months.

Local Authorities roading work is co-funded by the New Zealand Transport Agency (NZTA). The amount that Council's contribution depends on their approved Funding Assistance Rate (FAR). Council's FAR has been in a transition phase moving up from 47% to 59% (59% funded from NZTA and 41% Council). The FAR for 2017-18 was 52% but from next year will be at the full 59%. Three years ago, as the existing roading budgets were too low, roading budgets were increased to a more appropriate level. These budget amounts have been maintained for the next LTP/NZTA tranche of funding. The changing FAR rate has meant that there has been no requirement for an increase in rates due to roading maintenance.

Clearing mud that is dragged onto the road by the market garden operations is the responsibility of the market gardeners themselves although enforcement is difficult. Council officers have engaged with many of the market gardeners in the past to try to get them to limit the mud and to clean up after themselves. Woodhaven Gardens have even purchased a tractor broom for this purpose

and respond reasonably promptly if contacted. Dealing with the silts and sediments entering the waterways is an issue with which Horizons Regional Council have been dealing with the market gardeners.

The submitter's comments are noted, no recommendation is necessary with regard to 2018-2038 Long Term Plan.

Attachments



There are no attachments for this report.

Confirmation of statutory compliance

In accordance with section 76 of the Local Government Act 2002, this report is approved as:

- a. containing sufficient information about the options and their benefits and costs, bearing in mind the significance of the decisions; and,
- b. is based on adequate knowledge about, and adequate consideration of, the views and preferences of affected and interested parties bearing in mind the significance of the decision.

Signatories

Author(s)	Kevin Peel Roading Services Manager	
Approved by	Rob Green Interim Group Manager - Infrastructure Services	

Long Term Plan 2018-2038 Deliberations - Three Waters

File No.: 18/233

1. Purpose

To present to Council for deliberation, the submissions received on the Long Term Plan 2018-2038 in relation to Council's Three Waters Activities (infrastructure that relates to Water Supply, Wastewater and Stormwater).

2. Recommendation

- 2.1 That Report 18/233 Long Term Plan 2018-2038 Deliberations - Three Waters be received.
- 2.2 That this decision is recognised as not significant in terms of S76 of the Local Government Act.
- 2.3 That Council acknowledges, with thanks, all who have submitted on the Three Waters activity.

3. Topics for Consideration

Topic 1	Fluoridation of water supply
Topic 2	Levin & Foxton Stormwater Drainage Schemes
Topic 3	Consultation on Ohau Awa
Topic 4	Stormwater Management in Waitarere Beach
Topic 5	Stormwater Discharge to Lake Horowhenua
Topic 6	General Water, Wastewater and Stormwater Concerns in the District
Topic 7	Water Quality & Coastal Erosion
Topic 8	Wastewater Dump Stations
Topic 9	Flooding in Manakau
Topic 10	Three Waters in Tokomaru

Topic 1: Fluoridation of water supply

Submissions

Submission No. 1 Physicians and Scientists for Global Responsibility

Summary of Submission

The submitter raised the issue of providing drinking water free of fluoridation.

The submitter stated that based on international evidence the installation and long-term maintenance of water fluoridation is very expensive on the rate-paying public and the rationale is highly questionable.

The submitter recommended that Council does not fluoridate drinking water on the grounds that it is not lawful to put bio-accumulative toxins into people and the environment.

Analysis

Council is not currently fluoridating any drinking water at any of its water treatment facilities. Council approved on 1 February 2017, support for Local Government New Zealand's submission and also for Council to make its own supporting submission on the Health (Fluoridation of Drinking Water) Amendment Bill. Their submission sets out some concerns with the way the bill was drafted and suggested some amendments.

The issue raised by the submitter is very important for Council and the community to consider and although Council does not have plans to fluoridate drinking water at this stage but this may be reviewed in future. If/when this is reviewed consultation can be undertaken at that time.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 2: Levin & Foxton Stormwater Drainage Schemes

Submissions

Submission No. 133 Bob Hoskins, No. 184 Federated Farmers of New Zealand - Manawatu/Rangitikei, No. 199 Cook Whanau Trust, No. 212 Foxton Community Board, No. 219 Dorothy Mary Kauri, No. 220 Pat Kauri, No. 226 Linda Savage, No. 230 Susan Hansard, No. 238 Davis Dry Holdings Ltd

Summary of Submissions

Submitters have raised issues of lack of maintenance of the Kings Canal by Horizons Regional Council and are not satisfied with the solution provided by the Council and Horizons Regional Council joint project at Foxton East Drainage Scheme to alleviate stormwater flooding at Foxton.

Submitters have proposed pumping of stormwater as a potential solution and also to utilize local public knowledge in finding a potential solution to flooding at Foxton.

The Foxton Community Board requests that 40% of the original proposal remain in place as part of the Long Term Plan and that Council readdress the proposed Horizons Regional Council upgrade.

Submitters suggested that Council investigates the use of more stormwater retention structures throughout the district similar to the structure in Kimberley Road.

Analysis

Council has prepared Stormwater Catchment Management Plans with the input and the assistance of Horizons Regional Council.

Council has included projects in the LTP to upgrade all under capacity and at capacity network with climate change in Foxton according to the recommendations contained in the Foxton Stormwater Catchment Management Plan.

Council has been working with the Horizons Regional Council to discharge stormwater from part of Levin to the Koputaroa stream and a resource consent process is underway.

Part of North East Levin has been discharging to Koputaroa Stream and there are no other alternatives that would be acceptable for the community.

Actions

That Officers continue to work with the Horizons Regional Council to obtain resource consent on stormwater discharge at Koputaroa stream.

The submitters comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 3: Consultation on Ohau Awa

Submissions

Submission No. 141 Te Iwi o Ngāti Tukorehe Trust – Lindsay Poutama

Summary of Submission

The submitter requests that Ngāti Tukorehe be part of any consultation process regarding the Ohau Awa, especially in regards to gravel extraction. The submitter asks that Council considers the impact/s of multiple areas of gravel extraction on the Ohau Awa, its effect on erosion and water flow/direction as well as making the granting process consultable especially with Iwi.

Analysis

Activities within river beds such as gravel extraction from the Ohau River are under the jurisdiction of Horizons Regional Council.

Any water abstraction by Council from the Ohau River is consented by Horizons Regional Council in accordance with the requirements of the Resource Management Act and the One Plan. The consent process involves affected parties such as iwi and hapu.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 4: Stormwater Management in Waitarere Beach

Submissions

Submission No. 92 Waitarere Beach Progressive & Ratepayers Association Inc.

Summary of Submission

The submitter notes that the planned upgrade of stormwater drainage and maintaining infrastructure to manage flooding are priorities for the residents as many endure annual flooding of their properties. The submitter requested consultation with officials on the Stormwater Catchment Management Plan and the following matters in relation to stormwater:

- Development planning funding of \$171,000 identified in previous long term plans utilised
- Plan and resource to alleviate flooding now being experienced annually
- Include the lengthening of the stormwater outlets on the beach

- Flooding and other damage involves cost to Council in remedial work, as well as to residents through insurance increases after claims

Analysis

A Stormwater Catchment Management Plan was completed for Waitarere Beach during 2016-17 which identified areas requiring remedial work. Funding has been allocated in the LTP in the next three years to undertake projects to alleviate ponding/flood areas and in the following years to meet additional demand. Officers are available to discuss potential solutions for problems residents may have with flooding.

Officers acknowledge the stormwater outlets onto the beach require work to extend them and remedial work on this is under way. This is to prevent the erosion of the dunes and reduce the impact the blocked outlets have on flooding.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 5: Stormwater Discharge to Lake Horowhenua

Submissions

Submission No. 78 Lake Horowhenua Lake Domain Board, No. 130 Veronica Harrod), No. 145 Water Environment Care Association, No. 171 Potangotango Foundation, No. 172 Anne-Marie Hunt, No. 222 He Mokai o Papatunanuki, No. 226 Linda Savage

Summary of Submissions

The submitters raise concerns over stormwater disposal into Lake Horowhenua (and surrounding streams) and the effect that this has on the Lake and the surrounding environment.

The submitters want to see the state of the Levin area drainage, lake and stream management improved and/or the stormwater discharge to Lake Horowhenua to stop. They indicated that monitoring and evaluation data was not provided to them and felt that there was a lack of collaboration and shared decision-making.

Analysis

Council is currently looking at options of providing treatment to the stormwater discharges to Lake Horowhenua. Funding has been allocated for the next three years to undertake projects to improve the quality of water being discharged into the Lake. Support has been extended by the Regional Council and the Ministry of Environment.

Council is also working towards applying for resource consent for the stormwater discharges. The outcome of that will determine how stormwater discharges would be managed in future.

As part of the resource consent, various parameters are to be tested from samples taken from drains discharging to the Lake at various agreed rainfall events with Horizons. As part of the resource consent, Council would monitor and provide treatment to stormwater entering the Lake to meet the consent conditions.

Actions

That Council remains committed to the Lake Accord and continues to work on Action Plan items that have been allocated to it.

That Officers progress work towards application for resource consent for the discharge of stormwater into the Lake.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 6: General Water, Wastewater and Stormwater Concerns in the District

Submissions

Submission No. 10 Derek Canvin, No. 66 Trevor Hinder, No. 114 Mike Camden and Sue Cornforth, No. 119 Joanne Roache, No. 121 Kereru Marae Trustees, No. 130 Veronica Harrod, No. 145 Water Environment Care Association, No. 146 Vivienne Bold, No. 147 Horowhenua District Ratepayers & Residents Association Inc., No. 148 Lilian Kimber, No. 164 Horizons Regional Council, No. 165 Rick Fisher, No. 170 England Family, No. 184 Federated Farmers of New Zealand - Manawatu/Rangitikei, No. 222 He Mokai o Papatunuku, No. 231 Margaret Frances Campbell

Summary of Submissions

Some of these submitters raise the issue of flooding in many areas in the Horowhenua District and that all the affected areas should be identified and more pressure is placed on Horizons Regional Council to improve the situation.

Some submitters state that they did not agree with the Koputaroa Stream being used for Levin stormwater. They feel that the importance of water and wastewater systems based on green principles relevant in a climate change age was not considered at all in this 20 year plan.

Other submitters acknowledge the considerable resourcing allocated by Council to improving wastewater treatment in the district, and the progress made towards resolving consenting issues for wastewater discharges from Horowhenua's communities. They recognise the efforts that territorial authorities have put into maintaining infrastructure and improving discharges and is seeking that all territorial authorities have an active and clear consenting strategy for their wastewater treatment plants and that expenditure in relation to that strategy is built into long term plans and asset management plans.

Some submitters also support proposals to upgrade existing treatment services, including reducing groundwater and stormwater infiltration in the network. They support the allocation of funding to obtaining resource consent for the Queen Street stormwater discharge.

Some submitters enquired whether Council ensures that no effluent from private properties enters into the stormwater and also that the wastewater does not enter the stormwater systems. They add that they would encourage Council to identify funding it has allocated to obtaining consent for the Foxton Beach discharge in the long term plan, consistent with other 'three waters' consenting processes.

Some submitters acknowledge and support the steps Council is proposing to improve significant issues with the district's water supply and network. It is their opinion that the planned water demand management measures and asset renewals will improve the efficiency of water supply and supported that the allocation of funding for consent renewals for Foxton. They also support

Council's commitment to meeting New Zealand Drinking Water Standards and the allocation of resources to increase standards of service.

Common themes also include concerns in regards to:

- In general, an increasing concern about water sustainability and a consequential need to specifically identify water conservation as a response to that concern
- Increasingly extreme summer droughts
- Incidental climate change effects, prompting food price volatility (and the likelihood of more demand for water use for home gardens)
- Impacts of increasing residential development
- Additional impacts on development caused by transport corridor extensions
- Requirement to adhere to minimum river flow requirements
- In general, increasing pressure to make the most use of whatever water is available, from diverse sources

The present instruments available to Council to promote changes in water use largely rely on water metering (in some areas), and water restrictions, however they feel that more can be done to promote voluntary water conservation by residential users. In their opinion there can be little doubt that Council is at a crossroads regarding the security of its water resources. They add that it is the most appropriate time to begin to introduce practical, do-able measures that people can undertake to promote their own water conservation, as well all the other steps Council is taking to ensure security of supply.

Analysis

Catchment Management Plans have been completed with the assistance of Horizons Regional Council to help resolve some of the areas that frequently flood. Projects identified in the Stormwater Catchment Management Plans are included in the Long Term Plan. Officers are working towards implementing the projects that were identified in the Stormwater Catchment Management Plans in the next three years of the Long Term Plan 2018-2038 and aim to assess the overall water supply scenario. During this period Officers will continue to alleviate water leakages in the networks.

Council acknowledges flooding issues in Foxton and has budgeted for remedial works in the Long Term Plan. These works will be executed in association with the Horizons Regional Council.

Council has been working with the Horizons Regional Council to discharge stormwater from part of Levin to the Koputaroa Stream and a resource consent process is underway. Part of North East Levin has been discharging to Koputaroa Stream and there are no other alternatives that would be viable for the community. Council conducts regular water sampling to ensure the discharge is not polluted. Officers would appreciate further details from submitters on their submission that they may be concerned that there are wastewater contaminants in the stormwater drains. There were some submitters who did not come and present their issues at the hearing.

Council is well advanced in applying for renewal of a number of consents for wastewater treatment plant discharge and has a clear-cut strategy and budget for each facility. Funding has been incorporated into the Long Term Plan budget to ensure the renewal of consents and improved water quality. Funding has been allocated in the Long Term Plan budget for Foxton Beach discharge consent.

Capacities of treatment plants, network upgrades and any resource consent application (renewal or part of growth) has been taken into account as part of drafting the Asset Management Plans and the Infrastructure Strategy.

Restrictions on Levin Water Supply cannot be avoided as it is a condition of Council's resource consent that at certain low river flows, Council is required to put in place restrictions.

Council has ensured that the current levels of service are not compromised and has planned new projects to support the growth in the district

Council acknowledges and appreciates Horizons Regional Council's continued support towards its on-going infrastructure upgrades.

Action

That Officers continues to work with the Horizons Regional Council to obtain resource consent on stormwater discharge at Koputaroa Stream.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 7: Water Quality & Coastal Erosion

Submissions

Submission No. 105 Miraz Jordan, No. 160 Suzie Reeve, No. 162 Nola Fox, No. 167 Rodney Inteman, No. 177 Amey Bell-Booth

Summary of Submissions

The submitters indicate that Council is failing to look after its existing issues of poor (stream) water quality and constant coastal erosion without contemplating new and expensive water infrastructures in Ohau, Manakau, Waikawa Beach, Waitarere Beach and Hokio Beach.

They feel that Council should focus on coastal erosion activities such as stabilizing sand dunes and attending to river erosion. The submitters stated that Council should look at a short term solution for the erosion taking place at Waikawa Beach. They said that the management of the steam has caused erosion of valuable land including Council's reserve land. They also have no vehicular access onto the beach. They are looking at Council for a solution.

Analysis

Coastal erosion and water quality in streams and rivers are under the jurisdiction of the Horizons Regional Council but Council indicated at the Hearing meeting that they would contact the Regional Council about a short term solution.

Action

That Officers will arrange to have discussions with Horizons Regional Council regarding short term solutions for the erosion taking place at Waikawa Beach.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 8: Wastewater Dump Stations

Submissions

Submission No. 23 New Zealand Motor Caravan Association Inc.

Summary of Submission

The New Zealand Motor Caravan Association Inc. (NZMCA) requests Council provides public dump stations for their wastewater to improve, promote and protect public health which includes the domestic motor caravanning community. They say that there is a growing demand for additional facilities like public dump stations to support visitors and kiwi families exploring the countryside. Offering facilities in strategic locations will encourage safe waste disposal and protect public health. The submitter states that they are available to provide practical and technical advice as well as financial assistance to Council in the provision of such a dumping facility.

Analysis

Council will be able to provide wastewater discharge points or dump stations for the caravans and motorhomes. However, officers will need further details on their exact requirements to understand feasibility of providing the dump stations.

Council officers would be happy to engage with the NZMCA in terms of ensuring its status as a motor-caravan friendly town.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 9: Flooding in Manakau

Submissions

Submission No. 54 Christine Peard

Summary of Submission

The Submitter raises the issue of flooding in Manakau but officers received no further explanation to comment on. The submitter did not attend the Hearing.

Analysis

Stormwater Catchment Management Plans have been completed with the support from Horizons Regional Council to help resolve some of the areas that frequently flood. Officers are available to discuss potential solutions for problems residents may have with flooding.

Projects identified in the catchment management plans are included in the Long Term Plan.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 10: Three Waters in Tokomaru

Submissions

Submission No. 111 Tokomaru Village and Community Association

Summary of Submission

The submitter raises the following issues for which they want feedback from Council:

- Stormwater- status of review that is/was done on the areas where several properties were flooded.
- Wastewater – the status of the proposal to drain the excess treated wastewater from the ponds to land and future consultations with the community.
- Water Supply - The recent upgrade to the storage capacity of the water supply was met with approval by the community but would the anticipated growth in Tokomaru require the storage capacity to be increased again.

Analysis

The following analysis is provided from officers for the matters raised by the submitter:

- Stormwater Catchment Management Plans have been prepared. Ponding areas have been identified and respective projects are in the draft LTP to alleviate the issue.
- Wastewater - as part of the resource consent renewal process, the community involved in the process has expressed their support to Council for taking treated wastewater discharge from surface water to land. Council has purchased land in Tokomaru and the intention is to use the land for irrigation purposes once the consent is granted, which will require public consultation.
- Water Supply - the modelling done with the anticipated growth figures indicated that the network will have sufficient capacity so no upgrades are anticipated. Council has recently installed a new storage reservoir to increase resilience.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Attachments



There are no attachments for this report.

Confirmation of statutory compliance

In accordance with section 76 of the Local Government Act 2002, this report is approved as:

- a. containing sufficient information about the options and their benefits and costs, bearing in mind the significance of the decisions; and,
- b. is based on adequate knowledge about, and adequate consideration of, the views and preferences of affected and interested parties bearing in mind the significance of the decision.

Signatories

Author(s)	Sarie Van der Walt Asset Management Engineer	
	Amit Kumar Graduate Asset Planning Engineer	

	Rohit Srivastava Asset Planning Manager	
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Approved by	Rohit Srivastava Asset Planning Manager	
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Long Term Plan 2018-2038 Deliberations - Water Sustainability

File No.: 18/242

1. Purpose

To present to Council for deliberation, the submissions received on the Long Term Plan 2018-2038 in relation to Council's Water Sustainability consultation topic.

2. Recommendation

- 2.1 That Report 18/191 Long Term Plan 2018-2038 Consultation - Water Sustainability be received.
- 2.2 That this decision is recognised as not significant in terms of S76 of the Local Government Act.
- 2.3 That Council acknowledges, with thanks, the submissions on the Water Sustainability topic.
- 2.4 That Council implements demand management, hydraulic modelling, condition assessment and leak detection projects in the first three years of the Long Term Plan 2018-2038.
- 2.5 That Council establishes the Horowhenua Water Working Party to investigate the option of a more sustainable raw water source/storage/dam as part of the feasibility study of new water supply schemes.

3. Water Sustainability

Submissions

Submission No. 2 Kyrah Halidone, No. 3 Ty Kahu, No. 7 Andrea Howard, No. 8 Maureen Lee, No. 10 Derek Canvin, No. 12 Joanne Hood, No. 14 Leone Brown, No. 16 Waikawa 12, No. 17 Peter Ward, No. 19 Ella Kahu, No. 20 Melik Taylor, No. 28 Anthony Strawbridge, No. 29 Lone Jorgensen, No. 32 Andrew Cozens, No. 33 Suzanne Costello, No. 34 Jacqueline Cozens, No. 36 Sue-Ann Russell, No. 38 Jeremy Manks, No. 39 Murray Earnshaw, No. 40 Carol Earnshaw, No. 41 Lacey Winiata, No. 43 Wendy Morgan, No. 50 Phil Just, No. 51 Paul Matthews, No. 52 HG King Family Trust, No. 53 Waitarere Four Square, No. 56 Elaine White, No. 57 Chris Marsh, No. 58 Christine Lankshear, No. 59 Phillip Winiata, No. 61 Graeme McGregor, No. 62 Douglas Peae, No. 63 Judy Webby, No. 65 Jacqueline Campbell, No. 66 Mr. Hinder, No. 67 Horowhenua Farmers Ratepayers Group, No. 69 Kelly Henry, No. 71 Amelia Mitchell, No. 72 Diane Tews, No. 77 Lakeview Farm Ltd, No. 79 Naomi Robinson, No. 80 Marilyn Owen, No. 81 Valmae Hayes, No. 82 Catherine Robinson, No. 83 Philip Grimmatt, No. 86 Anthony Taylor, No. 87 Gillian Hay, No. 88 Donna-Lee and Annett-Bright, No. 89 Horowhenua Grey Power Association, No. 91 Malcolm Willoughby, No. 92 Waitarere Beach Progressive & Ratepayers Association Inc., No. 93 Stephanie Hirst, No. 94 Fred Hirst, No. 95 John Hewitson, No. 96 The Taylor Family Trust, No. 99 Neville Hyde, No. 100 Debra Betts, No. 102 Joanna Sim, No. 103 Irene Hoskins, No. 104 Sarah Harper, No. 105 Miraz Jordan, No. 107 Fraser Denton, No. 108 Sarah Metcalfe, No. 109 Ann Thomas, No. 110 Rosanne Kuiti, No. 111 Tokomaru Village and Community Association, No. 113 John S, No. 119 Joanne Roache, No. 124 Dylan Jacobs, No. 127 Jan Jordan and Chris Wood, No. 128 Michele Walls and Steven Bailey, No. 130 Veronica Harrod, No. 132 Bob Hoskins, No. 136 John Benton, No. 137 Colin McLennan, No. 139 Susanne Hanlon, No. 140 Te Iwi o Nagti Tukorehe Trust, No. 151 GM & DJ Timms, No. 153 Bryan and Pauline May, No. 154 Linda Morgan, No. 155 Michael Harland, No. 158 Raewyn Tate, No. 162 Nola Fox, No. 163 Linda MacKenzie, No. 164 Horizons Regional Council, No. 165 Rick Fisher, No. 167 Rodney Inteman, No. 168 William Kimber, No. 169 Christopher Simons, No. 170 England Family, No. 171 Potangotango Foundation, No. 172 Anne-Marie Hunt, No. 183 Shannon 'Get it Done' Group, No.

184 Federated Farmers of New Zealand - Manawatu/Rangitikei, No. 185 Diane Brown, No. 186 Murray Tinsley, No. 195 Peta Joanna Radcliffe, No. 196 Faith Carlile, No. 198 James F White, No. 199 Cook Whanau Trust, No. 202 Brendan Michael Cash, No. 209 Save Our River Trust, No. 210 Wildlife Foxton Trust, No. 211 Christina Paton, No. 216 Sharon Williams, No. 218 John Martin, No. 219 Dorothy Mary Kauri, No. 220 Pat Kauri, No. 222 He Mokai o Papatunuku, No. 225 David Eaton, No. 226 Linda Savage, No. 230 Susan Hansard, No. 236 Royal Forest & Bird Protection Society Inc.

Summary of Submissions

Council's Approach

The submitters on this topic had varied comments on Council's approach to water sustainability/management including that Council's approach has vastly improved, was great and they agree with the approach and more work needed in this area. Other Submitters felt that Council's approach was not working; Council was not treating it seriously enough; the approach was poor; needs to be more proactive; and needs to be more aggressive.

Several submitters stated that water and waste infrastructure must be Council's number one priority. Residents need to look at ways of being more self-sufficient with their water supply (i.e. take more responsibility for water usage as they will be more aware of what they are using).

Some submitters indicated that Council is putting housing development ahead of ensuring the current population all have adequate water supply and adding more new small communities to an already overloaded system. Council should stick to fixing what they have before trying to take on more.

Water Sources Availability

Several submitters commented on water sources availability by saying that Council should consider a raw water reservoir/dam in the mountains for existing and new areas as a high priority and that Mangahao Dam should perhaps be used to supply water to areas of the district.

A number of submitters commented that Council's first priority should be to establish a finite water resource before going for metering. Providing water retention structures and a dam to retain excess water would be a good short term option but Council should also plan for greywater solutions to all residences connected to a Council owned water supply system for example subsidised on-site tanks for gardening purposes that might make more high quality water available.

A submitter mentioned the availability of a large glasshouse that was built in Tararua Road and wanted to know if Council made use of this additional supply source during the past hot summer period.

Water Demand Management

Quite a few submitters commented on water demand management by saying that there was already a water supply problem in Levin and could not see the reason for putting additional, uncalled-for pressure on water resources in the district. Council should rather spend the funding on improving the water sources and renewals of old infrastructure than providing a network to areas that have already made their own arrangements for water. Council should manage the communities' water needs in a better way to ensure it is available all the time without any restrictions. Some submitters suggested that Council maintain the current networks but also encourage people to conserve water and develop their own water supply where possible.

Rain Water Tanks

Many submitters supported and commented on rainwater tanks by saying that there needs to be a change in thinking - Council was thought to provide unlimited supply of water at all times to all households but people should be encouraged to make provision for their own water by installing

water tanks that could supplement the Council supplied water. In order to reduce the future pressure on groundwater and rivers, rainwater harvesting should be a requirement for new developments and existing residential properties and rainwater tanks should get implemented as it was supported by the community in last Long Term Plan. Furthermore rainwater tanks for watering gardens will reduce the demand and wastage of water and will be useful in times of drought for watering the garden, therefore saving valuable drinking water. All new houses should have water tanks and this water be used for gardens and black water systems, being plumbed into the house. Council should investigate a rates subsidy on the supply of the tanks or support low interest loans to ratepayers as part of their rates bills with proportional repayments added into each instalment. Rainwater tanks could reduce stormwater problems, reduce treated water being used for watering gardens and act as an emergency supply when an earthquake happens and can act as a supply if the mains water supply is down for maintenance. Grey water use supports regeneration of native planting on old farm or forestry blocks.

Several submitters cautioned that, although they supported the idea of water tanks and grey water tanks, any proposals that may result in unnecessary regulation, specifically water tanks and grey water collection tanks becoming part of the building requirements should be well thought through.

Water Metering

Many submitters commented on water metering by saying that Council's maintenance, ongoing development and proposal to minimise water wastage was sound and that Council should look into installing and administering a water meter scheme against the saving of water for future developments. A number of submitters wanted to encourage Council to install water meters at each property as they thought this will have the effect that people's water usage will decrease. Submitters felt that water meters may be useful to monitor and reduce public consumption and may encourage more property owner and developers to install and use private drinking water systems.

A submitter suggested increasing the number of water meters at strategic points throughout the wider supply network because this would enhance both the quality and timeliness of information on water use and failures. He also encouraged the use of meters to monitor and report on use at system-wide scale, i.e. a section of an urban area.

Some submitters suggested that water meters and water metering should be the last measure. They are not in favour of water meters on every property and water meters are not an option for them.

On the other hand some submitters are becoming limited on water and suggest that every household should get a water meter and billed if their yearly water use/rates go over a certain amount. Wastewater and water should be a targeted rate for those using it. Council should do more investigation and monitoring of the water consumed in Tokomaru to determine if the consumption is from consumers that are not metered or from problems in the reticulation.

Leak Management

Several submitters supported and commented on leak management by saying that Council should treat finding and fixing leaks (including fixing domestic plumbing issues) in the current water pipe network as their highest priority as this will reduce the need for unnecessary future spending. Some submitters suggested installing plumbing in public facilities that will reduce water wastage.

Water Sustainability – General Comments

Some submitters supported and commented on water sustainability by saying that the top priority for Council should be to supply clean water and to protect rivers and water sources from pollution. Council should explore innovative technologies for water purity without having issues with disease or contamination reaching the supply. Council needs to consider the environmental, social and economic impacts of potential new water infrastructure. Long term building and services along the coast seems ridiculous with climate change; people should have systems that are self-supporting

and resilient e.g. more tanks and self-storage of water. Look to sustainable communities that collect their own rain water, utilise solar power and adopt modern approaches to wastewater. Offer incentives to support this. In emergencies events it will enable communities to survive.

Some submitters said that ratepayers will be entirely and solely responsible for new asset renewals in the foreseeable future when an extensive number of land and property development projects will be rolled out. The consultation document details considerable work that needs to be done to upgrade existing water and wastewater systems in order to meet current service and environmental standards and Council should be spending money on getting these things in order before trying to grow areas where there is no infrastructure. They do not understand Council's reason for discouraging people who collect and manage their own water supply. Several submitters noted that small communities without services are capable of supplying their own water and sewage treatment at significant lower cost per household and with fewer environmental issues than what Council can provide. Council should cease further residential building permits in areas where water availability is already restricted. "The dream is nice but sustainable practices cost a lot to implement and Council seems to throw money down the drain on upgrading systems with dated methods when far more advanced effective solutions are common as well as not obtaining income from developers through development contributions."

Some submitters recommended that Council should implement a free water testing programme to test both tank and bore water in Waitarere Beach to ensure that the drinking water is safe. Council could provide information on filtering systems that are best for the conditions when newly constructed houses are contemplated.

Several submitters noted that Levin's drinking water systems need to be improved so there is no need for "boil water" notices almost every time there is a heavy rain.

A submitter said that water would be best sustained by monitoring the take-off of water by farmers who get this usage free of charge. They said that to pay more money to a supplier who is struggling with the quality and volume of water supply in Levin would be lunacy and how is it more sustainable to connect every one up to one system that often fails. Improve water availability within Levin before considering outlying areas where bores provide sufficient good quality water to most households. A submitter indicated that they would do 'off town water supply' but they will still have to pay rates for maintenance of the pipes.

Education

Some submitters responded that sustainable practices includes environmental education - bring in funding for Enviro schools, fund education programmes for the region, provide visible and financial support for organisations such as the Foxton Wildlife Trust. There needs to be education on reducing water usage. Education and awareness may reduce people's average use of water.

Analysis

Council received 114 submissions on the topic of water sustainability. Officers have identified that the consumption of potable water in our district is considerably higher than the national average of 275 litres/per/day and the Horizons Regional Council's One Plan target of 300 litres/per/day.

Council has been promoting usage of rain water tanks in all new large subdivisions to promote water sustainability. Officers have investigated the pros and cons of requiring a rainwater tank for every new dwelling in the district and a briefing was given to Council last year. At that time it was not considered a priority and the decision was made not to continue with this option.

Restrictions on Levin's water supply cannot be avoided as it is a condition of Council's resource consent that at certain low river flows, Council is required to put in place restrictions. Council intends to investigate with the relevant bodies, an alternative but more sustainable additional raw water source/storage/dam to reduce the current dependency on a fluctuating water supply from river flows particular during drier summer months.

At this stage, Council has taken a staged approach to improve efficiency in the public network first before exploring (if required) the option of district-wide water metering. If water consumption remains high, Council will evaluate the option of district-wide water metering, for which separate engagement will be conducted.

There is a need to improve the efficiency of the water supply network maintained by the Council. Considering this, various water supply projects have been planned to improve efficiency of the water network including;

- Demand management (e.g. Council will install pressure reducing valves (PRV) and flow meters at strategic locations to control and monitor water supply in the network),
- Hydraulic modelling (i.e. Council will use existing hydraulic models to understand and inform the effects of installation of PRVs within the networks),
- Condition assessment (e.g. Testing old water pipes to check remaining lives to inform the renewals programme),
- Leak detection (e.g. locate and repair leaks in the public water supply network).

Officers ask that the submitters discuss the glasshouse in Tararua Road with them. Council would need more detail to ensure that there is no impact on the aquifer before Council can contemplate using this as an additional source for water supply.

Actions

That Officers review the water demand management plans which will include a business case for installing water meters and rainwater tanks for all new subdivisions as part of the preparation of the next Long Term Plan.

That Officers continue to provide information and education to the community on using water wisely through the water operations and maintenance activities.

Recommendations

That Council acknowledges, with thanks, the submissions on the Water Sustainability topic.

That Council implements demand management, hydraulic modelling, condition assessment and leak detection projects in the first three years of the Long Term Plan 2018-2038.

That Council establishes the Horowhenua Water Working Party to investigate the option of a more sustainable raw water source/storage/dam as part of the feasibility study of new water supply schemes.

Attachments



There are no attachments for this report.

Confirmation of statutory compliance

In accordance with section 76 of the Local Government Act 2002, this report is approved as:

- a. containing sufficient information about the options and their benefits and costs, bearing in mind the significance of the decisions; and,
- b. is based on adequate knowledge about, and adequate consideration of, the views and preferences of affected and interested parties bearing in mind the significance of the decision.

Signatories

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	Sarie Van der Walt Asset Management Engineer	
Approved by	Rohit Srivastava Asset Planning Manager	

Long Term Plan 2018-2038 Deliberations - Challenge 3: Water Supply and Wastewater

File No.: 18/235

1. Purpose

To present to Council for deliberation, the submissions received during consultation on the Long Term Plan 2018-2038 in relation to Challenge 3: Water Supply and Wastewater.

2. Recommendation

- 2.1 That Report 18/235 Long Term Plan 2018-2038 Deliberations - Challenge 3: Water Supply and Wastewater be received.
- 2.2 That this decision is recognised as not significant in terms of S76 of the Local Government Act.
- 2.3 That Council acknowledges, with thanks, all who have submitted on the 'Challenge 3: Water and Wastewater' consultation topic.
- 2.4 That Council undertakes feasibility studies in the first three years of the Long Term Plan 2018-2038 for water supply and wastewater services in Ōhau. The feasibility studies will cover (amongst other things) affordability, and technical and environmental issues.
- 2.5 That Council undertakes feasibility studies in the first three years of the Long Term Plan 2018-2038 for water supply in Waitāreere Beach. The feasibility study will cover (amongst other things) affordability, and technical and environmental issues.
- 2.6 That Council defers the decision to undertake feasibility studies for water supply and wastewater services in Manakau, Waikawa Beach, and Hokio Beach until year 4 of the Long Term Plan 2018-2038.

3. Challenge 3: Water Supply and Wastewater

Submissions

Submission No. 3 Ty Kahu, No. 4 Michael Carter, No. 5 Peter Stewart, No. 6 Vivian Stewart, No. 7 Andrea Howard, No. 8 Maureen Lee, No. 9 Alison Gardiner, No. 10 Derek Canvin, No. 12 Joanne Hood, No. 14 Leone Brown, No. 16 Waikawa 12, No. 17 Peter Ward, No. 18 Gordon and Elizabeth Burr, No. 19 Ella Kahu, No. 20 Melik Taylor, No. 22 Renee Whiley, No. 24 Barry Brown, No. 26 Fraser Abernethy, No. 27 Rodger Nichol, No. 28 Anthony Strawbridge, No. 29 Lone Jorgensen, No. 30 Janet Studd, No. 32 Andrew Cozens, No. 33 Suzanne Costello, No. 34 Jacqueline Cozens, No. 35 Susan Price, No. 37 Kathleen Gilberd, No. 38 Jeremy Manks, No. 39 Murray Earnshaw, No. 40 Carol Earnshaw, No. 41 Lacey Winiata, No. 42 Derek Kane, No. 43 Wendy Morgan, No. 44 John Sharp, No. 47 Heather-Janice Cope, No. 48 Ethel Hansen, No. 49 Mary Hammond, No. 50 Phil Just, No. 51 Paul Matthews, No. 52 HG King Family Trust, No. 53 Waitarere Four Square, No. 54 Christine Peard, No. 55 Carolyn Leslie, No. 56 Elaine White, No. 57 Chris Marsh, No. 58 Christine Lankshear, No. 59 Phillip Winiata, No. 60 Laurence and Ann Abernethy, No. 61 Graeme McGregor, No. 62 Douglas Peae, No. 63 Judy Webby, No. 64 Jessica Hardy, No. 65 Jacqueline Campbell, No. 66 Mr. Hinder, No. 67 Horowhenua Farmers Ratepayers Group, No. 68 Molly Aiken, No. 69 Kelly Henry, No. 71 Amelia Mitchell, No. 74 Russell Smith, No. 75 Suzanne Willis, No. 76 Glenn Colquhoun, No. 77 Lakeview Farm Ltd, No. 80 Marilyn Owen, No. 81 Valmae Hayes, No. 82 Catherine Robinson, No. 83 Philip Grimmett, No. 86 Anthony Taylor, No. 87 Gillian Hay, No. 88 Donna-Lee Annett-Bright, No. 89 Horowhenua Grey Power Association, No. 90 David and Elizabeth Smyth, No. 91 Malcolm Willoughby, No. 92 Waitarere Beach Progressive & Ratepayers Association Inc., No. 93 Stephanie Hirst, No. 94 Fred Hirst, No.

95 John Hewitson, No. 96 The Taylor Family Trust, No. 97 David Butel, No. 98 Kerry Fitchett, No. 99 Neville Hyde, No. 100 Debra Betts, No. 102 Joanna Sim, No. 103 Irene Hoskins, No. 104 Sarah Harper, No. 105 Miraz Jordan, No. 106 Janet Dallas, No. 107 Fraser Denton, No. 108 Sarah Metcalfe, No. 109 Ann Thomas, No. 110 Rosanne Kuiti, No. 111 Tokomaru Village and Community Association, No. 112 Stephen Betts, No. 113 John S, No. 114 Mike Camden and Sue Cornforth, No. 117 Waikawa Beach Ratepayers Association, No. 120 Michael Morgan, No. 121 Kereru Marae Trustees, No. 122 Denise Ridley, No. 123 Alan Andrew, No. 124 Dylan Jacobs, No. 125 John Baird, No. 126 Frank Averes, No. 127 Jan Jordan and Chris Wood, No. 128 Michele Walls and Steven Bailey, No. 130 Veronica Harrod, No. 131 Richard and Lesley-Anne Walker, No. 132 Bob Hoskins, No. 136 John Benton, No. 137 Colin McLennan, No. 139 Susanne Hanlon, No. 140 Te Iwi o Nagti Tukorehe Trust, No. 143 Soraya Bradley, No. 144 Kathy Mitchell, No. 145 Water Environment Care Association, No. 146 Vivienne Bold, No. 147 Horowhenua District Ratepayers & Residents Association Inc., No. 148 Lilian Kimber, No. 149 Peter McMenamin, No. 151 GM & DJ Timms, No. 153 Bryan and Pauline May, No. 154 Linda Morgan, No. 155 Michael Harland, No. 157 Cherie Hare, No. 158 Raewyn Tate, No. 160 Suzie Reeve, No. 161 Richard Abernethy, No. 162 Nola Fox, No. 163 Linda MacKenzie, No. 164 Horizons Regional Council, No. 167 Rodney Inteman, No. 168 William Kimber, No. 169 Christopher Simons, No. 170 England Family, No. 171 Potangotango Foundation, No. 174 Shepherd Family Trust, No. 177 Amey Bell-Booth, No. 178 Wendy Payne, No. 179 Environment Network Manawatu, No. 180 Playford Park Users Group, No. 181 Susan Stent, No. 182 Sarah Elliot, No. 183 Shannon 'Get it Done' Group, No. 184 Federated Farmers of New Zealand - Manawatu/Rangitikei, No. 186 Murray Tinsley, No. 187 Bruce McCormack, No. 188 Olivia Green, No. 189 Murray Neil, No. 190 Steve Barton, No. 191 John Scott Norton, No. 192 David Sands, No. 193 Bryan Andrews, No. 194 Jennifer Lundie, No. 195 Peta Joanna Radcliffe, No. 196 Faith Carlile, No. 198 James F White, No. 199 Cook Whanau Trust, No. 200 Laurie Hill, No. 204 Daniel Jock, No. 205 Jack Panel & Paint, No. 206 Denise Jack, No. 207 Bruce Jack, No. 208 Jan and Neil Savage, No. 209 Save Our River Trust, No. 210 Wildlife Foxton Trust, No. 211 Christina Paton, No. 213 David Roache, No. 214 Horowhenua Grey Power, No. 216 Sharon Williams, No. 218 John Martin, No. 219 Dorothy Mary Kauri, No. 220 Pat Kauri, No. 222 He Mokai o Papatunanuku, No. 223 Robert Bryson, No. 224 Bryan Ten Have, No. 225 David Eaton, No. 226 Linda Savage, No. 228 Barry Brown, No. 229 Chris Henry, No. 230 Susan Hansard, No. 236 Royal Forest & Bird Society Inc, No. 241 Richard and Christine Hammond.

Summary of Submissions

Challenge 3: Water Supply and Wastewater was one of the key topics that Council sought feedback on from the public for its Long Term Plan 2018-2038. This challenge looked at the possibility of providing new water and wastewater infrastructure to Manakau, Ōhau, Waikawa Beach, Hōkio Beach and Waitārere Beach. Council presented the public with three options in relation to this topic and these were:

Option 1	Status Quo – No additional services would be provided to the settlements
Option 2	Provide water and wastewater to existing settlement and growth areas
Option 3	Provide water and wastewater to only growth areas

The options were also broken down by location, being Manakau, Ōhau, Waikawa Beach, Hōkio Beach and Waitārere Beach, and by service, being water supply and wastewater. Submitters could select an overall option for all locations or select an option for the location(s) they were particularly interested in.

Of the submissions that Council received as part of consultation on its Long Term Plan 2018-2038, 178 provided feedback on Challenge 3: Water and Wastewater.

In total 119 submitters were in support of Option 1, 26 were in support of Option 2 and 12 were in support of Option 3. The remaining 21 did not specify an option.

Key matters raised by submitters in support of Options 1 and 3

Many submitters that supported either Option 1 or Option 3 considered that the residents of Manakau, Ōhau, Waikawa Beach, Hōkio Beach and Waitārere Beach have already made their own water and wastewater arrangements at their own cost and they do not see any benefit for them to get reticulated services or having to pay again for these services. Some submitters wanted to know if Council was going to refund these residents for the costs they incurred in providing their own services. Furthermore some submitters noted that they do not experience water restrictions or water boil notices like the other towns that are on reticulated water supplies. A few submitters indicated that Council should give a choice to the residents on whether they want to connect to a network if it is install or not.

Several submitters stated that Council has already issues with supplying water to existing areas and as such Council should ensure there is sufficient supply before expanding the network to new areas.

Some of the submitters from Waikawa Beach felt that water restrictions during summer would not work for them since this is when most holiday properties are occupied and therefore the time of the year where there is the highest demand for water at Waikawa Beach. They said that due to climate change the services in the low lying coastal areas would be destroyed in the future. Some submitters indicated that this proposal would create visual and environmental pollution of an unacceptable nature.

A number of submitters are of the opinion that the developers and new house owners in the growth areas should pay for services if they want reticulated infrastructure. One submitter said that wastewater systems would be desirable for future growth areas in Manakau as the groundwater is highly contaminated with nitrates. Growth areas should be subjected to targeted rates and possibly contribute fifty percent of the cost with the rest of the cost being spread across the whole community. One submitter noted that rate increases higher than inflation is unwise for growth. No water or wastewater infrastructure should be installed if the property developers and land agents need reticulation in order to make money.

Several submitters indicated that the projected rate increase would not be affordable for low income households, single income families and retired people. The costs of development in these areas will be passed on to all residents whether they use the proposed system or not. One submitter noted that the proposal from Council makes no economic sense and is not supported by the targeted communities. The costs outweigh the benefits and some of the communities are reasonably small for such an outlay and the increased rates would prove a major burden on holiday home owners.

Some submitters felt that the smaller communities can supply their own water and wastewater at a significantly lower cost and with fewer environmental issues and by continuing in the same manner it will reduce capital expenditure for ratepayers. Extending infrastructure to the extremities of the district is a waste of ratepayers' money and it's best to keep the infrastructure expansion close to the existing towns. Several submitters questioned whether proceeding with a project of this scale is wise with the current shortage in the labour market. Prices may be higher and there are not enough staff for all the work.

Some submitters, particularly those from Waikawa Beach, stated that coastal areas should not be targeted for growth because of climate change issues. Council should be addressing the risk to houses due to river erosion especially near Waikawa Beach. Council should also develop inland areas for population growth rather than coastal areas and discourage people from living in tsunami zones and where the area is waterlogged in winter.

Key matters raised by submitters in support of Option 2

A number of submitters were of the opinion that all communities should have water and wastewater services and to supply growth areas only would be an illogical and self-serving option. Some submitters noted that there will be a lot of people from Wellington and Auckland that may want to live in these areas. They wanted water and wastewater services due to the low annual rainfall in the areas and the forecasting of the meteorological services that there will be more long dry summers in the future. Some submitters are owners of small houses in Waikawa Beach and they noted that they are not currently able to collect enough rainwater and it would be nice to have water and not worry about it when it does not rain for a period of time.

Some submitters stated that there are several older residents that may want water and wastewater services so that they do not have to worry about repairing and fixing their old septic tanks. Several submitters felt that people should have the right to healthy drinking water and waste disposal and rated this very highly.

Several submitters felt that the residents in Kuku Beach and Hokio Beach should also receive water and wastewater services. A submitter noted that by providing services to Ohau this will help prevent the pollution of Lake Papaitonga.

A submitter indicated that there should be a safe, reliable and regular water supply for Waitarere Beach and rates harmonisation should apply as Waitarere Beach ratepayers subsidise amenities in Levin, hence it should work both ways.

A number of submitters were of the opinion that development contributions should be reintroduced in growth areas which is a fairer mechanism for cost recovery. People should have access to water and wastewater services without having to pay for the services.

Some submitters suggested that after feasibility studies are completed the communities should be advised of the findings, advantages and disadvantages for each area, the ability of the existing water resource to cope with the increased demand and the cost implications. Well planned water and wastewater infrastructure is vital for increasing the density of smaller townships. Water and wastewater should be for the whole community. Since the area is going to grow, it's important for future proofing.

General matters raised by submitters

Many submitters requested that no further development of water and wastewater schemes proceed unless individual cost/benefit analysis and review of all Council services is undertaken, with a view to prioritise and cost minimization, and that the services are self-funded. Submitters stated that affordability, reliability of supply, water quality, technical, environmental and social aspects need to be considered. Several submitters noted that Council should be consulting on the planned growth instead of the infrastructure.

Some submitters felt that funds should be available for existing areas before development areas as Council may be reducing its commitment to the community by favouring plans that financially benefited land and property developers.

A number of submitters noted that Council's options put forward for infrastructure development was limited and called into question Council's priorities or thinking, particular on development levies.

Some submitters said that Council's plans for a reticulation system without having secured a water source is premature and the water source indicative costing was so broad as to be virtually useless with regard to impact on rates. Council has a responsibility to provide water, running out or limiting supply is poor management and planning. New Zealanders want clean and green,

wastewater systems fail during heavy rainfall and there are health benefits to non-chlorinated water. More infrastructure and more development will spoil the natural beauty of the area.

Analysis

Council realises there is growth pressure on the entire district and not only in its largest urban settlement (Levin). Council has conducted modelling of the existing water and wastewater networks in all of its towns to determine the current demand and future demand implications on the existing network. Funds to upgrade this infrastructure to meet current and future demand have been incorporated into the Draft 2018-2038 Long Term Plan. To meet the needs of existing and new residents, Council is considering new water and wastewater schemes for locations currently without these services.

The general consensus from majority of the submitters on Challenge 3 is that the installation of new water supply and wastewater infrastructure in the identified locations is not supported. Reasons provided by the submitters include: independent services have already been installed at residents expense; the existing services are adequate and residents do not want to pay for a service they already have; and submitters raised concerns on the reliability of the Council's water supply given the recent water restrictions that were put into place (during December 2017 and January 2018).

The submissions have provided Council with a sense of the current community's appetite for extending reticulated services beyond the towns currently serviced in this district. The issues/concerns raised by submitters have identified that the analysis to guide the decision about the potential extension of these reticulated services would benefit from further technical information. This technical information could be explored as part of a 'feasibility study', which could include a full analysis of the costs associated with each scheme, where water could be sourced from, how wastewater could be disposed of, and whether schemes are able to be combined. This study should also review the current quality of services within these settlements and whether new infrastructure is actually warranted or whether it would be feasible to provide services to only the growth areas. Also as part of the feasibility study, officers can explore opportunities for funding these schemes.

At the Hearing of Submissions for the Long Term Plan, submitters from Waikawa Beach requested that the feasibility study fees be used for stormwater control in the area and Council indicated that further discussion with the community and Horizons Regional Council will be undertaken separately from this process. The potential benefit for the communities from undertaking feasibility studies might be to understand the current condition and quality of their existing systems and the impact these may be having on the surrounding environment.

As such, officers recommend undertaking the feasibility studies for Ohau (water supply and wastewater) and Waitarere (water supply) in the first three years of the 2018-2038 Long Term Plan.

These feasibility studies for Ohau and Waitarere would be undertaken before considering whether or not the schemes should go ahead and where. The scope of works for determining what will be done during the feasibility study still needs to be developed and this will be discussed and presented to Council for approval before any consultant is appointed to carry out the work. The feasibility studies should cover (amongst other things) affordability, and technical and environmental issues.

For the areas of Manakau, Waikawa Beach and Hokio Beach officers recommend that Council defer the decision on undertaking feasibility studies on water supply and wastewater until year 4 for the 2018-2038 Long Term Plan. This recognizes the current anticipated levels of growth for these locations, the timing of future projects in the district such as the Otaki to north of Levin expressway and the feedback provided to Council by the current community particularly those with

an interest in Waikawa. Council will have the ability to monitor over the first three years, the outcomes of the Ohau and Waitarere feasibility studies as well as any changing circumstances or environmental factors that might influence the need for feasibility studies in Manakau, Waikawa Beach and/or Hokio Beach.

Actions

That Officers compile, for Council's approval, a Scope of Works for the feasibility studies in Ohau, and Waitarere Beach.

That Officers engage with the community during the development of the feasibility studies for water supply and wastewater services in Ohau, and for water supply in Waitarere Beach.

Recommendations

That Council undertakes feasibility studies in the first three years of the Long Term Plan 2018-2038 for water supply and wastewater services in Ohau. The feasibility studies will cover (amongst other things) affordability, and technical and environmental issues.

That Council undertakes feasibility studies in the first three years of the Long Term Plan 2018-2038 for water supply in Waitarere Beach. The feasibility study will cover (amongst other things) affordability, and technical and environmental issues.

That Council defers the decision to undertake feasibility studies for water supply and wastewater services in Manakau, Waikawa Beach, and Hokio Beach until year 4 of the Long Term Plan 2018-2038.

Attachments



There are no attachments for this report.

Confirmation of statutory compliance

In accordance with section 76 of the Local Government Act 2002, this report is approved as:

- a. containing sufficient information about the options and their benefits and costs, bearing in mind the significance of the decisions; and,
- b. is based on adequate knowledge about, and adequate consideration of, the views and preferences of affected and interested parties bearing in mind the significance of the decision.

Signatories

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Long Term Plan 2018-2038 Deliberations - Community Support

File No.: 18/248

1. Purpose

To present to Council for deliberation, the submissions received on the Long Term Plan 2018-2038 in relation to Council's Community Support Activity Group.

2. Recommendation

- 2.1 That Report 18/248 Long Term Plan 2018-2038 Deliberations - Community Support be received.
- 2.2 That this decision is recognised as not significant in terms of S76 of the Local Government Act.
- 2.3 That Council acknowledges, with thanks, all who have submitted on the Community Support activity.
- 2.6 That Council provides funding to the value of \$2,000 per year for the first three years of the 2018-2038 Long Term Plan to enable the provision of security cameras at Waitarere Beach.
- 2.7 That Council provides funding to the value of \$5,000 per year for the first three years of the 2018-2038 Long Term Plan to support the delivery of services provided by Horowhenua Neighborhood Support.
- 2.8 That Council provides funding to the value of \$5,000 per year for the first three years of the 2018-2038 Long Term Plan to support the delivery of services provided by Levin Crime Prevention Camera Trust.
- 2.9 That Council provides funding to the value of \$5,000 per year for the first three years of the 2018-2038 Long Term Plan to support the delivery of services provided by Levin Community Patrol.

3. Topics for Consideration

Topic 1	Tourism
Topic 2	Consultation
Topic 3	Community Safety
Topic 4	Access to Health Services
Topic 5	Social Housing
Topic 6	Emergency Management
Topic 7	Support for Waitangi Day event

Topic 1: Tourism

Submissions

Two submissions were received which relate to the topic of Tourism.

Submission No. 92 Waitarere Beach Progressive and Ratepayers Association Inc – Sharon Freebairn, No. 147 Horowhenua District Ratepayers and Residents Association – Christine Moriarty.

Submission

Submission No. 92 Waitarere Beach Progressive and Ratepayers Association Inc – Sharon Freebairn.

Summary of Submissions

The Waitarere Beach Progressive and Ratepayers Association Inc requests that Council develops a smart phone application for Horowhenua Tourism. It is requested this application includes Waitarere specific attractions such as the Hydrabad, as well as information about the beach, finish and local history and events.

The Horowhenua District Ratepayers and Residents Association says tourism is lacking in Levin and that using the mountain to the sea and Māori history would be key to bringing in visitors. The submitter also requests that the community decides Levin's identity.

Analysis

Horowhenua District Council is committed to providing opportunities that promote tourism and creating a fantastic visitor experience within Horowhenua.

Currently Council's Visitor Information budget is used to support the local i-Sites, Visitor Information Centres, events, to update brochures and signage.

In the past, Council has been approached by outside organisations to help support their tourism ventures within Horowhenua, including the development of an application and supporting Maori tourism opportunities.

Whilst Council has not currently allocated a budget to develop a tourism application, Officers recognise the positive benefits that this could offer; therefore we will continue to support initiatives that develop tourism opportunities and help to positively improve the visitor experience of Horowhenua and will remain open to discussions about such platforms where a funding source is available.

Council is currently asking the community for feedback as part of the Transforming Taitoko/Levin Strategy. Included in this, is a question for the community on what Levin's town identity should be. It is anticipated that this feedback will assist Council in creating an identity which the community agrees with and supports.

Action

That Officers continue to work with companies to develop tourism opportunities which help lift the tourism offering and experience of the whole District.

That Council uses the feedback on Levin's identity provided by the community through the Transforming Taitoko/Levin Strategy engagement to support tourism.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 2: Consultation

Submissions

Submission No. 216 Sharon Williams

Summary of Submissions

The submitter requests that Council undertakes a research project to consider how best to consult with youth across the whole District.

Additionally the submitter commends Council for the parks and reserves management plan consultation in Shannon and notes consultation on the Long Term Plan was in stark contrast. They also note information for Long Term Plan consultation was not shared in a meaningful and relevant way and would like to see Council work towards meaningful consultation that includes all peoples in communities.

Analysis

At the start of the development of the Long Term Plan 2018-2038 Officers identified the need to engage with the whole Community about the Long Term Plan and in particular wanted to reach demographics that had historically not engaged in the process.

As a result, a decision was made to not only formally consult on the draft Long Term Plan but to also get feedback from the Community prior to this in a pre-engagement period. Pre-engaging on the draft Long Term Plan meant that the Community's ideas could be incorporated from the very beginning and awareness of the Plan was raised before the formal consultation process took place.

A Youth Voice representative reviewed the Long Term Plan Consultation Document to ensure it was easily understood by young people. Officers also did a presentation during the Pre-Engagement phase to Youth Voice. However, there are currently no youth specifically representing Shannon on Youth Voice, which is something Council wishes to address.

Officers targeted events that families would attend, to try to get well-rounded submissions that represented the Community. However, Officers recognise that these measures may not have achieved our desired outcome of hearing from a wide range of the community.

Officers are committed to providing a number of platforms and ways in which the Community can learn about the Long Term Plan and have an opportunity to have their say.

This commitment has to be balanced with the need to be financially responsible, and therefore Officers try to get the biggest reach at minimal cost. The submitter's comments about the Shannon LTP consultation event coinciding with other key events in Shannon are noted and will be taken on board by Officer's for future engagement. Council Officer's want to acknowledge the submitter's efforts to help raise awareness and encourage participation at the consultation events.

Action

That Officers undertake targeted research with groups who have not taken part in a Council consultation process to find out how best to engage with them.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 3: Community Safety

Four submissions have been received on the topic of Community Safety:

- Submission No. 92 Waitarere Beach Progressive and Ratepayers Association - Sharon Freebairn
- Submission No.217 Horowhenua District Neighbourhood Support - Ann Rogers,
- Submission No. 240 Levin Community Patrol - Mel Cook,
- Submission No. 242 Levin Crime Prevention Camera Trust

Council has provided ongoing support for Community Safety, including: Horowhenua Neighborhood Support; Community Patrols; and the Levin Crime Prevention Camera Trust. There is increasing interest in the use of crime prevention technology and to promote community safety. For ease of consideration each submission request has been addressed separately below.

Submission

Submission No. 92 Waitarere Beach Progressive and Ratepayers Association - Sharon Freebairn,

Summary of Submission

The submitter has requested Council to provide ongoing annual funding of \$3,500 per annum for the provision of security cameras at Waitarere Beach.

Analysis

The submitter has highlighted the need for increased functionality of the security cameras installed in Waitarere beach, specifically noting the cost associated with:

- The need to transmit video via WiFi to the Levin Police.
- Changes to camera settings
- Alignment
- Maintenance
- Rectifying the issues associated with low light conditions since LED street lights were installed by council.

To date Waitarere Beach has received \$4,000 from a Community Development Grant which will fund maintenance and software upgrade of the security cameras and the monitoring of vehicles entering or leaving Waitarere Village.

Officers note that in the financial years 2016/18 and 2017/18 funding of \$5,000 per year was provided to the Levin Crime Prevention Camera Trust to fund on-going operating costs of crime prevention cameras in Levin.

In considering opportunities for ongoing funding for security cameras at Waitarere Beach, Officers recommend that Council considers this application alongside others for Community Safety, along with the overall impact on rates affordability and the scale of Waitarere Beach in the context of the district. With these considerations in mind, Officers recommend funding to the value of \$2,000 per year for the first three years of the 2018-2038 Long Term Plan to enable the provision of security cameras at Waitarere Beach

Council acknowledges that security cameras provide a good measure to reduce crime rates and discourage antisocial behavior as well as crime. Officers see merit in Council providing funding to

support the provision of security cameras at Waitarere Beach at a scale comparable to funding provided for similar activities in other areas. In addition to this, Officers would like to continue to work with the Waitarere Beach Progressive and Ratepayers Association to assist them to identify, and make application to, other external funding sources.

Council acknowledges the proactive approach of the Waitarere Beach Progressive & Ratepayers Association Inc. to enhance community safety.

Action

That Officers continue to work with Waitarere Beach Progressive and Ratepayers Association to assist them to identify, and make application to, other external funding sources.

Recommendation

That Council provides funding to the value of \$2,000 per year for the first three years of the 2018-2038 Long Term Plan to enable the provision of security cameras at Waitarere Beach.

Submission

Submission No. 217 Horowhenua District Neighbourhood Support - Ann Rogers

Summary of Submission

The submitter asks Council to consider the provision of Council support and funding to Horowhenua District Neighbourhood Support.

Analysis

Neighbourhood Support has a current funding agreement for 2017-2018 for \$10,000 to deliver services that: develop positive social connections and improved understanding between people living in a geographical location, build community resilience as well as ensure an integrated system for communication is operating at a street and neighbourhood level across the district that is well linked in to Council and the local civil defence response.

The submitter outlines the good community results they have achieved in the last 12 months including:

- An increase in membership by over 2000 members in the last 12 months.
- Contributing to the council's civil defence emergency management function.
- Involving their members in and contributing to the operations of council run events.
- Alignment to councils community outcome goals

The submitter has provided a number of letters of support as part of their submission which describe Horowhenua District Neighbourhood Supports effectiveness and need for the ongoing service in the community. These letters have been received from:

- Hon. Nathan Guy, MP for Otaki
- Dan Geraghty, Elder Abuse Response Service Coordinator, Age Concern.
- Simon Carter, Community Constable, Levin Police.

In addition, the submitter provided further information orally on the extensive range of activities undertaken by Neighbourhood Support to improve community safety and wellbeing and invited Council to continue and increase its support for the service.

Council acknowledges the work undertaken by Horowhenua Neighborhood Support, and the positive contribution to Community Safety. In considering opportunities for ongoing funding,

Officers recommend that Council considers this application alongside others for Community Safety, along with the overall impact on rates affordability.

Officers see merit in Council considering funding to the value of \$5,000 per annum to support the work of Horowhenua District Neighborhood Support. In addition to this, Officers would like to continue to work with Horowhenua District Neighborhood Support to assist them identify, and make application to, other external funding sources.

Action

That Officers continue to work with Horowhenua Neighborhood Support to assist them to identify, and make application to, other external funding sources.

Recommendation

That Council provides funding to the value of \$5,000 per year for the first three years of the 2018-2038 Long Term Plan to support the delivery of services provided by Horowhenua Neighborhood Support.

Submission

Submission No. 240 Levin Community Patrol - Mel Cook

Summary of Submission

The submitter has asked Council to consider providing funding of \$60,000 to Levin Community Patrol. Funding would be used for a range of Community Patrol activities including the maintenance and running costs of the Community Patrol vehicle. The submitter suggests that the funding be provided over a three year period commencing from 1 July 2018.

Levin Community Patrol has also expressed verbally to Council Officers that they see merit in community safety organisations working together with the support of Council to achieve community safety outcomes, and have suggested that Council could consider collective funding such a group.

Analysis

Levin Community Patrol has a current funding agreement for 2017-2018 for \$5,000 to contribute towards annual expenses.

The submitter identifies that Levin Community Patrol currently relies on a variety of grant applications and donations for funding.

Levin Community Patrol contributes to Council activities including assisting in the promotion, operation and safety of Council run events as well as being involved in Civil Defence Emergency Management planning and response.

Council acknowledges the work undertaken by Levin Community Patrol, and the positive contribution it makes to Community Safety. In considering opportunities for ongoing funding, Officers recommend that Council considers this application alongside others for Community Safety, along with the overall impact on rates affordability.

Council officers see merit in community safety organisations working together to achieve community safety outcomes, and would be interested in discussing this opportunity further with Levin Community Patrol, and other interested agencies. Officers suggest that any arrangements for bulk funding of such a group should be considered once the group is established.

Officers see merit in Council considering funding to the value of \$5,000 per annum to support the work of Levin Community Patrol. In addition to this, Officers would like to continue to work with

Horowhenua District Neighborhood Support to assist them identify, and make application to, other external funding sources.

Action

That Officers meet with Levin Community Patrol to discuss their idea of establishing a collective community safety working group.

That Officers continue to work with Levin Community Patrol to assist them to identify, and make application to, other external funding sources.

Recommendation

That Council provides funding to the value of \$5,000 per year for the first three years of the 2018-2038 Long Term Plan to support the delivery of services provided by Levin Community Patrol.

Submission

Submission No. 242 Levin Crime Prevention Camera Trust - Mel Douglas

Summary of Submission

The submitter has asked Council to consider providing an annual Operating grant to the Levin Crime Prevention Camera Trust.

Analysis

The submitter outlines the history of the Trust and the close involvement of the Council. The submitter details the benefits of providing crime-prevention cameras as providing a preventative, response and investigative resource. Council has provided operating grants in 2016/17 and 2017/18 of \$5,000. The Trust is concerned about ongoing funding for operating costs such as insurance, camera cleaning repairs and maintenance and replacements.

The Levin Crime Prevention Camera Trust requests that these grants continue to cover operating costs and increase over time to reflect that cameras will come off warranty and that the system will expand. In addition, the submitter provided further information orally on the activities undertaken by Levin Community Patrol to improve community safety and the ongoing expenses necessary and invited Council to continue and increase its support for the service.

Council acknowledges the work undertaken by Levin Crime Prevention Camera Trust, and the positive contribution it makes to community safety. In considering opportunities for ongoing funding, Officers recommend that Council considers this application alongside others for Community Safety, along with the overall impact on rates affordability.

Officers see merit in Council considering funding to the value of \$5,000 per annum to support the work of Levin Crime Prevention Camera Trust. In addition to this, Officers would like to continue to work with Levin Crime Prevention Camera Trust to assist them identify, and make application to, other external funding sources.

Action

That Officers continue to work with Levin Crime Prevention Camera Trust to assist them to identify, and make application to, other external funding sources.

Recommendation

That Council provides funding to the value of \$5,000 per year for the first three years of the 2018-2038 Long Term Plan to support the delivery of services provided by Levin Crime Prevention Camera Trust.

Topic 4: Access to Health Services

Submissions

Submission No. 162 Nola Fox

Summary of Submissions

The submitter has asked Council to improve access to health facilities in Foxton/Foxton Beach to meet the demands of community and to have doctors readily available and affordable to residents.

Analysis

Community access to health services is acknowledged as an important issue within Council's Community Wellbeing Strategy.

Through the Community Wellbeing Committee, Council has the opportunity to work alongside MidCentral District Health Board and other relevant agencies to support the delivery of critical community outcomes relating to access to health services throughout the district.

Action

That Council continues to advocate for good access to primary health care through its Community Wellbeing Committee, which has representation from MidCentral District Health Board, and other relevant service providers and community networks.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 5: Social Housing

Submissions

Submission No. 86 Anthony Taylor

Summary of Submissions

The submitter has raised a question regarding the number of homeless people in the district and has suggested that Community Halls could be converted to short term housing run by charities or community boards.

Analysis

The submission provides useful information to support Council's decision making about community development activities, including the key objectives and outcomes of its Community Wellbeing Committee.

Council acknowledges the submitters concerns, and agrees that community housing is an issue of concern for the district. Council advises that housing is currently one of the key focus areas of the Community Wellbeing Committee.

Action

That Council continues work with community partners through leadership from the Community Wellbeing Committee to ensure that there are support services for people in need. This includes

working with the Ministry of Social Development and Housing New Zealand to ensure the best possible access to housing as people in these situations will have complex needs and require 'wrap around' services.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 6: Emergency Management

Submissions

Submission No. 148 Lilian Kimber

Summary of Submissions

The submitter raises concerns on how the district would cope if a significant natural disaster occurred. She queries what the Emergency Operating Centre is and why there isn't currently one established.

Analysis

In regards to natural hazard identification, while natural hazards have been identified in the district, research into these by subject matter experts such as the Institute of Geological and Nuclear Science (GNS), and the National Institute of Water and Atmospheric Research (NIWA) is an ongoing process, and this information is constantly being updated.

Public information messaging by all levels of government recognises the possibility of a tsunami on our coasts and as such consistency in this messaging is paramount. The current messaging is "Long & Strong, Get Gone", meaning if an earthquake in our coastal region is longer than a minute and/ or an individual has trouble standing up, they need to evacuate immediately inland to high ground. Messaging around personal preparedness is also part of this.

Damage to infrastructure is planned for a worst case scenario. Should infrastructure be damaged, plans and processes are in place to prioritise the repairs. These priorities are set by the Local Controller dependent on the scale of the event. The reality is that we can plan but not predict what may happen.

Horowhenua does have a designated Emergency Operations Centre (EOC), it is the civic side of the HDC building at 126 Oxford Street, Levin. The role of the EOC would be to co-ordinate with emergency responders and other agencies and, if necessary, to lead the response to a major incident.

Council can only advise the community to be ready, we cannot compel them to, therefore council, as does all levels of government, re iterate the messaging around personal preparedness in the hope that the community chooses to act on this messaging. It is impossible to know just how many of the community is actually prepared, and research shows this does vary around NZ.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 7: Support for Waitangi Day event

Submission

Submission No. 78 Lake Horowhenua Domain Board – Jenny Rowan

Summary of Submission

The Domain Board request that Council supports a Muaupoko Waitangi Day event at Muaupoko Park at a sum of \$5,000 per annum

Analysis

At previous Waitangi Day events hosted by Muaupoko Tribal Authority at Lake Horowhenua officers have supported the coordination of volunteer activities. Officers are happy to continue providing support towards the planning and coordination of the event including providing assistance to organisers to identify and apply for any suitable grants and other funding sources.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Attachments

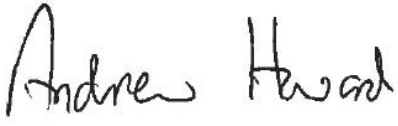


There are no attachments for this report.


Confirmation of statutory compliance

In accordance with section 76 of the Local Government Act 2002, this report is approved as:

- a. containing sufficient information about the options and their benefits and costs, bearing in mind the significance of the decisions; and,
- b. is based on adequate knowledge about, and adequate consideration of, the views and preferences of affected and interested parties bearing in mind the significance of the decision.

Signatories

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	Andrew Howard ERS - Emergency Management	
	Lacey Winiata Communications Manager	
	Sharon Grant Group Manager - Community Services	

Approved by	Sharon Grant Group Manager - Community Services	
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Long Term Plan 2018-2038 Deliberations - Community Facilities and Services

File No.: 18/236

1. Purpose

To present to Council for deliberation, the submissions received on the Long Term Plan 2018-2038 in relation to Council's Community Facilities and Services Activity Group.

2. Recommendation

- 2.1 That Report 18/236 Long Term Plan 2018-2038 Deliberations - Community Facilities and Services be received.
- 2.2 That this decision is recognised as not significant in terms of S76 of the Local Government Act.
- 2.3 That Council acknowledges, with thanks, all who have submitted on the Community Facilities and Services activity.
- 2.4 That Council allocates \$60,000 in year 2 of the Long Term Plan 2018-2038 to complete a feasibility study for a Shannon Community Centre, including as a first step an investigation of community demand to assess the need for, and anticipated use of a community centre in Shannon.
- 2.5 That Council undertakes further engagement with the Shannon community as part of the feasibility study, including with local Iwi and Hapu, to fully understand their needs and aspirations regarding the development of a Community Centre in Shannon.
- 2.6 That in considering its decision in relation to Challenge 1: Property of the 2018-2038 Draft Long Term Plan, Council takes into account submissions made to this topic which suggest that Shannon Memorial Hall should be retained to be used as Shannon's Community Centre.
- 2.7 That Council provides funding of \$10,000 per annum out of existing operational budgets for the first three years of the 2018-2028 Long Term Plan to be used by rural schools throughout the district to put towards swimming programmes, or for the maintenance and enhancement of the school pool facilities.

3. Topics for Consideration

Topic 1	Shannon Community Centre
Topic 2	Library Resources at Te Awahou Nieuwe Stroom
Topic 3	Utilisation and operating hours of Te Awahou Nieuwe Stroom
Topic 4	Marketing of Te Awahou Nieuwe Stroom
Topic 5	Lighting in Toilets at Te Takeretanga o Kura-hau-pō not working, IT Issues, request to replace furniture, Area closed off to public
Topic 6	Establishment of a Community Hub in Waikawa Beach
Topic 7	Establishment of a Community Hub in Tokomaru
Topic 8	Provision of swimming programmes at local schools (Opiki and Tokomaru)
Topic 9	Shannon School Pool Upgrade

Topic 10	Provision for play activities at Foxton Pool
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Topic 1: Shannon Community Centre

Submissions

Submission No. 2 Kyrrah Halidone, No. 3 Titus Kahu, No. 7 Andrea Howard, No. 8 Maureen Lee, No. 9 Alison Gardiner, No. 10 Derek Canvin, No. 11 Kathryn Drummond, No. 12 Joanne Hood, No. 14 Leone Brown, No. 17 Peter Ward, No. 19 Ella Kahu, No. 20 Melik Taylor, No. 26 Fraser Abernethy, No. 28 Anthony Strawbridge, No. 32 Andrew Cozens, No. 39 Murray Earnshaw, No. 40 Carol Earnshaw, No. 43 Wendy Morgan, No. 44 John Sharp, No. 46 Jan Saunders, No. 51 Paul Matthews, No. 52 HG King Family Trust - Heather King, No. 53 Waitare Four Square - Frank Taylor, No. 55 Caroline Leslie, No. 57 Chris Marsh, No. 59 Phillip Winiata, No. 61 Graeme McGregor, No. 62 Douglas Peae, No. 63 Judy Webby, No. 64 Jessica Hardy, No. 66 Mr. Hinder, No. 67 Horowhenua Farmers Ratepayers Group - Ann Thomas, No. 68 Molly Aiken, No. 69 Kelly Henry, No. 77 Lakeview Farm Ltd – Peter Everton, No. 79 Naomi Robinson, No. 80 Marilyn Owen, No. 81 Valmae Hayes, No. 82 Catherine Robinson, No. 84 Susan Conway, No. 88 Donna-Lee Annett-Bright, No. 92 Waitare Beach Progressive & Ratepayers Association Inc. - Sharon Freebairn, No. 93 Stephanie Hirst, No. 94 Fred Hirst, No. 95 John Hewitson, No. 103 Irene Hoskins, No. 109 Ann Thomas, No. 110 Rosanne Kuiti, No. 111 Tokomaru Village and Community Association - Wayne Richards, No. 113 John S, No. 121 Kereru Marae Trustees – Te Kenehi Teira, No. 124 Dylan Jacobs, No. 128 Michele Walls and Steven Bailey, No. 134 Tokomaru Early Childhood Centre – Rebekah Cole, No. 144 Kathy Mitchell, No. 150 Geoff Kane, No. 151 GM & DJ Timms - Diana Timms, No. 153 Bryan and Pauline May, No. 154 Linda Morgan, No. 155 Michael Harland, No. 157 Cherie Hare, No. 162 Nola Fox, No. 163 Linda MacKenzie, No. 167 Rodney Inteman, No. 169 Christopher Simons, No. 179 Environment Network Manawatu – Stewart Harrex, No. 180 Playford Park Users Group – Corey Kennett, No. 182 Sarah Elliot, No. 183 Shannon 'Get It Done' Group - Lani Te Raukura Ketu, No. 184 Federated Farmers of New Zealand, Manawatu/Rangitikei - Coralee Matena, No. 188 Olivia Green, No. 189 Murray Neil, No. 195 Peta Joanna Radcliffe, No. 196 Faith Carlile, No. 197 Elizabeth Taylor, No. 199 Cook Whanau Trust – Heeni Meretini Collins, No. 202 Brendan Michael Cash, No. 204 Daniel Jock, No. 206 Denise Jack, No. 207 Bruce Jack, No. 208 Jan and Neil Savage, No. 210 Wildlife Foxton Trust – John Girling, No. 213 David Roache, No. 214 Terry Hemmingsen, No. 216 Sharon Williams, No. 219 Dorothy Mary Kauri, No. 220 Pat Kauri, No. 222 Charles Rudd, No. 224 Bryan Ten Have, No. 225 David Eaton, No. 226 Linda Savage.

Summary of Submissions

As part of its 2018-2038 Long Term Plan consultation, Council sought feedback on whether or not there is support from the community to develop a Community Centre in Shannon.

The questions that Council consulted on were:

1. Do you support the development of a Shannon Community Centre?
2. Would you use a Community Centre in Shannon and if so what would you use it for?

Council received 92 submissions with regard to this topic. For the first question, which was a yes or no answer, forty seven (47) submissions were in support and thirty eight (38) were not in support. The remaining seven (7) did not specify. Some submissions that supported the development of a Community Centre in Shannon suggested that the Shannon Memorial Hall should be retained for this purpose.

Common themes within responses to the second question included:

- Submitters who stated that they would use the proposed Community Centre for a range of community meetings, events and youth activities.

- Submitters who stated that they would not use the proposed Community Centre because they do not live in Shannon, but that they still support the development because they see it as a good opportunity for Shannon residents.
- Submitters who stated that they would not use the proposed Community Centre because they do not support its development.

Other themes expressed throughout the submissions, in addition to answers to the second question, included:

- That a Community Centre provides good opportunities for the Shannon Community, particularly youth and community groups, and that such a Centre would contribute positively to the growth and development of the district.
- That Shannon does not need a Community Centre; that it is not a priority for the district; and, that Council should focus its investment in other activities.
- That the decision on whether or not a Community Centre should be developed in Shannon should be made by the Shannon community
- That if a Community Centre is developed in Shannon, then the Centre should be paid for by Shannon residents, not the District.
- That the Shannon Memorial Hall should be retained and used for the Community Centre

Analysis

Community Centres are important resources as they enrich the social, economic and cultural wellbeing of communities. Council currently operates two Community Centres; one in Levin (Te Takeretanga o Kura-hau-pō) and the other in Foxton (Te Awahou Niuwe Stroom). Some of the services that operate out of Council's Community Centres include:

- Library service delivery
- Education programmes that foster learning and literacy
- Events, exhibitions and performances
- IT technology resources and facilities
- Children's events and activities
- Events and activities for older people
- Meetings, functions and conventions
- Provision of community information, and information for visitors
- Council services
- Social and community spaces

Based on submissions received on this topic, it appears that there is a sufficient level of support to justify Council further investigating the potential development of a Community Centre in Shannon, which could include repurposing an existing building, or constructing a new purpose-built community facility. It is recommended that \$60,000 be set aside to enable a feasibility study to be undertaken in year 2. As part of this feasibility study it will be important to carry out further engagement with the Shannon community, including with local Iwi and Hapu, to fully understand their needs and aspirations regarding the development of a Community Centre in Shannon. As part of its 2018-2038 Long Term Plan, Council is also undertaking consultation on the future of Community Halls, including whether or not the Shannon Memorial Hall should be retained by

Council, or disposed of. It is noted that a number of submitters to the Shannon Community Centre consultation topic suggested that the Shannon Memorial Hall should be retained, and repurposed as Shannon's Community Centre.

Recommendations

That Council allocates \$60,000 in year 2 of the Long Term Plan 2018-2038 to complete a feasibility study for a Shannon Community Centre, including as a first step an investigation of community demand to assess the need for, and anticipated use of a community centre in Shannon.

That Council undertakes further engagement with the Shannon community as part of the feasibility study, including with local Iwi and Hapu, to fully understand their needs and aspirations regarding the development of a Community Centre in Shannon.

That in considering its decision in relation to Challenge 1: Property of the 2018-2038 Draft Long Term Plan, Council takes into account submissions made to this topic which suggest that Shannon Memorial Hall should be retained to be used as Shannon's Community Centre.

Topic 2: Library resources at Te Awahou Nieuwe Stroom

Submission

Submission No. 12 Joanne Hood

Summary of Submission

The submitter requests more books in the library at Te Awahou Nieuwe Stroom and a community noticeboard

Analysis

Officers acknowledge the submitter's request for more books in the Library at Te Awahou Nieuwe Stroom.

Libraries Horowhenua has spent some time analysing the library resources needed in the Foxton Community.

When Council first envisioned that library services would be included in the Te Awahou Nieuwe Stroom complex, the opportunity for expanded library resources was investigated. However, once the layout of Te Awahou Nieuwe Stroom was finalised it was concluded that it was not feasible to increase shelving space. To ensure the library fitted within the layout of the complex, Council made the decision to reduce shelving capacity which means that there are less books on the shelves than the Foxton Library previously housed.

To ensure that the Foxton Community is provided with the library resources it requires, Council has increased its branch circulation process which means a greater variety of books, and newer book stock, are available more often. This has led to a 113-percent increase in issues out of Te Awahou Nieuwe Stroom compared to the previous Foxton Library.

The Draft Long Term Plan 2018-2038 contains provides for a 10-percent increase in library resources. This will be used to ensure that aging collections are replaced, and library resources are kept newer and up to date.

Officers acknowledge the submitter's suggestion of a community notice board, and agrees that it is important for the community have a method to keep members of the public informed of what is going on in the community. There is a digital community notice board at Te Awahou Nieuwe Stroom, which is consistent with the modern facility and makes best use of the technology available.

Action

That Officers continue to explore and implement a range of methodology to provide opportunities for community members to be kept informed of what is going on in the community.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 3: Utilisation and operating hours of Te Awahou Nieuwe Stroom

Submission

Submission No.203 Miss Annette Martin

Summary of Submission

The submitter requests that Te Awahou Nieuwe Stroom be utilised as fully as Te Takeretanga o Kura-hau-pō, and that it should be opened earlier for campervan and other travelling tourists.

Analysis

Officers acknowledge the submitter's suggestion that Te Awahou Nieuwe Stroom should be utilised as fully as Takeretanga o Kura-hau-pō.

Officers agree that Te Awahou Nieuwe Stroom provides vast opportunities for the community, along with being a national, and international, tourism destination. Council advises that it maintains an ongoing model for the scheduling of public programmes, events and exhibitions which are provided out of Te Awahou Nieuwe Stroom. Since opening, Te Awahou Nieuwe Stroom has hosted a wide range of events and programs available to the public such as live music performances, public meetings, speakers, exhibitions, and learning programs for people of all ages. The programme is subject to ongoing review and development in response to arising opportunities and public needs.

Officers also acknowledge the submitters suggestion that Te Awahou Nieuwe Stroom should be opened earlier for campervan and other travelling tourists.

Officers agree that Te Awahou Nieuwe Stroom is a desirable destination for travelling tourists and campervans. Te Awahou Nieuwe Stroom opened in November 2017, and the opening hours were set based on anticipated visitor demand. Council intends to review the opening hours of Te Awahou Nieuwe Stroom after 12 months of operation.

There is free fibre Wifi is available for the use of all visitors to Te Awahou Riverside Cultural Park area (including the Foxton Pools). This service is available for campervan and other travelling tourists to enjoy at all times of the day or night.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 4 Marketing of Te Awahou Nieuwe Stroom

Submission

Submission No.212 Foxton Community Board – David Roache

Summary of Submission

The submitter has suggested that a dedicated marketing person be engaged to promote all tourist attractions in Foxton, including the Te Awahou Nieuwe Stroom, the Horse Drawn Tram, the Flax Stripper and MAVTech Museum.

Analysis

Officers acknowledge that there are number of attractions in Foxton that make it a desirable tourism destination.

Council does not currently have any additional resourcing planned in the Draft 2018-2038 Long Term Plan for an additional resource to undertake marketing activities for tourist activities in Foxton. To date, Council support for these activities has been provided by existing Officers, along with the use of contractors where required.

The potential cost for an additional marketing officer would be around \$70,000 per annum. To have this officer dedicated to promoting only Foxton also isn't viable.

Officers are in the final stages of developing a communications and marketing plan for Te Awahou Riverside Park, and have funding set aside in year one of the Long Term Plan for the purposes of marketing the area. It would be appropriate for this to be implemented and its success monitored before a dedicated resource is considered for the purposes of marketing the Foxton attractions.

Actions

That Officers continue to engage with the Foxton Community Board and relevant tourism ventures to explore how it can support marketing opportunities to further promote tourism attractions in Foxton.

That the Marketing Plan for Te Awahou Riverside Park be shared with the Foxton Community Board once it is complete.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 5: Lighting in Toilets at Te Takeretanga o Kura-hau-pō not working, IT Issues, request to replace furniture, Area closed off to public

Submissions

Submission No. 130 Veronica Harrod

Summary of Submissions

The submitter has highlighted some issues at Te Takeretanga o Kura-hau-pō that the submitter states need addressing. Issues identified include lighting in the toilets not working, some computers not working properly, some furniture needing replacing (such as chairs), and an area being closed off to the public by barriers. The submitter also notes the charge of \$230 to residents for Community Centres and Library Services.

Analysis

The submitter's comments in relation to the maintenance matters at Te Takeretanga o Kura-hau-pō are acknowledged.

Maintenance issues are addressed as soon as possible after they are identified, with most maintenance carried out by third-party contractors. Time frames to have maintenance work completed are dependent on the urgency of the work, and the availability of third-party suppliers and contractors. The lighting in the toilets has now been fixed.

A schedule to replace the furniture within Te Takeretanga o Kura-hau-pō commenced late in 2017. To date more than half of the furniture included in the replacement schedule has been either reupholstered or replaced. Officers continue to work through the replacement schedule to replace or reupholster remaining furniture as per replacement schedule requirements.

A replacement schedule for information technology equipment (including computers) is also in place. New computers and equipment are purchased for the facility when replacement falls due. This is an ongoing project as new technology evolves, and new technology needs arise.

The closed off area referred to in the submission is now open to the public. This area was temporarily closed off while it was being prepared for an exhibition. The area was re-opened to the public when the exhibition was officially opened.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 6: Establishment of a Community Hub in Waikawa Beach

Submissions

Submission No. 117 Waikawa Beach Ratepayers Association – Miraz Jordan

Summary of Submissions

The submitter requests Council's support to establish a Community Hub at Waikawa Beach.

Analysis

Officers acknowledge the submitters aspirations to establish a Community Hub at Waikawa Beach, and that the submitter is focused on the development and progression of Waikawa Beach while maintaining the natural beauty of the area.

Council has worked with other communities with similar aspirations, by providing support to assist community lead projects, collaboration with other partners, feasibility studies and funding application.

Officers are interested in exploring opportunities to work with Waikawa Beach Ratepayers Association to investigate this opportunity further.

Action

That Officers meet with the Waikawa Beach Ratepayers Association to discuss community aspirations and identify potential opportunities to support the development of a Community Hub at Waikawa Beach.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 7: Establishment of a Community Hub in Tokomaru

Submissions

Submission No. 111 Tokomaru Village and Community Association – Wayne Richards

Summary of Submissions

The submitter requests Council's support to establish a Community Hub in Tokomaru.

Analysis

Tokomaru Village and Community Association (TVACA) has been developing a community portfolio for some time. Their submission seeks Council assistance to bring together different aspects of the community to seek options and a solution to creating a community space that fits with the "village feel and friendly atmosphere" of Tokomaru. It is suggested that such collaboration would be led by TVACA, and supported by Council.

Officers have recently supported members of the Tokomaru community in the successful application for funding of a feasibility study of a new community facility that includes the provision of an early childhood centre. Officers suggest that investigation of the wider scope of a multi-use Community Hub may provide increased funding streams as well as providing better community outcomes across a wider segment of the community.

Officers are supportive of the submitter's aspirations and acknowledge the benefits that the proposed Community Hub would bring to the Tokomaru Community. Officers are interested in continuing to explore opportunities to provide ongoing support and direction to this project.

Action

That Officers meet with Tokomaru Village and Community Association to discuss community aspirations and identify potential opportunities to support the development of a Community Hub in Tokomaru.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 8: Provision of swimming programmes at local schools (Opiki and Tokomaru)

Submissions

Submission No. 111 Tokomaru Village and Community Association - Wayne Richards

Summary of Submission

The submitter has asked Council to consider increasing access to swimming programmes at local schools, and provide opportunities for local schools to fund improvements to school pool facilities. Specifically, the submitter suggests that Council:

- Maintain and increase funding from last year.
- Continue to develop a swimming programme with local schools.
- Provide year 5 and 6 students with a dedicated swimming programme.
- Provide access to aquatic services directly to the schools.
- Allow a 70% remit of local pool rates to local schools to assist them improve their facilities and provide services to the community.

Analysis

Officers acknowledge the submitter's suggestions for enhanced swimming programmes for local schools.

Officers agree that local schools should have access to the same or similar swimming programme opportunities as other schools in the district, aligned to the needs and aspirations of each school. In the current financial year (2017/18) Council allocated an additional fund of \$10,000 for swimming programmes and pool enhancements at Opiki and Tokomaru Schools. Officers also conducted a needs assessment of both pools to assist the schools priorities this expenditure on pool maintenance and enhancements.

Officers would welcome further discussion with Opiki and Tokomaru Schools to about ways to support their swimming programmes for the next swimming season. Council suggests that this could include (but does not need to be limited to):

- Ongoing work with the schools to understand and assess their learn to swim / water safety programme needs;
- Provision of on-site swim school instructors to provide swimming programmes at the school for younger students (year 1 to year 4);
- Consideration of funding to transport older students (years 5 and 6) to swimming programmes at other aquatic facilities that meet the needs of this age group.

Officers acknowledge the submitter's suggestion that Council provide a remit of 70 percent of local pool rates to local school pools to enable them to improve their facilities and provide services to the Community. Council considers that it is more efficient to continue with the existing support provided to the schools of \$10,000 on an annual basis to support their swimming programme requirements, rather than the overhead attached to administering a rates remission.

Officers have also been working on a pilot programme in the district to allow water safety sessions to be delivered across the district, at no cost to schools, for a specific year group, likely year 5 or 6. This programme would involve 8 sessions including 1 in class, 6 in pool and 1 environmental (beach or river) session. As part of the programme, Officers are also investigating opportunities for schools where transport and equipment costs prohibit programme involvement. Should this programme go ahead in subsequent years, it would be achieved through existing resourcing and external funding sources.

In relation to enhanced aquatic facilities in the area, Council is proposing in year one of the Long Term Plan 2018-2038, to undertake an assessment of recreational offerings throughout the district, including the ability of existing facilities to deliver the communities recreational aspirations, now and in the future. This will be undertaken through a feasibility study of recreational services (including aquatics) which will inform Council's future decision making regarding the growth of existing facilities, and potential development of new recreational facilities and services.

Actions

That Officers seek external funding to continue the water safety programme for year 6 children within the district, with provision made for the transportation of children to recreation facilities or the transportation of instructors to teach on site.

That Officers continue to work with Opiki and Tokomaru schools to identify their learn to swim and water safety needs; and enable the access to appropriate swimming programmes, either on-site or through transport to aquatic facilities.

Recommendation

That Council provides funding of \$10,000 per annum out of existing operational budgets for the first three years of the 2018-2028 Long Term Plan to be used by rural schools throughout the district to put towards swimming programmes, or for the maintenance and enhancement of the school pool facilities.

Topic 9: Shannon School Pool Upgrade

Submission

Submission No. 183 Shannon 'Get it Done' Group - Lani Ketu

Summary of Submission

The submitter has suggested a number of things Council could do to improve the provision of aquatic services to Shannon residents. The submitter has stated the following in their submission:

- Shannon School Pool is a Ministry of Education owned asset.
- Shannon School Pool is managed by Council during the summer season. The submitter has suggested that Council leases Shannon School Pool from the Ministry of Education.
- The submitter has suggested that Shannon School Pool should be upgraded and run all year around.
- The submitter has noted that there is a lack of shade in the summer months.
- The submitter has suggested that as part of the upgrade the Shannon School Pool should be covered and heated.

Analysis

In response to the matters that the submitter raises, Officers note the following:

- Council funds the operation of Shannon School Pool for 6 weeks of the year by Council over the summer holidays, during which time it is available for Community use. Council does not lease the Shannon School Pool from the Ministry of Education.
- A needs analysis was undertaken at Shannon School Pool in 2017 to identify and prioritise maintenance issues and enhancement opportunities, with work on these to be undertaken when funding is sourced.
- Council officers have worked with Shannon School to assist with a number of funding applications.
- A grant was received from the Shannon Community Development Trust in the 2017/2018 financial year to the value of \$5000 which was used to remediate some priority safety issues at the Shannon School Pool.
- The provision of shade for the Shannon School Pool was identified as part of this needs analysis and is now a priority for completion on receipt of the next successful funding application.
- Shannon School is the first school in the district to receive a free water safety programme, including transport to the Levin facility as part of a pilot programme.
- Council is proposing in year one of the Long Term Plan 2018-2038, to undertake an assessment of recreational offerings throughout the district, including the ability of existing facilities to deliver the communities recreational aspirations, now and in the future. This will be undertaken through a feasibility study of recreational services (including aquatics) which will inform Council's future decision making regarding the growth of existing facilities, and potential development of new recreational facilities and services, including those in Shannon.

Action

That Officers continue to support Shannon School with funding applications and operational assistance when required, to support the ongoing achievement of priority maintenance and enhancements at the Shannon School Pool.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 10: Provision for play activities at Foxton Pool

Submission

Submission No. 212 Foxton Community Board – David Roache

Summary of Submission

The Community Board requests that Council provides a sum of \$50,000 (in year 3) for provision of play activities for children & youth e.g. wet park, sand pit for volley ball, trampolines and climbing frames. This will help encourage more use of the pool.

Analysis

A feasibility study of recreational services (including aquatics) is proposed, which will inform Council's future decision making regarding the growth of existing facilities, and potential development of new recreational facilities and services. It would be appropriate to wait until the feasibility study, which includes Foxton Pool, is completed before setting aside fund for additional equipment at the facility.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Attachments

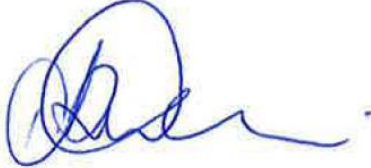

There are no attachments for this report.




Confirmation of statutory compliance

In accordance with section 76 of the Local Government Act 2002, this report is approved as:

- a. containing sufficient information about the options and their benefits and costs, bearing in mind the significance of the decisions; and,
- b. is based on adequate knowledge about, and adequate consideration of, the views and preferences of affected and interested parties bearing in mind the significance of the decision.

Signatories

Author(s)	Hendrix Warren Cultural & Community Centre Manager	
	Wendy Fraser Library Services Manager	

	Ves Geldenhuys Operations Supervisor	
	Sharon Grant Group Manager - Community Services	
Approved by	Sharon Grant Group Manager - Community Services	

Long Term Plan 2018-2038 Deliberations - Challenge 2: Foxton Pool

File No.: 18/232

1. Purpose

To present to Council for deliberation, the submissions received during consultation on the Long Term Plan 2018-2038 in relation to Challenge 2: Foxton Pool.

2. Recommendation

- 2.1 That Report 18/232 Long Term Plan 2018-2038 Deliberations - Challenge 2: Foxton Pool be received.
- 2.2 That this decision is recognised as not significant in terms of S76 of the Local Government Act.
- 2.3 That Council acknowledges, with thanks, all who have submitted on the Challenge 2: Foxton Pool consultation topic.
- 2.4 That Council resolves to increase the season length at the Foxton Pool from five months to eight months (with the new season running from September of any one year to April the following year, and with the pool being close in May, June, July and August of each year).

3. Challenge 2: Foxton Pool

Submissions

Submission No. 2 Kyrah Halidone, No. 3 Titus Kahu, No. 7 Andrea Howard, No. 8 Maureen Lee, No. 9 Alison Gardiner, No. 10 Derek Canvin, No. 11 Kathryn Drummond, No. 12 Joanne Hood, No. 14 Leone Brown, No. 15 Mike Ryan, No. 17 Peter Ward, No. 19 Ella Kahu, No. 20 Melik Taylor, No. 26 Fraser Abernethy, No. 28 Anthony Strawbridge, No. 32 Andrew Cozens, No. 36 Sue-Ann Russell, No. 38 Jeremy Manks, No. 39 Murray Earnshaw, No. 40 Carol Earnshaw, No. 41 Lacey Winiata, No. 43 Wendy Morgan, No. 44 John Sharp, No. 45 Bob Saunders, No. 46 Jan Saunders, No. 47 Heather-Janice Cope, No. 48 Ethel Hansen, No. 50 Phil Just, No. 51 Paul Matthews, No. 52 HG King Family Trust – Heather King, No. 53 Waitarere Four Square – Frank Taylor, No. 54 Christine Peard, No. 57 Chris March, No. 59 Phillip Winiata, No. 61 Graeme McGregor, No. 62 Douglas Peae, No. 63 Judy Webby, No. 64 Jessica Hardy, No. 66 Mr. Hinder, No. 69 Kelly Henry, No. 71 Amelia Mitchell, No. 79 Naomi Robinson, No. 80 Marilyn Owen, No. 81 Valmae Hayes, No. 82 Catherine Robinson, No. 83 Philip Grimmett, No. 88 Donna-lee and Annett-Bright, No. 91 Malcolm Willoughby, No. 92 Waitarere Beach Progressive & Ratepayers Association Inc. – Sharon Freebairn, No. 93 Stephanie Hirst, No. 94 Fred Hirst, No. 95 John Hewiton, No. 103 Irene Hoskins, No. 104 Sarah Harper, No. 107 Fraser Denton, No. 108 Sarah Metcalfe, No. 110 Rosanne Kuiti, No. 111 Tokomaru Village and Community Association – Wayne Richards, No. 113 John S., No. 121 Kereru Marae Trustees, No. 122 Denise Ridley, No. 125 John Baird, No. 128 Michele Walls and Steven Baily, No. 139 Susanne Hanlon, No. 144 Kathy Mitchell, No. 150 Geoff Kane, No. 155 Michael Harland, No. 162 Nola Fox, No. 163 Linda Mackenzie, No. No. 166 Maxine Jones, No. 167 Rodney Inteman, No. 169 Christopher Simons, No. 170 Sara Clarke, No. 176 Sport Manawatu – Harrison Dean, No. 178 Wendy Payne, No. 179 Environment Network Manawatu – Stewart Harrex, No. 180 Playford park Users Group – Corey Kennett, No. 182 Sarah Elliot, No. 183 Shannon 'Get it done' Group – Lani Te Raukura Ketu, No. 184 Federated Farmers of New Zealand – Manawatu/ Rangitikei – Coralee Matena, No. 186 Murray Tinsley, No. 187 Bruce McCormack, No. 188 Olivia Green, No. 189 Murray Neil, No. 191 John Scott Norton, No. 192 David Sands, No. 193 Bryan Andrews, No. 194 Jennifer Lundie, No. 195 Peta Joanna Radcliffe, No. 196 Faith Carlile, No. 197 Elizabeth Taylor, No. 198 James F White,

No. 199 Cook Whanau Trust – Heeni Meretini Collins, No. 200 Laurie Hill, No. 202 Brendan Michael Cash, No. 203 Annette Ruth Martin, No. 204 Daniel Jock, No. 205 Jack Panel & Paint – Unknown, No. 206 Denise Jack, No. 207 Bruce Jack, No. 208 Jan and Neil Savage, No. 209 Save Our River Trust – Robin Hapi, No. 210 Wildlife Foxton Trust – John Girling, No. 211 Christina Paton, No. 212 Foxton Community Board – David Roache, No. 213 David Roache, No. 214 Horowhenua Grey Power – Terry Hemmingsen, No. 216 Sharon Williams, No. 219 Dorothy Mary Kauri, No. 220 Pat Kauri, No. 222 He Mokai o Papatunanuku – Charles Rudd, No. 224 Bryan ten Have, No. 225 David Eaton, No. 226 Linda Savage, No. 230 Susan Hansard

Summary of Submissions

Challenge 2: Foxton Pool was one the key topics that Council sought feedback on from the public for its Long Term Plan 2018-2038. Council presented the public with two options in relation to this topic and these were:

Option 1	Status quo – keep season length of the Foxton Pool to five months
Option 2	Extend season length to eight months

Council received a total of 115 submissions on this consultation topic. Of these 28 submitters (24.35%) chose Option 1; 83 submitters (72.17%) chose Option 2 (extend season length to eight months); and four submitters (3.48%) did not choose either option but provided general comments.

Common themes within responses to Option 1 included submitters indicating that:

- They wish to see a reduction in expenditure rather than an increase especially with no additional benefits to the community.
- There is not sufficient usage of the facility to justify increasing the season, and suggested that the extended season should be reviewed after a period of time, based on ongoing usage trends.
- There would be benefit in Council creating a strategic plan for all aquatic facilities in the district so that funding and resources can be moved between facilities.
- Concern that those who reside outside of Foxton will not benefit from the increased season.
- Community members would not make use of the extended season due to weather/ colder temperatures and the building would need to be addressed first to support heat, condensation and circulation issues.

Common themes within responses to Option 2 included submitters indicating that:

- They support the extension of the season to eight months to benefit groups in the area such as schools, clubs and other community groups. Benefits identified by submitters included programmes such as learn to swim, water safety, rehabilitation, healthy options, more public space, general exercise, local family use and a place for children to go. Submitters noted that the community also benefits by being able to access such programs without having to travel outside the area.
- They support Council making use of the asset for a longer period of time if sustainable, and that usage should be monitored with the potential for the extended season to be reviewed if not sustainable.
- A strategic plan should be done to service the entire district, not just Foxton Pool.
- As demand grows so should operational hours. Submitters would prefer seeing the extension move towards 12 months of the year if the Foxton Pool building and air circulation can be fixed.

Common themes for responses that did not choose either option included:

- Submitters suggesting that Council should consider operating the Foxton Pool for the full year, with additional costs added to rates to enable free access to the community.

Analysis

Officers conclude that there is sufficient support in the submissions received on this topic to warrant the season length of the Foxton Pool to be extended from five months to eight months.

A number of submitters suggested that Council should develop a strategic plan for aquatic services within the district. Council is proposing in year one of the Long Term Plan 2018-2038, to undertake an assessment of aquatic and recreational offerings throughout the district, including the ability of existing facilities to deliver the communities recreational aspirations now and in the future. A feasibility study of recreational services (including aquatics) is proposed, which will inform Council's future decision making regarding the growth of existing facilities, and potential development of new recreational facilities and services.

Recommendation

That Council acknowledges, with thanks, all who have submitted on the Challenge 2: Foxton Pool consultation topic.

That Council resolves to increase the season length at the Foxton Pool from five months to eight months (with the new season running from September of any one year to April the following year, and with the pool being close in May, June, July and August of each year).

Attachments



There are no attachments for this report.

Confirmation of statutory compliance

In accordance with section 76 of the Local Government Act 2002, this report is approved as:

- a. containing sufficient information about the options and their benefits and costs, bearing in mind the significance of the decisions; and,
- b. is based on adequate knowledge about, and adequate consideration of, the views and preferences of affected and interested parties bearing in mind the significance of the decision.

Signatories

Author(s)	Ves Geldenhuys Operations Supervisor	
Approved by	Sharon Grant Group Manager - Community Services	

Long Term Plan 2018-2038 Deliberations - Challenge 1: Property

File No.: 18/287

1. Purpose

To present to Council for deliberation, the submissions received during consultation on the Draft Long Term Plan 2018-2038 in relation to Challenge 1: Property.

2. Recommendation

- 2.1 That Report 18/287 Long Term Plan 2018-2038 Deliberations - Challenge 1: Property be received.
- 2.2 That this decision is recognised as not significant in terms of S76 of the Local Government Act.
- 2.3 That Council acknowledges, with thanks, all who have submitted on the 'Challenge 1: Property' consultation topic.
- 2.4 That Council retain Option 4 (none of the community halls are retained) in the final Long Term Plan 2018-2038, with the exception of the Shannon Memorial and Coronation Halls. Council defer any decision on the disposal of the Shannon Memorial and Coronation Halls, subject to the outcome of the proposed Shannon Community Centre and MAVtech feasibility studies.

3. Challenge 1: Property

Submissions

Submission No. 2 Kyrāh Halidone, No. 3 Titus Kahu, No. 7 Andrea Howard, No. 8 Maureen Lee, No. 9 Alison Gardiner, No. 10 Derek Canvin, No. 11 Kathryn Drummond, No. 12 Joanne Hood, No. 14 Leone Brown, No. 17 Peter Ward, No. 19 Ella Kahu, No. 20 Melik Taylor, No. 26 Fraser Abernethy, No. 28 Anthony Strawbridge, No. 29 Lone Jorgensen, No. 32 Andrew Cozens, No. 34 Jacqueline Cozens, No. 36 Sue-Ann Russell, No. 38 Jeremy Manks, No. 39 Murray Earnshaw, No. 40 Carol Earnshaw, No. 41 Lacey Winiata, No. 42 Derek Kane, No. 43 Wendy Morgan, No. 44 John Sharp, No. 45 Bob Saunders, No. 46 Jan Saunders, No. 48 Ethel Hansen, No. 49 Mary Hammond, No. 50 Phil Just, No. 51 Paul Matthews, No. 52 Heather King, No. 53 Frank Taylor, No. 54 Christine Peard, No. 57 Chris Marsh, No. 58 Christine Lankshear, No. 59 Phillip Winiata, No. 61 Graeme McGregor, No. 62 Douglas Peae, No. 63 Judy Webby, No. 64 Jessica Hardy, No. 66 Trevor Hinder, No. 67 Ann Thomas, No. 69 Kelly Henry, No. 71 Amelia Mitchell, No. 77 Peter Everton, No. 79 Naomi Robinson, No. 80 Marilyn Owen, No. 81 Valmae Hayes, No. 82 Catherine Robinson, No. 83 Philip Grimmett, No. 85 Margaret Williams, No. 86 Anthony Taylor, No. 88 Donna-Lee and Annett-Bright, No. 91 Malcolm Willoughby, No. 92 Sharon Freebairn, No. 93 Stephanie Hirst, No. 94 Fred Hirst, No. 95 John Hewitson, No. 96 Robin Taylor, No. 97 David Butel, No. 101 James Harper, No. 102 Joanna Sim, No. 103 Irene Hoskins, No. 104 Sarah Harper, No. 106 Janet Dallas, No. 107 Fraser Denton, No. 108 Sarah Metcalfe, No. 109 Ann Thomas, No. 110 Rosanne Kuiti, No. 111 Wayne Richards, No. 112 Stephen Betts, No. 113 John S, No. 119 Joanne Roache, No. 120 Michael Morgan, No. 121 Te Kenehi Teira, No. 122 Denise Ridley, No. 123 Alan Andrew, No. 124 Dylan Jacobs, No. 125 John Baird, No. 126 Frank Averages, No. 128 Michele Walls and Steven Bailey, No. 129 Bob Hoskins, No. 130 Veronica Harrod, No. 136 John Benton, No. 137 Colin McLennan, No. 139 Susanne Hanlon, No. 144 Kathy Mitchell, No. 149 Peter McMenamīn, No. 150 Geoff Kane, No. 151 Diana Timms, No. 152 Douglas Berry, No. 153 Bryan and Pauline May, No. 155 Michael Harland, No. 158 Raewyn Tate, No. 162 Nola Fox, No. 163 Linda MacKenzie, No. 166 Maxine Jones, No. 167 Rodney Inteman, No. 169 Christopher

Simons, No. 170 Sara Clarke, No. 179 Stewart Harrex, No. 180 Corey Kennett, No. 182 Sarah Elliot, No. 183 Lani Te Raukura Ketu, No. 185 Diane Brown, No. 186 Murray Tinsley, No. 187 Bruce McCormack, No. 188 Olivia Green, No. 189 Murray Neil, No. 191 John Scott Norton, No. 192 David Sands, No. 193 Bryan Andrews, No. 194 Jennifer Lundie, No. 195 Peta Joanna Radcliffe, No. 196 Faith Carlile, No. 198 James F White, No. 199 Heeni Meretini Collins, No. 200 Laurie Hill, No. 202 Brendan Michael Cash, No. 203 Annette Ruth Martin, No. 204 Daniel Jock, No. 206 Denise Jack, No. 207 Bruce Jack, No. 208 Jan and Neil Savage, No. 209 Robin Hapi, No. 210 John Girling, No. 211 Christina Paton, No. 212 David Roache, No. 213 David Roache, No. 214 Terry Hemmingsen, No. 215 Linda Fletcher, No. 216 Sharon Williams, No. 219 Dorothy Mary Kauri, No. 220 Pat Kauri, No. 222 Charles Rudd, No. 224 Bryan Ten Have, No. 225 David Eaton, No. 226 Linda Savage, No. 230 Susan Hansard.

Summary of Submissions

Challenge 1: Property was one the key topics that Council sought feedback on from the public for its Draft Long Term Plan 2018-2038. Council presented the public with four options in relation to this topic and these were:

Option 1	Status Quo – retain all community halls
Option 2	Retain halls available for public hire but not leased halls
Option 3	Retain leased properties but not halls for public hire
Option 4	None of the community halls are retained

The community halls in question are the Memorial Halls in Foxton, Shannon and Levin, and the Coronation Hall and Courthouse Museum in Foxton.

In total Council received 140 submissions on this topic. Of the 140 submissions: 58 submitters selected Option 1; 39 submitters selected Option 2; 3 submitters selected Option 3; and 28 submitters selected Option 4 (this was Council's preferred option). The remaining 12 submitters did not specify a preferred option but rather provided general comments on this topic. This indicates (excluding general comments) the majority of submitters at 70 (54%) wanted to dispose of some or all of the halls with 58 (46%) preferring Status Quo.

For submitters that selected Option 1 – Status Quo a variety of reasons were provided for supporting this option including the historic, cultural, and social aspects of the halls, and how they deliver a 'sense of place' and community identity to the towns.

Relatively few of the submitters that selected Option 2 – Retain halls for public hire responded in detail in terms of the rationale for selecting this option. The majority of comments talked about maintaining access for individuals and groups to hire spaces.

None of the submitters that selected Option 3 – Retain leased properties provided rationale for their respective preferences.

The submitters that supported Option 4 – None of the halls are retained essentially agreed with Council's reasons for this option being the preferred option i.e. in the face of high remediation costs and low use the best option was to sell.

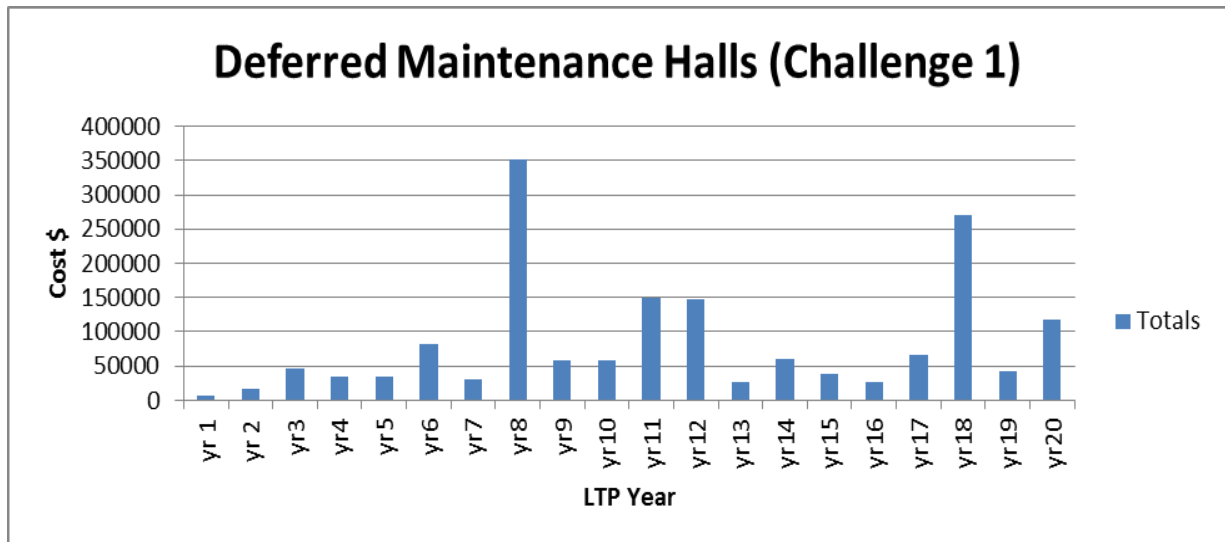
The comments that submitters provided who didn't select an option were varied but primarily revolved around disagreeing with the options presented or having views about specific properties without selecting an option.

Analysis

Whilst 58 submitters preferred retention of the halls, in financial terms there is merit in disposing of the portfolio to reduce longer-term debt related to earthquake strengthening and deferred maintenance on what is an underperforming asset (i.e. the use of these halls by the community has declined over the last 6 years and trends suggest use will continue to fall).

The deferred maintenance profile over the next 20 years is indicated in the graph on the next page. There will also be additional costs to earthquake strengthen the halls.

Figure 1: Deferred Maintenance on Halls



In accordance with the Building Act an 'earthquake-prone building' is a building that is less than 34% of the New Building Standard (NBS). Therefore, all the halls identified in Challenge 1: Property (except Shannon Memorial Hall), are earthquake-prone and require earthquake strengthening.

Furthermore the Levin Memorial Hall; Foxton Courthouse Museum; Foxton Memorial Hall; and Foxton Coronation Hall have all been identified in the proposed priority route areas for Levin and Foxton (as prescribed in the Building (Earthquake-Prone Buildings) Amendment Act 2016). The Building (Earthquake-Prone Buildings) Amendment Act 2016 requires all priority earthquake-prone buildings, to be strengthened or demolished, and specifies a timeframe for it to occur.

High risk buildings identified on priority routes (including those halls mentioned above) must be strengthened within 7.5 years of the legislation being enacted. The legislation was enacted on 1st July 2017. The consultation for the proposed priority areas has closed, with hearings expected to be held in June 2018. If these halls remain in the priority areas then strengthening and/or demolition timeframes will need to be completed by Dec 2024 as prescribed by the Building (Earthquake-Prone Buildings) Amendment Act 2016.

Whilst, Levin Memorial Hall and the Courthouse Museum can be strengthened to 100% and 67% of NBS respectively, neither Coronation Hall nor Foxton Memorial Hall can be strengthened above 47% of NBS unless significantly demolished and rebuilt. Assuming the Levin and Foxton town centres remain priority routes there is some debate whether strengthening to 47% and 44% of NBS is appropriate. Individual strengthening costs have been assessed and are identified as:

- Coronation Hall - \$140,000 to achieve 47% of NBS
- Foxton Courthouse Museum - \$175,000 to achieve 67% of NBS
- Foxton Memorial Hall - \$265,000 to achieve 44% NBS
- Levin Memorial Hall - \$320,000 to achieve 100% NBS

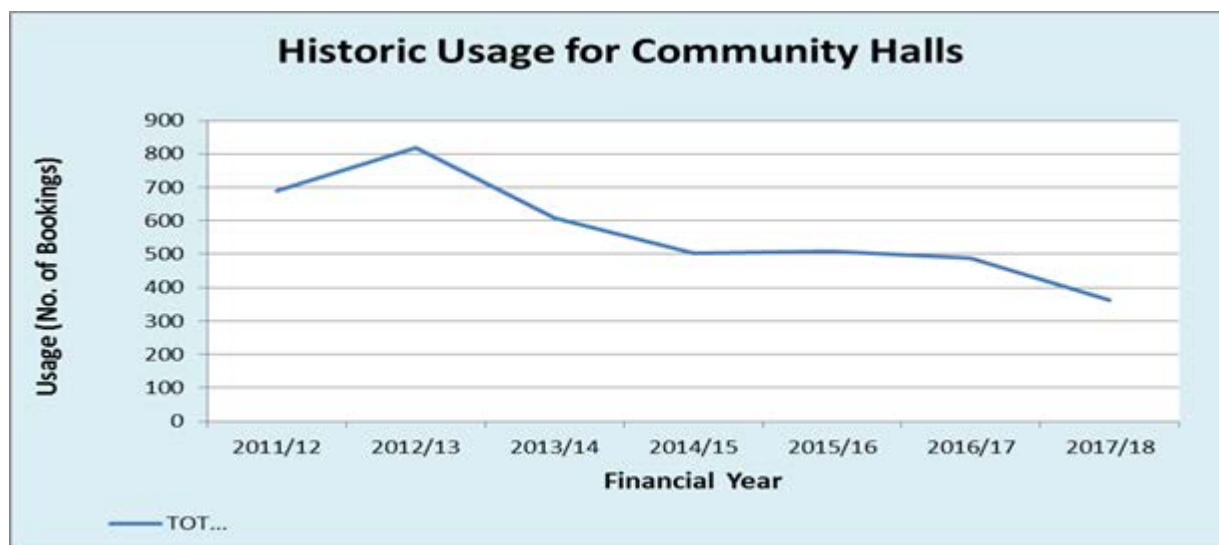
This includes resource consents and standard fit-out/repair.

Whilst in financial and growth terms the decision to dispose of the portfolio seems straightforward, Submitters' provided a number of reasons why they did not support Council's preferred option (Option 4 – Retain none of the halls). Some of the reasons provided include:

- 15 submitters were of the opinion that halls should be retained for cultural and historic reasons including status as war memorials. A number of the submitters suggested that the halls contributed to community identity.
- 9 submitters were concerned that the halls maintained some degree of access and affordability to a space for use by the community that might not be available should the halls be disposed of.
- 2 submitters indicated that halls should be retained to accommodate growth.

Whilst a number of submitters indicated there was some intrinsic merit in retaining the halls, the figures collated by council officers in regard to use of the community halls for hire do not suggest the portfolio in its current form is well-used. This is despite anecdotal evidence of existing steady population growth. Figure 2 below indicates use figures of the halls for hire (Foxton, Levin and Shannon Memorial Halls) between 2011 and 2018. Officers do not have use figures for leased halls (Coronation Hall and the Courthouse Museum).

Figure 2: Community Halls Use 2011-2018 (projected)



As demonstrated in Figure 2 there has been a pronounced decline in the use of the halls for hire over the last six years. This decline is expected to continue as people make use of other spaces available. It would appear on balance that whilst community halls have some historic and intrinsic community value, they are essentially no longer fit for purpose and will be even less so in to the future, unless they can be redeveloped to meet the needs of the community.

A number of submissions on this topic and on the Shannon Community Centre topic suggested that the Shannon Memorial Hall should be retained for the purpose of a community centre. It is noted that this memorial hall is also the only hall in this portfolio not identified as requiring earthquake strengthening. As such officers consider that if the decision was made to no longer retain this portfolio as Council property, that Shannon Memorial Hall could be retained pending a feasibility study into the potential development of a community centre in Shannon.

This approach would mirror the investment Council has been making into community hubs (e.g. Te Takeretanga o Kura-hau-pō and Te Awahou Nieuwe Stroom) to deliver better services to local communities. Investment in community hubs is a response to changing community needs and

wants, and represents a strategic approach by Council. However, it is important to note that some sports/recreation clubs are unlikely to be able to relocate their activity into community hubs, or privately hired function rooms, examples being indoor bowls and group fitness/exercise classes. These, however, may be able to be accommodated in the other spaces such as the Events Centre at the AP & I showgrounds, or alternatively school halls.

Whatever the proposed resolution to the issue it cannot be underestimated that this portfolio, particularly in respect of Foxton and Levin, is pivotal in establishing the 'look and feel' of the respective town centres especially in the context of growth and potential economic regeneration. It is doubtful whether the service in its current form can help deliver this agenda.

Coronation Hall

Coronation Hall in Foxton is currently occupied by the National Museum of Audio-Visual Arts and Science Trust (MAVtech). MAVtech Trust have operated for a number of years an exhibition of movie and music memorabilia. Whilst there has been significant community support and enthusiasm for the facility it has attracted low visitor numbers and is run by a small number of volunteers. The building is also an earthquake prone and will require a \$250,000 investment to bring it up to the building code standard. Taking this into account the hall's future is considered limited.

However, with the opening on Te Awahou Nieuwe Stroom in November last year an exciting dynamic has hit Foxton and Foxton Beach. It was always believed that Te Awahou Nieuwe Stroom would act as the catalyst for other tourist and business activity in the town. That belief has turned into reality. Existing business activity has accelerated, new businesses have been established or relocated to the Main Street, new tourist attractions have been established, visitor numbers have increased significantly and non-commercial activity (residential) has prospered. Council has also completed the Main Street upgrade and constructed of the new Pump Track at the beach. All in a short 12 months.

Just like the unplanned population growth that suddenly started in the Horowhenua three years ago, so has a resurgent Foxton and Foxton Beach evolved.

Consequently following recent workshops with the MAVtech Trust and volunteers it has been agreed that there is an opportunity to develop a sustainable tourist activity at Coronation Hall. But that will only be achieved with some lateral, futuristic thinking on how the concept of movie and music memorabilia can be transformed into an appealing, vibrant and attractive venue for tourists as part of the visit to the area. To facilitate this discussion and develop proven ways of attracting visitors early discussions have been held with Az James, workshop-e. Az was the lead exhibition designer for the Te Awahou Nieuwe Stroom facility. Her skill working with the TANS partners to develop the various components of the exhibitions in this amazing facility is there for all to see. Workshop-e is prepared to be commissioned to work with Council and the Trust to develop concepts on how the Coronation Hall could be transformed into a sustainable tourist attraction to complement the growing product offering that is now developing in Foxton and Foxton Beach. With that would also be developed a business case for future development, including ownership e.g. Trust and management of the facility.

On this basis approval is sought from Council to delay the decision on the future of Coronation Hall until June 2019. This will allow sufficient time to prepare concept plans and a business plan for a revamped use of Coronation Hall.

Having read and analysed all of the submissions for Challenge 1: Property it is considered in financial and economic terms that it would be most appropriate that the halls are not retained by Council, with the exception of the Shannon Memorial Hall and Coronation Hall. The decision on Shannon Memorial Hall should be deferred until a feasibility study on the need for a Shannon Community Centre is undertaken. Similarly, the decision on Coronation Hall should be deferred until a feasibility study is undertaken on the facility.

This will result in Council saving around \$2,100,000 over the next 20 years and make the properties available to assist in meeting perceived demand for space that may arise from town-

centre development projects (such as the Levin Town Centre redevelopment project), and current growth predictions.

Recommendations

That Council acknowledges, with thanks, everyone who has submitted on the Challenge 1: Property consultation topic.

That Council retain Option 4 (none of the community halls are retained) in the final Long Term Plan 2018-2038, with the exception of the Shannon Memorial and Coronation Halls. Council defer any decision on the disposal of the Shannon Memorial and Coronation Halls, subject to the outcome of the proposed Shannon Community Centre and MAVtech feasibility studies.

Attachments



There are no attachments for this report.

Confirmation of statutory compliance

In accordance with section 76 of the Local Government Act 2002, this report is approved as:

- a. containing sufficient information about the options and their benefits and costs, bearing in mind the significance of the decisions; and,
- b. is based on adequate knowledge about, and adequate consideration of, the views and preferences of affected and interested parties bearing in mind the significance of the decision.

Signatories

Author(s)	Arthur Nelson Property and Parks Manager	
Approved by	Sharon Grant Group Manager - Community Services	

Long Term Plan 2018-2038 Deliberations - Parks and Property

File No.: 18/237

1. Purpose

To present to Council for deliberation, the submissions received on the Long Term Plan 2018-2038 in relation to Council's Parks and Property Activity.

2. Recommendation

- 2.1 That Report 18/237 Long Term Plan 2018-2038 Deliberations - Parks and Property be received.
- 2.2 That this decision is recognised as not significant in terms of S76 of the Local Government Act.
- 2.3 That Council allocates an operational budget of \$10,000 per year for the first three years of the Long Term Plan 2018-2038 to install benches on high pedestrian use areas in the Levin Town Centre.
- 2.4 That Council allocates a budget of \$50,000 in the first year of the Long Term Plan 2018-2038 to undertake a review of the current reserve management plan, facility provision and user needs at Donnelly Park.
- 2.5 That Council allocates a capital budget of \$150,000 in the second year of the Long Term Plan 2018-2038 to develop a longer term strategic concept plan and detailed design for Donnelly Park.
- 2.6 That Council approves a lease to the Tokomaru Early Childhood Centre on the Tokomaru Hall carpark reserve to develop a new pre-school child care facility.
- 2.7 That Council allocates a capital budget of \$335,000 in year 2 of the Long Term Plan 2018-2038 to develop changing room and toilet facilities, improve drainage on Field 2 and add lighting for a new designated training ground.
- 2.8 That Council allocates a capital budget of \$125,000 to install a toilet; shade provisions; and a BBQ at Hyde Park, and the installation of signage and benches/picnic tables at Te Maire Park in year 3 of the Long Term Plan
- 2.9 That Council allocates a capital budget of \$80,000 in year two of the Long Term Plan 2018-2038 to reduce sand dune height to the rear and sides of the Foxton Beach car-park to enable safe access for pedestrians.
- 2.10 That Council allocates a capital budget of \$267,000 over the first four years of the Long Term Plan 2018-2038 (\$66,750 per year) to contribute to the development of improved cricket facilities on Donnelly Park.
- 2.11 That Council supports/does not support in principle an application from the Foxton Wildlife Trust to lease the Holben Pavilion subject to negotiations.
- 2.12 That Council provides the Lake Horowhenua Domain Board with \$10,000 to develop a Reserve Management Plan for Lake Domain/Muaūpoko Park.

3. Topics for Consideration

Topic 1	Glyphosate based herbicides
Topic 2	Dog Exercise Area in Shannon

Topic 3	Additional benches on footpaths
Topic 4	Improvements to Levin Adventure Park
Topic 5	Additional infrastructure for Motor Caravans
Topic 6	Provision for Baseball at Donnelly Park
Topic 7	Planting Roundabouts with more Bulbs and Annual Bedding
Topic 8	Waikawa Beach Ratepayers Association Submission
Topic 9	Improved horse-riding access in the Horowhenua
Topic 10	Waitarere Beach and Progressive Ratepayers Association (WBPRA) submission
Topic 11	Tokomaru and Village and Community Association (TVACA) submission
Topic 12	Creation of additional beach access on Strathnaver Drive
Topic 13	Lease of car-park reserve to Tokomaru Early Childhood Centre
Topic 14	Submission from Tourism Industry Aotearoa
Topic 15	Improvements to Holben Reserve
Topic 16	More active dune management of Waitarere Beach foreshore
Topic 17	Operational grant for the Ramsar site
Topic 18	Flagstaff Reserve upgrade & renewals
Topic 19	Source to Sea
Topic 20	Improvements to Playford Park
Topic 21	Shannon 'Get it Done' submission
Topic 22	Foxton Community Board Submission
Topic 23	Opening of old tip site at Foxton beach for off-road vehicles
Topic 24	Improvements to Donnelly Park cricket fields
Topic 25	Leasing of Holben Pavilion to Wildlife Foxton Trust
Topic 26	Coastal Erosion and Stream Management
Topic 27	Community suggested projects for excess land
Topic 28	Reserve Management Plan for Lake Horowhenua
Topic 29	Levin Adventure Park Trust

Topic 1: Glyphosate based herbicides

Submissions

Submission No. 1 Physicians and Scientists for Global Responsibility, No. 226 Linda Savage

Summary of Submissions

Submitter no.1 suggests that glyphosate is persistent in the environment. The submitter further suggests glyphosate may be carcinogenic and it promotes bacterial resistance to antibiotics. As a result the submitter recommends that *'Council refrains from using glyphosate as an herbicide in all places accessible to animals and humans including waterways and where spray drift could pose a risk to people and could damage food crops. Less invasive methods are available'*.

The submitters also refer to other forms of weed control.

Analysis

The submitters make four assertions, being:

- 1) Glyphosate based herbicides are persistent in the environment and as such may enter the food chain.
- 2) Glyphosate based herbicide is a probable carcinogen due to its likely mutagenic effect on cells.
- 3) Glyphosate based herbicides may contribute to bacterial resistance.
- 4) Glyphosate can enter the water system and is dangerous to all living things.

In terms of point 1, the submitter quotes a range of unreferenced and unsupported data in evidence of the submission. It is not possible therefore at this point to comment on the validity of the submitters opinions.

With regard to point 2, the submitter references the International Agency for Research on Cancer (IARC) Monograph 112 on glyphosate (released on 29 July 2015). This study concluded that glyphosate should be classified 'probably carcinogenic to humans' (group 2A). The Environmental Protection Authority (EPA) is the governmental department invested with managing the environment including administration of the Hazardous Substances and New Organisms Act 1996 (HSNO) in New Zealand. Pesticide registration, management, use, and review fall under the provisions of HSNO. The EPA commissioned Dr Wayne Temple, a toxicologist and former Director of the New Zealand National Poisons Centre, to undertake a scientific review of glyphosate in August 2016. The report stated, *"The overall conclusion is that – based on a weight of evidence approach, taking into account the quality and reliability of the available data – glyphosate is unlikely to be genotoxic or carcinogenic to humans and does not require classification under HSNO as a carcinogen or mutagen"* (Temple, 2016, p.16).

As a consequence the EPA has stated, *"Based on the information currently available, the EPA considers that glyphosate products approved in New Zealand are safe to use when following the instructions on the label"* (Environmental Protection Authority, 2017). Glyphosate is on the EPA's Chief Executive Initiated Reassessment (CEIR) programme list which means that it is actively monitored in terms of its status and any reported international developments.

In terms of point 3, the submitter references a research study undertaken by Kurenbach, Gibson, Hill, Bitzer, Silby, Godsoe, and Heinemann entitled *'Herbicide ingredients change Salmonella enterica sv. Typhimurium and Escherichia coli antibiotic responses'*, published by the Microbiology Society in on-line format (2017). Whilst, Kurenbach et al state. *"We show that bacteria exposed to the ingredients of herbicides respond differently to clinically relevant antibiotics"* (Kurenbach et al, 2017, p. 8). They also state *"It is tempting to directly compare the results obtained for active ingredients with those for the respective commercial formulations. However, the active ingredients have different MICs and solubility compared to the commercial formulations, and hence the concentrations used often differed"* (Kurenbach et al, 2017, p.p. 8-9).

Furthermore, they indicate “*adaptive bacterial responses leading to antibiotic cross-response have been reported in many bacterial species upon sublethal exposure to a variety of substances, including bile salts, weak acids, triclosan, chlorhexidine, quaternary ammonium compounds, and other antibiotics*” (Kurenbach et al, 2017, p. 8). Kurenbach et al also observe similar adaptive bacteria responses can be triggered by cosmetics and mouthwash (Kurenbach et al, 2017, p. 9). The article by Kurenbach et al also recognises that commercial formulations of glyphosate are generally mixed with other agents (e.g. wetting agents, dispersal agents and surfactants) that may or may not moderate the impact of the active ingredient (glyphosate).

With regard to point 4, responses to points 1 and 2 above apply.

In conclusion the current position of the EPA is that glyphosate products approved in New Zealand are safe to use when following the instructions on the label. Council contractors are accredited in herbicide application techniques and herbicides are applied in line with the recommendations. Officers will continue to be guided by recommendations from the EPA in the context of herbicide registration and regulation.

The submitters have further suggested that other options are available for weed control. Some of these include cultural or manual control; organic treatments based on the application of plant acids; steam treatment; and treatment via burning. However, all alternative control mechanisms are significantly more expensive in terms of labour. Steam, heat, and organic treatment are relatively untested and require a much higher level of personal protective equipment for the operator. All are surface treatments that do not remove perennial roots of weeds treated, and particularly in respect of plant based derivatives, have not been tested in terms of potential environmental impact.

The submitter’s comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 2: Request for Dog Exercise Area in Shannon

Submissions

Submission No. 13 Colleen Ann Te Tomo

Summary of Submission

The submitter suggests Council plan and install a dog exercise park in Shannon.

Analysis

The dog exercise area in Levin is extremely popular with residents. There are no similar facilities in Shannon. Officers are currently consulting on a combined Reserves Management Plan for Shannon and will consider the suggestion as part of this process.

Action

That submission no. 13 is considered by officers as part of the development of the combined Reserves Management Plan for Shannon Reserves.

The submitter’s comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 3: Additional benches on footpaths

Submissions

Submission No. 21 Debbie Webster (on behalf of Horowhenua Road Safety Group), No. 85 Margaret Williams, No. 156 Henry McClaren Gatherer

Summary of Submissions

The submitters request an increase in the provision of benches on main pedestrian thoroughfares in Levin.

Analysis

The submitters have indicated that the demographic projections for Levin indicate an aging population and suggest there are a number of elder residents in Levin who (a) cannot drive, and (b) do not meet the total mobility criterion. They suggest an increased number of benches on high-use pedestrian areas could assist in accessibility to the town centre.

Amongst other conditions arthritis inhibits mobility. Arthritis New Zealand commissioned a review of arthritis in 2010 and engaged Access Economics Pty Limited to complete the report. The summary report indicated:

- In 2010, over 530,000 New Zealanders aged 15 or over were living with at least one type of arthritis;
- This equates to 15.2% of the total population aged 15 or over, or nearly 1 in 6 people;
- Over half are female (57.8%) and over half (54%) are of working age (15-64 years);
- Prevalence is expected to grow to over 650,000 people by 2020 largely due to demographic ageing;
- The total financial costs of arthritis in New Zealand in 2010 was estimated to be \$3.2 billion or 1.7% of GDP;
- The years of healthy life lost because of arthritis in 2010 was estimated as 21,491 Disability Adjusted Life Years (DALYs); and
- Using the value of a statistical life year for New Zealand in 2010, cost was estimated at \$3.8 billion in suffering and premature death.

Accessibility is as a result an issue for the full cross-section of the population and has significant social as well as economic costs for New Zealand as a whole. The contributing factors to arthritis include age, obesity, and a lack of physical exercise. Encouraging more people to walk into town would provide opportunities for exercise particularly if benches were available to rest.

Officers would be happy to discuss with the submitter how a small budget for the installation of additional benches in high-use pedestrian areas might assist. Decisions on where to install benches would need to be based on good quality data and information that identified where the placement of additional benches may be strategically relevant according to number of pedestrians using the area.

Recommendation

That Council allocates an operational budget of \$10,000 per year for the first three years of the 2018-2038 Long Term Plan to install benches on high pedestrian use areas in the Levin Town Centre.

Topic 4: Improvements to Levin Adventure Park

Submissions

Submission No. 22 Renee Whiley

Summary of Submission:

The submitter requests a number of additional features be provided at the Levin Adventure Park including:

- A splash pad
- Additional shade sails
- Improvements to the car park at both ends
- Installation of a sound shell in the events field

Analysis:

The Levin Adventure Park is a well-used local facility, located in Levin along State Highway 1. Its location ensures it is high-profile and as such it attracts significant use both through local people and national and international tourists. The park is administered and managed by the Levin Adventure Park Trust (LAPT). The LAPT in general is tasked with developing the Park. As such any improvements would need to be agreed with the LAPT prior to implementation.

Council officers would be happy to discuss the suggested improvements with LAPT, and suggest that the submitter may also wish to approach LAPT in respect of potential developmental features.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 5: Additional Infrastructure for Motor Caravans

Submissions

Submission No. 23 New Zealand Motor Caravan Association

Summary of Submissions

The New Zealand Motor Caravan Association (NZMCA) recommends that Council install more facilities and provide additional access to parks and reserves for its members.

Analysis

Levin was accredited a motor home friendly town in 2015. It currently offers a number of options for motor-caravan parking at Parikawau Reserve, Kimberly Reserve, and the Levin Adventure Park. Council provides a dump station at Victoria Park in Foxton. There are further dump stations on a number of private premises in Levin.

The NZMCA in its submission suggests that motor-caravanning is experiencing unprecedented growth. In its submission it indicates that at the 2017 trade show for the industry \$32 million worth of caravans was sold to New Zealanders compared to \$18 million the year before. Whilst this indicates some significant growth in the retail end of the industry (78%), it doesn't provide empirical evidence that the gains are reflected in regional expenditure by motor-caravan tourists.

Considering the relative high investment in terms of infrastructural and community access requested by the organisation, and against a background of other growth demands, it would be prudent for Council to obtain some quantitative evidence of the trickle-down effect inferred by the submission prior to making any significant investment in facilities.

Council officers would be happy to engage in further dialogue with the NZMCA in terms of ensuring its status as a motor-caravan friendly town.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 6: Provision for Baseball at Donnelly Park

Submissions

No. Submission 31 Hendrix Warren

Summary of Submission

The submitter is President of Levin Hustle Baseball Club and has requested Council to make provision for baseball facilities as part of the development of Donnelly Park.

Analysis

Donnelly Park is Council's preeminent sports park in terms of use with an estimated 52,000 individuals using the facilities in 2013-2014; 58,000 in 2014-2015; and 75,000 in 2015-2016. The site is principally used by football in the winter and cricket in the summer, both have aspirations to increase the profile of the site for inter-regional and potentially national competitions. The site is also utilised by netball (10 courts), has a large BMX track, and is the site of the Halliwell Turf which is used for national/international hockey competitions.

In total the site is approximately 38.5574ha in size of which 21.8565ha has been set out as the aforementioned football, cricket, netball, BMX; and artificial hockey turf. A further 5ha constitutes the Levin dog park (Kowhai Park). The balance of the land is currently undeveloped (11.6709ha) and is being grazed. As part of the development of the Long Term Plan 2015-2025 it was requested the undeveloped site is considered for Frisbee Golf.

Considering the growing demands on the site there is a need to review the existing reserve management plan and develop a longer-term strategic vision for the Park. It is anticipated that the submitters request would be considered as part of this process.

Officers are currently working with Levin Hustle Baseball Club to consider its short-term options in relation to using Western Park.

Recommendation:

That Council allocates a budget of \$50,000 in the first year of the Long Term Plan 2018-2038 to undertake a review of the current reserve management plan, facility provision and user needs at Donnelly Park.

That Council allocates a capital budget of \$150,000 in the second year of the Long Term Plan 2018-2038 to develop a longer term strategic concept plan and detailed design for Donnelly Park.

Topic 7: Planting Roundabouts with More Bulbs and Annual Bedding

Submissions

Submission No. 43 Wendy Morgan

Summary of submissions

The submitter would prefer to see more annual bedding in roundabouts including the use of daffodils.

Analysis

Bedding plants are significantly more expensive to plant and maintain than herbaceous and shrub beds as they are expensive to purchase; require changing twice annually (spring bedding and summer bedding); deadheading; watering; and weeding. By contrast shrub beds and flowering perennials are cheaper to provide and maintain as they remain in-situ once planted; require significantly less watering and deadheading.

In terms of road safety there is less exposure to working on roundabouts with the use of perennial plants than annual ones (less time spent in the central road reserve). For these reasons Council uses perennial plants in landscaping its roundabouts.

Annual bedding is however utilised in a couple of high-profile locations in the Horowhenua e.g. the mall adjacent to the market gardener statue and Oxford Street.

Officers do not have any immediate plans to increase bedding in and around roundabouts and central reserves on the roading network.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 8: Waikawa Beach Ratepayers Association Submission

Submissions

Submission No. 117 Waikawa Beach Ratepayers Association

Summary of Submission

The submitter undertook a survey of Waikawa Beach Residents asking for feedback to the Long Term Plan. The following feedback was collected and provided to Council as part of Waikawa Beach Ratepayers Association's (WBRA) submission:

- 1) A respondent indicated Council should provide an additional play space at Waikawa Beach for children
- 2) A number of respondents have queried the condition of the existing Hank Edwards Toilet Block roof
- 3) A respondent has requested a further toilet block at the beach entrance and more litter bins
- 4) A respondent has requested a cut of the existing Waikawa Stream and a new walkway from Strathnaver Drive to the Beach
- 5) A respondent has requested controlling access to the dunes to prevent motorcycle damage

- 6) A number of respondents have raised issues in relation to water cleanliness of the Waikawa Stream and erosion protection of the foreshore
- 7) A number of respondents have requested control of rabbit population

Analysis:

The submitter suggests a solution is needed to coastal erosion at Waikawa Beach and projected sea level rises, and that Waikawa Beach residents would anticipate potential rates rises to fund it. The submitter does not indicate whether such rises would be achieved through a general rate increase, or a targeted rate increase. The submitter further suggests there is an outstanding recommendation to 'develop a solution' to the issue.

The recommendation referred to by the submitter was, *"that Council facilitates a meeting between Waikawa Beach Ratepayers Association and Horizons Regional Council to discuss coastal erosion and river controls on the Waikawa River"*. This meeting was held on 21 July 2017 and had representatives from Horizons Regional Council, Horowhenua District Council, WBRA, and local councillors. The view put forward by WBRA was that they did not want to re-cut the Stream and wanted a longer-term solution to the issue.

Coastal erosion and associated issues such as sea level rise resulting from projected global warming fall under the auspices of Horizons Regional Council. Officers see merit in Horowhenua District Council taking an active interest in local impacts of erosion and climate change on coastal reserves. Officers will continue to work with Horizons Regional Council, and other relevant research agencies, to seek a greater understanding of the local impacts of coastal and river dynamics in respect of the foreshore reserve owned by Council.

In the future, Council may wish to consider making available an annual budget to facilitate a schedule of foreshore reserve development initiatives for Council's coastal reserves including Waikawa Beach, by way of maintaining and enhancing the natural environmental features for future generations to enjoy.

In respect of the survey conducted with Waikawa Beach Residents, officers note the following:

- 1) An additional play space – the opportunity to develop a play area is limited at Waikawa Beach. The only reserve of reasonable size is Hank Edwards reserve and play equipment is minimal. This is primarily because the site is utilised for event days by the community. Officers would be pleased to discuss with the community its aspirations in developing the existing site in terms of play equipment and would be grateful for the assistance of the WBPA in defining this need.
- 2) Hank Edwards toilet block – a condition survey was completed on the Hank Edwards toilet block in 2016. The majority of components relating to the block were assessed as good to very good with a star rating of 4.5 out of 5. Officers have recently had a structural assessment of the block undertaken and have identified some minor repairs that are required to the concrete bond beam – these are currently being programmed and will be completed via operational budgets.
- 3) Additional toilet block at beach entrance – no plans currently exist to install a toilet block or additional litter bins at the beach entrance. The existing beach entrance is on land not owned by HDC.
- 4) Access to the beach from Strathnaver Drive – Officers would be happy to consider this item at the location specified, or other locations, and would request the assistance of the WBRA in engaging with stakeholders to provide a cohesive view.
- 5) Prevention of motorcycle access to the dunes – Officers would be keen to discuss with the community whether there was a desire to restrict access to dunes owned by

Council, and would value the assistance of the WBPA in defining the needs of the community in this respect.

- 6) Stream cleanliness and erosion management – control of water quality of Waikawa Stream and cutting of the river mouth is under the auspices of Horizons Regional Council. In a representative meeting of the WBPA and local residents attended by Horizons Regional Council, Horowhenua District Council, and local Councillors, residents were unequivocal in rejecting further cuts of the Stream as a stream management mitigation method, but requested a survey of the coastal dynamics.
- 7) Rabbit control – Horizons Regional Council have the legal responsibility to manage pest populations including rabbits. It is suggested that the WBPA approach Horizons Regional Council in relation to this matter.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 9: Improved horse-riding access in the Horowhenua

Submissions

Submission No. 71 Frances Mitchell, No. 73 Josien Renalda, No. 88 Donna-Lee Annett-Bright

Summary of submissions

The submitters would like more access to equestrian trails and tracks in the Horowhenua District.

Analysis

Council primarily offers beach access for horse-riding at Waitarere and Foxton Beaches. Requirements are that riders access the beaches via the existing road network. Council has not yet developed strategy in relation to horse riding but will explore opportunities where possible to develop bridle trails in the context of developing its shared pathways strategy.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 10: Waitarere Beach and Progressive Ratepayers Association (WBPRA) submission

Submission

Submission No. 92 Waitarere Beach Progressive & Ratepayers Association Inc. (WBPRA)

Summary of Submission

Issues raised by the WBPRA in its submission include:

- 1) Management of the Wairarawa Stream to minimise annual impacts on the undermining of Waitarere Beach Road
- 2) Re-contouring of the dunes; management of 'blow-outs'; and the eradication of marram grass on foreshore dunes
- 3) Weed and pest control of the foreshore reserve
- 4) Re-profiling budget for dunes post-surf life-saving club relocation

- 5) Increase in car park size at Waitarere Beach
- 6) Introduction and erection of a series of facilities at the beach to include filleting stations; lookouts; water fountains; and boat washing facilities
- 7) Ecological management of Wairarawa Stream
- 8) Trans-power funding for development of access track to Waitarere Forest
- 9) New signage to all reserves
- 10) Complete the development plan for Waitarere Domain
- 11) Upgrades and renewals to Holmwood Park
- 12) Development of a new play area at the northern end of Park Avenue
- 13) Extend the carpark and beach access at Mariri Place
- 14) Maintenance of beach walkways
- 15) Instigate a regular series of beach clean-ups
- 16) Develop a conservation and beautification program for Waitarere Beach
- 17) Intervene in the current management of Waitarere caravan park in terms of site configuration; developing waste management and short-stay facilities; provide screening along Park Avenue to mitigate the visual impact of 'tired caravans'

Analysis:

With regard to the comments/requests made by the WBPR in its submission, officers note the following:

- 1) Management of the Wairarawa Stream to minimise annual impacts of the undermining of Waitarere Beach Road – movement of the Wairarawa Stream over the last couple of years (2015-2016 and 2016-2017) has been extremely dynamic with the Stream shifting its course southwards in very short timeframes (weeks). This has necessitated Council re-cutting the stream in December 2015 and December 2016 by way of maintaining access to the beach, and preventing damage to the road and other infrastructure. Council is working with Horizons Regional Council to obtain a consent that would allow regular cutting of the Stream as necessary. Officers suggest that in the future, it would be beneficial to build some resiliency into the stream system that mitigates the current issue, or alternatively relocate the main access to the beach. Any proposed measures to resolve the Wairarawa Stream issues would need to consider potential wider coastal impacts. It would be anticipated that Horizons Regional Council would lead any such study with contribution from Council as necessary. Officers will continue to work with Horizons Regional Council, to seek a greater understanding on the local impacts of coastal dynamics in respect of the Wairarawa Stream and Waitarere Beach.
- 2) Re-contouring of the dunes; management of 'blow-outs'; and the eradication of marram grass on foreshore dunes – Council has for a significant number of years persevered with a spinifex planting programme at its foreshore reserves. This has led to a low-profile foredune resistant to wind and wave erosion at Waitarere Beach. There is a small area in the foreshore dune in front of the surf-life club which to this point has not been re-profiled and planted as a result of the proposed relocation of the surf life-club building. Blow-outs are managed on an 'as necessary' basis. The accreting nature of Waitarere Beach and the vulnerability of marram dunes to blow outs suggest a succession planting programme would aid in building resilience in the foreshore and reduce the number of blowouts. In the future, Council may wish to consider making available an annual budget to facilitate a schedule of foreshore reserve development initiatives at Council coastal reserves including Waitarere Beach, by way of maintaining and enhancing the natural environmental features for future generations to enjoy.

- 3) Weed and pest control of the foreshore reserve – weed and pest control from a regulatory perspective in the Horowhenua is vested in the Regional Council. Officers are aware that Waitarere Beach residents currently pay a targeted rate to Horizons Regional Council for a weed removal program and would recommend the WBPRA submit to Horizons Regional Council in respect of this matter.
- 4) Reprofiting budget for dunes post-surf life-saving club relocation – there is an existing budget for reprofiling of the sand dunes to the front of the surf life-saving club and planting this area with Spinifex following the surf life-saving club's relocation. This budget has been carried forward for a number of years. Officers would anticipate continuing to carry the budget forward as necessary.
- 5) Increase in car park size at Waitarere Beach – the vision and management principles outlined in the Reserve Management Plan for the Waitarere Beach foreshore is to maintain and enhance the reserve's natural and ecological features. Consequently any proposed improvements to the reserve in the context of the relocated surf club will need to recognise those principles.
- 6) Introduction and erection of a series of facilities at the beach to include filleting stations; lookouts; water fountains; and boat washing facilities – The WBPRA have requested the installation of a number of features within the existing car-park footprint of the surf life-saving club. Whilst these features may add to the recreational value of the site it would require significant capital and maintenance investment. It is not anticipated such investment be considered prior to the relocation of the surf-life saving club. The relocation is likely to provide a number of challenges and opportunities that need to be considered as part of a facilities development plan
- 7) Ecological management of Wairarawa Stream – the current Reserve Management Plan allows for improving the environment and ecology at the site as such officers will continue to work with stakeholders to develop bio-diversity and environmental management of the stream's eco-system.
- 8) Trans-power funding for development of access track to Waitarere Forest – Council continues to hold funding to the value of \$50,000 for completion of this walkway should ownership and access issues be resolved.
- 9) New signage to all reserves – Officers will continue to work with stakeholders to identify signage renewals on Council owned reserves.
- 10) Complete the development plan for Waitarere Domain – funding for the continuation of the Waitarere Domain improvement plan has been included in the Long Term Plan budget.
- 11) Upgrades and renewals to Holmwood Park – renewals at Holmwood Park have been allowed for in the Long Term Plan 2018-2038 budgets, although improvements have not. Council has a playgrounds budget of approximately \$75,000 per annum included in the current Long Term Plan budget. The funding is applied on a needs basis. No upgrades of play equipment have been scheduled at Holmwood Park within the initial three year cycle of the Long Term Plan 2018-2038. However, a number of sign and play surface renewals are programmed for 2020.
- 12) Development of a new play area at the northern end of Park Avenue – Council completed its combined reserves management plan for Waitarere Beach at the end of 2017. The plan did not reveal that there was an immediate need to install a playground adjacent to the beach reserve during the consultation period and there are existing playgrounds at both Waitarere Domain and Holmwood Park. Whilst officers do not see an immediate need for a playground at the location indicated they will continue to liaise with stakeholders including the WBPRA as growth occurs and the need becomes more apparent with the development of the township.
- 13) Extend the carpark and beach access at Mariri Place – The need to extend and improve the existing car-park and beach access at Mariri Place did not become apparent during the

reserves management plan consultation process. Officers similarly are not in possession of any qualitative evidence that would suggest such a development would provide a good return on investment at this point in time but are keen to discuss such options with stakeholders including the WBPRA as the township develops.

- 14) Maintenance of beach walkways – officers arranged for the topping up of beach tracks with wood pulp prior to Christmas. The work was well-received by the community. Officers will continue to work with stakeholders including Iwi and the WBPRA to maintain access to the beach via defined tracks over the dunes as necessary.
- 15) Instigate a regular series of beach clean-ups – the Parks and Property team together with their contractor Recreation Services would be happy to continue to facilitate and take-part in community/Council initiatives such as those described.
- 16) Develop a conservation and beautification program for Waitarere Beach – Officers would be pleased to discuss a targeted conservation/environmental improvements program with residents and stakeholders of Waitarere Beach. However, any such improvements would need to be met from existing operational budgets in the context of a Horowhenua district wide strategy.
- 17) Intervene in the current management of Waitarere caravan park in terms of site configuration; developing waste management and short-stay facilities; provide screening along Park Avenue to mitigate the visual impact of ‘tired caravans’ – In relation to Waitarere Beach Caravan Park, and indeed the caravan parks at Foxton Beach and Playford Park, Levin, Council has elected to provide leases that vest daily control and management entirely in the hands of the Lessee’s. This approach has been chosen so that Lessee’s operating in a competitive commercial environment are not disadvantaged by Council bureaucracy. Council is therefore not in the legal position to intervene with the running of motor camps unless Lessees are in breach of their leases. Site configuration; waste management; provision of motor-camp facilities; and ‘tired caravans’ are operational items and do not put the operator in breach of its licence. Consequently, officers would not be in a position to intervene. Council may assist in ‘screening the site’ from the roadside as part of an overall beautification program. Should the WBPRA be concerned with the visual appearance of the caravan site in terms of its aesthetic impact there may be some merit in approaching the Lessee in terms of ‘community interest’ regarding its concerns. The caravan site is after all part of the Waitarere Beach community.

The submitter’s comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 11: Tokomaru Village and Community Association (TVACA) submission

Submissions

Submission No. 111 Tokomaru Village and Community Association (TVACA)

Summary of Submissions

TVACA raised the following matters in their submission:

1. Horseshoe Bend Reserve - the submitter has indicated that the reserve is working well for the community but has asked for additional access to the toilet facilities and a better working relationship with Council’s contractor, Recreational Services.
2. Tokomaru Domain – the submitter has indicated it values Tokomaru Domain and would like to work with Council officers to produce a development plan for the Reserve. However, the community believes its options constrained through lack of safe access to the Domain.

3. Car-Park Reserve – the submitter has indicated the reserve is adding little value to the recreational opportunities available in the village and has requested the relocation of the recycling station.

Analysis

Officers provide the below analysis of the matters raised by TVACA:

1. Horseshoe Bend Reserve - Officers would be happy to discuss both matters raised by the submitter in relation to this reserve with them.
2. Tokomaru Domain – Officers would be pleased to discuss a development plan for the Domain with the submitter when it feels in a position to do so.
3. Car-Park Reserve – the submitter has indicated it supports an application from Tokomaru Early Childhood Centre made in the current round of submissions to develop the reserve into a new kindergarten. The organisation is of the opinion this together with the relocation of the existing recycling station will serve as a springboard to develop the site as a hub for Tokomaru village. It is the view of officers that the site is underperforming in terms of its recreational value to the community in its current form, and an integrated proposal to develop the site is likely to have positive community spin-offs.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 12: Creation of additional beach access on Strathnaver Drive

Submissions

Submission No. 131 Lesley Ann Walker

Summary of submission

The submitter suggests that an additional vehicle access is required to Waikawa Beach from Strathnaver Road.

Analysis

Waikawa Stream has turned southward and this has resulted in undercutting of the existing beach access for vehicles on Manga Pirau Street. The submitter suggests arranging a second access from Strathnaver Road onto the beach to facilitate vehicular traffic.

Cutting of the Waikawa Stream mouth is under the auspices of Horizons Regional Council. In a representative meeting of the WBPA and local residents attended by Horizons Regional Council, Horowhenua District Council, and local Councillors, residents were unequivocal in rejecting further cuts of the Stream as a stream management mitigation method, but requested a survey of the coastal dynamic. This has exacerbated the problem of achieving Beach access from Manga Pirau Road.

Officers are happy to discuss with the local community opportunities to access the beach from Strathnaver Road but recognise it is a considerable way from the existing access.

Action

That Officers work with Waikawa Beach community members through the Waikawa Beach Residents Association to investigate options for short-term solutions to beach access.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 13: Lease of Car-park Reserve to Tokomaru Early Childhood Centre

Submission

Submission No. 134 Tokomaru Early Childhood Centre (TECC)

Summary of submission

The submitter has indicated it wishes to lease some Council land to the rear of the Tokomaru Village Hall for the purpose of building an early learning centre/kindergarten.

Analysis

The reserve that the submitter would like to develop the kindergarten on is currently poorly used and underperforming in the context of recreational benefit to the community. The submitter has indicated it has raised something in the order of \$250,000 to commence the project. The local community association (TVACA) has endorsed the proposed development and anticipates its construction will provide a platform for the future development of the site into a community hub. It is the officer's opinion that the proposal has merit in terms of community development.

Recommendation

That Council approves a lease to the Tokomaru Early Childhood Centre on the Tokomaru Hall carpark reserve to develop a new facility.

Topic 14: Submission from Tourism Industry Aotearoa

Submissions

Submission No. 138 Tourism Industry Aotearoa

Submission Summary

The submitter indicates Horowhenua benefitted from 100 million dollar income through tourism year ending January 2018.

The submitter advises that it has a 100 million dollar fund for tourist infrastructure available, and is encouraging Territorial Authorities to apply.

The submitter promotes the development of a Freedom Camping Policy.

Analysis

The submitter indicates that tourism brought an economic return to the Horowhenua District of 100 million dollars year ending January 2018. It is not clear which sectors benefitted from the economic boost. Similarly the submitter provides no detail as to what area of investment might deliver optimum returns. There is as a result a need to understand the underlying trends in order to determine where Council might maximise its investment and hence returns.

The submitter suggests that Council consider developing a Freedom Camping Policy to manage freedom camping in the area. Horowhenua District is not seeing the number and range of freedom camping as evident in other areas like Nelson or Tasman, and other North Island destinations like

Rotorua and Taupo. However, there is a need to develop an appropriate policy in response to recent public and private developments (e.g. Te Awahou Nieuwe Stroom, Foxton Beach Top Ten Holiday Park, Off the Loop), those established facilities that are growing (e.g. Lake Papaitonga walkway), and proposed works (e.g. Lake Domain Walkway), and in response to the potential development of the Otaki to North of Levin expressway.

The submitter indicates it has a 100 million dollar fund available for infrastructure projects such as toilets, car-parks, and new visitor facilities etc. In response to the growth of tourism locally, and within New Zealand as a whole, there is the need to develop new facilities to accommodate proposed growth. There is already some demand locally to establish a number of caravan stopover sites in Foxton, both in response to current submissions from the local community board and the New Zealand Motor Caravan Association.

Action

That officers engage in further dialogue with Tourism Industry Aotearoa in terms of clarifying tourism opportunities related to its Tourism Infrastructure Fund.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 15: Improvements to Holben Reserve

Submission:

Submission No. 144 Kathy Mitchell

Submission summary

Lack of play equipment at Holben Reserve suitable for under five year olds and some other areas.

Analysis

The submitter is concerned that there is a lack of play equipment for under five year olds at Holben Reserve and a number of other playgrounds.

Council has just completed an audit of its play equipment and is engaging on a renewals program to resolve any outstanding issues. There is a lack of under five year olds play equipment at a number of playgrounds including Holben Reserve. Officers will be addressing this issue as part of its current renewals program.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 16: Management of pest plant species and community access to proposed new surf life-saving club building

Submissions

Submission No. 158 Raewyn Tate

Summary of submission

The submitter wishes to see more active management of weeds at Waitarere Beach. The submitter would like the inclusion of a range of community facilities in the proposed new surf life-saving clubrooms.

Analysis

Weed control from a regulatory perspective in the Horowhenua District is vested in the regional council. Officers are aware that Waitarere Beach residents currently pay a targeted rate to Horizons Regional Council for a weed control program. It is understood this program includes management of lupin and wattle.

Officers are aware of the request for community access to the new surf life-saving clubrooms and will discuss those matters with the various stakeholders as the project develops.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 17: Operational grant for the Ramsar site

Submissions

Submission No. 159 Manawatu Estuary Trust, No. 179 Environment Network Manawatu

Submission summary

The submitter request an annual budget be made available for maintenance of the site, new and improved signage adjacent to the Ramsar site, and the building of a structure for educational classes on Dawick Street.

Analysis

The Convention on Wetlands, called the Ramsar Convention, is an intergovernmental treaty that provides the framework for national action and international cooperation for the conservation and wise use of wetlands. There are 169 countries involved in Ramsar from Albania to Zimbabwe. New Zealand has six Ramsar sites of 2,301 distributed globally. The convention entered into force in New Zealand on 13 December 1976. New Zealand currently has six sites designated as Wetlands of International Importance (Ramsar Sites), with a surface area of 56,639 hectares. The six sites include four in the north island being:

- Firth of Thames
- Kopuatai Peat Dome
- Manawatu Estuary
- Whangamarino

There are two in the South Island being:

- Awarua Wetlands
- Farewell Spit

No budget has historically been provided for management of the site despite it being subject to the expansion of a number of weed species including *Spartina Anglica* (common cord grass), and *Juncus Acutus* (sharp rush). There are other issues relating to build up of driftwood on the estuary that reduces opportunities for migratory and indigenous birds to feed safely. The Manawatu Estuary Group has requested budgets for annual maintenance; signage renewal; a dune stabilisation program; and development of an educational structure on Dawick Street.

- Annual maintenance budget – There is a need to both control invasive weed species and manage driftwood deposits to maintain an open aspect for the purpose of feeding. If the site is to maintain its importance as a Ramsar site. There are a number of existing assets which require ongoing maintenance.

- Signage renewal – no specific budget is available for signage renewal at the site.
- Dune stabilisation – the southern end of Foxton Beach is comprised primarily of raw sand with little planting. It is as a result exposed to significant short-term erosion during storm events. There is little scientific evidence of the impacts the existing environment may be having on the Ramsar site.
- Educational structure – the Manawatu Estuary Trust have proposed building an education centre on Dawick Street. However, at this point there is little evidence to suggest a cost/benefit analysis has been undertaken that would support a business case to build such a structure.

Officers are supportive of the submitter's aspirations regarding the operation and maintenance of the Ramsar site. Officers would be pleased to discuss opportunities to support this initiative, however, note that any investment would need to be met from existing operational budgets, or through external funding sources.

In the future, Council may wish to make available funding to produce a costed development plan for the Ramsar site, and its potential integration with the various land forms bordered by Carter Crescent, Holben Parade and Pinewood Road.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 18: Flagstaff Reserve upgrade and renewals

Submissions

Submission No. 166 Maxine Jones

Summary of Submission

The submitter has requested an extensive update/upgrade of Flagstaff Reserve including planting; a water fountain; seating; bins etc.

Analysis

Flagstaff Reserve is a highly valued local park containing a well-used playground and walking track. The Foxton Beach Reserves Investment Plan deals with many of the issues raised by the submitter in improving the existing features of the park. This includes improving connectivity; undertaking additional planting; provision of additional bins and seating etc. Officers will continue to liaise with the Community Board about possible improvements for the reserve arising from the Investment Plan.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 19: Source to Sea

Submissions

Submission No. 173 Manawatu River Source to Sea Biodiversity Cluster Group, No. 179 Environment Network Manawatu, No. 234 Foxton Wildlife Trust

Summary of submissions

The submitters propose Council part-fund a coordinator position to bring a range of environmental works being undertaken by voluntary groups under a single banner.

Analysis

Management of the Manawatu Catchment essentially falls under the Regional Council rather than the District Council. However, as the submitter identifies there are a number of groups working within the local context on a site or township based agenda. The submitter identifies that the Manawatu Region has a number of groups involved in ecological work including enhancing biodiversity but no overall integration, and suggests there is a need to reconcile the work of the various community groups into a cohesive and integrated response by way of maximising environmental returns.

There are a number of active voluntary groups working within the Horowhenua District including Save Our River Trust; The Manawatu Estuary Trust; and Wildlife Foxton Trust, on environmental improvement agendas. A number of groups have requested assistance in funding in one form or another for the current Long Term Plan cycle (2018-2021). There are other groups particularly Residents Associations and schools becoming increasingly interested in environmental improvement works. Whilst the groups are working to a common aim in general terms, the existing groups and would-be groups do not always work in a 'connected' fashion. There is a potential need for technical and administrative support to not only assist in promoting that 'connectedness', but to demonstrate the outcomes achieved, following community investment, are of value to Council and the wider community.

Environment Network Manawatu have requested Council make available an annual budget of \$20,000 for each of the first three years of the Long Term Plan for the establishment of an environmental coordinator under the umbrella organisation Environmental Network Manawatu to work with existing and new groups in developing and reporting environmental outcomes. While Council supports, in principle, the aspirations of the submitter, a budget to part-fund an environmental co-ordinator has not been included in the Long Term Plan 2018-2038. Officers would be pleased to talk to the submitter about any other opportunities to support their aspirations.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 20: Improvements to Playford Park

Submissions

Submission No. 180 Playford Park user group

Summary of submission

The submitter has identified three development items to maximise use of Playford Park, these are:

- Additional Changing Rooms and Toilet Facilities
- Improved Drainage for Field 2
- Additional Lighting for New Designated Training Area

Indicative estimates have been provided for each item. The submitter also indicates there is a pressing demand to consider access and parking to the site.

Analysis

Playford Park is a very well-used sports hub. Trend analysis indicates that the Park was used by 25,000 people in 2015-2016. Council and the User Group work together under the auspices of the Playford Park Memorandum of Understanding (MoU) to determine how the Park is developed. The MoU, amongst other things, allows for the development of a long-term operational and development plan to be determined by input from both parties. The current submission recognises that approach in seeking funding for:

- Additional Changing Rooms and Toilet Facilities (\$115,000)
- Improved Drainage for Field 2 (\$100,000)
- Additional lighting for a new Designated Training Area (\$120,000)

Associated with these developments is an intention to enhance the value of Playford Park as a regional sports hub by developing a mutually beneficial working relationship between Council; sports users; the wider community; and Waiopahu College. The sports groups are prepared to assist in fund-raising to complete the works as they did in the phase one development.

The submission addresses a number of community outcomes and is in line with the vision outlined in the existing MoU. Playford Park is one of Council's key recreational hubs servicing an extended portfolio of users. The proposed improvements will add additional value to the facility.

Recommendation:

That Council allocates a capital budget of \$335,000 in year 2 of the Long Term Plan 2018-2038 to develop changing room and toilet facilities, improve drainage on Field 2 and add lighting for a new designated training ground.

Topic 21: Shannon 'Get it Done' Group submission

Submissions

Submission No. 183 Shannon 'Get it Done' Group – Lani Ketu

Submissions summary

The submitter has raised a number of issues in relation to Hyde Park and Te Maire Park and Shannon Parks in general.

Analysis

Officers are aware of the interest in the community in relation to a reserves management plan for Shannon and are currently undertaking full consultation with the Shannon community by way of determining its priorities for investment. The submitter suggests that Hyde Park situated on the corner of Grey Street & Whittaker Street in Shannon requires:

- Toilets;
- Two BBQs; and
- Shade Cloths.

The submitter further suggests that Te Maire Park requires:

- A play area;
- Prominent signage at Te Maire Park to the toilets on Ballance Street or new toilets; and

- More picnic tables/benches.

In respect of Shannon parks generally the submitter requests lighting for Hyde Park and the skate park on Shannon Domain.

The play area on Hyde Park is the only playground in Shannon and as such would benefit from some development.

Te Maire Park is not currently serviced by sewer and as such installation of a toilet block would be extremely costly. Similarly, the site being adjacent to State Highway 57 is not ideal for the development of a play area. It is noted that the submitter suggests more picnic tables/benches at Te Maire Park would be desirable.

There are no current proposals in place to install any, or additional lighting at Hyde Park, or the skate park at Shannon Domain. Whilst the submitter suggests this would likely reduce anti-social behaviour at the locations the reverse is often true for such sites. In many situations providing lighting at vulnerable locations can result in them becoming 'hang-out' areas that exacerbate youth problems rather than resolve them. In addition, Hyde Park is currently surrounded by residential housing. Should it be determined to install lighting it is possible such lighting may require resource consent.

Subject to the outcomes of the current consultation on the combine Shannon Reserves Management Plan, officers suggest there is benefit in assigning funding to the enhancement of facilities at Hyde Park and Te Marie Park. Officers recommend that priority enhancements include installation of a toilet, shade sail and BBQ at Hyde Park, and the installation of signage and benches/picnic tables at Te Marie Park.

Recommendation:

That Council allocates a capital budget of \$125,000 to install a toilet; shade provisions; and a BBQ at Hyde Park, and the installation of signage and benches/picnic tables at Te Maire Park in year 3 of the Long Term Plan.

Topic 22: Foxton Community Board Submission

Submissions

Submission No. 212 Foxton Community Board

Summary of submission

The submitter has raised a number of requests, being:

1. Foxton Beach Carpark -The safety issues of the entrance/exit into the Foxton Beach Car Park must be addressed.
2. Provision of public toilets - Investigate a public/private partnership to implement a 24 hour toilet in Foxton.
3. Save Our River Trust funding - Recommend \$30,000 per year for three years.
4. Foredune at Foxton Beach - Funds for the resource consent for the lowering of the fore dunes at the Foxton Beach Carpark in line with the signed petition showing public support, and a letter from the Foxton Surf Club.
5. Forbes Road subdivision - The development to be funded by Foxton Beach Freehold Account

6. Freedom Camping - Investigate for a suitable site with appropriate by laws surrounding freedom camping.
7. Budget of \$15,000 per year for minor community projects for example but limited to: bus shelter on Main Street, street seating, murals and college electronic sign

Analysis

Officers' analysis of the matters raised is as follows:

1. Foxtton Beach Carpark – Sand accumulation at Foxtton Beach carpark is significant and as a result many families wishing to visit the beach on foot negotiate the roundabout by walking in the middle of the carriageway. The significant accumulation of sand obscures the view of vehicles exiting the Foxtton Beach carpark. There is a need to reduce the current sand dunes and install a safe pathway for access to the carpark and beach for pedestrians. Costs have been estimated at \$80,000 as a one-off capital expenditure sum.
2. Provision of public toilets – There is currently no 24 hour toilet facility at Foxtton. Toilets are available at the Dutch Oven and Te Awahou Nieuwe Stroom during opening hours. Provision of toilets via a public/private partnership is not a common model for such facilities and officers are unaware of any situation where such a model operates. In addition, prior to developing such a facility there would be the need to undertake a cost/benefit analysis – for example, what need will be addressed outside the opening hours of Te Awahou Nieuwe Stroom and the Dutch Oven would be served by such a facility.
3. Save Our River Trust (SORT) funding – SORT has recently been awarded a 30 year dredging consent to undertake improvements on the Foxtton River Loop to improve water flow with a longer-term aim to improve recreational use of the loop and improve environmental and ecological value of it. Whilst a budget of \$90,000 (\$30,000 a year for years one to three of the Long Term Plan 2018-2038) would no doubt be used to good effect by the organisation there is a need to identify how the aspirations of the organisation will be achieved in terms of regenerating Foxtton, and integrating that with a range of other initiatives ongoing in Foxtton including Main Street; Te Awahou Nieuwe Stroom; potential upgrade of Seaview Gardens; development of private facilities i.e. 'Off the Loop'; impending changes brought on by the development of the Otaki to North of Levin Expressway; and connectivity to Foxtton Beach.
4. Foredunes at Foxtton Beach – The Foxtton Community Board has provided a petition of 152 people requesting the reduction in height of the foredune at the Foxtton Beach carpark. Horizons Regional Council staff have indicated the dune between the carpark and the beach has high habitat values, and as such any alteration of height would be a non-complying activity under rule 13-9 of the One Plan. In addition, the initial works to install the sea wall generated significant public input and was initially opposed by the Regional Council. It is likely any attempt to modify the existing dune would be met with public resistance and potentially be opposed by Horizon's Regional Council. As a consequence costs could be significant. However, it is noted that a reasonably large number of individuals have requested the works.
5. Forbes Road subdivision – Officers recently released an Expression of Interest (EOI) document to undertake the next subdivision stage at Forbes Road. Unfortunately the EOI did not lead to a viable proposal. Demand for sections at Foxtton Beach is high from an anecdotal perspective, with all sections developed in Council's initial subdivision now sold. Council currently has a provisional sum of \$180,000 in year two of the Long Term Plan 2018-2038 to develop the design and a further two million dollar in year three of the Long Term Plan to complete physical works. It is likely given the constraints of the site additional funding may be required. Should the development go ahead an appropriate delivery vehicle needs to be considered whether that be a public/private partnership; Council driven initiative; or private developer initiative.

6. Freedom Camping – Council currently has no bylaws in relation to Freedom Camping. Initial proposals for potentially two stopover sites at Foxton have been identified as Victoria Park and the Foxton River Loop. From an access perspective the Foxton River Loop environment would be preferred. There is the opportunity for Foxton to assert itself in terms of its tourism, and retail opportunities with the development of new facilities such as Te Awahou Nieuwe Stroom and 'Off the Loop' together with other initiatives (e.g. Main Street upgrade and Seaview Gardens potential upgrade). The relative proximity of the township to Foxton Beach provides further opportunities to consider the township in terms of its strategic economic development particularly in terms of tourism.
7. Budget for minor community projects – while Officers support the aspirations of the Community Board these projects could be funded from external sources or existing budgets if appropriate. It is also unclear what the rationale is behind these projects e.g. there is currently a bus shelter on Main Street.

Recommendation:

That Council allocates a capital budget of \$80,000 in year two of the Long Term Plan 2018-2038 to reduce sand dune heights to the rear and sides of the Foxton Beach car-park to enable safe access for pedestrians.

Topic 23: Opening of old tip site at Foxton Beach for off-road vehicles

Submissions

Submission No. 226 Linda Savage

Summary of submission

The submitter suggests opening the disused Foxton Beach tip site to vehicles.

Analysis

Opening of the old Foxton Beach tip site – There is currently no plan to open the old tip site in Foxton Beach for vehicles. Council is not considering opening the site at this point for the following reasons:

- No available budget
- The dunes are a fragile ecosystem and Council is endeavouring to regenerate bio-diversity
- Potential for unauthorised off-roading in adjacent dune lands
- Potential erosion of land-fill cap.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 24: Improvements to Donnelly Park cricket fields

Submissions

Submission No. 233 Horowhenua Kapiti Cricket Association

Summary of submission

The submitter indicates that it wishes to upgrade the facilities at Donnelly Park to facilitate first class cricket and requests ongoing investment from Council for the first four years of the annual plan in order to achieve that aspiration.

Analysis

The submitter describes a trend of increasing player participation at community level between 2014-2017 across its playing categories including a 76% increase for club cricket and a 91% increase for school cricket. It further indicates a 15% increase in New Zealand cricket programs between 2015 and 2017. The submitter indicates it has 1,517 club players and a further 1,352 involved in various other programs. The submitter is further predicting relatively high growth in 2018-2019 of 13%, and thereafter 6-7% between 2019-2021 prior to slowing to around 3% in 2021-2022.

The organisation is clearly delivering on its objectives in terms of its stated community outcomes. However, it has suggested it wishes to provide a pathway to Black Cap and White Fern selection for local players, and capitalise on an opportunity to bring first-class cricket to Levin. The submitter confirms it has had the opportunity to test the facilities at Donnelly Park with a first class game between Central Hinds and the Wellington Blaze, and also Central Districts versus Wellington 'A' but on both occasions the fields were not of the requisite standard both games having to be abandoned.

Despite the issues the submitter has indicated that Central Districts cricket will commit to Donnelly Park should it be able to pass the New Zealand Warrant of Fitness, for cricket facilities. The submitter infers the current investment request will meet those criteria. It is to be noted that the Central Districts Region includes Palmerston North and presumably the existing oval at Fitzherbert Park. There is as such a regional facilities aspect to the submission.

The submitter has indicated it has already invested \$700,000 in the Basil Netten facility and is prepared to invest a further \$168,000 of the \$430,000 required to bring the site up to the requisite standard. The submitter has asked for a further investment from Council of \$267,000 over a four year period (2018-2021) to achieve the necessary pitch standard.

Whilst there is clearly a question as to what level Council should be funding an improved level of service for cricket in the Horowhenua District the proposal does have some merit in terms of:

- Profile for the Horowhenua District;
- Increased visitor traffic;
- Providing a pathway for local talent into national teams;
- Improved spectator experience; and
- A partnership approach (Horowhenua Kapiti Cricket Association will meet approximately 39% of the investment cost).

Recommendation:

That Council allocates a capital budget of \$267,000 over the first four years of the Long Term Plan 2018-2038 (\$66,750 per year) to contribute to the development of improved cricket facilities on Donnelly Park.

Topic 25: Leasing of Holben Pavilion to Wildlife Foxton Trust

Submission

Submission No. 235 Wildlife Foxton Trust

Summary of Submission

The submitter has indicated it must leave its current premises at 48 Harbour Street, Foxton and as a result requires alternative accommodation. The submitter has indicated an appropriate site could be Holben Pavilion on Holben Parade.

Analysis

Holben Pavilion on Holben Parade is a poorly utilised community space currently. The Wildlife Foxton Trust (The Trust) has indicated it would like to lease the space and develop it as an educational centre. The Trust is considering the construction of a number of buildings, and development of surrounding grounds into a wetland. The Trust sees synergies between it, and the Manawatu Estuary Trust and as such opportunities to collaborate.

The reserve is currently poorly utilised and underdeveloped. The site is central to the community and could provide some significant recreational benefits if developed as an ecological wetland. However, the site is also central to the community and the area maintained as general amenity grass to the rear of the pavilion currently serves as an informal space for local events.

Recommendation:

That Council supports/does not support in principle an application from the Foxton Wildlife Trust to lease the Holben Pavilion subject to negotiations.

Topic 26: Coastal Erosion and Stream Management

Submissions

Submission No. 117, No. Waikawa Beach Ratepayers Association, No. 92 Waitarere Beach Progressive and Ratepayers Association, No. 158 Raewyn Tate, No. 159 Manawatu Estuary Trust, No. 179 Environment Network Manawatu

Summary of Submissions

The submitters suggest solutions are needed to manage coastal erosion and projected sea level rises at Waikawa Beach (submission 117) and sand dune management at Waitarere Beach (submissions 92 and 158). Submitters 159 and 179 have indicated similar concerns in relation to Foxton Beach.

Concerns are also expressed about the southward migration of the respective stream mouths of the Waikawa and Wairarawa Streams.

Analysis

Coastal Erosion

Submitter 117 suggests a solution is needed for coastal erosion at Waikawa Beach and projected sea level rises. Similar concerns in respect of coastal resiliency have been expressed by submitters 92 and 158 in terms of Waitarere Beach. Submitters 159 and 179 are primarily concerned about the effects of coastal erosion on the Foxton Beach Ramsar site. The southern end of Foxton Beach is comprised primarily of raw sand with little planting. It is as a result exposed to significant short-term erosion during storm events. There is little scientific evidence of the impacts the existing environment may be having on the Ramsar site. However, during the storm of July 2016 which was accompanied with very high tides erosion of the southern end of Foxton Beach was very considerable changing the nature of the entire dune system and encroaching towards the ex- municipal tip established at Foxton Beach

Officers recognise the environmental and ecological value of dunes and their importance in minimising coastal erosion of the beach during storm events. To this end Council has for a significant number of years persevered with a spinifex planting program at its foreshore reserves. This has led to a low-profile foredune resistant to wind and wave erosion at Waitarere Beach. Blow-outs are managed on an 'as necessary' basis. Whilst Council foreshore reserves might be suffering from localised erosion during storm events and King tides they are essentially accreting rather than eroding. A report produced by AC Consulting in 1997 advised. *'The Kapiti Coast has historically undergone accretion since sea levels stabilised following the last post-glacial period approximately 6500 years ago'* (AC Consulting Group, 1997).

The area of coastal management is a complex issue both in terms of legal requirements and hydrography. Coastal erosion and associated issues such as sea level rises resulting from projected global warming fall under the auspices of Horizons Regional Council. As a result any coastal interventions would need to be premised on good quality technical data that would necessarily be led by Horizon's Regional Council under the terms of its regional responsibilities. However, due to the generally accreting nature of the Council's foreshore reserves there is significant merit in developing some resiliency in the coastline at the local level by enlarging the current spinifex planting program and introducing a program of succession planting.

Stream Mouth Management

Movement of the streams at Waitarere and Waikawa Beaches over the last couple of years (2015-2016 and 2016-2017) has been extremely dynamic with the streams shifting southwards in very short timeframes (weeks). This has necessitated Council recutting the stream at Waitarere Beach (Wairarawa) in December 2015 and December 2016 by way of maintaining access to the beach, and preventing damage to the road and other infrastructure. The consent for cutting Waikawa Stream has been managed by Horizons Regional Council since 2010. However, on 21.07.2017 the Waikawa Beach Ratepayers Association requested that Horizons Regional Council desist from any more cuts. This has led to the beach access being undermined. It is anticipated that reintroducing the Waikawa cut in parallel with a spinifex replanting program will restore beach access and reduce localised erosion of the dune system.

In the future, Council may wish to consider making available an annual budget to facilitate a schedule of foreshore reserve development initiatives at Council coastal reserves and build resiliency against localised erosion on its foreshore reserves via an integrated approach to river mouth cutting and revegetation using spinifex grass and other dune habitat species.

Coastal erosion and associated issues such as sea level rise resulting from projected global warming fall under the auspices of Horizons Regional Council. Officers see merit in Horowhenua District Council taking an active interest in local impacts of erosion and climate change on coastal reserves. Officers will continue to work with Horizons Regional Council, and other relevant research agencies, to seek a greater understanding on the local impacts of coastal and river dynamics in respect of the foreshore reserve owned by Council.

Action

That Officers continue to work with Horizons Regional Council, and other relevant research agencies, to seek a greater understanding on the local impacts of coastal and river dynamics in respect of the foreshore reserves owned by Council.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 27: Community suggested projects for excess land

Submission

Submission No. 143 Soraya Bradley

Summary of Submission

The submitter suggests that Council list land considered excess for the community to suggest how it could be used/developed. An example is Hamilton Gardens, a park built on what was a former city rubbish dump. The site was developed into gardens with assistance from the community and trusts formed to support specific garden developments. The gardens support businesses and tourism through providing a site for weddings and other events.

Analysis

Council holds a significant portfolio of land including parks and reserves. It welcomes suggestions from community members on the use and improvement of them. This is normally achieved via the development of reserve management plans of which Council has prepared a number in the last two to three years.

Council is also looking at its land-holdings in terms of defining what is core and non-core in the context of current and projected use following recent growth projections. Subsequent to undertaking the evaluation Council will consider the best option for the land concerned which may include opportunities for community feedback.

The submitter's comments are noted, no recommendation is necessary with regard to the 2018-2038 Long Term Plan.

Topic 28: Reserve Management Plan for Lake Horowhenua

Submission

Submission No. 78 Lake Horowhenua Domain Board – Jenny Rowan

Summary of Submission

The Lake Horowhenua Domain Board at the Long Term Plan hearing requested the following items that were relevant to the Parks and Property activity:

- That Council provides the Domain Board with \$10,000 to develop a Reserve Management Plan for the lake
- That Council invests \$500,000 into investigating and re-establishing recreation facilities at the Lake Horowhenua Domain/Muaupoko Park
- That toilet facilities at the Domain are upgraded.

Analysis

Lake Domain/Muaūpoko Park is situated at the end of Queen Street West. The Domain constitutes a small proportion of the surrounding land but has a number of buildings; open spaces; plantings; and park furniture (benches, bins etc.) on site. It also has a public toilet and two play areas. Whilst the site is well-used by members of the public a number of the on-site facilities including the play equipment and toilets are outdated/outmoded.

The land is administered by the Lake Domain Board which has the power and authority to administer the Reserves Act 1977 at the location. Section 41(1) of the Reserves Act states. "The administering body shall, within 5 years after the date of its appointment or within 5 years after the commencement of this Act, whichever is the later, prepare and submit to the Minister for his or her approval a management plan for the reserve under its control, management, or administration." Reserve management plans are not only a legal requirement, they set the strategic direction for development of the reserve.

The submitter has suggested a budget of \$500,000 to upgrade the facilities and the toilet block and a further \$10,000 to develop a reserve management plan. Prior to investing a large capital sum in the reserve, there is the need to take a strategic approach to the long-term development of the reserve. Whilst it is clear that the toilets and a range of other facilities will require upgrading there is first the need to establish (a) whether the facilities are in the right place, (b) are the facilities still relevant in the context of the park, (c) as the park develops how will the various aspects interact/interrelate, (d) what is the overall vision for the park, and (e) how does that relate to existing strategic documents e.g. the Lake Accord document.

It is the Officer's view that developing a reserve management plan will provide some clear direction for all parties concerned in the ongoing development of Muaupoko Park and become a blue-print that sits alongside the Lake Accord to provide an invaluable resource for the development of the site that meets Iwi aspirations and facilitates ongoing and sympathetic use of the reserve for the Horowhenua public. It is one of several tools that can be used to re-establish the Lake Domain as the beating heart of the Horowhenua.

Recommendation

That Council provides the Lake Horowhenua Domain Board with \$10,000 to develop a Reserve Management Plan for Lake Domain/Muaupoko Park.

Topic 29: Levin Adventure Park Trust

Submission

Submission No. 221 Levin Adventure Park Trust – Pamela Good

Summary of Submission

The Levin Adventure Park Trust requests assistance in installing a new climbing frame and water play feature at the Levin Adventure Park.

Analysis

The Levin Adventure Park is an iconic feature of the Horowhenua and attracts a large number of locals and visitors to an extensive array of play equipment for young and old. The park is managed and operated on behalf of the community by the Levin Adventure Park Trust (est. 2009) following the establishment of the park by Collis and Helen Blake from 2001. The land the park occupies is leased by Council from Land Information New Zealand who administers the lease on behalf of the Crown for potential Treaty of Waitangi Treaty settlement with the Muaupoko Iwi. The lease for the park terminates in 2021 and the end of two 10 year lease periods. Council funds maintenance of the park.

In conjunction with the Levin Adventure Park Trust Council supported the development of a 10 year development plan for the park in 2015. The request for funding from the Trust to the Draft Long Term Plan is to implement the first 3 elements identified in the 2015 Development Plan. The third element 'develop shared pathways' is covered under the Shared Pathways topic in the Land

Transport Deliberations Report. The development plan is exciting, challenging, but has a price tag. However, as a key visitor asset for the District a strategic focus for its' ongoing development and appeal is warranted.

As there is uncertainty over the tenure of Council's lease over the land beyond 2021 it is difficult to justify any significant expenditure at this stage.

Over the last 6 months or so Officers have been engaging with the Levin Adventure Park Trust and Muaupoko to determine how we can constructively move forward post 2021. From an Iwi perspective the issues are complex, particularly in relation to Treaty Settlement discussions. There are a number of opportunities for Council to assist Muaupoko achieve outcomes they are seeking whilst looking at how the park can be maintained and developed in its current form. This will be pursued with some vigour over the next 12 months to attempt certainty around the parks management beyond 2021.

At this point Officers can provide resource to the Levin Adventure Park Trust to fund raise for the Berliner Tetrograde climbing frame that they plan to install in 2019. Officers will also continue discussions and engagement with Muaupoko to better understand their position around the park for the future. The intention would be to come back to Council as part of the 2019/20 Annual Plan with an outline of how the park may be managed and funded over the next 10 years.

Attachments


There are no attachments for this report.

Confirmation of statutory compliance

In accordance with section 76 of the Local Government Act 2002, this report is approved as:

- a. containing sufficient information about the options and their benefits and costs, bearing in mind the significance of the decisions; and,
- b. is based on adequate knowledge about, and adequate consideration of, the views and preferences of affected and interested parties bearing in mind the significance of the decision.

Signatories

Author(s)	Arthur Nelson Property and Parks Manager	
Approved by	Sharon Grant Group Manager - Community Services	