

Notice is hereby given that an ordinary meeting of the Foxton Community Board will be held on:

Date: Monday 18 October 2021
Time: 6.00pm
Meeting Room: Ngārongo Iwikātea Room
Venue: Te Awahou Nieuwe Stroom
92 Main Street
Foxton

Foxton Community Board

OPEN AGENDA

MEMBERSHIP

Chairperson	Mr David Roache	
Deputy Chairperson	Ms Tricia Metcalf	
Members	Cr David Allan	
	Cr Ross Brannigan	
	Mr Trevor Chambers	
	Mr John Girling	
Reporting Officer	Mr David Clapperton	(Chief Executive)
Meeting Secretary	Ms Chloe Marheine	

Contact Telephone: 06 366 0999
Postal Address: Private Bag 4002, Levin 5540
Email: enquiries@horowhenua.govt.nz
Website: www.horowhenua.govt.nz

Full Agendas are available on Council's website
www.horowhenua.govt.nz

Full Agendas are also available to be collected from:
Horowhenua District Council Service Centre, 126 Oxford Street, Levin
Te Awahou Nieuwe Stroom, Foxton,
Shannon Service Centre/Library, Plimmer Terrace, Shannon
and Te Takeretanga o Kura-hau-pō, Bath Street, Levin

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1 Apologies

2 Public Participation

Notification to speak is required by 12 noon on the day of the meeting. Further information is available on www.horowhenua.govt.nz or by phoning 06 366 0999.

See over the page for further information on Public Participation.

3 Late Items

To consider, and if thought fit, to pass a resolution to permit the Council to consider any further items which do not appear on the Agenda of this meeting and/or the meeting to be held with the public excluded.

Such resolution is required to be made pursuant to Section 46A(7) of the Local Government Official Information and Meetings Act 1987, and the Chairperson must advise:

- (i) The reason why the item was not on the Agenda, and
- (ii) The reason why the discussion of this item cannot be delayed until a subsequent meeting.

4 Declaration of interest

Members are reminded of their obligation to declare any conflicts of interest in writing they might have in respect of the items on this Agenda.

5 Confirmation of Minutes

5.1 Meeting minutes Foxton Community Board, 30 August 2021

6 Announcements

Public Participation (further information):

The ability to speak at Council and Community Board meetings provides the opportunity for members of the public to express their opinions/views to Elected Members as they relate to the agenda item to be considered by the meeting.

Speakers may (within the time allotted and through the Chairperson) ask Elected Members questions as they relate to the agenda item to be considered by the meeting, however that right does not naturally extend to question Council Officers or to take the opportunity to address the public audience be that in the gallery itself or via the livestreaming. Council Officers are available to offer advice too and answer questions from Elected Members when the meeting is formally considering the agenda item i.e. on completion of Public Participation.

Meeting protocols

1. All speakers shall address the Chair and Elected Members, not other members of the public be that in the gallery itself or via livestreaming.
2. A meeting is not a forum for complaints about Council staff or Council contractors. Those issues should be addressed direct to the CEO and not at a Council, Community Board or Committee meeting.
3. Elected members may address the speaker with questions or for clarification on an item, but when the topic is discussed Members shall address the Chair.
4. All persons present must show respect and courtesy to those who are speaking and not interrupt nor speak out of turn.
5. Any person asked more than once to be quiet will be asked to leave the meeting

Monitoring Report to 18 October 2021

File No.: 21/387

1. Purpose

To present to Foxton Community Board the updated monitoring report covering requested actions from previous meetings of the Community Board.

2. Recommendation

- 2.1 That Report 21/387 Monitoring Report to 18 October 2021 be received.
- 2.2 That this matter or decision be recognised as not significant in terms of s76 of the Local Government Act 2002.

Attachments



No.	Title	Page
A	Foxton Community Board Monitoring Report from July 2018	8

Confirmation of statutory compliance

In accordance with section 76 of the Local Government Act 2002, this report is approved as:

- a. containing sufficient information about the options and their benefits and costs, bearing in mind the significance of the decisions; and,
- b. is based on adequate knowledge about, and adequate consideration of, the views and preferences of affected and interested parties bearing in mind the significance of the decision.

Signatories

Author(s)	David Clapperton Chief Executive	
Approved by	David Clapperton Chief Executive	

Item No	Meeting Date	Item Description	Resolved/ Proposed Action	Responsible Officer	Action by	Status	Officer Comment
14/674	16 Nov 2015	<u>Target Reserve Strategic Plan</u>		A Nelson	July 2020	On-going	Officers are seeking funding to commence planning during the 2021-2041 LTP
	27 July 2020	<u>Victoria Park Proposal</u>	The Board asked for this to be made a separate item on the Monitoring Report, as this should be looked at on its' own rather than captured in the wider strategic plan.	Sean Hester		On-going	This project has now been approved by the NZMCA Board, and planning is being undertaken by that organisation to put in place the lease, as well as working through the consenting requirements. NZMCA and HDC, in conjunction with the Foxton Racing Club, have collaborated on a communications plan to publicise the opening of this park (date still to be confirmed). Both NZMCA and HDC will also investigate opportunities of on-going mutual benefit between Association members and the Foxton Community.
17/39	26 March 2018	<u>Foxton Beach Reserves Investment Plan</u>	Reporting on current projects to be provided on a quarterly basis	S Hester		On-going	A planting day was held on Saturday where 3,500 native spinifex plants were planted in the Manawatu Estuary /lower Foxton Beach area, with 40 volunteers attending to help.
	29 July 2019	<u>FB Reserves Investment Plan Review</u>	<i>THAT the Foxton Community Board recommends that the refurbishing of the promenade</i>	A Nelson		On-going	Officers are working on the scope and cost for this project. A report will be bought back to the Board.

Item No	Meeting Date	Item Description	Resolved/ Proposed Action	Responsible Officer	Action by	Status	Officer Comment
			<i>space, including seating, be placed in the Annual Plan. THAT the Foxton Community Board's support for the foregoing resolutions is conditional on the funding source being other than the Foxton Beach Reserves Investment Plan.</i>				
19/456	11 December 2019	<u>Adoption of Standing Orders (Council Report)</u> Review of Foxton Beach Freehold Account Policy and Strategy and Foxton Community Board delegations	<i>THAT the Horowhenua District Council, in line with draft Standing Order 6.6, reviews the delegations to the Foxton Community Board during the 2020/21 Annual Plan process which will include resources and financial delegation; AND FURTHER THAT this review will be carried out</i>	D Clapperton		On-going	Limited resource has resulted in a delay in engaging an investment advisor. Therefore, this action will not be completed before 31 October 2021 whilst other priorities are being worked on.

Item No	Meeting Date	Item Description	Resolved/ Proposed Action	Responsible Officer	Action by	Status	Officer Comment
			<i>in conjunction with the Foxton Beach Freeholding Account review.</i>				
20/385	28 September 2020	Foxton East Drainage Scheme project	<i>THAT the Foxton East Drainage Scheme Project be placed on the Foxton Community Board Monitoring Report.</i>			On-going	Horizons Regional Council to attend 18 October 2021 FCB meeting to provide an update on the project. On-site discussion to be arranged with HRC & HDC officers to identify solutions for flooding.

Chairperson's Report to 18 October 2021

File No.: 21/388

1. Purpose

To present to the Foxton Community Board matters relating to the Foxton Community Board area.

2. Recommendation

- 2.1 That Report 21/388 Chairperson's Report to 18 October 2021 be received.
- 2.2 That these matters or decisions be recognised as not significant in terms of s76 of the Local Government Act 2002.
- 2.3 That the Foxton Community Board adopt the 2022 meeting and workshop schedule, and confirm if they will/will not proceed with the public forums before each meeting.

3. Issues for Consideration

3.1 Meeting and workshop schedule 2022

It is good practice for the Community Board to adopt a schedule of meetings for the following calendar year. This allows the business of the Community Board to be conducted in an orderly and transparent manner, enabling an open democratic process and allows public notification of meetings to be given in compliance with the Local Government Official Information and Meetings Act 1987.

Adopting a schedule also allows Community Board members to plan their commitments over the year.

The Community Board may also wish to discuss and advise if they will proceed with the public forums before each meeting.

The proposed meeting schedule is **attached**, and is based on the current governance structure.

3.2 PNCC Wastewater Nature Calls Project

In September 2021 Palmerston North City Council confirmed the 'best practicable option' for managing, treating and discharging the city's wastewater is:

Discharging to the river approximately three-quarters of the time (based on river flows), and during the remainder of the time, the discharge of wastewater reduces to the river by 75% and this highly treated wastewater is then used to irrigate crops.

As per the timeline on the Nature Calls website PNCC are working towards submitting a Resource Consent application to Horizons Regional Council Before June 2022.

Following discussion at the September Foxton Community Board workshop about the option PNCC have confirmed the Board are keen to reconnect and engage with the community as further opportunity arises to engage with PNCC throughout the development of the consent.

3.3 Reporting Officers Update

Three Waters Reform Response

Attached to this report is the feedback Horowhenua District Council provided to Government on the Three Waters Reform following endorsement at the Council meeting on Wednesday 29 September.

Foxton Beach Surf Club progress update

At this stage Council's contractor is waiting for the Exeloo (new Toilet block in front of south site) to arrive from Auckland. Unfortunately due to the Covid restrictions the unit has been delayed and it is unclear when the unit will arrive and / or when the crew can travel to install the unit.

Council are currently working with Exeloo to arrange a possible local tradesman to install the unit once it arrives.

3.4 **Foxton Tourism and Development Association**

Attached to this report is an update from the Foxton Tourism and Development Association.

3.5 **Board Member Update**

An update report from Deputy Chair Tricia Metcalf is **attached**.

3.6 **Foxton Beach Progressive Association – Chairman's Report**

A report from the Chair of the Foxton Beach Progressive Association is **attached**.

3.7 **Foxton War Memorial Hall Update**

Attached to this report is an update from the Foxton War Memorial Hall Interim Committee.

3.8 **Foxton Beach Freeholding Account**

Attached to this report is a copy of the updated Foxton Beach Freeholding Fund projected forecast as at 30 August 2021

Attachments



No.	Title	Page
A	Proposed FCB Meeting/Workshop Schedule 2022	14
B	HDC Three Waters Reform Feedback 30 September 2021	15
C	Foxton Tourism and Development Association - Report October 2021	31
D	Deputy Chair Tricia Metcalf - Update Report 18 October 2021	33
E	Foxton Beach Progressive Association - Chairman's Report -October 2021	35
F	Foxton War Memorial Hall Interim Committee Report - October 2021	39
G	Foxton Beach Freeholding Account Forecast as at 30 August 2021	40

Confirmation of statutory compliance

In accordance with section 76 of the Local Government Act 2002, this report is approved as:

- a. containing sufficient information about the options and their benefits and costs, bearing in mind the significance of the decisions; and,
- b. is based on adequate knowledge about, and adequate consideration of, the views and preferences of affected and interested parties bearing in mind the significance of the decision.

Signatories

Author(s)	David Clapperton Chief Executive	
Approved by	David Clapperton Chief Executive	

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Foxton Community Board Frequency: Bi-monthly 6:00 pm Monday	31	-	21	-	23	-	18	-	19	-	21	-
<i>Agenda closes cob</i> <i>Wednesday</i>	<i>25/01</i>	-	<i>15/06</i>	-	<i>17/05</i>	-	<i>12/07</i>	-	<i>13/09</i>	-	<i>15/11</i>	-
Workshops	-	21	-	11	-	20	-	22	-	-	-	-

Monday, 3 & Tuesday, 4 January – New year

Monday, 24 January – Wellington Anniversary Day Friday, 15 April – Good Friday, Monday 18 April – Easter Monday Monday, 6 June – Queens Birthday

Monday, 7 February – Waitangi Day (6th is a Sunday) Monday, 25 April – Anzac Day Monday, 24 October – Labour Weekend



30 September 2021

Three Waters Reforms

Te Tari Taiwhenua

E: threewaters@dia.govt.nz

LGNZ

E: feedback@lgnz.co.nz

Kei te rangatira, tēnā koe,

On 30 July 2021 Taituarā – Local Government Professionals Aotearoa, and Te Tari Taiwhenua - Internal Affairs invited councils across Aotearoa New Zealand to provide feedback to the Government on the potential impacts of the proposed Three Waters Reforms by 1 October 2021.

Over the past eight weeks Horowhenua District Council (Council) has considered and assessed the package of Three Waters Reforms proposed by the Government following the decision made by Cabinet in July 2021. Council's review of the proposals has included an analysis of the information provided by the Government to support its reform package, as well as Council's own analysis of the impacts the reforms would have on the Horowhenua district.

Council understands that no formal decision is being sought now on whether Council supports Government's reform package or otherwise. Despite this, it is apparent that the reform proposals are clearly at a stage where to meaningfully provide feedback, Council have needed to consider the overarching merits of the reform proposal in order to provide honest and constructive feedback on the current design.

Our initial high-level reaction to the proposed reforms are that:

- There is currently insufficient and inadequate information available to Council to fully evaluate the proposal;
- Council consider the sequencing of three waters reforms ahead of finalisation of the Government's own concurrent future of local government review is ill-considered and inappropriate;
- There are other credible and workable models and approaches that should have, and could still, be explored (by Government or councils themselves) as an alternative to, or enhancement, to the current reform proposals;
- Council oppose any intention to mandate the reforms;
- If the Government intends to proceed with progressing and/or further developing the current scope of reforms and design parameters, then key changes and additional features are essential to address a range of concerns and deficiencies identified by Council.

Overall, Council believe the Government should immediately pause the current reform programme to consider appropriate sequencing and allow for the investigation and

development of other alternative more localised or regional collaborative or aggregated approaches to achieving better three waters outcomes.

In this letter Council have outlined its high level response to the reform programme, along with an overview of concerns and potential solutions that Council feel are important for its community based on the limited information about the proposed model provided to date.

For ease of your review, Council's submission takes the following format:

- Executive Summary
- Part A – The Horowhenua Context and Growth Story
- Part B – Council's General Observations and High Level Feedback on the Reforms
- Part C – Specific Concerns with the Proposed Reforms and Suggested Improvements
- Appendix.

It is important to emphasise that the views contained in this letter represent an organisational and elected member perspective. While this takes account of some community sentiment and views expressed to Council, it is important to emphasise that the Horowhenua district community has not been formally engaged or consulted on the reforms. This reflects that Council have not been in a sufficiently informed position, nor did Council consider it appropriate, to 'sell' the Government reforms to the district's communities. Council's position is that before a meaningful community conversation can be had about the reforms Council need to understand the fully formed final and detailed proposal, along with what opportunities, risks and trade-offs it presents, and ultimately what decision (if any) Council are being asked to make or implement.

Our view is that the Government has not appropriately publicly messaged the stage at which the reforms are at, nor explained at what point communities will be able to properly consider the case for change and meaningfully contribute to the reform development. Council believes it is imperative that the Government engages and consults with the public before determining if and how it will proceed with the reform proposals further.

The Government's next decisions will of course determine what steps are taken next by Council.

Executive Summary

How the reforms will underwrite our growth

Horowhenua is in a period of unprecedented growth, so it is critical that Council understand the impact of the reforms on the district's growth plans and ambitions. Council believe that it is essential that the reforms better provide for a robust mechanism to ensure spatial planning and Three Waters infrastructure planning are well aligned. Principal concerns are that Council has planned three waters activities to support growth, but that this could be adversely affected if growth in Horowhenua is competing for investment with other communities because of the reforms.

Council's concerns

It is paramount that the voices of the Horowhenua community are heard and responded to. The district's community has concerns around issues like additional charges and future privatisation. Council need assurance that the Horowhenua community has their concerns answered, feels well informed and understands the pros and cons of reform. Council want our community to be engaged with for significant decision making for Three Waters infrastructure, at a minimum, to the level of community engagement currently carried out by Council.

Council is concerned about the current lack of democratic accountability for a water provider in the proposal. This would reduce the ability for the Horowhenua District Council, voted in by its community, to hold a water entity to account for the delivery of services. Council are concerned that local government would have limited ability to influence the make-up of the Board and the performance expectations for the water entities, due to the convoluted proposed governance and ownership structure.

Additionally, in practice the limitation placed on membership on the Regional Representation Group (no more than 12 members, and equal numbers of representatives from local authorities and mana whenua) means that many councils and iwi will not be represented in the group. This is particularly relevant for the proposed Entity C which encompasses 22 territorial authorities.

Other options

Council acknowledge that the reform proposals are well advanced and that the Government is seeking feedback on a single model as the solution to the identified problems and optimal mechanism to achieve desired government outcomes. The focus on aggregation and balance sheet separation ruled out other viable and sensible options that could directly respond to key challenges from better local government performance in the three waters space.

Council believe there are other credible and workable models and approaches that should, and still could, be explored as an alternative to, or enhancement of the current reform proposals. In progressing to a single proposed solution, the reform proposals have not enabled Council or the community to consider the appetite for change and the priority of better outcomes to be pursued through change.

Continuity of service and support

Council currently provide strong local accountability and efficient service delivery; and are able to deliver localised services and solutions to residents through its Alliance Contact with Downer. This allows Council to support local businesses that subcontract to the Alliance, and it is critical that local businesses continue to be contracted to deliver services to Horowhenua residents.

Sustainability of the local supply chain

Local contractors working under the Alliance framework currently provide Council's water services. The involvement of local contractors provides responsiveness, and contributes to the district's resilience and provides local employment opportunities.

Three Waters as an enabler for housing

Council need to ensure that the affordability of the district's housing is not impacted. Council is working with the local development sector to enable affordable housing by creating a streamlined process that will apply to currently zoned residential land within the district under current planning rules. The Horowhenua community has ranked housing affordability as one of the highest priorities, and this includes rates, development costs (e.g. development contributions) and building costs.

Summary of our detailed feedback

Council have reviewed the Three Waters Proposal and have developed suggestions for Government on considerations and amendments to the proposals to ensure they align with our district's priorities and concerns. The points raised below are explained in greater detail in the full report.

Council's summarised suggestions to address our current concerns (at this stage) are:

1. The outcomes of the Future of Local Government Review should be determined or substantively progressed before further developing or implementing the Three Waters Reform.
2. The water reform process be sequenced to ensure that likely impact of any changes arising from the Future of Local Government process are clearly understood when considering the combined implications for Council.
3. Government considers alternative methods to deliver efficient three water services, for example through a Council Controlled Organisation that service multiple councils in a region or an expansion of the current alliance delivery model.
Government considers alternative funding arrangements to deliver three waters services, such as increasing debt ceiling or providing direct central government funding for councils to continue provide three water services.
4. Consider the aggregation of Three Waters principally focused on the proposed entities simply becoming a centre of subject matter excellence (design and procurement) rather than infrastructure planning and delivery.
5. That the proposed Water Service Entities are subject to legislative or other legally enforceable obligations to:
 - deliver their services and investment programme in a manner that supports (or improves) community resilience;
 - meet agreed response times, likely to only be possible with local knowledge and a local presence for emergency response;
 - consider affordability in setting charges;

- collaborate with Territorial Local Authorities so customers offered rates relief are also recognised by Water Service Entities;
 - plan for and deliver services in a manner that supports the delivery of the proposed regional Spatial Plans and District level Long Term Plans;
 - support and enable growth committed to in existing Spatial Plans and Long Term Plans;
 - follow consultation requirements with local communities and councils, similar to the requirements for local authorities in the Local Government Act;
 - provide an investment prioritisation framework;
 - develop an Infrastructure Strategy, Financial Strategy and detailed 30 years plan in line with the approach of the Local Government Act.
6. The Water Service Entities are required to implement sustainable procurement practices throughout the supply chain including contributing to local employment and economic activity.
 7. There is a clear process for every council to influence the Statement of Expectation for their water service provider, to ensure alignment of service delivery with their strategic priorities.
 8. At a minimum, current operative Council Long Term Plan investment plans (including the relevant Asset Management Plans) are grand parented into the initial programme of activity for the new water service entity.
 9. A minimum underpinned quantity investment per annum in water infrastructure is specified for each region to ensure infrastructure is built to meet future demand.
 10. Development Contributions be set based on the Horowhenua catchment and not harmonised.
 11. Development contributions provided for development in a council's region (Horowhenua) should directly benefit the local community.
 12. Government investigate the enabling of co-funding mechanisms with Territorial Authorities to ensure that local prioritisation of growth projects that sit outside investment prioritisation frameworks or water entity timelines can be progressed if local support and funding is present.
 13. The principles used to allocate the "better off" funding package should be carried into allocation of capital funding for new entities.
 14. The Government works closely with local authorities to plan for, adequately fund and resource transition activity to ensure that service delivery is maintained alongside transition planning and implementation.
 15. Transition planning recognises the need to adopt project specific transition arrangements.
 16. The Water Service Entities are required (under establishment legislation) to support and enable providing for new and existing businesses as committed to in Spatial Plans and Long Term Plans.

Part A - The Horowhenua Context and Growth Story

Managing Growth

Three Waters has been a focus for Horowhenua in Council's strategic planning, as the infrastructure is a key enabler for the district's ability to provide for a population growth projection of around 30,000 across the district over the next 20 years.



Council is taking a proactive approach to planning for growth. At a regional level Council have been a key partner in the development of the Wellington Regional Growth Framework and the Manawatū-Whanganui Regional Spatial Plan.

Horowhenua is in the midst of an exciting transformation. The district is undergoing significant growth and it is essential that there is continued investment in its infrastructure. Levin in particular is experiencing significant growth pressures due to its proximity to the major centres of Wellington and Palmerston North and its availability and affordability for housing developments.

Council has provided \$231.7m in its Long Term Plan for enabling infrastructure investment across the housing development areas, with \$191m of that planned for three waters infrastructure. Key strategic three waters infrastructure planned within 10 years include:

- Alternative water supply for the growing population, as well as investigating sources of sustainable supplementary water supply for providing resilience and climate change mitigation.
- Levin Wastewater Treatment Plant and treated effluent disposal site which is locally known as The Pot (irrigated to forestry mixture of exotic and native trees).
- Full service water and wastewater reticulation upgrades to serve our growing settlements.

Alongside growth investment Council have invested significantly in its wastewater infrastructure with close to full irrigation of wastewater to land and for safe water supplies. This investment and ongoing renewal and maintenance has ensured continuity of service and wellbeing for our community.

Council have also worked hard to ensure that its three waters infrastructure and service activity be delivered in a way that recognises the role of iwi partners. This partnership approach has influenced Council's approach to wastewater treatment and delivery of safe water to the district's communities.

Council's Long Term Plan prioritised master planning for the Levin water supply and wastewater are finalised. Council want to ensure that a robust work programme is developed that meets current and future demand. Council also need certainty on ensuring its district will receive, at the very minimum, the same level and timing of current planned growth infrastructure.

Part B – Our General Observations and High-Level Feedback on the Reforms

Theme 1: Order of reforms

There are multiple reforms underway which will impact the future functions of local authorities.

The Three Waters Reform will have a significant impact on the future functions of local government. Council consider it is appropriate to proceed with the Future of Local Government discussion ahead of the Three Waters Reform. The Future of Local Government reform should provide the over-arching direction for the responsibilities and requirements for local government. This would clarify the activities to be delivered by local government, which could guide the future of water service delivery in Aotearoa New Zealand.

The Resource Management Reforms are also likely to have a significant impact on three waters service delivery, including regulation of the disposal of wastewater effluent and stormwater. The detailed requirements for Spatial Planning will also be important in setting direction for growth investment by the new water service entity.

Council suggest that:

- The water reform process be sequenced to ensure that likely impact of any changes arising from the Future of Local Government process are clearly understood when considering the combined implications for Council.
- The outcomes of the Future of Local Government Review should be determined before implementing the Three Waters Reform.

Theme 2: Alternate options for delivery

Council acknowledge that the reform proposals are well advanced and that Government is seeking feedback on a single model as the solution to the identified problems and optimal mechanism to achieve desired Government outcomes. However, Council think the policy development was focused on the Scottish Water Model from an early stage, and not on what communities want to prioritise and support.

There are other credible and workable models and approach that could be explored as an alternative, or enhancement, to the current reform proposals.

In the Horowhenua context, Council believe alternative options could offer similar advances while minimising the loss of local influence and accountability. Council would like Government to consider alternative methods for the delivery of three water services than the current structure of delivery through four centralised water providers. Council agree the status quo for water service delivery is economically unsustainable, but consider there may be more appropriate solutions.

One option is to consider a regional approach to three waters delivery. There could be an opportunity for smaller scale aggregation or collaboration between neighbouring councils, which could deliver some economy of scale and other benefits. For example, Horowhenua District Council would like to explore collaboration with Kāpiti Coast District Council and/or Manawātū District Council for three waters service delivery. The service could be delivered by expansion of Council's current Alliance agreement or a jointly owned, asset owning Council Controlled Organisation. This would provide a regional approach to water management and would maintain the ability for local government to influence the outcomes delivered by water service providers.

Council acknowledge that such alternative approaches may also introduce challenges around control and prioritisation of investment for Horowhenua district's communities, although Council believe these would be of less significance than is the case with the high level of proposed aggregation involving 22 territorial authorities.

Alternative funding methods to deliver improved three waters delivery.

Another option would be to retain water service delivery under the remit of local government, but provide new funding models so councils can service their communities in an economically sustainable manner. Additional funding could be provided for through increasing debt capacity, co-funding agreements with central government and/or reducing borrowing cost. This would address the current primary constraint on local authorities.

Council request further engagement with Government about the opportunity and practicalities of a targeted reform programme and delivery model for the Horowhenua district. Council acknowledge that this approach, by reducing scale, will require a different funding model to enable service delivery compliant with new water quality, wastewater discharge and asset management/renewal requirements that have been flagged by Government.

Consideration could still be given to the three waters aggregation being principally focused on the proposed entities acting as a centre of subject matter excellence (such as design and procurement), rather an infrastructure planning and delivery entity (as is currently proposed).

Council also note that with changes and improvements to the regulation of water service delivery, key limitations in the current model will be mitigated regardless of the service delivery arrangements. Council's belief is that these different configurations could achieve similar or collectively better outcomes from the Horowhenua community.

Council suggest that:

- Government considers alternative methods to deliver efficient three water services, for example through a Council Controlled Organisation that service multiple councils in a region or an expansion of the current alliance delivery model.
- Government considers alternative funding arrangements to deliver three waters services, such as increasing debt ceiling or providing direct central government funding for councils to continue provide three water services.
- Consider the aggregation of Three Waters principally focused on the proposed entities simply becoming a centre of subject matter excellence (design and procurement) rather than infrastructure planning and delivery.

Theme 3: Community Voice and Support

It is imperative that further progression of the reform programme enables community consultation in line with the principles of the Local Government Act.

It is important that the Horowhenua community can input into the reform process, and for their voice to be heard and responded to. Over the past eight weeks the Horowhenua community have felt uninformed over the proposal. It is imperative that the Government consults with the public before a decision is made.

The Horowhenua community has concerns around issues such as additional charges and future privatisation. Council need assurance from Government that the Horowhenua community will have their concerns answered, can feel well informed and understands the pros and cons of reform.

Previously the Government indicated to the local government sector that there would be an opt in/opt out decision enabled by individual council. Assuming the Government continues with that approach, the Horowhenua District Council request that Government allocates Council sufficient time to undertake a special consultative procedure with its community. If the reform is to be made mandatory, Council are clear that it will become Government's sole responsibility to undertake all the necessary consultation with the Horowhenua community.

Part C – Specific Concerns with the Proposed Reforms and Suggested Improvements

The following feedbacks relates to the specific proposals put forward by the Government. If the Government intends to proceed with the reforms, the following themes are the minimum aspects Council consider require significant attention and resolution.

Theme 4: Representation and Governance

Ability for local authorities to influence the performance of water service entities.

Council is concerned about the current lack of democratic accountability for a water provider in the proposal. This would reduce the ability for the Horowhenua District Council, voted in by its community, to hold a water entity to account for the delivery of services. Council are concerned that local government would have limited ability to influence the make-up of the Board and the performance expectations for the water entities, due to the convoluted proposed representative and ownership structure.

Additionally, in practice the limitation placed on membership on the Regional Representation Groups (no more than 12 members, and equal numbers of representatives from local authorities and mana whenua) means that many councils and iwi will not be represented in the group. This is particularly relevant for the proposed Entity C which encompasses 22 territorial authorities.

It is important that the Horowhenua community's voice is heard and represented in the decisions regarding its future infrastructure. Major decisions should require consultation with communities, iwi and local government that will be impacted by the decision. One approach to address this issue is to ensure that water services are delivered in a way that supports community aspirations, including growth, as set out in local authorities' plans and strategies, including their Spatial Plan and Long Term Plans.

The Local Government Act (LGA) sets out principles for consultation that a local authority is required to follow, specifying when engagement is required and requires consideration of the views and preferences of persons likely to be affected by decision making. Council think Water Service Entities should be subject to similar consultation requirements for similar decision.

The LGA sets a legal requirement for the Auditor General to issue opinions on councils' long term plans, and to form an opinion on their consultation documents before they finalise the plans. Consideration needs to be given to these requirements when establishing the water service entity.

A potential solution to enable local voice in decision making is to follow the Tasmania water service model and Wellington water model. In Tasmania, the Department of Primary Industries, Parks, Water and Environment goes beyond statutory requirements. They are legally required to provide stakeholders with opportunities to feedback on water management plans. In practice they engage with the broader community throughout the planning process.

Council suggest that:

- The Water Service Entities are required to plan for and deliver services in a manner that supports the delivery of the proposed regional Spatial Plans and District level Long Term Plans.
- The Water Service Entities are required to follow consultation requirements with local communities and councils, similar to the requirements for local authorities in the Local Government Act.
- The Water Service Entities investigates opportunities to duplicate the Tasmania water model.
- Development Contributions provided for development in a councils region (Horowhenua) should directly benefit the local community.
- The Water Service Entities is required to provide an investment prioritisation framework.

Horowhenua iwi representation

Council believe that Entity C (which covers the East coast of the North Island and top of the South Island) will not be fully represented from an iwi perspective. Council understand that mana whenua will have equal representation alongside local authorities on a Regional Representative Group, however, with only six iwi representatives it means that many iwi and hapū will not have a voice at the table.

Horowhenua District Council has worked hard to build a partnership with local iwi including working through complex and difficult issues such as wastewater discharge arrangements. Council want to ensure its iwi partners continue to have a strong voice around that delivery and management of three waters in the Horowhenua as they currently do through direct contact with Council at a governance and officer level.

Theme 5: Supporting growth infrastructure

Horowhenua's infrastructure needs to support its continued growth.

The Horowhenua district is undergoing unprecedented growth due to its location and affordable housing. It is essential that there is continued investment in its Three Waters infrastructure to meet this growing demand. Council wants to ensure the Horowhenua district will receive, at the very minimum, the same level and timing of current planned growth infrastructure.

The delivery of water services should align with the strategic direction set by Horowhenua District Council, through its Long Term Plan and Strategic Spatial Growth plans. These plans should set the direction for future infrastructure demand that the Water Service Entities is required to follow.

To enable aligned infrastructure planning for councils, Horowhenua District Council recommend that the long term plan, or equivalent, for the water service entity is consulted and updated at the same period as Council's Long Term Plan. This would reduce confusion for communities and enable a cohesive approach to infrastructure planning.

Council are concerned that the majority of infrastructure spend may go to main centres within Entity C, leading to delayed investment in water infrastructure required to support growth in the Horowhenua district. As a district with a smaller ratepayer base, Council want to guarantee that work is prioritised and carried out in a fair and transparent way across entities. It is important the district's smaller communities are provided with the same level of services as the larger cities. Council acknowledge the Investment Prioritisation Framework approach and look forward to seeing further detail about this mechanism so Council can determine whether this will adequately address this potential issue with the proposed reforms.

Delivery of water service aligns with Council's strategies and plans.

It is Council's request that any reform of Three Water Services must, at the very least, guarantee the delivery of the LTP 2021-2031 adopted by the Horowhenua District Council in June 2021, and other associated plans and strategies, such as Council's Infrastructure Strategy, Asset Management Plans and Integrated Spatial Plan. This is what is required to meet the district's future growth and what its community expects to be delivered, and therefore these expectations must be met.

Council suggest that:

- There is a clear process for every council to influence the Statement of Expectation for their water service provider, to ensure alignment of service delivery with their strategic priorities. The new entity should be required to develop an Infrastructure Strategy, Financial Strategy and detailed 30 years plan in line with the Local Government Act.
- At a minimum, Long Term Plan investment plans (including the relevant Asset Management Plans) are grand parented into the initial programme of activity for the new water service entity.
- A minimum underpinned quantity investment per annum in water infrastructure is specified for each region to ensure infrastructure is built to meet future demand.
- The Water Service Entities are required (under establishment legislation) to support and enable growth committed to in Spatial Plans and Long Term Plans.
- The principles used to allocate the “better off” funding package should be carried into allocation of capital funding for new entities.
- Development Contributions be set based on the Horowhenua catchment and not harmonised.

Theme 6: Growing and supporting our economy

Attracting and retaining businesses in the Horowhenua.

Industry and horticulture are heavy users of water networks in the Horowhenua – it is critical that clarity and certainty is provided to them through the reform process. Businesses need detailed pricing and compliance information to enable informed investment decisions about their future.

Council note the commitment to the principle of equity in charges for commercial versus residential Three Waters services, and expect there to be a consistent pricing approach within an entity, and between entities, and for industry to pay for what it uses. However, the information provided by Government to date offers little information on how equity will be achieved.

While Council understands, as stated in the July Cabinet papers, that equity is a key principle and that the new entities will need different charging instruments to effectively and equitably charge customers across the network, further advice on this matter will not be available before 01 October 2021 — which makes it impossible to assess the implications during this eight-week period.

Council are concerned about the potential for changes in charging structures for water and wastewater services to impact on business operations. Council’s investment in wastewater

treatment infrastructure is an example of providing long term certainty of level of service for businesses, ensuring that Horowhenua is a good place to do business. Council would like the new service delivery arrangements, and their relationship to broader Council planning documents, to continue to support Council's objective to attract and retain businesses in the Horowhenua district.

Supporting local businesses through delivery of water services.

In addition to the resilience of the Horowhenua district, it is important the delivery of three waters services supports its local economy. The current delivery of three water services supports approximately 70 staff. The purchasing practice of water agencies may favour large contracts, that could exclude local operators, resulting in a loss of contractor capacity in the Horowhenua. Where local contractors are engaged, it is possible that they will be forced to operate at lower margins than their current arrangements with the Alliance, resulting reduced economic throughput in the district. Council believe that the water entity should be required to implement sustainable procurement practices, which will enable local contractors to participate.

Linked with the provision for supporting local contractors, it is important that the Horowhenua community has a clear and simple approach for contacting its water service provider. At the moment, communities contact Council directly for any concerns or queries regarding their rates and services. It is important that Horowhenua community is able to contact water service providers easily through simple and accessible methods.

Council suggest that:

- The Water Service Entities are required (under establishment legislation) to support and enable providing for new and existing businesses as committed to in Spatial Plans and Long Term Plans.
- The Water Service Entities are required to implement sustainable procurement practices throughout the supply chain including contributing to local employment and economic activity.

Theme 7: Service Delivery

Ability for the District to respond to emergencies, natural hazards and reactive events.

It is important for broader outcomes to be a requirement of a future water entity. The Horowhenua District Council's water services are currently provided by local contractors working under the Alliance framework. The involvement of local contractors provides a responsiveness that may be difficult to maintain with more remote management. This responsiveness contributes to the district's resilience and provides local employment opportunities.

In addition to maintaining the district's three waters infrastructure and operations through natural hazard events it is important to continue to invest to reduce the impact of natural hazard or other disruptive events. This is different to investing for growth however is likely to be subject similar prioritisation conflicts – competing for investment to improve resilience in other areas.

It is important that both service resilience and community resilience are enabled by the water service provider. Resilient communities are able to plan for, respond to and thrive after a disastrous event, driven by increased connectedness and cooperation. Resilient services are lifeline functions that are able to perform under stressors and deliver during and after a natural disaster.

Council suggest that:

- That Water Service Entities are obligated to deliver their services and investment programme in a manner that supports (or improves) community resilience.
- That Water Service Entities are required to meet reasonable response times, likely only to be possible with local knowledge and a local presence for emergency response.

Service affordability

Any thought of water services charges affordability needs careful consideration alongside rates relief offered by individual councils.

Council suggest that:

- Water Service Entities are required to consider affordability in setting charges.
- Water Service Entities are required to collaborate with Territorial Authorities so customers offered rates relief are also recognised by Water Service Entities.

Theme 8: Transition and delivery

Planned capital expenditure for Three Waters Infrastructure.

Council have multiple projects underway or committed to in our 2021-2041 Long Term Plan, to improve its three waters services and to ensure it meets the capacity of future demand. For the next 10years (out to 2031), Council have committed the following for renewals, levels of service and growth projects:

- \$44m for Water Supply
- \$119m for Wastewater
- \$27m for Stormwater

The material presented to Cabinet makes it clear that detailed work will be required to identify precisely which responsibilities, powers, functions, and assets would be transferred to, and/or held and exercised by the new entities. Council agrees that the process of unbundling water assets, liabilities and associated contracts and staff will be a technically and legally complex process.

Council reminds the Government that the transition of projects will be as technically and legally complex as will the transfer of people, assets and obligations. Council's commitments for infrastructure extend beyond three waters service provision into the delivery of houses, roads, schools and other public facilities. The boundaries between three waters and other components are not always clearly delineated.

Capacity to continue delivering services during transition.

Council's staff who support the delivery of three waters services have multiple roles within Council, delivering on a wider range of services. If the proposals are to proceed, Council are committed to supporting the transition process including making experienced staff available. Council note however, that day-to-day operations and planning activity cannot stop while transition planning and implementation takes place. This means that Government and councils need to work together to adequately resource both transition and operations through the transition period. It is likely that some experienced staff will need to stay employed by Council.

Council also note that in addition to planning and operations its three waters activities comprise of the delivery of multiple renewal and growth projects at any point in time. It is simply not realistic to transfer these projects to a new Water Service Entity at a single point in time. Council consider that the transfer time will need to be planned for each project, reflecting project milestones and contractual arrangements.

Council suggest that:

- The Government works closely with local authorities to plan for, adequately fund and resource transition activity to ensure that service delivery is maintained alongside transition planning and implementation.
- Transition planning recognises the need to adopt project specific transition arrangements.

Appendix one: Detailed Questions for government officials

It is the intention of the reforms for any relationship or resourcing agreements, project commitments and other Resource Consent 'side agreements' or undertakings (whether multi-year or otherwise) between Council and Iwi groups and/or other third parties that relate to three waters infrastructure, either in part or full, be transferred to the new water entities?

What is the intention with respect to the full range of potential legal liability in respect to existing infrastructure – does this transfer to the new entities or remain with Council?

What is the intention in respect to dual/multi-purpose property and infrastructure holding – such as reserves and infrastructure that may have a wider community purpose as well as a three water purpose (e.g. stormwater retention/management or solid waste leachate landfill to treatment plan piping and pumping infrastructure)?

How will the reforms manage or deal with planned capital projects that involve three waters infrastructure that are also intended to deliver wider community benefits (e.g. construction of

a water storage reservoir with corresponding recreational reserve and on site housing development aims)?

Did the Government consider alternate funding options for the Council, such as the Government returning to Council the GST on income received?

There is significant concern among our rural community that they will be asked to contribute to water costs when they do not receive any services. Can the Government clarify from a funding perspective which members of the community are expected to pay for the cost of water and wastewater?

Yours sincerely



Bernie Wanden
District Mayor



David Clapperton
Chief Executive



Proudly Foxton update: Monday 11th October 2021

Proudly Foxton is delighted to report on our recent activity. Within this report the different areas of updates/activities have been highlighted for convenience.

Business after 5:

Before we moved into Level 4, FTDA had planned to host a further event in September during the evening, which would give those who could not make it to breakfast the opportunity to equal information, as 58.33% of responders replied saying that would like another event.

As we are currently at level 2 FTDA have decided that we will host a Business after 5 on Thursday 4th November, the discussion will be focused around the installation of cameras. FTDA will be working with the Horowhenua Crime Prevention Camera Trust to produce a presentation for those in attendance with as much relevant information pertinent to installation of security cameras in Foxton.

Spring Fling:

It is with great sadness that Spring Fling has had to be canceled for 2021. On Monday 4th October we had to make the tough call as to whether to continue with planning and hope that we would be at level 1 or cancel, so we made the decision to cancel.

With health and safety at the forefront of our minds, there was no way we could justify risking our community with an event that brings over 10,000 people to the main street.

Merry Main Street:

With Spring Fling having to be canceled we didn't want to not do something. As mentioned above it brings over 10,000 people to our Main Street, so in lieu we've made the decision to plan a "Merry Main Street" on Sunday 12th December 2021. We didn't want local business to miss out on the captive audience these events bring to town.

After much investigation we came to the conclusion that there were no other major events happening on the Lower North Island on this day.

We are 2 months out from this event, and we are hopeful that we will have freedom to move then under level 1 (fingers crossed).

Our "Merry Main Street" will bring the best of Spring Fling with the festivities of Christmas, we may even have an appearance from Saint Nick in his grotto!



Foxton Horse Drawn Tram:

You may have been made aware by print or social media that the Horse Drawn Tram Society have disbanded so the assets will be returned to the FTDA. We are currently working through the process to have these passed over to us.

While this process is happening the FTDA want to make it known that it is our intention to have the Tram continue operation as it is an awesome attraction and point of difference for Foxton.

General update notes:

- Monday 4th October, we had an awesome meeting with Arjan at TANS. It was filled with great ideas for events that will be hosted over Waitangi Day and the Dutch Day out. We have every intention to continue having these marketing meetings monthly.
- We have provided letters of support to Arjan for his monthly food truck event along with a letter to Jim Harper in support of his resource consent for the proposed construction regarding Nye Cottage.

Report to Foxton Community Board – from Tricia Metcalf as FCB Rep

- Mavtech
- Manawatu Estuary Trust (MET)

Date: 18th October 2021

Group	
<p>MAVtech Highlights from 7 August meeting (draft)</p>	<p>1. Financial:</p> <ul style="list-style-type: none"> • It was noted that prior to L4 lockdown and the latest Covid restrictions door takings and group bookings had been excellent • there had been multiple cancellations since Level 2, • MAVtech would not re-open to the public until Level 1 was achieved. <p>2. Chair's report</p> <ul style="list-style-type: none"> • Discussion between architect Darren Shadbolt and Chair regarding engineers; Darren will follow up and get back to Chair • UCOL: returned to teaching onsite this last week. They are positive that a student will pick up the project (possible website development) • Lockdown has been a real dampener on MAVtech planning and activity. • Electrician organised to tag & test MAVtech electrical items. Collection Area specialists asked to compile a list of items requiring this and email to the chair. • Development of a job description for a part-time paid position is being worked on <p>3. Reports & Briefings</p> <ul style="list-style-type: none"> • ACTIONS: <ul style="list-style-type: none"> ➢ The Finance Sub-committee are still awaiting the opportunity to discuss accounting policy as their planning meeting was disrupted by Covid Lockdown. (completed) ➢ collection valuation meeting with insurance broker postponed <p>4. Business</p> <ul style="list-style-type: none"> • Strategic Plan (3 year) <p>Due to the lack of a Quorum at the meeting</p> <ul style="list-style-type: none"> ➢ Motion: that the MAVtech Trust Board recommends adoption of the 3-year Strategic Plan, to be confirmed by email ballot and subject to minor grammatical alterations as discussed. ➢ Motion: that the MAVtech Trust Board recommends adoption of a financial year in line with local government accounting period, starting 1 July 2021 <p><i>Both motions where passed unanimously.</i></p>

	<ul style="list-style-type: none"> • Members of the Events Sub-Committee sought support in principle for the development of an annual plan of 4 major events, to support and 'give life' to the Strategic Plan. • The Chair thanked the Events Sub-Committee for their work, encouraged them to bring a formal plan to the next Trust Board meeting, asking them to additionally include a HDC option. • the Trust Board was updated on the progression of the camera cataloguing (65 completed to date) <ul style="list-style-type: none"> ➢ Spring Fling display opportunity at MINT in Foxton; ➢ Presentation at Te Takare has been postponed to November, assuming Level 1 • Coronation Hall Building issues <ul style="list-style-type: none"> ➢ The Chair is to contact Horowhenua District Council property and parks manager Arthur Nelson directly to discuss.
<p>MET Highlights from 5th October minutes (draft)</p>	<p>GENERAL BUSINESS</p> <p>1. Welcome to the birds:</p> <ul style="list-style-type: none"> • Dr Phil Battley suggested 23 October at 12.30. • It was decided to go with that, meeting at the viewing platform at 12.00. • The date and time will be publicised in the Chronical, Guardian, through ENM, Forest & Bird, WFT newsletter, HDC website and posters. Doc will also circulate the date and time. <p>1. Viewing Platform:</p> <ul style="list-style-type: none"> • The delivery of the consultation forms was reported on, • Three Trustees met with one property owner who was concerned about the possible effect on his view of the river mouth. • Iwi consulted were keen on the idea but felt it needed a Te Reo name and a blessing. One suggestion was "Nga Heke Manu" (Migratory birds). • Residents who have not replied to the postal consultation will be visited, to give them a chance to discuss any concerns. <p>1. Dune Garden and Wetland:</p> <ul style="list-style-type: none"> • The planting day organised by HDC was very successful • About 3500 plants (spinifex and pingao) were planted. • HDC is intending to spray the marram in that area at some stage and do some more work at the end of Cousins Avenue in the future with the aim of including it in the Coastal Reserve. • Pictures of tyre tracks across plants were shared, showing the need for signage. • It was suggested MET write to HDC and the other statutory managers concerning this. <p>1. DOC Report :</p> <ul style="list-style-type: none"> • Sea Spurge is appearing on the coast from Scotts Ferry to Paraparaumu. • DOC is coming up with a plan to deal with it. It will use a drone to view the area to see where it is. • DOC will only inform whitebaiters who are breaking the new rules this year rather than charging them. <p>5. AGM : Saturday 20 November 2021 at 2.pm</p>



The Chairman's report to the Foxton Community Board for their 18 October 2021 meeting

1. Spinifex planting in the Foxton Beach Dune Garden

On the morning of Saturday, 2 October many locals, including long established members of our Association, joined Horowhenua District Council (HDC) staff to plant around 3000 Spinifex plants at our beach.



These are native sand-binding plants to help form and stabilise the sand dunes. In fact, they help foredunes rebuild themselves after storm events and create a more resilient coastline. Sometimes, unfortunately, vehicle tracks are discovered through planted areas on a regular basis so our community has been requested to be careful whenever driving on our beach and to please avoid driving over the dunes.

We are blessed by having a generous community of volunteers including our very own Arnim who are concerned about the environment and ensure we take care of it.

Once planting had finished around midday we enjoyed a very popular barbecue. Our sincere thanks go to HDC's Parks and Property Lead Sean Hester and his team for organising this wonderful event. It was great to see our Mayor Bernie Wandon there too. Native tree planting at our beach is scheduled for next April again courtesy of HDC so we look forward to this occasion in 2021 as well.

2. The Three Waters Review

In our October Newsletter to members we noted that there has been good healthy debate around the Council table recently around this topic of late and much of this has been reported in the *Horowhenua Chronicle* and *Horowhenua Mail* respectively in this regard. We summarised key aspects of the review and commented, "HDC has agreed to work with central government and neighbouring councils to consider the creation of larger scale entities. If Council decides to opt into the new entity this is anticipated to occur during the 2023/24 financial year."

3. The Representation Review – Initial Proposal 2021

FBPAI is pleased to have made a submission to HDC with respect to the above and has requested to speak in support of this later in the week.



At the outset we acknowledge it is important that everyone in the Horowhenua feels represented fairly and effectively going forward. It is noted too that in accordance with the section 19V(2) of the Local Electoral Act 2001 the population that each Councilor represents must be within the range of 3,878, +/- 10% (3,490 to 4,266) **unless particular communities of interest justify otherwise.**

We recognise this is not the forum for lobbying in respect of our submission which, by the way, I think came together rather well but would like to state that for a good number of reasons closely associated with particular, in fact stand-out, communities of interest we declare unreservedly:

3.1 We OPPOSE the proposed arrangements for the Council, for the 2022 elections as have been put forward in the flawed Representation Review Initial Proposal 2021 document for reasons set out in our submission;

3.2 We OPPOSE the combining of the Kere Kere and Miranui Wards and recommend the status quo be maintained again for reasons set out in our submission;

3.3 We SUPPORT the establishment of a new Māori Ward in the Horowhenua District but with two Māori members or councillors to be elected in this ward in 2022 and beyond for reasons set out in our submission

In light of our unique set of circumstances in the Horowhenua in our view the Wards and Electoral Populations for the 2022 elections should therefore comprise:

Ward	Population	Members (Councillors)	Population per member
Miranui	2840	1	2840
Kere Kere	5480	2	2740
Levin	15797	4	3949
Waiophu	6903	2	3452
Māori	5060	2	2530
Total	36080	11*	

*NB Excluding the Mayor we currently have 10 elected members.

3.4 WE SUPPORT the proposed representation arrangements for the Foxton Community Board, for the 2022 elections with ONE EXCEPTION which relates to the Community Board's boundaries.



The Community Board's boundaries are as established in 1989. Since then, however, both Foxton and Foxton Beach have grown significantly. As a result, FBPAI is aware, the Community Board proposes a new Foxton Community Board Boundary to take into account the increased growth of the last 32 years. Attachment 1 refers.

The word democracy means a system of government by **the whole population** (and not just some) through elected representatives. It is morally wrong and antidemocratic if HDC did not endorse the Community Board's proposed expanded boundary. To exclude part of our population whether they reside in Foxton or Foxton Beach from participating in the 2022 elections for the Foxton Community Board is totally unjustifiable. It would certainly go against the aim of this representation review that everyone (in the current Foxton and Foxton Beach communities included) feels fairly and effectively represented going forward.

FBPAI recommends HDC endorse the proposed new Foxton Community Board boundary accordingly.

Indicative feedback to date:

- "Outstanding work."
- "I fully support these submissions. Well done."
- "Very good submission."

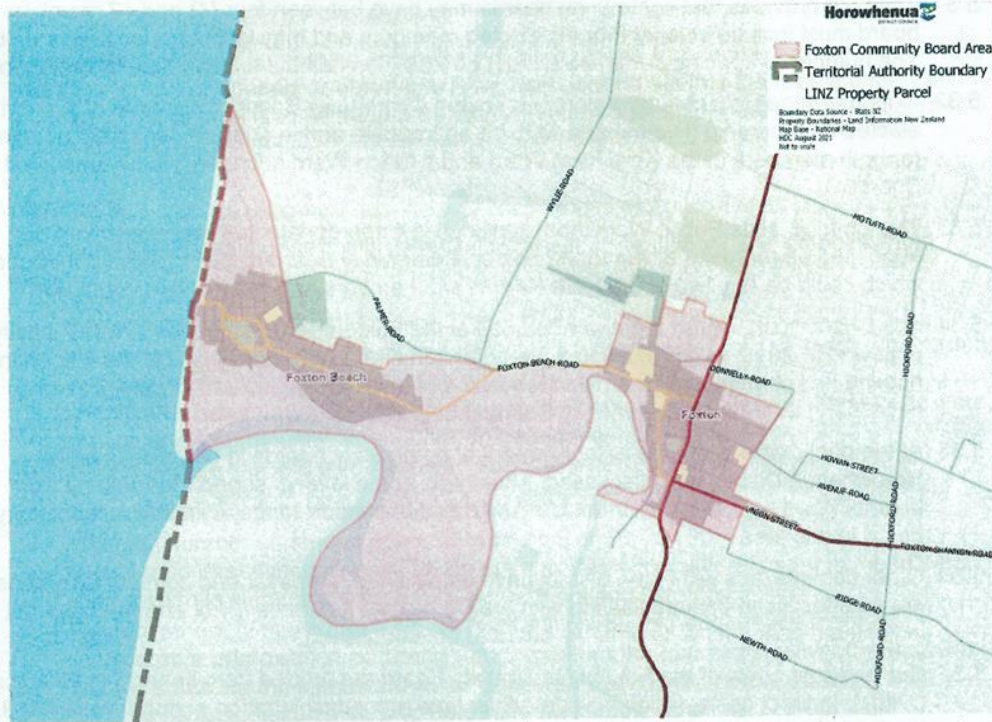
Thank you for the opportunity to present this report.

Regards

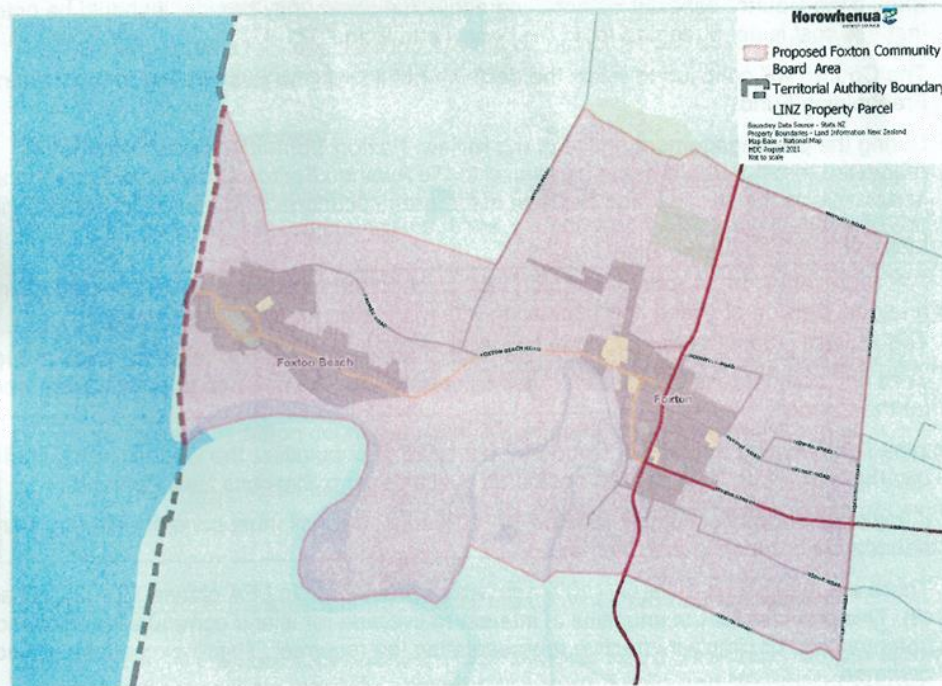
Brett Russell
Chairman, FBPAI
18 October 2021

11 August 2021

Current Foxton Community Board Boundary – Map A



Proposed new Foxton Community Board Boundary – Map B



FWMHIC Report for the 18 October 2021 Foxton Community Board Meeting

Following our well attended first public meeting held at the Foxton War Memorial Hall on Sunday, 15 August The Foxton War Memorial Hall Interim Committee (FWMHIC) has held two meetings on 8 September and 5 October respectively. The purpose of the latter meeting was to help organise our second Public Meeting held yesterday, Sunday, 17 October also at the Foxton War Memorial Hall to formalise the Incorporated Society to manage the Hall.

An indicative timeline for next steps with the caveat that this may be interrupted by Covid related circumstances beyond our control is as follows:

Operating Committee set up, Group incorporated BY EARLY NOV



Handover of Operations from HDC BY MID DEC



Grant applications for costs of reports; Booking system set up;



Committee starts managing hall; promoting availability for hire;

Apply for funding for business case first then seismic reports



Present business case to Council BY 31 ST MAY 2022



Have ownership change and funding agreed to by HDC



Seismic reports obtained

Funding for strengthening obtained

We look forward to keeping the Foxton Community Board duly advised on progress.

Regards,



Brett Russell
For the FWMHIC

Foxton Beach Free Holding Account - Projected Forecast to 30/06/2026										
		Annual Report Actal Cash only Forecast			Projected LTP 2021-2041					
		30/06/2021	30/08/2021	30/06/2022	30/06/2022	30/06/2023	30/06/2023	30/06/2025	30/06/2026	30/06/2027
			\$000	\$000	\$000	\$000	\$000	\$000	\$000	\$000
Income										
Interest (est) 4.3% pa		154	13	154	153	159	159	164	169	174
Land Lease Income from Pinewood Camp		29	5	32	30	30	30	30	30	30
Rents (full year charged in October)		45	1	52	40	40	40	40	40	40
Total Income		229	18	238	223	229	229	234	239	244
Less: funded items										
Loss on Assets sales		-	-	-	-	-	-	-	-	-
Development Contributions		-	-	-	-	-	-	-	-	-
Administration	Note 1	(83)	-	(65)	(90)	(90)	(90)	(90)	(100)	(100)
Other	Note 2	(7)	3	(2)	(5)	(5)	(5)	(5)	(5)	(5)
Rates	Note 3	(8)	-	(8)	(5)	(7)	(7)	(7)	(7)	(7)
Total Expenditure		(97)	3	(75)	(100)	(102)	(102)	(102)	(112)	(112)
Surplus/(Deficit) 30th June		132	21	163	123	127	127	132	127	132
Balance at 1 July		5,713	5,674	5,713	5,713	5,696	5,883	6,070	6,261	6,449
A. Section Sales per year		-	-	-	-	-	-	-	-	-
B. Endowment Properties freeholding		170	-	60	60	60	60	60	60	60
Foxton Beach Reserves Projects per LTP 2015-2025 incl pump track		(17)	(0)	(70)	-	-	-	-	-	-
Forbes Road Subdivision extension		(11)	-	(80)	-	-	-	-	-	-
Grant - CCTV cameras - Foxton Beach		(110)	-	-	-	-	-	-	-	-
Foxton Wharf Project 50% of Expenditure costs		(73)	-	-	-	-	-	-	-	-
Foxton Beach Surf Lifesaving Club upgrade		(130)	-	-	-	-	-	-	-	-
Surplus/(Deficit) from Trading		132	21	163	123	127	127	132	127	132
Balance 30th June		5,674	5,696	5,786	5,896	5,883	6,070	6,261	6,449	6,641
A. Sales of sections are proceeds received less commission and GST for Forbes Road Subdivision										
B. Sales of Endowment Freeholding is net proceeds received										
Note 1		Note 2			Note 3					
Administration	30/08/2021	Other	30/08/2021		Rates/Grants(if :	30/08/2021	30/06/2021			
HDC administration		Water	-		Rates		(8)			
Legal expenses	-	General	3		Grants	-	-			
Valuations	-	Insurance	-				(8)			
Consents & Surveys	-		3							
Consultancy	-				Not included in Cash Flow	Surplus/(Deficit)				
Sale costs	-					30/08/2021	30/06/2021			
Advertising	-				Gain on Sale	-	1			
					Loss on sale	-	-			
							1			

File No.: 21/417

Development options for Holben Reserve

1. Purpose

To provide development options for Holben Reserve, Foxton Beach, in order for a decision to be made on a set of priority projects which can be progressed by officers at this reserve during the 2021/22 financial year.

2. Executive Summary

The Foxton Beach Reserves Investment Plan, which was adopted by Council in 2017, contains a number of prioritised projects proposed on the various reserves within Foxton Beach. The first project to be completed under the Plan was the pump track at Holben Reserve.

Council officers are now seeking direction from the Foxton Community Board on a number of project options within Holben Reserve over the 2021/22 financial year. These options are listed in section 6. As it is planned to undertake the works before 30 June 2022, and a number of the projects listed present a constraint by needing to be undertaken during the summer period, a timely decision is required from the Board.

3. Recommendation

- 3.1 **That** Report 21/417 Development options for Holben Reserve be received.
- 3.2 **That** this matter or decision is recognised as not significant in terms of S76 of the Local Government Act;
- 3.3 **That** the Foxton Community Board determine an appropriate range of improvement projects to a total budget of \$700,000, and instruct Officers to progress the relevant projects.

4. Background / Previous Council Decisions

- 4.1 In 2017, Council adopted the Foxton Beach Reserves Investment Plan, which represents a ten year programme of investment in all the Foxton Beach reserves. Within this plan, a number of project priorities were identified.
- 4.2 In April 2018, a project to install the pump track was completed in the southern part of Holben Reserve, and this recreational facility was opened to the public.
- 4.3 In 2020, Council officers undertook a comprehensive consultation process for a concept development plan for Holben Reserve. This included consulting with local iwi, local community and ecological groups, schools and general members of the public. The plan included a concept design for a fully functioning wetland, and substantial recreational improvements, including upgrades to existing recreational assets in this reserve.
- 4.4 In 2020 and 2021 Council officers submitted two separate applications to the Freshwater Improvement Fund, a contestable central government fund managed by the Ministry for the

Environment. This was for the construction of a fully functioning wetland within Holben Reserve, as well as other ecological improvements. As part of the applications, Horowhenua District Council proposed a contribution of \$700,000 from the Foxton Beach Reserves Investment Plan. Unfortunately, these applications were unsuccessful.

- 4.5 The Foxton Community Board has recently directed Council officers to seek costs for a number of recreation improvement works not to exceed \$700,000 given the funding application was unsuccessful. These options are detailed in sections 5 and 6.

5. Discussion

At the previous meeting of the Foxton Community Board, the Board indicated that they wished officers to consider a range of recreation improvements within Holben Reserve. Some of these included:

- 1) An upgrade to the existing tennis courts to incorporate a multi-sport use
- 2) The installation of a double flying fox
- 3) Provision of bbq's, shade shelters and seating
- 4) Improvements to woodland path (Pine Trees)
- 5) A suite of adult exercise stations
- 6) The installation of a splash pad

As mentioned, the Foxton Beach Reserves Investment Plan documented a prioritisation process. The following table includes the scoring for actions within Holben Reserve from 2017 (where applicable):

Action number from 2017 Investment Plan	2021 option	Action	Priority Rating Foxton Beach Investment Plan
49	1	Upgrade tennis courts to multi-use	8
47	2	Double Flying Fox	9
37 & 43	3	Shade, shelters, BBQ's, seating	8 & 9
Not applicable	4	Improvements to walkway through pine trees	N/A
Not applicable	5	Adult exercise stations	N/A
Not applicable	6	Splash pad	N/A

The following table from the Foxton Beach Reserves Investment Plan shows a number of priorities in Holben Reserve that were identified in conjunction with the community back in 2017.

Recommendations for Investment:

#	Actions	Funding	Type	Priority
37	Detailed investigation of walking track—to prepare working drawings for (re)construction in order to bring the track above water levels and/or install boardwalk sections where required.	FBFA	Physical - landscape	9
38	Design and construct a pump track in the southern area (as a multi-mode recreation asset), incorporated with existing skate park	FBFA	Physical - furniture	9
39	Remove pine trees from western edge (Holben Parade) and estuary edge—to improve visibility, connectivity and safety, while retaining wind break	FBFA	Physical - landscape	9
40	Improve quality of vegetation along western edge (community planting day)	FBFA	Physical - landscape	9
41	Commission detailed design for improvements to area surrounding Holben Pavilion, to improve usability for community events	FBFA	Design	9
42	Widen waterways; to improve ecological function - creating a wet-to-dry stream profile and increase amenity of environmental asset	FBFA	Physical - landscape	8
43	Introduction of additional walking tracks throughout the reserve so to provide connections to key locations and to better define sub-areas within large unused open space at north of reserve	FBFA	Physical - landscape	8
44	Install colourful vertical markers at key entrance points locations within the reserve, as place-makers for arrival	FBFA	Physical - furniture	7
45	Introduce street trees on boundary roads, to promote significance of location by increased quality of streetscape	FBFA	Physical - landscape	7
46	Introduce / complete formal pathway across southern portion of reserve, providing a link between estuary and forestry reserves that specifically facilitates cycling and horse trekking (as part of a neighbourhood wide link/loop)	FBFA	Physical - landscape	7
47	Design and construct a climbing fort and flying fox	FBFA	Physical - furniture	9
48	Investigate improving the current playground and BMX track	FCB	Decision	8
49	Investigate upgrading the tennis courts to a multisport surface	FCB	Decision	8

The current list of proposed developments that the Foxton Community Board sought Council officers to seek quotes for includes three broad categories that were not among the original actions listed in the Investment Plan in 2017:

- Recreational improvements (shelters, bbqs, seating etc)
- Adult exercise stations
- Splash Pad

Although these proposals were not listed in the original 2017 Investment Plan, all have recreational benefits for the park, and are the result of further iterations of the reserve developments in the four years since 2017.

6. Proposed Recreation Improvements

Initial officer recommendation to the Board was to undertake the installation of part of the wetland development, specifically on the north-eastern side of the reserve. However, the Board sought for the remaining Investment Plan budget to be spent on recreational improvements to the reserve, based in the southern section of Holben Reserve.

Detail of the options are as follows:

- 1) **Upgrade tennis courts to multi-use:** to include tennis, netball, basketball and football. This would also include new fencing surrounding the courts. It should be noted that this resurfacing work can only be undertaken during the summer months. This is further complicated in that the 'summer-window' is likely to be oversubscribed given the post-lockdown workload of many contractors;
- 2) **Double Flying Fox:** this would be installed in the pine forest at the southern end of Holben Reserve. Note that as this would be within this forested area, there will be on-going operational costs incurred to undertake safety inspections, maintain the apparatus, and maintain cushion fall. Given the relatively isolated outlook, the facility may also attract vandalism and potential anti-social behavior. There will be an ongoing requirement to manage/maintain trees particularly in the aftermath of high winds or storm events;
- 3) **Provision of bbq's, shade shelters and seating:** including three separate shelters with bbq's. This will greatly increase the recreational benefits for park users, as well as improving shade provision within the space overall. These improvements align with feedback received through the consultation process in 2020;
- 4) **Walkway improvements/developments:** primarily focused on upgrading the pathway through the pine forest. Walkway improvements were identified in the 2017 Investment Plan;
- 5) **Adult exercise stations:** These are planned for the south-western side of the park. These stations could also be relocated to other parts of Holben Reserve in the future, should the larger development proceed and necessitate any changes. There is an opportunity to install up to two concrete table tennis stations within Holben Reserve to further increase the attraction of the site for visitors and local as part of the exercise stations proposal;
- 6) **Splash pad:** this would be in the southern section of Holben Reserve, and would involve substantial earthworks which would necessitate a resource consent. Should a splashpad be installed at this location there may be times it is not operative due to water restrictions over the summer period, which have become more frequent over recent years. It would be recommended that should the installation of a splashpad be considered there is further consultation with the community. During the 2017 Investment Plan and the development of the 2020 concept plan, a splashpad did not feature highly hence the proposed further consultation;

6.1 Cost

The options and their costs are listed in the following table.

Item	Option	Cost
1	Tennis Courts upgrade to multi-use (including fencing), and table tennis	\$280,000
2	Double Flying Fox	\$130,000
3	Shade, BBQ, seating improvements	\$143,000
4	Formalising the walkway through the pine wood.	\$60,000
5	Adult exercise stations	\$100,000
6	Splash pad	\$500,000

6.1.1 Rate Impact

There will be no Rate impacts arising as provision already exists in the LTP budgets for \$700,000 investment program.

6.2 Community Wellbeing

There are no negative impacts on Community Wellbeing arising.

6.3 Consenting Issues

There are no consents required or consenting issues arising at this point. As officers progress the agreed options through to physical delivery, any resource or building consent requirements will be addressed at the appropriate stage.

6.4 LTP Integration

There is currently a budget related to the Foxton Beach Reserves Investment Plan which will be used to deliver the priority projects outlined in this report.

7. Consultation

A comprehensive consultation process was undertaken during 2017 for the Reserves Investment Plan and further consultation was undertaken for the 2020 Holben Reserve Concept Development Plan. The options outlined in this report align with the feedback received through these process and further direction from the Foxton Community Board.

8. Legal Considerations

There are no Legal Requirements or Statutory Obligations affecting options or proposals.

9. Financial Considerations

There is no financial impact as a result of the decisions in this report. The budget of \$700,000 from which the set of priorities decided upon will be drawn, is the balance remaining from the Foxton Beach Reserves Investment Plan, a ten year programme of investment in the reserves of that township that was approved by Council through the 2015-18 Long Term Plan process.

10. Iwi Considerations

There are no Iwi considerations.

11. Climate Change Considerations

There is no climate change impact.

12. Environmental Considerations

There are no environmental considerations.

13. Health & Safety Considerations

There is no health and safety impact.

14. Other Considerations

There are no other considerations.

15. Next Steps

The next step once the Foxton Community Board have determined the project priorities within Holben Reserve for officers to proceed with, is for this to be brought to Council for endorsement of the Foxton Community Board's recommendations.

Once a Council resolution has been achieved, officers will proceed with instigating the works with a completion date of 30 June 2022.

16. Supporting Information

<p>Strategic Fit/Strategic Outcome</p> <p>Strategic Fit/Strategic Outcome</p> <p>From Council's Community Outcomes in the Long Term Plan:</p> <ul style="list-style-type: none"> • Fit for purpose infrastructure: We develop and maintain facilities and infrastructure to meet the needs of current and future generations • Outstanding environment: We ensure our built environment supports the wellbeing of our people • Strong communities: We help create facilities and places where people of all ages and backgrounds feel included, safe and connected
<p>Decision Making</p> <p>The decision does not need to be undertaken through special consultative procedures.</p>
<p>Consistency with Existing Policy</p> <p>The proposals put forward in this report align with the Open Space Strategy, as well as the Foxton Beach Reserves Investment Plan.</p>
<p>Funding</p> <p>N/A.</p> <p>No.</p> <p>Funding has been approved through adoption of the Foxton beach Reserves Investment Plan which is a ten year programme of investment.</p>

Risk Area	Risk Identified	Consequence	Likelihood	Risk Assessment (Low to Extreme)	Managed how
Strategic	n/a				
Financial	n/a				
Service Delivery					
Legal	n/a				
Reputational	n/a				


Confirmation of statutory compliance

In accordance with section 76 of the Local Government Act 2002, this report is approved as:

- a. containing sufficient information about the options and their advantages and disadvantages, bearing in mind the significance of the decisions; and,
- b. is based on adequate knowledge about, and adequate consideration of, the views and preferences of affected and interested parties bearing in mind the significance of the decision.

17. Appendices

There are no appendices for this report

Author(s)	Sean Hester Parks & Property Lead North	
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