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# Council

## OPEN MINUTES

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Minutes of an extraordinary meeting of Council held in the Council Chambers, 126-148 Oxford St, Levin, on Wednesday 20 October 2021 at 2.00 pm.

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### PRESENT

<b>Mayor</b>	Mr B P Wanden	
<b>Deputy Mayor</b>	Mrs J F G Mason	
<b>Councillors</b>	Mr D A Allan	
	Mr W E R Bishop	
	Mr R J Brannigan	(From 2.18 pm)
	Mr T N Isaacs	
	Mr S J R Jennings	
	Mrs V M Kaye-Simmons	
	Mr R R Ketu	
	Mrs C B Mitchell	
	Ms P Tukapua	

### IN ATTENDANCE

<b>Reporting Officer</b>	Mr D M Clapperton	(Chief Executive)
	Mrs N Brady	(Deputy Chief Executive)
	Mrs J Straker	(Chief Financial Officer)
	Mr D McCorkindale	(Group Manager – Customer & Strategy)
	Mr B Maguire	(Group Manager – Infrastructure Development)
	Mrs L Slade	(Group Manager – People & Culture)
	Mrs A Huria	(Business Performance Manager)
	Ms L Campbell	(Strategic Communications Manager)
	Ms S Hori Te Pa	(Executive Assistant – Mayor & CE)
	Miss J Lygo	(Democracy Support Officer)
	Mrs K J Corkill	(Meeting Secretary)

### ALSO IN ATTENDANCE

Mr D Griffin (Electonz.com) (via Zoom)

Cr Ketu opened the meeting with a Karakia

### 1 Apologies

An apology for lateness was recorded for Cr Brannigan.

NOTED

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## 2 Public Participation

Unavailable for this meeting.

## 3 Late Items

There were no late items.

## 4 Declaration of Interest

There were no declarations of interest.

## 5 Announcements

There were no announcements.

## 6 Executive

### 6.1 Representation Review 2021 - Hearings and Deliberations Report

#### Purpose

To inform the Horowhenua District Council (Council) of the receipt of 224 submissions to the publicly advertised resolution of Council's preferred option for the 2021 Representation Review. The report sets out the requirement to consider those submissions and the process to be followed.

The following Late Submissions were received:

Submission No. 225 Kerri Vickers

Submission No. 226 Horowhenua District Residents & Ratepayers Association

Council is required to consider and formally receive late submissions, in accordance with the Late Submissions Policy.

MOVED by Cr Bishop, seconded Cr Allan:

*THAT Report 21/431 Representation Review 2021 - Hearings and Deliberations Report be received.*

*THAT this matter or decision is recognised as significant in terms of S76 of the Local Government Act.*

*THAT Submissions 1-224 to the Representation Review that were lodged within the consultation time frame be received.*

*THAT the late submissions 225 & 226 to the Representation Review be received in accordance with Council's Acceptance of Late Submissions Policy.*

**CARRIED**

The following submitters spoke to their submissions on the Representation Review, adding further detail or emphasis and responding to Councillors' questions.

*Submission 32 – Te Kenehi Teira*

Cr Brannigan joined the meeting (2.18 pm)

*Submission 132 – Sharon Williams*

*Submission 34 – Christina Paton*

*Submission 107 - Tania Hall*

*Submission 169 – Ann Thomas*

Mrs Thomas provided a copy of her further submission.

*Submission 214 – Mae Houston (Miranui Action Group)*

Mrs Houston provided a copy of her further submission.

*Submission 17 – Vivienne Bold*

*Submission 175 – Troy O’Carroll*

Mr Clapperton withdrew from the table, with Mrs Brady assuming the chair (3.35 pm).

*Submission 154 – Xan Remnant – Shannon Progressive Association Inc*

The meeting adjourned for a break at 3.55pm, and reconvened at 4.05 pm.

*Submission 4 – Lew Rohloff*

A copy of Mr Rohloff’s further comments was provided in a hand out.

Mr Clapperton re-joined the table (4.15 pm).

*Submission 94 – Lone Jorgensen*

*Submission 28 – Peter Ward*

*Submission 22 – Warwick Doreen*

*Submission 149 – Lani Ketu*

*Submission 171 – Brett Russell – Foxton Beach Progressive Association*

*Submission 222 – Terry Hemmingsen – Horowhenua Grey Power Assn.INC*

*Submission 97 – Sue-Anne Russell*

*Submission 157 – David Roache & Trish Metcalf – Foxton Community Board*

The meeting broke briefly from 5.40 pm – 5.55 pm.

In considering the number of wards proposed, Councillors gave their views both for and against the different options. Their views included the following:

- The fear of the local voice being lost in the combination of Miranui & Kere Kere wards, especially for the rural communities.
- The amount of Māori representation.
- How Elected Members would engage with the community and their ability to provide appropriate representation.
- Whether increasing or decreasing the number of councillors would better serve the District.

The meeting adjourned for a meal break at 6:45 pm and reconvened at 7:15 pm

Further discussing in detail their opinions on the number of wards, the ward structure and any under-representation issues, including the following reoccurring themes in the submissions, Councillors covered:

- Combining Waiopheu and Levin so there was a North and South divide.
- The considerable number of submissions which advocated that Miranui should not be joined with Kere Kere and should retain its own councillor.
- That Miranui and its townships would be further marginalised and disadvantaged with the merger suggested
- That Miranui was not well represented now and that it would lose its representation entirely in Council's proposal
- In a combined ward the Miranui voice would be lost to the more populated Foxton area.

Discussion was held around the number and structure of Māori wards regarding the following:

- Two (2) Māori wards with two (2) Māori Councillors.
- One (1) Māori ward, with two (2) Māori Councillors.
- One (1) Māori ward with one (1) Māori Councillor.
- The impact on the local Iwi and Hapū.

Councillors referenced the submissions and the support Council had received to have two Maori Councillors and whether they agreed or disagreed.

MOVED by Cr Kaye-Simmons, seconded Cr Allan:

*THAT the Horowhenua District Council resolves that today's meeting on the Representation Review will continue passed the meeting duration of six (6) hours stipulated in Standing Order 4.2.*

**CARRIED**

Councillors discussed in detail the following points, raising their concerns and support:

- The Foxton Community Board (FCB) and it's retention.
- The proposed FCB boundary adjustment.
- The addition of Community Boards to more wards.
- Ward boundary adjustments.

The following recommendation was proposed:

Moved: Cr Brannigan                      Seconded: Cr Isaacs

"THAT the Horowhenua District Council comprises nine (9) general ward councillors elected from four (4) general wards, one (1) Māori ward councillor elected from one (1) Māori Ward, and the Mayor elected at large."

After discussion on whether there should be a single Maori ward with two (2) Maori ward Councillors or two (2) Maori wards, the above motion was amended as follows;

Moved: Cr Allan                              Seconded: CR Ketu

"THAT the Horowhenua District Council comprises nine (9) general ward councillors elected from four (4) general wards, two (2) Māori ward councillors elected from one (1) Māori Ward, and the Mayor elected at large."

The motion was put, and with there being THREE in favour and EIGHT against, the motion was LOST.

The original resolution was then put and discussed in depth. On being put, and with there being FOUR in favour and SEVEN against, the motion was LOST.

Mayor Wanden then requested Councillors to propose their preferred options as set out in the agenda, or possible amendments.

Cr Kaye-Simmons put forward the following resolution, which was seconded by Cr Allan:

“THAT the Horowhenua District Council comprises ten (10) general ward councillors elected from four (4) general wards, two (2) Māori ward councillors elected from one (1) Māori Ward, and the Mayor elected at large.”

Councillors discussed in detail the effects that having thirteen (13) elected members would have on Council and the District, along with the location of mesh blocks associated with the resolution.

This resolution was amended to the following option 1B due to the mesh block structure moving further East & West, rather than South.

The above resolution was withdrawn as Cr Mitchell put forward an amendment, which was seconded by Cr Kaye-Simmons.

“THAT the Horowhenua District Council comprises ten (10) general ward councillors elected from four (4) general wards, two (2) Māori ward councillors elected from one (1) Māori Ward, and the Mayor elected at large.”

Councillors discussed their support and opposition for the amended resolution in detail.

The motion was put and with there being SIX in favour and FIVE against, the motion was CARRIED.

MOVED by Mayor Wanden, seconded Cr Tukapua:

THAT the Council general ward names be Kere Kere, Miranui, Levin and Waiopahu; and the name for the Māori ward be Horowhenua.

**CARRIED**

MOVED by Cr Allan, seconded Cr Kaye-Simmons:

THAT the proposed boundaries of the four general wards be as shown on the map for Option 1B and the Māori Ward be district wide.

**CARRIED**

MOVED by Cr Allan, seconded Cr Mitchell:

THAT the population each ward will represent will be as follows (Option 1B):

Wards	Population*	Number of councillors per ward	Population per councillor	Deviation from district average population per councillor	% deviation from district average population per councillor
Kere Kere	5,480	2	2,740	-360	-11.61
Miranui	2,840	1	2,840	-260	-8.39
Levin	15,800	5	3,160	60	1.94
Waiopahu	6,870	2	3,435	335	10.81
<b>Total General</b>	<b>31,000#</b>	<b>10</b>	<b>3,100</b>		
Māori Ward	5,060	2	2,530^		
<b>Total</b>	<b>36,060#</b>	<b>12</b>			
# difference is in the rounding					

Note: Section 19V(2) of the Local Electoral Act 2001 requires that the population each member represents for the general wards must be within the range 3,100 +/- 10% (2,790 – 3,410), unless particular communities of interest considerations justify otherwise.

The representation of Miranui and Waiopehu Wards fall outside the stipulated range by just a small margin (-11.61% and 10.81% respectively). The Council considers that the general ward arrangements proposed are the most appropriate to ensure the communities of interest of Miranui and Waiopehu are effectively represented and the arrangements do not create barriers to participation.

Where Horowhenua District Council does not comply with the +/- 10% fair representation requirement, it must refer the decision to the Local Government Commission. The Local Government Commission will determine whether to uphold the decision of the Council or to amend it. The Local Government Commission decision will be made before 10 April 2022.

**CARRIED**

MOVED by Cr Brannigan, seconded Cr Allan:

*THAT the Horowhenua District Council retains the Foxton Community Board; and further that the name of the Board be altered to: Te Awahou Foxton Community Board;*

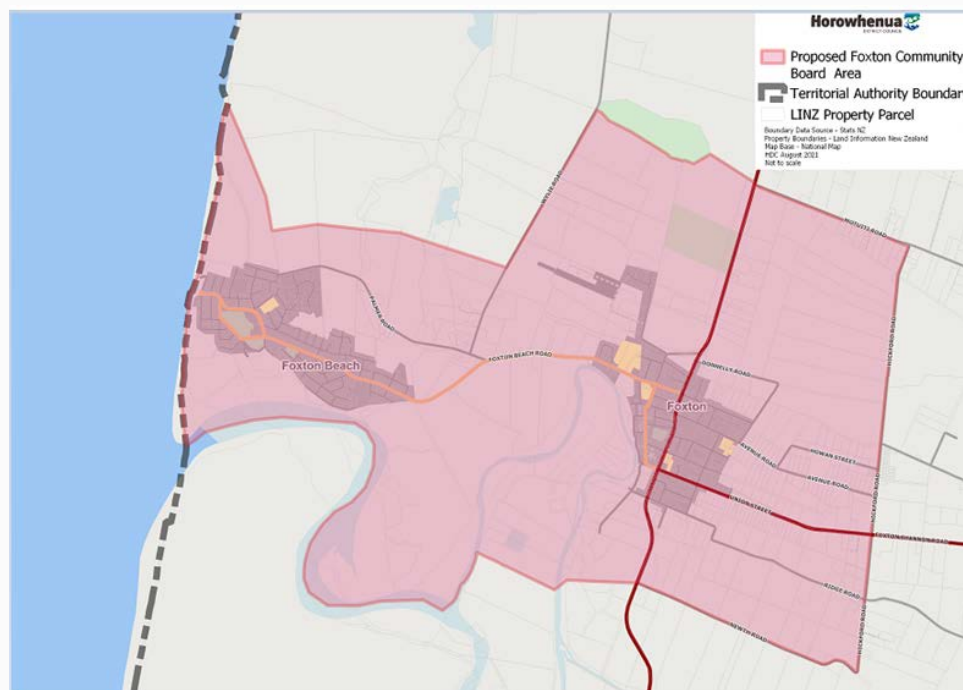
*THAT the Te Awahou Foxton Community Board comprises five (5) members elected at large and one (1) appointed member representing the Kere Kere Ward.*

**CARRIED**

Cr Jennings recorded his vote AGAINST the motion.

MOVED by Cr Tukapua, seconded Cr Allan:

*THAT the boundaries of the Te Awahou Foxton Community Board be extended as in shown in map 'B' as follows.*



**CARRIED**

Cr Jennings ABSTAINED from voting.

MOVED by Cr Jennings, seconded Cr Allan:

*THAT, as required by sections 19T(1)(b) and 19W(c) of the Local Electoral Act 2001, the boundaries of the above wards and communities coincide with the current statistical mesh block areas determined by Statistics New Zealand and used for Parliamentary electoral purposes.*

**CARRIED**

MOVED by Cr Allan, seconded Cr Tukapua:

*THAT, as required by sections 19T(1)(a) and 19W(b) of the Local Electoral Act 2001, the five wards and one community being created and the number of members of each ward and community will provide effective representation of communities of interest within Horowhenua District because:*

- *The four general wards are considered to effectively and fairly represent the current distinct communities of interest that Council has identified within the Horowhenua District, namely:*
  - *Kere Kere*
  - *Miranui*
  - *Levin*
  - *Waiopahu.*
- *The Horowhenua (Māori) ward will improve the effective representation of Māori interests within Horowhenua District, and in particular, those on the Māori electoral roll.*
- *The Te Awahou Foxton Community Board provides fair and effective representation of the communities of interest of the Foxton and Foxton Beach Community.*
- *The twelve (12) Councillors, together with the Mayor, will provide for effective representation, good governance of the district and a Council that works effectively.*

**CARRIED**

Crs Jennings, Bishop and Isaacs recorded their vote AGAINST the motion.

MOVED by Cr Tukapua, seconded Cr Allan:

*THAT in accordance with section 19K of the Local Electoral Act 2001, Council hereby records that the following changes have been made to the basis of election, membership and ward and community boundaries within the Horowhenua District for the reasons set out:*

- *The total number of councillors to be elected is increased by two. The twelve (12) councillors will maintain effective representation across the district. It will also provide sufficient council members to share the governance workload and provide for good governance.*
- *Introduction of the Horowhenua Ward – Council has determined to introduce a Māori Ward to improve effective representation for Māori within the District. Based on the total number of councillor's to be elected via wards, a single ward with two Māori ward members is introduced on the basis that this will provide for fair and effective representation across the district of those electors who opt to be on the Māori electoral roll when exercising the Māori electoral option.*
- *The following boundary adjustments to Council general electoral ward boundaries, namely –*
  - a. *Mesh blocks 4002807, 4002808 and 4002809 (Queen Street East/ Gladstone Rd/Tararua Rd/Arapaepae Rd) – from Waiopahu Ward to Levin Ward are made as Council considers they will improve the effective representation of communities of interest (by shifting areas of the district into wards where they share greater commonalities with adjoining areas) and assist in achieving fair representation.*

*THAT as required by section 19N of the Local Electoral Act 2001, public notice of the proposals contained in this resolution be given.*

**CARRIED**

Cr Jennings recorded his vote AGAINST the motion.

MOVED by Cr Mitchell, seconded Cr Kaye-Simmons:

*THAT the schedule of submission themes be attached to the minutes, note the acceptance and or rejection of submission be adopted.*

**CARRIED**

9.29 pm

There being no further business, the Chairperson declared the meeting closed.

CONFIRMED AS A TRUE AND CORRECT RECORD  
AT A MEETING OF COUNCIL HELD ON

**DATE:**.....

**CHAIRPERSON:**.....