

Notice is hereby given that an ordinary meeting of the Horowhenua District Council Strategy Committee will be held on:

**Date:** Wednesday 26 September 2018  
**Time:** 4.00 pm  
**Meeting Room:** Council Chambers  
**Venue:** 126-148 Oxford St  
Levin

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## **Strategy Committee OPEN AGENDA**

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### **MEMBERSHIP**

<b>Mayor</b>	Mr Michael Feyen	
<b>Deputy Chairperson</b>	Mrs Victoria M Kaye-Simmons	
<b>Councillors</b>	Mr Wayne Bishop	
	Mr Ross Brannigan	
	Mr Ross Campbell	
	Mr Neville Gimblett	
	Mr Barry Judd	
	Mrs Jo Mason	
	Mrs Christine Mitchell	
	Ms Piri-Hira Tukapua	
	Mr Bernie Wanden	
<b>Reporting Officer</b>	Mr David Clapperton	(Chief Executive)
<b>Meeting Secretary</b>	Mrs Karen Corkill	

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**Full Agendas are available on Council's website**  
[www.horowhenua.govt.nz](http://www.horowhenua.govt.nz)

**Full Agendas are also available to be collected from:**  
**Horowhenua District Council Service Centre, 126 Oxford Street, Levin**  
**Te Awahou Nieuwe Stroom, Foxton,**  
**Shannon Service Centre/Library, Plimmer Terrace, Shannon**  
**and Te Takeretanga o Kura-hau-pō, Bath Street, Levin**



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**1 Apologies**

**2 Public Participation**

Notification to speak is required by 12 noon on the day of the meeting. Further information is available on [www.horowhenua.govt.nz](http://www.horowhenua.govt.nz) or by phoning 06 366 0999.

See over the page for further information on Public Participation.

**3 Late Items**

To consider, and if thought fit, to pass a resolution to permit the Council to consider any further items which do not appear on the Agenda of this meeting and/or the meeting to be held with the public excluded.

Such resolution is required to be made pursuant to Section 46A(7) of the Local Government Official Information and Meetings Act 1987, and the Chairperson must advise:

- (i) The reason why the item was not on the Agenda, and
- (ii) The reason why the discussion of this item cannot be delayed until a subsequent meeting.

**4 Declarations of Interest**

Members are reminded of their obligation to declare any conflicts of interest they might have in respect of the items on this Agenda.

**5 Confirmation of Minutes**

**5.1 Meeting minutes Strategy Committee, 15 August 2018**

**6 Announcements**

Public Participation (further information):

The ability to speak at Council and Community Board meetings provides the opportunity for members of the public to express their opinions/views to Elected Members as they relate to the agenda item to be considered by the meeting.

Speakers may (within the time allotted and through the Chairperson) ask Elected Members questions as they relate to the agenda item to be considered by the meeting, however that right does not naturally extend to question Council Officers or to take the opportunity to address the public audience be that in the gallery itself or via the livestreaming. Council Officers are available to offer advice too and answer questions from Elected Members when the meeting is formally considering the agenda item i.e. on completion of Public Participation.

Meeting protocols

1. All speakers shall address the Chair and Elected Members, not other members of the public be that in the gallery itself or via livestreaming.
2. A meeting is not a forum for complaints about Council staff or Council contractors. Those issues should be addressed direct to the CEO and not at a Council, Community Board or Committee meeting.
3. Elected members may address the speaker with questions or for clarification on an item, but when the topic is discussed Members shall address the Chair.
4. All persons present must show respect and courtesy to those who are speaking and not interrupt nor speak out of turn.
5. Any person asked more than once to be quiet will be asked to leave the meeting.

# Horowhenua 2040 Update

File No.: 18/547

## 1. Purpose

To provide an update following the presentation to the Strategy Committee on 15 August 2018.

## 2. Recommendation

- 2.1 That Report 18/547 on Horowhenua 2040 Update be received.
- 2.2 That this matter or decision be recognised as not significant in terms of s76 of the Local Government Act 2002.

## 3. Background/Previous Council Decisions

Following the Horowhenua 2040 presentation to the Strategy Committee on 15 August 2018, elected members supported receipt of ongoing project updates as Council Officers progress early stages of Horowhenua 2040.

## 4. Issues for Consideration

- Ministry of Business, Innovation and Employment (MBIE) Regional Lead, La'ulu Lafaele Lupo met with Group Manager - Customer and Regulatory Services, Nicki Brady, to discuss Horowhenua 2040 and provide advice on progressing of an expression of interest to the Provincial Growth Fund (PGF).
- Ministry of Social Development (MSD) – Office for Seniors Project Manager, Michelle Dwight, met with Council officers to discuss her new role as Project Manager established beneath the Director – Office for Seniors, Diane Turner.
  - Diane Turner holds a Governance role for Project Lift and Intergenerational Gore, a position contingent on recruitment of a Project Manager. Michelle joins MSD with the sole focus to work across Project Lift, Intergenerational Gore and Government to coordinate the support and input required from central government. Diane and Michelle acknowledged the lengthy delay from central government in advancing this support, however with the Project Management position in place believe a good position is established to work together in the interests of both projects.
- Office of the Chief Economic Adviser - The Treasury, responded to acknowledge the Group Manager Customer and Regulatory Services submission to their recently commissioned proposal for a Living Standards Dashboard.
  - The Treasury intend to release a public report that will refer to the information held in any of the submissions received, including Horowhenua District Council.
- Group Manager - Customer and Regulatory Services presented Horowhenua 2040 to Community Services Reference Group on 30 August 2018.
- Group Manager - Customer and Regulatory Services commenced planning following the agreed objective of Council to initiative a community launch of Horowhenua 2040 in October 2018. Launch of the 'community conversation' is on track.
  - Council officers from the Strategic Planning and Community Development Teams have provided valuable input and outreach to create a conversation with the

Community that has the excitement and positivity of the future opportunities that the Horowhenua 2040 vision brings.

- Group Manager - Customer and Regulatory Services met with Chief Executive Officer – Figure.NZ, Lillian Grace. Figure.NZ exists to make Aotearoa New Zealand a nation of people who use data to understand the world around them, to investigate and solve problems, and to make informed decisions enabling all New Zealanders to be aware of it, engaged with it, and capable of using it.
- Group Manager - Customer and Regulatory Services progressed engaging with Figure.NZ on a pilot concept, which would see the partnership extend our combined engagement reach and develop data capabilities and evidence-based problem solving within the Horowhenua community. The opportunity to work with Figure.NZ as their first pilot in New Zealand through Horowhenua 2040 is significant. Figure.NZ recently attributed a testimony to their project as follows:
  - *“As more people choose to call Horowhenua home, we gain more than a growing neighbourhood. There is so much to learn about our communities, and good information that everyone can engage with is critical to improving the lives and wellbeing of our people. Figure.NZ are setting out to change the way communities can know themselves and engage in decision-making, by enabling the use of data in everyone’s thinking. What an opportunity we have to cement our wider place in the world by increasing accessibility of data and improving widespread data capability in our community, with our community, for our community. We are team Figure Horowhenua all the way and we can’t wait to engage our people with the valuable information we are starting to see come from our pilot!”* – Nicki Brady, Group Manager - Customer and Regulatory Services, Horowhenua District Council
- Group Manager - Customer and Regulatory Services contacted LGNZ – Principal Policy Advisor, Dr Mike Read, regarding opportunities to better understand the scope of the Localism Reference Group announced at the LGNZ conference.
  - Following contact, Group Manager - Customer and Regulatory Services received an invite to participate in a roundtable discussion on 1 October 2018 on the topic of localism and decentralisation. The roundtable, which is organised by LGNZ and the NZ Initiative, with the support of the Institute for Governance and Policy Studies, is intended to provide information for the Localism Reference Group which will be meeting later this year to prepare a localism discussion paper.
- Horowhenua 2040 website page created with background and links to the Green Paper: <https://www.horowhenua.govt.nz/Council/Have-Your-Say/Horowhenua-2040>

## Attachments

There are no attachments for this report.



### **Confirmation of statutory compliance**

In accordance with section 76 of the Local Government Act 2002, this report is approved as:

- a. containing sufficient information about the options and their benefits and costs, bearing in mind the significance of the decisions; and,
- b. is based on adequate knowledge about, and adequate consideration of, the views and preferences of affected and interested parties bearing in mind the significance of the decision.



## Signatories

Author(s)	Nicki Brady <b>Group Manager - Customer &amp; Regulatory Services</b>	
Approved by	David Clapperton <b>Chief Executive</b>	



# Growth Response Projects Update

File No.: 18/541

## 1. Purpose

To provide a status update on the Growth Response work programme with a focus on providing up to date information on current key projects and planning.

## 2. Recommendation

- 2.1 That Report 18/541 Growth Response Projects Update be received.
- 2.2 That this matter or decision be recognised as not significant in terms of s76 of the Local Government Act 2002.

## 3. Background/Previous Council Decisions

### Ōtaki to North Levin (O2NL) Expressway

NZTA undertook public engagement on a short-list of corridor options in February/March 2018. The options are all east of the existing Levin and Manakau townships – three north of the Ohau River and three south, providing a combined total of nine options for consideration. The next step was for NZTA to finalise an Indicative Business Case with announcement of a preferred corridor expected in June 2018.

This process has been delayed as a result of the Government Policy Statement on Land Transport (GPS) resulting in a considerable reduction in the available budget for State Highway projects. This has been managed by NZTA through the Transport Agency Investment Proposal (TAIP) released in May 2018 indicating that the O2NL project is to be re-evaluated to confirm the alignment of the project objectives with those of the GPS.

Council believes the O2NL project is the only available option that will deliver the GPS objectives in Horowhenua. The O2NL project will not only respond to the existing safety, efficiency, social and environmental issues caused by the existing State Highway but will enable a transformational change for the region through the delivery of significant socio-economic benefits.

Of particular concern is the trending increase in traffic volumes and impact of accidents with 16 Death and Serious Injury accidents in the O2NL project area during the first 8 months of this year. The impact of continued delays with the project re-evaluation and uncertainty is further impacting on the lives of those affected in the community and Council's future planning.

The predicted growth is set to occur regardless of when this section of the Wellington Northern Corridor is completed and for those landowners currently affected certainty about the project is vital. Council is committed to taking full advantage of growth as it will help ensure our economy is more robust in the future and help prevent future population decline and ensure our children can live, work, play and raise a family here. Over the past two years growth in Horowhenua has been even higher than that predicted. Our schools, roads and towns are becoming busier, and the housing market is under pressure. Independent experts estimate that 244 additional dwellings will be required every year over the next 20 years to meet future population demand. Proactive planning is already underway on a number of projects set to act as catalysts for further investment in the Horowhenua. This planning is being impacted to varying degrees by O2NL and the associated uncertainty, as such Council has formally requested NZTA to provide it with direction on the O2NL Transport Agency Investment Proposal re-evaluation process and its implications across planning for the growth being experienced in the Horowhenua.

On 17 September 2018, the Transport Agency have released a letter indicating that good progress on the O2NL re-evaluation work has been made and is expecting to finalise this by the end of October.

#### Transforming Taitoko / Levin Town Centre

The Transforming Taitoko/Levin Town Centre Strategy, including actions has been updated to reflect community and stakeholder feedback. We are currently working through design options for both the Strategy document and accompanying maps that display the short, medium, and long term actions identified in the Strategy.

Some key short terms actions include:

- Undertake an options assessment for laneway connections from Oxford Street to western side of town, as well as options for the Levin Memorial Hall.
- Investigate options to improve the appearance and amenity of Oxford Street.
- Prepare a Placemaking Strategy and deliver Placemaking initiatives.

The initial short term actions have been discussed with the Town Centre Strategy commercial focus group, who were generally supportive.

Council officers will be visiting the South Taranaki District Council late September to learn from their experiences with developing and implementing the Hawera Town Centre Strategy.

#### Horowhenua Growth Strategy 2040

The District is growing faster than at any other time in the past quarter of a century. Because of growth pressures, combined with projected population increase, Council Officers have reviewed the Horowhenua Development Plan 2008 and are preparing a Growth Strategy that looks out to 2040. The Growth Strategy identifies how the District can accommodate the projected population increase and new businesses. The Growth Strategy will signal where the future growth areas are likely to be and ultimately how the District will change and grow.

In late 2017, letters and maps of the potential future growth areas were sent out to potentially affected landowners across the District. A subsequent drop-in session and ongoing individual meetings and phone calls provided valuable insight to improve the understanding of the sites and the alignment of landowner's future aspirations with Council's proposals. Some landowners were positive about the idea, while others said they didn't want to change the way they were using their land. The landowner feedback resulted in some further refinement to the identified growth areas.

In conjunction with the Long Term Plan (which included a consultation topic about the provision of reticulated services to existing settlements and future growth areas), the community was consulted on the potential future growth areas. This public engagement commenced on 23 February 2018 and closed on 26 March 2018. Feedback received is being taken into account by officers as they prepare the final Growth Strategy for Council to adopt (anticipated October 2018).

The adoption of the Growth Strategy will not change the zoning of the land identified for growth. However, it will set the direction, which can then be implemented through a plan change(s) process that will set the zoning and outline the land use and subdivision rules that will apply. Preparation of an initial plan change (Plan Change 3: Urban Growth) to re-zone some of the land identified for future residential or greenbelt residential development in the Growth Strategy is underway.

A challenge for this work has been maintaining an appropriate level of momentum with delays on the Otaki to North Levin expressway project. While there is uncertainty over the project re-evaluation and potential corridor and interchange options it maintains a level of uncertainty for the settlements with potential growth areas in the expressway project area. Therefore, the plan change that is currently being prepared focuses on re-zoning land for settlements where growth is anticipated but where the uncertainty around the expressway project does not have the potential to substantially affect the growth areas identified to be re-zoned.

While engagement was occurring, technical work required to assess the growth areas continued with the development of the Growth Strategy assumptions as well as liquefaction risk and flood hazard risk assessments for the potential growth areas. Site specific testing for potential liquefaction risk is now complete and officers are awaiting the results of this testing.

### Gladstone Green Master Plan

The area to the east of Levin and State Highway 57 known as Gladstone Green (bordered by Queen Street to the north and Tararua Road to the south) provides a significant and attractive opportunity to accommodate the additional growth forecast for the Levin area.

Council has identified the opportunity to develop a Master Plan that creates a dynamic long-term planning document providing a conceptual layout to guide future development in the Gladstone Green growth area. Following the initial development interests of four landowners in the area Council Officers have been working collaboratively with these key landowners to prepare the Master Plan. Preparation of the Master Plan for the Gladstone Green site of approximately 278 hectares is underway and progressing well.

The Master Planning process would include analysis, recommendations and proposals for population, economy, housing, transport, community facilities and land use. It would also need to address non-physical aspects such as funding, scheduling and phasing, so these costs can be shared fairly amongst the developers involved in the process. Council is striving for an optimal community outcome for this area by utilising best practice urban design principles and addressing connectivity within the development and integration with the existing Levin Township.

Key outputs from this process will include a Master Plan, a District Plan Change and an Implementation Plan.

The community feedback received following the previous report to the Strategy Committee about this project and the front page coverage in the Chronicle has overall been very positive. While the obvious question that most people wanted to understand was how the proposed expressway would impact on the Master Plan, there has been a general acceptance that with the current growth pressures Council should not sit on its hands and wait until all decisions on the expressway were made and that this area presents an ideal development opportunity.

The key project work that has been undertaken since the previous update has included:

- Development of Design Principles
- Development of stakeholder engagement plan
- Joint Working Group established and first meeting held.
- Ongoing meetings and engagement with landowners and Design Team
- Communication with surrounding landowners
- Development of the concept design options to deliver best for community outcomes from the Gladstone Green project based on four scenarios (the three expressway corridor options and no expressway)
- On site liquefaction hazard risk assessment

### Foxton Beach Growth Area Master Plan

Council has identified the opportunity to develop a Master Plan that creates a dynamic long term planning document providing a conceptual layout to guide future development in Foxton Beach. The Foxton Beach Growth Area Master Plan is a project that will help ensure that Foxton Beach is both prepared for and able to capitalise on projected growth. An additional 600 houses will need to be constructed in Foxton Beach to accommodate projected growth in the next 20+ years.

There are currently two proposals for new subdivisions in the area and aligning these with the master plan process will enhance connectivity, treatment of stormwater and compliance with the Council led plan change. Further to this are the considerable benefits that planning across the wider area will provide including:

- Addressing existing and long-term stormwater management issues within the project area firstly in terms on quantity (Storm events) and quality in a manner that will provide a point of difference through the design process to establish this as a desirable neighbourhood within Foxton Beach. This will focus on enhancement of the existing stormwater receiving environment and creation of a sustainable constructed wetland system to integrate with planned recreational and residential land use.
- Provide clear direction on layout for roading and shared pathway connections and open space provision as a guide for future development.
- Provide certainty around services capacity and equitable sharing of costs.
- Taking account of the liquefaction risk in response to testing undertaken for the Growth Strategy 2040.

The area of interest for the Master Plan is approximately 66 hectares made up of the Council owned 34 hectare 'Kilmister Block' and surrounding land parcels proposed to be rezoned Residential as part of the Urban Growth Plan Change, in accordance with the Draft Horowhenua Growth Strategy 2040.

This is the second Master Plan that Horowhenua District Council is currently facilitating the development of and follows a similar approach to analysis and providing recommendations on population, economy, housing, transport, community facilities and land use.

## **4. Issues for Consideration**

### Ōtaki to North Levin (O2NL) Expressway

It is Council's expectation that any deviation from previous processes of investigation on the O2NL project would be clearly communicated to stakeholders prior to any final decisions being made. A commitment from NZTA by the end of October to continue with plans for the project will allow more detailed work to continue on:

- Confirmation of a preferred corridor
- Input into the development of an interchange strategy and design to meet the needs of the existing community and future growth areas
- Confirmation of methods and level of input into a preferred alignment developed design process, prior to the formal consenting phase
- Audit of District Plan to consider rules that exclude certain activities to ensure appropriate development and consider the provision of new opportunities resulting from the new expressway corridor.

- Development of a multi-modal Horowhenua 2040 transport strategy that provides improvements to the existing transport system and incorporates changes in the Levin Town Centre and impacts of future growth areas and an O2NL expressway
- Investigation of a strategy for revocation of any redundant State Highway including key considerations for the Levin Town Centre.

#### Transforming Taitoko / Levin Town Centre

Officers are working on finalising the Strategy and project plan. This includes identifying the most effective way of displaying the short, medium, and long term actions. This is expected to be presented to Council for adoption in November.

#### Horowhenua Growth Strategy 2040

To support the preparation of the final Growth Strategy work will also continue on:

- Technical assessment of proposed growth areas including site specific onsite testing to inform liquefaction hazard assessments
- Ongoing discussions with landowners
- Meetings with key stakeholders – including NZTA planners
- Exploring opportunities for collaborative 'Master Planning' of growth areas to ensure optimal community outcomes are provided by developments eg. Gladstone Green and Foxton Beach
- Preparation of Structure Plans for future growth areas including the feedback received from public and landowner engagement

Following the analysis of the public engagement feedback and completion of technical reports the Growth Strategy will be finalised for adoption by Council.

The adopted Growth Strategy will form the basis of an initial plan change to the District Plan to implement the Growth Strategy through re-zoning land for future residential and greenbelt residential development. Preparation of this plan change (known as Plan Change 3: Urban Growth) has commenced.

An initial hold point prior to proceeding with a plan change was to understand how NZTA had progressed with identifying a preferred corridor and interchange options and the impact on any proposed future growth areas. The expressway corridor options identified have potential to impact the future development of Levin, Ohau and Manakau. Due to further delays with the re-evaluation process, Council can no longer keep waiting and will have to proceed without knowledge of the future O2NL preferred corridor.

Plan Change 3 will largely focus on re-zoning land that is not affected by the O2NL project, most notably officers are not currently proposing to re-zone land to the east of Levin as part of Plan Change 3. There are several growth areas identified in the Growth Strategy on the eastern side of Levin and providing for development in relation to these growth areas is being dealt with separately to Plan Change 3 e.g. the Gladstone Green Master Plan project.

Opportunities to collaborate with stakeholders on the future growth planning will continue to be sought throughout the process to better inform planning, decisions and outcomes.

#### Gladstone Green Master Plan

During the next project phase the focus will shift to:



- Confirmation of Design Principles
- Development of the concept design options to deliver best for community outcomes from the Gladstone Green project
- Development and evaluation of the Concept designs for each scenario
- Onsite testing of permeability and ground water monitoring to inform options for stormwater treatment
- Implementation of engagement plan
- Engagement with Ministry of Education regarding future school requirements
- Preparation of the District Plan Change.

The impending risk with the Gladstone Green Master Plan and O2NL projects is that work is continued on option development for the Master Plan that doesn't eventually align with the O2NL recommended/preferred corridor. While the current options for the Master Plan that are being developed are based on four scenarios (three expressway corridor options and no expressway) it is likely that as more detailed design work is prepared it will identify an expressway corridor that provides the best urban form outcome for the area.

There is also a risk that any new development in the Gladstone Green area could have adverse impact on the existing highway (State Highway 57) in its current form. Safety improvements to the existing highway need to consider the future development of this area and the future function of this road if an expressway is constructed.

Current growth pressures mean that Council can't afford to delay the master planning processes any longer. The longer the delay the more likely that landowners may choose to commence development ahead of the Master Plan being completed and potentially compromising the optimal urban form outcomes being achieved in this area.

The Master Plan is proposed to be completed by December 2018. The Gladstone Green area is to be addressed in the District Plan with a specific plan change that runs separately to the Growth Strategy Plan Change and is anticipated to be brought to Council for adoption in March 2019. It is noted that the timing of the decision on O2NL and the announcement of a preferred corridor may still influence the overall timeframes for the Gladstone Green Master Plan project.

#### Foxton Beach Growth Area Master Plan

Council have put together an internal project team to deliver the Master Plan with external specialist assistance for Urban Design and Environmental/Stormwater Engineering. A briefing was also carried out with the Foxton Community Board on 13 September 2018 to provide an introduction to the master plan process, outline project objectives, timing and input from the community board and other stakeholders and provide an opportunity for Elected Members to communicate relevant information or expectations to the project team. A follow-up site visit and review of spatial options/recommendations will be undertaken with the Foxton Community Board and Council Elected Members early November 2018.

Work has also been undertaken to confirm scope and compile background information with next steps to include development of a site base plan and Master Plan options for consideration and align with Plan Change to be notified to Council on 21 November 2018.

## **Attachments**

There are no attachments for this report.




**Confirmation of statutory compliance**

In accordance with section 76 of the Local Government Act 2002, this report is approved as:

- a. containing sufficient information about the options and their benefits and costs, bearing in mind the significance of the decisions; and,
- b. is based on adequate knowledge about, and adequate consideration of, the views and preferences of affected and interested parties bearing in mind the significance of the decision.

**Signatories**

Author(s)	Daniel Haigh <b>Growth Response Manager</b>	
	David McCorkindale <b>Group Manager - Strategy &amp; Development</b>	
Approved by	David Clapperton <b>Chief Executive</b>	



# Proposed Water Reforms

File No.: 18/551

## 1. Purpose

To provide information on the proposed Water Reforms.

## 2. Recommendation

- 2.1 That Report 18/551 on Proposed Water Reforms be received.
- 2.2 That this matter or decision be recognised as not significant in terms of s76 of the Local Government Act 2002.

## 3. Issues for Consideration

This presentation will explore the issues for the water industry where Three waters are critical for health, well-being and prosperity of communities and are a vital public health service. The potential impacts of the reforms include growth in tourism, increasing demand through urban growth and meeting housing aspirations, access to safe and high quality drinking water and funding – particularly for small communities, many with tourism facilities. Other implications to be considered are the desire for “swimmability” and better freshwater quality, meeting iwi and cultural concerns, and drinking water safety.

There are several factors that will need to change including regulations for Public health – Health Act, Drinking Water Standards, the Environment – RMA, National Environmental Standards and enforcement.

The possible issues for Horowhenua District Council include short term uncertainty, likelihood of Council having a different role – asset owner, but management and service delivery removed, change in governance of water assets and upgrades to water and wastewater systems likely.

The timeframes for the proposed changes are:

- Government policy announcements – 2019
- Changes likely to occur over 2 – 3 years.

## Attachments

There are no attachments for this report.

### Confirmation of statutory compliance

In accordance with section 76 of the Local Government Act 2002, this report is approved as:

- a. containing sufficient information about the options and their benefits and costs, bearing in mind the significance of the decisions; and,
- b. is based on adequate knowledge about, and adequate consideration of, the views and preferences of affected and interested parties bearing in mind the significance of the decision.

## Signatories

Author(s)	David Clapperton Chief Executive	
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Approved by	David Clapperton Chief Executive	
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