

Horowhenua District Plan Proposed Plan Change 1

(Historic Heritage – Update of Schedule 2 to include additional buildings, structures and sites and consequential other amendments)

Full Copy of Submissions

February 2018

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Submission Form: Proposed Plan Changes 1 and 2



Submission date: 21/11/2017 05:16 PM

Receipt number: 9

Question	Response
Horowhenua District Plan (2015)	
1. Submitter Contact Details	
Title:	Mr
Full Name:	James Edward Harper
Name of Organisation:	
Postal Address for Service:	8 Main St, FOXTON
Postcode:	4814
Telephone:	0272057968
Mobile:	
Email:	jebharper@xtra.co.nz
2. Proposed Plan Change	
My Submission is in relation to:	Proposed Plan Change 1: Historic Heritage
3. Trade Competition	
I could gain an advantage in trade competition through this submission:	No
I am directly affected by an effect of the subject matter that: (a) adversely affects the environment; and (b) does not relate to trade competition or the effects of trade competition:	No
My submission	
4. The specific provisions of the Plan Change that my submission relates to are as follows:	6 Main St FOXTON

Question	Response
5. My submission is that:	As owners of the building we have supported the protection of our building. To be effective, protection of the wooden sections of the overall building at 6 Main St should be for both the 1879 section and the added 1892 section with street facade which is built in front of the 1879 section. Without change to current wording the 1892 section, which is the heritage noted facade, the street frontage could technically be changed or removed. Also the date of the building is precisely, not circa, 1879. The building was a new build for the Manawatu Herald and printing started there in November 1879
6. I/We seek the following decision from the Horowhenua District Council:	Note that more specific description of the protected sections is needed to ensure effective heritage protection.
Submission Attachments:	
7. Proposed Plan Change Hearing	
Do you wish to attend a Council hearing for the Proposed Plan Change?	No
Do you wish to speak in support of your submission at the hearing?	No
If others make a similar submission would you be prepared to consider presenting a joint case at the hearing?	No
Would you like to make your verbal submission in Te Reo Maori?	No
Sign language interpretation required?	No
Declaration	
Signature of Submitter:	Name of signatory: James Harper Link to signature
Date:	21/11/2017
Office Use Only	
Date Received:	
RM8 Number:	
Submission No:	



23 November 2017

File ref: 33002-076

Horowhenua District Council
Strategic Planning
Private Bag 4002
Levin 5540

Email: districtplan@horowhenua.govt.nz

SUBMISSION OF HERITAGE NEW ZEALAND POUHERE TAONGA ON HOROWHENUA PROPOSED PLAN CHANGES 1 AND 2

- 1. This is a submission on the following proposed plan changes:**
Horowhenua Proposed Plan Change 1 and 2.
- 2. Heritage New Zealand Pouhere Taonga could not gain an advantage in trade competition through this submission.**
- 3. The specific provisions of the proposal that Heritage New Zealand Pouhere Taonga's submission relates to are:**
The matters within the plan changes relating to historic and cultural heritage.
- 4. Heritage New Zealand Pouhere Taonga's submission is:**
See Attachment 1.
- 5. The reasons for Heritage New Zealand's position are as follows:**
See Attachment 1.
- 6. Heritage New Zealand seeks the following decision from the local authority:**
See Attachment 1.
- 7. Heritage New Zealand does not wish to be heard in support of its submission.**

Yours sincerely

Karen Astwood
Acting Director
Central Region
Heritage New Zealand Pouhere Taonga

Attachments:

1. Heritage New Zealand Submission Table

Address for Service:

Finbar Kiddle

Planner

Central Region

Heritage New Zealand Pouhere Taonga

PO Box 2629

Wellington 6140

DDI: 04-494-8325

Email: planningCR@heritage.org.nz

Attachment 1: Heritage New Zealand Pouhere Taonga Submission on Proposed Plan Change 1 and 2

Plan Provision	Support or Oppose	Reasons for Submission	Relief Sought Strike: abc = deletion Underline: <u>abc</u> = insertion
Plan Change 1			
1 Methods for Issue 13.1 & Objective 13.1.1	Support	Heritage New Zealand supports the commitment Council is showing to the identification and protection of the area's historic heritage, especially regarding the identification of sites of significance to Māori. This is an important ongoing work programme.	Retain as notified.
2 Issue 13.2	Support	Heritage New Zealand supports the inclusion of these words, as they provide greater specificity.	Retain as notified.
3 Additions to Schedule 2 and associated mapping changes	Support	Heritage New Zealand supports the process used for identifying heritage resources for inclusion in the Horowhenua District Plan, which involved public consultation and professional assessment against Plan criteria. Heritage New Zealand supports the inclusion of the identified heritage resources in the Plan.	Retain as notified.
Plan Change 2			
4 15.8.15(a)	Support in part	Infill subdivision has the potential to adversely affect heritage resources in the vicinity of the development. Accordingly, Heritage New Zealand supports matter of discretion (viii).	Retain (viii) as notified.
5 15.8.16(a)	Oppose	Integrated residential development has the potential to adversely affect nearby heritage resources. For example, the size or intensity of the development may be out of scale with a nearby heritage building. Accordingly, it is important that an appropriate matter of discretion is included so these effects can be considered. The wording in 15.8.15(a) is appropriate.	That the following be added to 15.8.16(a): <u>vii. Effects on significant sites and features, including natural, cultural, archaeological and historical sites.</u>

Submission Form: Proposed Plan Changes 1 and 2



Submission date: 01/12/2017 09:33 AM

Receipt number: 14

Question	Response
Horowhenua District Plan (2015)	
1. Submitter Contact Details	
Title:	Mrs
Full Name:	Anne-Marie Hunt
Name of Organisation:	Potangotango Foundation
Postal Address for Service:	17 Nash Parade Foxton Beach
Postcode:	4815
Telephone:	06 363 7750
Mobile:	
Email:	annehunt@inspire.net.nz
2. Proposed Plan Change	
My Submission is in relation to:	Proposed Plan Change 1: Historic Heritage
3. Trade Competition	
I could gain an advantage in trade competition through this submission:	No
I am directly affected by an effect of the subject matter that: (a) adversely affects the environment; and (b) does not relate to trade competition or the effects of trade competition:	Yes
My submission	

Question	Response
4. The specific provisions of the Plan Change that my submission relates to are as follows:	Plan Change One
5. My submission is that:	<p>It is difficult to oppose a plan change when there is no provision in this plan change to include sites of significance to tangata whenua, particularly when these sites are of far more historical significance than post contact heritage, this local authority is required by law to take into account the principles of the Treaty of Waitangi and the RMA itself describes that the relationship of Maori to their waahi tapu and other taonga is a matter of national importance. Lake Horowhenua is one of the oldest sites of settlement in this country, with taonga removed from the lake dating back to the 14th century, and yet there is activity occurring around the lake that allows the destruction of priceless taonga because this council has made no provision whatsoever for pre-contact heritage.</p> <p>Any concern about the buildings in Main Street is of secondary importance.</p>
6. I/We seek the following decision from the Horowhenua District Council:	<p>That the Horowhenua District Council takes immediate steps to commence the process for plan changes that will protect sites of significance to tangata whenua.</p> <p>And please do not assume that those who arrived in the 1830's, the 1860's and the 1880's can speak on behalf of those who settled around the lake well in advance of Tasman's arrival.</p>
Submission Attachments:	
7. Proposed Plan Change Hearing	
Do you wish to attend a Council hearing for the Proposed Plan Change?	Yes
Do you wish to speak in support of your submission at the hearing?	Yes
If others make a similar submission would you be prepared to consider presenting a joint case at the hearing?	Yes

Question	Response
Would you like to make your verbal submission in Te Reo Maori?	No
Sign language interpretation required?	No
Declaration	
Signature of Submitter:	Name of signatory: Anne Hunt Link to signature
Date:	01/12/2017
Office Use Only	
Date Received:	
RM8 Number:	
Submission No:	

30 November 2017



Attention: Caitlin O'Shea
District Plan Review
Horowhenua District Council
Private Bag 4002
LEVIN 5540

File ref: RAI 04 01
2017 07547
SC

Private Bag 11025
Manawatu Mail Centre
Palmerston North 4442

P 06 952 2800
F 06 952 2929

www.horizons.govt.nz

Dear Caitlin,

RE: PROPOSED PLAN CHANGES TO THE HOROWHENUA DISTRICT PLAN 2015

Horizons Regional Council (Horizons) thanks the Horowhenua District Council for the opportunity of providing comment regarding proposed Plan Change 1: Historic Heritage and Plan Change 2: Review of Residential Development Provisions.

Horizons could not gain an advantage in trade competition through this submission.

The following submission focuses principally on the relationship between Horizons' One Plan (combined regional policy statement (RPS) and regional plans), and the need for the District Plan to give effect to the regional policy statement components and not be inconsistent with regional plan provisions, as set out in section 75 of the Resource Management Act 1991 (RMA).

PROPOSED PLAN CHANGE 1

1. Horizons supports the proposal to update Schedule 2: Historic Heritage – Buildings, Structures and Sites, and to amend the methods for Issue 13.1 and Objective 13.1.1. These changes give effect to One Plan Policy 6-12(a), which sets out that "Territorial Authorities must develop and maintain a schedule of known historic heritage for their district to be included in their district plan" (emphasis added).

Kairanga

Marton

PROPOSE PLAN CHANGE 2

2. Horizons generally supports HDC's PC2 as giving effect to One Plan Policy 3-4, which states:

Palmerston North

Taihape

Territorial Authorities must proactively develop and implement appropriate land use strategies to manage urban growth, and they should align their infrastructure asset management planning with those strategies, to ensure the efficient and effective provision of associated infrastructure.

Taumarunui

Wanganui

Woodville

We note that the proposed amendments will allow increased development in some areas within Flood Hazard Overlay Areas (FHOA). One Plan Policy 9-2 sets out the framework for development in areas prone to flooding. This policy provides for the establishment of new (or increases in the scale of) structures or activities where flood hazard is mitigated for a 0.5% Annual Exceedance Probability (1 in 200 year) event. We consider that the existing provisions relating to FHOA will continue to give effect to Policy 9-2.

The need to give effect to the RPS is, effectively, a minimum requirement in planning processes under the RMA. However, we acknowledge that the One Plan, like all such planning documents, reflects community values and understandings at the time at which was developed. The nature of plan development processes means there is likely to be some lag between the provisions and the most current thinking.

With regard to management of development in areas subject to natural hazards you may therefore wish to consider whether it is sensible, in terms of a risk reduction approach, to exclude the areas within FHOA in the Residential Zone from the proposed provisions allowing increased density.

We acknowledge that, for infill subdivisions, council has retained discretion to place conditions on consents for the avoidance or mitigation of natural hazards. Horizons supports the reference to the Risks and Responsibilities: Report of the Manawatu-Wanganui Regional Lifelines Project (GNS Science Consultancy Report 2016/40). This report includes a regional-scale map that identifies areas where liquefaction might be damaging to buildings and infrastructure. Reference to the report will draw attention to the fact that parts of Foxton Beach and Foxton have a very high susceptibility to liquefaction. This map may identify and prioritise areas where more fine-scale analysis of liquefaction hazard is warranted.

Horizons wishes to be heard in support of this submission. If others make a similar submission we would be willing to consider presenting a joint case with them to any hearing.

Thank you again for the opportunity to make a submission on this proposed Plan Change. Please do not hesitate to contact the Coordinator District Advice (email: sarah.carswell@horizons.govt.nz) if you would like to discuss or clarify any aspect of this submission.

Yours sincerely



Sarah Carswell
COORDINATOR DISTRICT ADVICE

SUBMISSION FORM: Proposed Plan Changes 1 and 2
Horowhenua District Plan (2015)
Resource Management Act 1991
Form 5 of Resource Management (Forms, Fees, Procedure) Regulations 2003

Submissions can be:

Delivered to: Horowhenua District Council Offices, 126 Oxford Street, Levin
Posted to: Strategic Planning, Horowhenua District Council, Private Bag 4002, Levin 5540
Faxed to: (06) 366 0983
Emailed to: districtplan@horowhenua.govt.nz

Submissions **must** be received no later than **5:00pm on 5 December 2017**

Note: you must fill in all sections of this form.

1. Submitter Contact Details

Full Name: Karen and Stephen Prouse
Name of Organisation: *(If on behalf of an Organisation)*
Address for Service: 1024 Queen Street East
Levin Post code: 5510
Telephone (Day time): 06 368 3832 Mobile: 027 248 7676
Email: Karen.stephen@xtra.co.nz

2. Proposed Plan Change

My Submission is in relation to *(Please tick the relevant Plan Change):*

- ☒ Proposed Plan Change 1: Historic Heritage
☐ Proposed Plan Change 2: Review of Residential Development Provisions

(Note: If you are making a submission on more than one Proposed Plan Change please use a separate submission form for each one)

3. Trade Competition

I could gain an advantage in trade competition through this submission: Yes ☐ No ☒

I am directly affected by an effect of the subject matter that:

- (a) adversely affects the environment; and
(b) does not relate to trade competition or the effects of trade competition: Yes ☐ No ☒

Please note that if you are a person who could gain an advantage in trade competition through the submission, your right to make a submission may be limited by Clause 6 of Schedule 1 of the Resource Management Act 1991.

4. The specific provisions of the Plan Change that my submission relates to are as follows: (Please specify the Rule or Map reference your submission relates to)

Proposed Plan Change District Plan Text and Planning
Map Amendment 2.

(Continue on a separate sheet if necessary)

5. My submission is that: (Clearly state whether you SUPPORT or OPPOSE specific parts of the Proposed Plan Change, giving reasons for your views)

We support amendment 2 - We support the additional wording in Amendment 2 because historic places and settings should be protected as it is a "finite resource and once it is lost it cannot be replaced" Horowhenua District Heritage Strategy 2012.

(Continue on a separate sheet if necessary)

6. I/We seek the following decision from the Horowhenua District Council:
(Give details of what amendments you wish to see and your reasons)

The additional words underlined be included as the Council is showing leadership in acknowledging the importance of significant historic heritage that reflects the culture and history of the Horowhenua District.

7. Proposed Plan Change Hearing

Do you wish to attend a Council hearing for the Proposed Plan Change? Yes ☒ No ☐

Do you wish to speak in support of your submission at the hearing? Yes ☒ No ☐

If others make a similar submission would you be prepared to consider presenting a joint case at the hearing? Yes ☐ No ☒

I have attached additional pages to this submission.

Signature of Submitter: KMProuse Prouse **Date:** 4/12/17
(Or person authorised to sign on behalf of submitter)

Privacy Act 1993

Please note that submissions are public information. Information on this form including your name and submission will be accessible to the media and public as part of the decision making process. Council is required to have this by the Resource Management Act 1991. Your contact details will only be used for the purpose of the Plan Change process. The information will be held by the Horowhenua District Council, 126 Oxford Street, Levin. You have the right to access the information and request its correction.

SUBMISSION FORM: Proposed Plan Changes 1 and 2

Horowhenua District Plan (2015)

Resource Management Act 1991

Form 5 of Resource Management (Forms, Fees, Procedure) Regulations 2003

Submissions can be:

Delivered to: Horowhenua District Council Offices, 126 Oxford Street, Levin

Posted to: Strategic Planning, Horowhenua District Council, Private Bag 4002, Levin 5540

Faxed to: (06) 366 0983

Emailed to: districtplan@horowhenua.govt.nz

Submissions **must** be received no later than **5:00pm on 5 December 2017**

Note: you must fill in all sections of this form.

1. Submitter Contact Details

Full Name: Karen and Stephen Prouse

Name of Organisation: *(If on behalf of an Organisation)*

Address for Service: 1024 Queen Street East

Levin

Post code: 5510

Telephone (Day time): (06) 3683832

Mobile: 027 248 7676

Email: Karen.stephen@xtra.co.nz



2. Proposed Plan Change

My Submission is in relation to *(Please tick the relevant Plan Change):*

☒ Proposed Plan Change 1: Historic Heritage

☐ Proposed Plan Change 2: Review of Residential Development Provisions

(Note: If you are making a submission on more than one Proposed Plan Change please use a separate submission form for each one)



3. Trade Competition

I could gain an advantage in trade competition through this submission: Yes ☐ No ☒

I am directly affected by an effect of the subject matter that:

(a) adversely affects the environment; and

(b) does not relate to trade competition or the effects of trade competition: Yes ☐ No ☒

Please note that if you are a person who could gain an advantage in trade competition through the submission, your right to make a submission may be limited by Clause 6 of Schedule 1 of the Resource Management Act 1991.

4. The specific provisions of the Plan Change that my submission relates to are as follows: *(Please specify the Rule or Map reference your submission relates to)*

Horowhenua District Plan Section 32 Report - Proposed Plan Change 1 - Option 1.

..... *(Continue on a separate sheet if necessary)*

5. My submission is that: *(Clearly state whether you SUPPORT or OPPOSE specific parts of the Proposed Plan Change, giving reasons for your views)*

We support the adoption of Option 1 pg 12 Section 32 Report Proposed Plan Change 1 with the following reservation and comment - Property owners concerns over the extent and implications of regulatory measures may be the reason why some important historic properties and sites are not included in your register. *Continued on a separate sheet of paper -*

..... *(Continue on a separate sheet if necessary)*

6. I/We seek the following decision from the Horowhenua District Council: *(Give details of what amendments you wish to see and your reasons)*

For the council to explore the use of non regulatory measures and other volunteer mechanisms more fully to incentivise the maintenance and enhancement of heritage sites (as per action 4.6.6 Horowhenua District Heritage Strategy)

continued for a separate sheet..... *(Continue on a separate sheet if necessary)*

7. Proposed Plan Change Hearing

Do you wish to attend a Council hearing for the Proposed Plan Change? Yes ☒ No ☐

Do you wish to speak in support of your submission at the hearing? Yes ☒ No ☐

If others make a similar submission would you be prepared to consider presenting a joint case at the hearing? Yes ☐ No ☒

I have attached additional pages to this submission.

Signature of Submitter: *Km Prouse* *K. Prouse* Date: *4/12/2017*
(Or person authorised to sign on behalf of submitter)

Privacy Act 1993

Please note that submissions are public information. Information on this form including your name and submission will be accessible to the media and public as part of the decision making process. Council is required to have this by the Resource Management Act 1991. Your contact details will only be used for the purpose of the Plan Change process. The information will be held by the Horowhenua District Council, 126 Oxford Street, Levin. You have the right to access the information and request its correction.

Submission Proposed Changes Plan Change 1
SJ & KM Prouse
Section 32 Report Proposed Plan Change 1
Re Option 1

5. Continued.

The Council needs to consider carefully the extent of your regulatory measures and the manner in which you go about it. Having property owners and the community as a whole committed to the preservation of heritage contributes to community identity and pride and offers a meaningful connection with the District's past. "Heritage is a finite resource and once it is lost it cannot be replaced" pg 2 Horowhenua District Heritage Strategy September 2012.

6. Continued

For the Council to explore the use of non regulatory measures and other volunteer mechanisms to incentivise the enhancement of heritage and work with property owners to help achieve this as per action 4.2.6 Horowhenua District Heritage Strategy 2012. We also note that Option 3 of the Section 32 Report Proposed Plan Change 1 pg 14 "recognised that non regulatory measures can be quite effective when used in conjunction with regulation". How is this taken into account and addressed through your option 1 preference? Are the 4.2.6 priority actions in the Horowhenua District Heritage Strategy 2012 advanced and addressed through the option 1 preference. We ask that you consider this?

SUBMISSION FORM: Proposed Plan Changes 1 and 2

Horowhenua District Plan (2015)

Resource Management Act 1991

Form 5 of Resource Management (Forms, Fees, Procedure) Regulations 2003

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Posted to: Strategic Planning, Horowhenua District Council, Private Bag 4002, Levin 5540

Faxed to: (06) 366 0983

Emailed to: districtplan@horowhenua.govt.nz

Submissions **must** be received no later than **5:00pm on 5 December 2017**

Note: you must fill in all sections of this form.

1. Submitter Contact Details

Full Name: Karen and Stephen Prouse

Name of Organisation: (If on behalf of an Organisation)

Address for Service: 1024 Queen Street East, Levin

Post code: 5510

Telephone (Day time) (06) 3683832

Mobile: 027 248 7676

Email: karen.stephen@xtra.co.nz

2. Proposed Plan Change

My Submission is in relation to (Please tick the relevant Plan Change):

☒ Proposed Plan Change 1: Historic Heritage

☐ Proposed Plan Change 2: Review of Residential Development Provisions

(Note: If you are making a submission on more than one Proposed Plan Change please use a separate submission form for each one)

3. Trade Competition

I could gain an advantage in trade competition through this submission: Yes ☐ No ☒

I am directly affected by an effect of the subject matter that:

(a) adversely affects the environment; and

(b) does not relate to trade competition or the effects of trade competition: Yes ☐ No ☒

Please note that if you are a person who could gain an advantage in trade competition through the submission, your right to make a submission may be limited by Clause 6 of Schedule 1 of the Resource Management Act 1991.

4. The specific provisions of the Plan Change that my submission relates to are as follows: (Please specify the Rule or Map reference your submission relates to)

Proposed Plan Change 1 - District Plan Text and Planning Map Amendments - Amendment 1

..... (Continue on a separate sheet if necessary)

5. My submission is that: (Clearly state whether you SUPPORT or OPPOSE specific parts of the Proposed Plan Change, giving reasons for your views)

We support Amendment 1 but request an additional bullet point by added to identify how you will continue to address nominations/requests in the future to protect Heritage that is a finite resource that cannot be replaced and provide a meaningful

..... (Continue on a separate sheet if necessary)
connection with the District's past. Continued on a separate sheet

6. I/We seek the following decision from the Horowhenua District Council: (Give details of what amendments you wish to see and your reasons)

We request an additional bullet point to be added. Reasons as above.

..... (Continue on a separate sheet if necessary)

7. Proposed Plan Change Hearing

Do you wish to attend a Council hearing for the Proposed Plan Change? Yes ☒ No ☐

Do you wish to speak in support of your submission at the hearing? Yes ☒ No ☐

If others make a similar submission would you be prepared to consider presenting a joint case at the hearing? Yes ☐ No ☒

I have attached additional pages to this submission.

Signature of Submitter: K. Prouse  Date: 4/12/17
(Or person authorised to sign on behalf of submitter)

Privacy Act 1993

Please note that submissions are public information. Information on this form including your name and submission will be accessible to the media and public as part of the decision making process. Council is required to have this by the Resource Management Act 1991. Your contact details will only be used for the purpose of the Plan Change process. The information will be held by the Horowhenua District Council, 126 Oxford Street, Levin. You have the right to access the information and request its correction.

Submission Proposed Changes Plan Change 1

SJ & KM Prouse

Proposed Plan Change 1

Amendment 1

5. Continued

The new bullet points do not recognise work still needs to be done to identify additional historic buildings, structures and sites (post contact) not yet included and makes an assumption that the list is complete. This is a flawed assumption as there are historic buildings/ historic settings/ sites that are identified in historical accounts of the early history of the town/Horowhenua District with recognised important contributions to our early pioneer history that are not on your schedule.

There needs to be a process to consider further nominations in the future in a timely manner either by the community / owners request or by Historic Places Trust listings in order to fulfil responsibilities under the Resource Management Act to preserve heritage.

We are requesting you add an additional bullet point to address how will you continue to consider further nominations in the future.

6. We seek an additional bullet point to be added to address you still have gaps in your survey and current schedule to ensure your "vision that the District's Heritage is recognised, protected and promoted". Pg 8 Section 32 Report PP1 re Horowhenua Heritage Strategy 2012.