

Notice is hereby given that an ordinary meeting of the Horowhenua District Council Strategy Committee will be held on:

**Date:** Wednesday 7 November 2018  
**Time:** 4.00 pm  
**Meeting Room:** Council Chambers  
**Venue:** 126-148 Oxford St  
Levin

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## Strategy Committee

### OPEN AGENDA

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#### MEMBERSHIP

<b>Mayor</b>	Mr Michael Feyen	
<b>Deputy Mayor</b>	Mr Wayne Bishop	
<b>Councillors</b>	Mr Ross Brannigan	
	Mr Ross Campbell	
	Mr Neville Gimblett	
	Mr Barry Judd	
	Mrs Victoria Kaye-Simmons	
	Mrs Jo Mason	
	Mrs Christine Mitchell	
	Ms Piri-Hira Tukapua	
	Mr Bernie Wanden	
<b>Reporting Officer</b>	Mr David Clapperton	(Chief Executive)
<b>Meeting Secretary</b>	Mrs Karen Corkill	

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**Full Agendas are available on Council's website**  
[www.horowhenua.govt.nz](http://www.horowhenua.govt.nz)

**Full Agendas are also available to be collected from:**  
**Horowhenua District Council Service Centre, 126 Oxford Street, Levin**  
**Te Awahou Nieuwe Stroom, Foxton,**  
**Shannon Service Centre/Library, Plimmer Terrace, Shannon**  
**and Te Takeretanga o Kura-hau-pō, Bath Street, Levin**



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Public Participation (further information):

The ability to speak at Council and Community Board meetings provides the opportunity for members of the public to express their opinions/views to Elected Members as they relate to the agenda item to be considered by the meeting.

Speakers may (within the time allotted and through the Chairperson) ask Elected Members questions as they relate to the agenda item to be considered by the meeting, however that right does not naturally extend to question Council Officers or to take the opportunity to address the public audience be that in the gallery itself or via the livestreaming. Council Officers are available to offer advice too and answer questions from Elected Members when the meeting is formally considering the agenda item i.e. on completion of Public Participation.

Meeting protocols

1. All speakers shall address the Chair and Elected Members, not other members of the public be that in the gallery itself or via livestreaming.
2. A meeting is not a forum for complaints about Council staff or Council contractors. Those issues should be addressed direct to the CEO and not at a Council, Community Board or Committee meeting.
3. Elected members may address the speaker with questions or for clarification on an item, but when the topic is discussed Members shall address the Chair.
4. All persons present must show respect and courtesy to those who are speaking and not interrupt nor speak out of turn.
5. Any person asked more than once to be quiet will be asked to leave the meeting.

**1 Apologies**

**2 Public Participation**

Notification of a request to speak is required by 12 noon on the day of the meeting by phoning 06 366 0999 or emailing [public.participation@horowhenua.govt.nz](mailto:public.participation@horowhenua.govt.nz).

See over the page for further information on Public Participation.

**3 Late Items**

To consider, and if thought fit, to pass a resolution to permit the Council to consider any further items which do not appear on the Agenda of this meeting and/or the meeting to be held with the public excluded.

Such resolution is required to be made pursuant to Section 46A(7) of the Local Government Official Information and Meetings Act 1987, and the Chairperson must advise:

- (i) The reason why the item was not on the Agenda, and
- (ii) The reason why the discussion of this item cannot be delayed until a subsequent meeting.

**4 Declarations of Interest**

Members are reminded of their obligation to declare any conflicts of interest they might have in respect of the items on this Agenda.

**5 Confirmation of Minutes**

**5.1 Meeting minutes Strategy Committee, 26 September 2018**

**6 Announcements**



File No.: 18/624

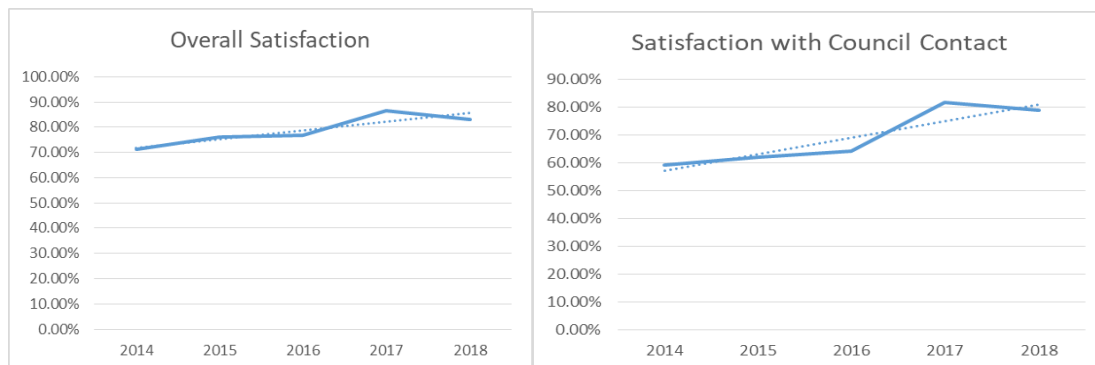
## 2018 Resident Satisfaction Survey

### 1. Purpose

To present the summary results of the 2018 Resident Satisfaction Survey for Horowhenua District Council. An info-graphic showing summary results of the survey is attached to this report.

### 2. Executive Summary

This year, more than 800 residents took part in the Resident Satisfaction Survey. Survey results show high performance across a number of council activities and services. The survey also identifies some areas for improvement as indicated in the survey summary.



This year was the second year that the Resident Satisfaction Survey contained questions about community wellbeing; how safe and connected residents feel.

### 3. Recommendation

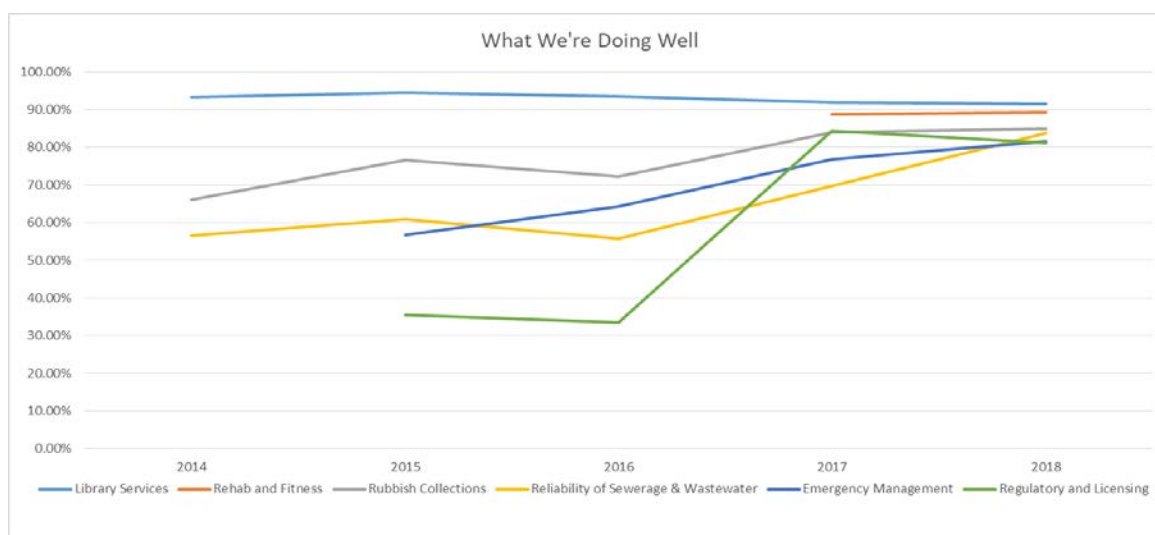
- 3.1 That Report 18/624 2018 Resident Satisfaction Survey be received.
- 3.2 That this decision is recognised as not significant in terms of S76 of the Local Government Act.

### 4. Background / Previous Council Decisions

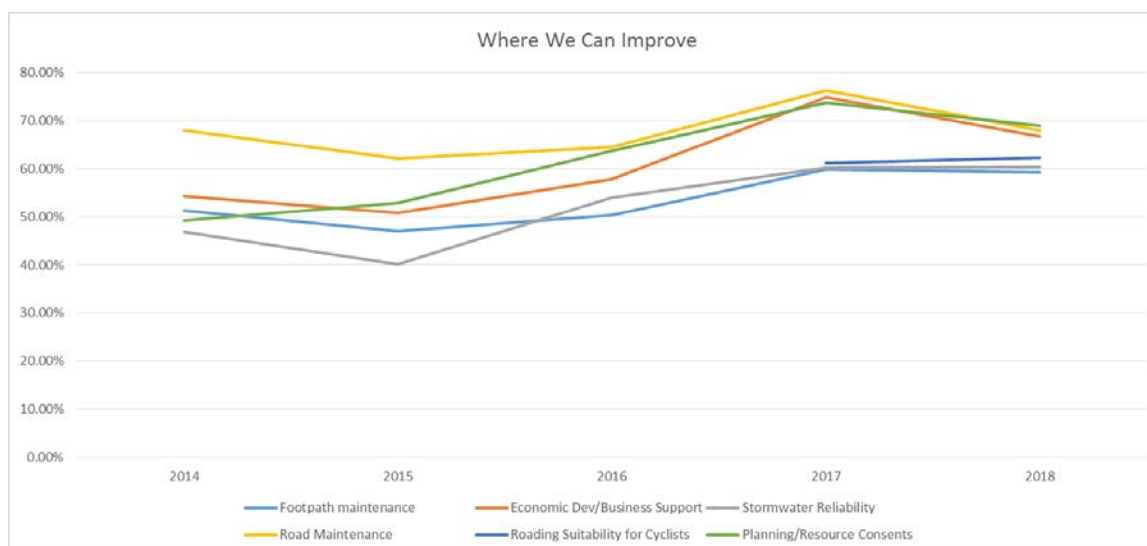
The Resident Satisfaction Survey has been undertaken on an annual basis since 2014. The survey is undertaken by students from Waiopahu College. Residents may complete the survey by telephone, or on-line. This year, more than 800 residents took part in the survey.

### 5. Discussion

The Resident Satisfaction Survey showed high satisfaction with a number of Council activities including library services; rehabilitation and fitness classes; rubbish collection; reliability of sewerage and wastewater; emergency management; and, regulatory licensing. The Survey also indicated a high degree of satisfaction with council facilities including sports grounds, Te Takeretanga o Kura-hau-pō, cemeteries, swimming pools, and, parks and reserves.



Some areas of the Resident Satisfaction Survey scored lower levels of satisfaction than others. These scores indicate some areas for improvement including footpath maintenance, stormwater reliability, roading suitability for cyclists, economic development/business support, road maintenance, and, planning/resource consents.



Regarding how safe and connected our residents feel, most reported feeling safe in their home after dark, and feel safe in their town centre during the day. Fewer respondents reported feeling safe walking home after dark, and being in the town centre after dark. The result is not out of step with results from similar surveys in New Zealand's largest cities.

Most respondents report that they never, or rarely feel lonely and most residents report having someone they can turn to for help. We should keep in mind that the survey is across age bands and that we are aware of other research suggests this is not the case for our most senior citizens.

One result stood out from what similar surveys have found in major cities in New Zealand, and that is being active in the community.

An info-graphic summary of the results of the Resident Satisfaction Survey has been developed. This summary is attached to the report. The summary will be published on the Horowhenua District Council website where it will be available to the community.



## 6. Options

Nil to report.

### 6.1 Cost

Nil cost associated with this report.

#### 6.1.1 Rate Impact

Nil rate impact

### 6.2 Community Wellbeing

The results of the Resident Satisfaction Survey, including those related to perceptions of safety and connectedness will be considered by the Community Wellbeing Committee

### 6.3 Consenting Issues

There are no Consents required or consenting issues arising.

### 6.4 LTP Integration

There is no LTP programme related to the options or proposals in this report. There are no Special Consultative Processes required.

## 7. Consultation

There was no consultation required to be undertaken.

## 8. Legal Considerations

There are no Legal Requirements or Statutory Obligations affecting options or proposals.

## 9. Financial Considerations

There is no financial impact.

## 10. Other Considerations

There are no other considerations.

## 11. Next Steps

The Resident Satisfaction Survey summary will be published on Councils website. Areas for improvement identified in the Survey will be incorporated into operational planning activities.

## 12. Supporting Information

### Strategic Fit/Strategic Outcome

Thriving Communities.

The Resident Satisfaction Survey provides information which can inform future community wellbeing priorities and improvements to council services.

### Decision Making

Report is for information only. No decision making required.

**Consistency with Existing Policy**

The 2018 Resident Satisfaction Survey was undertaken using a method consistent with previous years.

**Funding**

Risk Area	Risk Identified	Impact	Likelihood	Risk Assessment (Low to Extreme)	Managed how
Strategic	None identified				
Financial	None identified				
Service Delivery	None identified				
Legal	None identified				
Reputational	None identified				


**Confirmation of statutory compliance**

In accordance with section 76 of the Local Government Act 2002, this report is approved as:

- a. containing sufficient information about the options and their benefits and costs, bearing in mind the significance of the decisions; and,
- b. is based on adequate knowledge about, and adequate consideration of, the views and preferences of affected and interested parties bearing in mind the significance of the decision.

**13. Appendices**

No.	Title	Page
A	HDC Residents Survey 2018	11

Author(s)	Sharon Grant <b>Group Manager - People &amp; Community</b>	
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Approved by	David Clapperton <b>Chief Executive</b>	
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## Resident Satisfaction Survey 2018



One of the ways we measure the public perception of how we are performing is through a survey of residents.

Council contracts the students and staff of Waiopahu College to carry out the survey and analyse the results for us – More than 800 residents completed the survey, either by telephone or online.

Thank you to everyone who took the time to answer the survey questions and provide feedback on how we're progressing. Your input will help us work out which areas we need to focus on most.

(Results are from those who use the service and are a combination of satisfied and very satisfied responses)

**81.85%**



Overall satisfaction with Council facilities and services for 2018 was **81.85%** which was just below the 83% that was recorded a year earlier.

Customer service at Aquatics Horowhenua, Te Takeretanga o Kura-hau-pō, Horowhenua District Council Main Office and Te Awahou Nieuwe Stroom achieved more than 90% satisfaction, with the aquatic centres scoring almost 95%.



### Where we are doing well



**Library services**  
91.51% satisfied



**Rehab & fitness classes**  
89.24% satisfied



**Rubbish collection**  
85.30% satisfied



**Reliability of sewerage & wastewater**  
83.70% satisfied



**Emergency management**  
81.51% satisfied



**Regulatory licensing**  
81.44% satisfied

### Areas for improvement



**Footpath maintenance**  
59.29% satisfied



**Economic development/ business support**  
66.75% satisfied



**Stormwater reliability**  
60.37% satisfied



**Road maintenance**  
68.02% satisfied



**Roading suitability for cyclists**  
62.31% satisfied



**Planning/resource consents**  
68.95% satisfied

## Satisfaction with Council facilities



**Sports Grounds**  
93.66% satisfied



**Te Takere tanga o Kura-hau-pō**  
93.14% satisfied



**Cemeteries**  
92.97% satisfied



**Swimming pools**  
91.93% satisfied



**Parks and reserves**  
90.12% satisfied

## Satisfaction with Council contact

Almost 80% of those who had direct dealings with Council in the last year were satisfied with that contact.



**Satisfied/Very satisfied**  
78.83%



**Dissatisfied/Very dissatisfied**  
21.18%

## Our people

In the past two years we've included questions about you and how safe and connected you feel.

- 85.88% feel safe at home after dark
- 39.75% feel safe walking home after dark in their neighbourhood
- 91.13 % feel safe in their town centre during the day
- 32.38 % feel safe in their town centre after dark

(Percentage outlined above incorporates those who responded fairly safe and very safe)

### We're an active community

- 28% are a member of a club
- 22% are a member of a church
- 44% have a hobby
- 29% are a member of a voluntary group
- 60% are a member of an online forum/platform
- 50% have a network of people from work or school

### Over the past 12 months have you ever felt lonely?

5% always or most of the time  
Sometimes – just over 21%  
73% never or rarely felt lonely

### Is there someone you can turn to for help?

89.32% yes  
5.78% no  
4.9% don't know

# Growth Response Projects Update

File No.: 18/623

## 1. Purpose

To provide a status update on the Growth Response work programme with a focus on providing up to date information on current key projects and planning.

## 2. Recommendation

- 2.1 That Report 18/623 Growth Response Projects Update be received.
- 2.2 That this matter or decision be recognised as not significant in terms of s76 of the Local Government Act 2002.

## 3. Background/Previous Council Decisions

### Ōtaki to North Levin (O2NL) Expressway

After more than a decade of uncertainty, the New Zealand Transport Agency (NZTA) has committed to announcing a preferred location for the final stage of the Wellington northern corridor by year's end. On 24 September 2018 NZTA provided a briefing to Council Officers and Elected Members on the outcome of the re-evaluation process. The key messages were:

- Delivering short and medium term safety improvements on SH1 and SH57
- Designating for a new route which will have allowance for four lanes in the future
- Working to enhance public transport options and improve amenity within Levin.

Selection of a preferred route for a new road will be completed this year. The corridor will be designated as soon as possible to provide greater certainty for the community. It is envisaged that the new state highway will be planned as a two-lane highway while allowing for additional capacity in the future by protecting a route suitable for four lanes. The construction timing and form of this new route will depend on growth and funding priorities across the rest of the country.

Safety improvements on the existing state highway from Ōtaki to Levin will also be progressed in the shorter term.

NZTA advised they will work with Council and the Levin community to develop a programme to make the town centre a better place to live and move around. This will include exploring sustainable land use, enhanced walking and cycling access and looking at options to deliver some sections of the new road earlier to manage heavy vehicles.

To provide greater choice for moving around locally and regionally, NZTA will work with local and regional councils to investigate public transport enhancements which could include rail connections, park and ride facilities and bus service improvements.

While initially proposed to be only two lanes, the new road will be designated and designed in a manner to allow modification to become a four-lane expressway when required as traffic volumes and population numbers continue to climb.

### Transforming Taitoko / Levin Town Centre

The Transforming Taitoko/Levin Town Centre Strategy, including actions, has been updated to reflect community and stakeholder feedback. We are currently working through the actions to determine the level of detail required to progress these, as well as who the key stakeholders will be.

The key actions include:

- Continue developing and understanding options for laneway connections from Oxford Street to western side of town, as well as options for the Levin Memorial Hall.
- Engage with building and business owners to commence appearance and amenity improvements for Oxford Street.
- Develop and deliver place making initiatives, with the first placemaking project to occur in summer 2018/19.

Council officers also visited the South Taranaki District Council in late September to learn from their experiences with developing and implementing the Hawera Town Centre Strategy.

South Taranaki District Council emphasised the importance of having enough flexibility in the strategy to be responsive to new opportunities, as in the Hawera experience simply having a Town Centre Strategy raised the profile of the town and sparked new interest from developers and those interested in investing in the town.

### Horowhenua Growth Strategy 2040

The District is growing faster than at any other time in the past quarter of a century. The recent release of the provisional Statistics NZ Subnational population estimates show that for the year ending 30 June 2018 the district has grown by 540 people bringing the district population up to 33,030. This continues the recent trend of higher than anticipated growth, above the Council forecasted growth rate of 1.2% per annum.

<b>Year</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>
<b>Population</b>	31,300	31,400	31,900	32,490	33,030
<b>% Change</b>	0.3%	0.3%	1.6%	1.9%	1.7%

*Source: Statistics NZ Subnational Population Estimates Provisional 30 June 2018*

Because of growth pressures, combined with projected population increase Council Officers have reviewed the Horowhenua Development Plan 2008 and developed the Horowhenua Growth Strategy that looks out to 2040. The Growth Strategy identifies how the District can accommodate the projected population increase and new businesses. The Growth Strategy signals where the future growth areas are likely to be and ultimately how the District will change and grow.

In late 2017, letters and maps of the potential future growth areas were sent out to potentially affected landowners across the District. A subsequent drop-in session and ongoing individual meetings and phone calls provided valuable insight to improve the understanding of the sites and the alignment of landowner's future aspirations with Council's proposals. Some landowners were positive about the idea, while others said they didn't want to change the way they were using their land. The landowner feedback resulted in some further refinement to the identified growth areas.

In conjunction with the Long Term Plan (which included a consultation topic about the provision of reticulated services to existing settlements and future growth areas), the community was consulted on the potential future growth areas. This public engagement commenced on 23 February 2018 and closed on 26 March 2018. Feedback received is



being taken into account by officers as they prepare the final Growth Strategy for Council to adopt in November 2018.

While engagement was occurring, technical work required to assess the growth areas continued with the development of the Growth Strategy assumptions as well as liquefaction risk and flood hazard risk assessments for the potential growth areas.

The adoption of the Growth Strategy will not change the zoning of the land identified for growth. However, it will set the direction, which can then be implemented through a plan change(s) process that will set the zoning and outline the land use and subdivision rules that will apply. Preparation of an initial plan change (Plan Change 3: Urban Growth) to re-zone some of the land identified for future residential or greenbelt residential development in the Growth Strategy is underway. It is likely that not all growth areas identified in the Growth Strategy will be part of this initial plan change.

A challenge for this work has been maintaining an appropriate level of momentum with delays on the Otaki to North Levin expressway project. With the recent announcement by NZTA now providing certainty that there will be a new offline highway. There remains uncertainty over the location of the preferred corridor and specifically how the new corridor may impact on the growth areas in Levin and Manakau. Therefore, the plan change that is currently being prepared focuses on re-zoning land for settlements where growth is anticipated but where the uncertainty around the expressway project does not have the potential to substantially affect the growth areas identified to be re-zoned. Given that NZTA anticipate confirming a preferred corridor in December 2018, the initial plan change will have greater certainty when it is reported to Council for adoption (anticipated March 2019).

Landowner engagement has been ongoing with landowners in the potential growth areas provided with the opportunity to discuss the upcoming plan change process with officers. Several landowners have again taken this opportunity.

#### Gladstone Green Master Plan

The area to the east of Levin and State Highway 57 known as Gladstone Green (bordered by Queen Street to the north and Tararua Road to the south) provides a significant and attractive opportunity to accommodate the additional growth forecast for the Levin area.

Council has identified the opportunity to develop a Master Plan that creates a dynamic long-term planning document providing a conceptual layout to guide future development in the Gladstone Green growth area. Preparation of the Master Plan for the Gladstone Green site of approximately 278 hectares is underway and progressing well.

The Master Planning process includes analysis, recommendations and proposals for population, economy, housing, transport, community facilities and land use. It also addresses non-physical aspects such as funding, scheduling and phasing, so these costs can be shared fairly amongst the developers involved in the process. Council is striving for an optimal community outcome for this area by utilising best practice urban design principles and addressing connectivity within the development and integration with the existing Levin Township.

Key outputs from this process will include a Master Plan, a District Plan Change and an Implementation Plan.

The community feedback received following previous reports to the Strategy Committee about this project has been positive. It has led to the obvious question that most people wanted to understand, how the proposed expressway would impact on the Master Plan?

The announcement on 24 October 2018 that the Otaki to North Levin project (O2NL) will go ahead as a new off line corridor (separate to the existing highway) is a positive step forward. While the preferred corridor has yet to be confirmed, the knowledge that for the Gladstone Green area it will be one of the three corridors previously consulted on provides some additional certainty to the Gladstone Green Master Plan project. It also enables the number

of design scenarios that are currently being developed to be reduced to the three corridor options. It is no longer necessary to continue to develop the fourth design scenario of no new highway.

The key project work that has been undertaken since the previous update to this Committee has included:

- Development of the concept design options to deliver best for community outcomes from the Gladstone Green project based on four scenarios (the three expressway corridor options and no expressway)
- Briefing to Elected Members
- Engagement with Ministry of Education
- Stormwater analysis.

#### Foxton Beach Growth Area Master Plan

Council has identified the opportunity to develop a Master Plan that creates a dynamic long term planning document providing a conceptual layout to guide future development in Foxton Beach. The Foxton Beach Growth Area Master Plan is a project that will help ensure that Foxton Beach is both prepared for and able to capitalise on projected growth. An additional 600 houses will need to be constructed in Foxton Beach to accommodate projected growth in the next 20+ years.

There are currently two proposals for new subdivisions in the area and aligning these with the master plan process will enhance connectivity, treatment of stormwater and compliance with the Council led plan change. Further to this are the considerable benefits that planning across the wider area will provide including:

- Addressing existing and long-term stormwater management issues within the project area firstly in terms on quantity (Storm events) and quality in a manner that will provide a point of difference through the design process to establish this as a desirable neighbourhood within Foxton Beach. This will focus on enhancement of the existing stormwater receiving environment and creation of a sustainable constructed wetland system to integrate with planned recreational and residential land use.
- Provide clear direction on layout for roading and shared pathway connections and open space provision as a guide for future development.
- Provide certainty around services capacity and equitable sharing of costs.
- Taking account of the liquefaction risk in response to testing undertaken for the Growth Strategy 2040.

The area of interest for the Master Plan is approximately 66 hectares made up of the Council owned 34 hectare 'Kilmister Block' and surrounding land parcels proposed to be rezoned Residential as part of Plan Change 3 – Urban Growth, in accordance with the Draft Horowhenua Growth Strategy 2040.

This is the second Master Plan that Horowhenua District Council is currently facilitating the development of and follows a similar approach to analysis and providing recommendations on population, economy, housing, transport, community facilities and land use.

## **4. Issues for Consideration**

### Ōtaki to North Levin (O2NL) Expressway

NZTA have confirmed that announcement of a preferred corridor will be provided in December along with an indication of timing for construction. This will be completed in



conjunction with the re-evaluation of 12 other projects across the country providing more certainty to where the O2NL project sits in terms of national priority and subsequent timing for available funding.

The December announcement will allow more detailed work to continue on inputs into the O2NL detailed business case to be completed by the end of 2019 including:

- Development of an local road layout/interchange strategy and design to meet the needs of the existing community and future growth areas
- Development of a multi-modal Horowhenua 2040 transport strategy that provides improvements to the existing transport system and incorporates changes in the Levin Town Centre and impacts of future growth areas and an O2NL expressway
- Investigation of a strategy for revocation of any redundant State Highway including key considerations for the Levin Town Centre. This will be further developed with the technical inputs to form an overall plan for transportation and other key elements contained in or accessed from the roading corridors.

#### Transforming Taitoko / Levin Town Centre

Officers are working on finalising the Strategy and project plan. This includes understanding the information requirements, timeframes, and feasibility of progressing the key short term actions. This is expected to be presented to Council for adoption in November.

#### Horowhenua Growth Strategy 2040

To support the preparation of the final Growth Strategy work will also continue on:

- Compiling the results from the technical assessments of proposed growth areas including site specific onsite testing to inform liquefaction hazard assessments
- Meetings with key stakeholders
- Collaborative 'Master Planning' of growth areas to ensure optimal community outcomes are provided by developments eg. Gladstone Green and Foxton Beach
- Preparation of Structure Plans for future growth areas including the feedback received from public and landowner engagement

Following the analysis of the public engagement feedback and completion of technical reports the Growth Strategy will be finalised for adoption by Council in November 2018.

The adopted Growth Strategy will form the basis of an initial plan change to the District Plan to implement the Growth Strategy through re-zoning land for future residential and greenbelt residential development. Preparation of this plan change (known as Plan Change 3: Urban Growth) has commenced.

Plan Change 3 will largely focus on re-zoning land that is not affected by the O2NL project, most notably officers are not currently proposing to re-zone land to the east of Levin as part of Plan Change 3. There are several growth areas identified in the Growth Strategy on the eastern side of Levin and providing for development in relation to these growth areas is being dealt with separately to Plan Change 3 e.g. the Gladstone Green Master Plan project.

Opportunities to collaborate with stakeholders on the future growth planning will continue to be sought throughout the process to better inform planning, decisions and outcomes.

#### Gladstone Green Master Plan

During the next project phase the focus will shift to:

- Development of the concept design options to deliver best for community outcomes from the Gladstone Green project
- Testing and evaluation of the Concept designs for each scenario
- Onsite testing of permeability and ground water monitoring to inform options for stormwater treatment
- Implementation of engagement plan
- Engagement with Ministry of Education regarding future school requirements
- Preparation of the District Plan Change.

A meeting with officials from the Ministry of Education is scheduled for late October to discuss the potential requirements for education facilities in the Master Plan area. The Ministry takes a network approach to schools in Levin and at this stage no commitment has been made by the Ministry with regards to requiring a school site for this area.

The impending risk with the Gladstone Green Master Plan and O2NL projects is that work is continued on option development for the Master Plan that doesn't eventually align with the O2NL recommended/preferred corridor. NZTA have confirmed that the preferred corridor for the project will be confirmed in December 2018. The current options for the Master Plan have been developed based on four scenarios (three expressway corridor options and no expressway). While design work can continue on Master Plan concepts based on the three corridor options, it does impact on the timing of when the wider community can be engaged at a detailed level.

With the confirmation that there will be a new highway, it has potential to see landowners fast forward their own development proposals. There is also a risk that any new development that advances ahead of the Master Plan in the Gladstone Green area could have adverse impact on the existing highway (State Highway 57) in its current form. Safety improvements to the existing highway need to consider the future development of this area and the future function of this road if an expressway is constructed.

Current growth pressures have encouraged officers to not delay the master planning processes any longer. The longer the delay the more likely that landowners may choose to commence development ahead of the Master Plan being completed and potentially compromising the optimal urban form outcomes being achieved in this area.

The Master Plan is currently proposed to be completed by December 2018. The Gladstone Green area is to be addressed in the District Plan with a specific plan change that runs separately to the Growth Strategy Plan Change (Plan Change 3) and is anticipated to be brought to Council for adoption in March 2019.

It is noted that the timing of the decision on O2NL and the announcement of a preferred corridor (anticipated December 2018) may still influence a change to the overall timeframes for the Gladstone Green Master Plan project. An alternative option could be to delay the project and pause further design work until the new highway corridor is confirmed and engagement with the landowners and wider community can occur when there is certainty. So far it has proved beneficial to have been investigating all four options as it is helping to develop an understanding of the different opportunity costs between the corridor options.

#### Foxton Beach Growth Area Master Plan

Council have put together an internal project team to deliver the Master Plan with external specialist assistance for Urban Design and Environmental/Stormwater Engineering. A briefing was also carried out with the Foxton Community Board on 13 September 2018 to provide an introduction to the master plan process, outline project objectives, timing and input from the community board and other stakeholders and provide an opportunity for

Elected Members to communicate relevant information or expectations to the project team. A follow-up site visit and review of spatial options/recommendations will be undertaken with the Foxton Community Board and Council Elected Members early November 2018.

Initial discussions and a site visit has been undertaken with local Iwi representatives to better understand the historical significance of this site and wider Foxton Beach area. This has presented a good opportunity for involvement in development of the Master Plan.

Contact and site visits have also been undertaken with landowners within the project area to provide an understanding of the project and gather information and perspective specific to their land.

To date work has also been undertaken to confirm scope, compile background information and develop a site base plan. Prior to Christmas Master Plan options will be developed for consideration including further input from local Iwi and key stakeholders.

## Attachments




There are no attachments for this report.

### Confirmation of statutory compliance

In accordance with section 76 of the Local Government Act 2002, this report is approved as:

- a. containing sufficient information about the options and their benefits and costs, bearing in mind the significance of the decisions; and,
- b. is based on adequate knowledge about, and adequate consideration of, the views and preferences of affected and interested parties bearing in mind the significance of the decision.

## Signatories

Author(s)	Daniel Haigh <b>Growth Response Manager</b>	
	David McCorkindale <b>Group Manager - Strategy &amp; Development</b>	
Approved by	David Clapperton <b>Chief Executive</b>	



# Policy Development Considerations

File No.: 18/630

## 1. Purpose

To consider certain policy development matters that were to be part of the 2018/2019 work programme and a related fit for purpose planning/budgeting process for the 2019/20 financial year.

## 2. Recommendation

- 2.1 That Report 18/630 on Policy Development Considerations be received.
- 2.2 That this matter or decision be recognised as not significant in terms of s76 of the Local Government Act 2002.
- 2.3 That Council officers be instructed to keep a watching brief on developments at a national level as they relate to the funding of infrastructure and that of Local Government services in general.
- 2.4 That investigations and analysis continue so to ensure that Council is ready to consider the introduction of new policy tools if considered appropriate as part of the 2021-2041 LTP.
- 2.5 That the Strategy Committee recommends to Council that it utilises an Exceptions Annual Plan process to (where necessary) refine or modify the 2019/20 work programme and associated budgets established by the 2018-2038 LTP.

## 3. Background/Previous Council Decisions

As part of the development of the 2018-2038 Long Term Plan (LTP) Council requested that officers investigate alternative methods for the funding of new infrastructure (e.g. development contributions) and a review of the Revenue and Financing Policy with a view to a possible amendment to the 2018-2038 LTP prior to 30 June 2019.

## 4. Issues for Consideration

Initial investigations in to Revenue and Financing Policy issues and alternative methods of funding new infrastructure culminated in a briefing to Council on 24 October 2018. The presentation to the Council briefing is attached as appendix one to this report.

In summary the findings from initial investigations in regard to alternative methods of funding new infrastructure (namely development contributions) were:

- The policy framework for such is relatively complex
- The legislative landscape is likely to change
- That there is minimal growth related capital expenditure forecast in near to medium term (2018-2038 LTP) that could be funded in such a manner
- There would be more certainty around growth related capital expenditure forecasts by the next (2021-2041) LTP
- Private Developer Contributions/Agreements are available to Council (where appropriate) on a case by case basis.

It was also found that Council would be better placed to await the outcome of the Society of Local Government Managers (SOLGM) study in to the issue of rates affordability and the inquiry in to local government funding prior to embarking on any investigation in to material changes to its Revenue and Financing Policy.

Given the above there would appear to be no reason to amend the 2018-2038 LTP at this point in time. Therefore an Exceptions Annual Plan (EAP) process is considered a fit for purpose approach to the development of the 2019/2020 work programme and associated budgets. An EAP Process will still enable Council to propose minor adjustments to its Revenue and Financing Policy if it considers it necessary to do so.

## 5. Conclusion

Given the outcome of initial investigations and feedback from Council at the briefing on 24 October 2018 the following is recommended:

- That Council officers be instructed to keep a watching brief on developments at a national level as they relate to the funding of infrastructure and that of Local Government services in general such as:
  - The changing legislative landscape
  - The Three Waters Review
  - Inquiry to Local Government Funding
  - SOLGM Investigation of rates affordability
- That investigations and analysis continue so to ensure that Council is ready to consider the introduction of new tools (if considered appropriate) as part of the 2021-2041 LTP.

Further to the above, given there are no major changes to Council's policy framework proposed in the near term, no proposals to significantly alter intended service levels or to transfer the ownership or control of strategic assets it is recommended that:

- Council utilise an EAP process to (where necessary) refine or modify the 2019/20 work programme and associated budgets established by the 2018-2038 LTP. Project planning is underway with the key milestone dates identified below based on Council choosing to consult on the Annual Plan 2019/20:
  - October 2018 : Project Planning
  - November 2018 – January 2019 : Budget Setting and Council Briefings
  - 27 February 2019 : Adoption of the Annual Plan Consultation Document
  - March – April 2019 : Submissions and Consultation
  - 8 & 9 May 2019 : Hearing of Submissions
  - 29 & 30 May 2019 : Deliberations
  - 26 June 2019 : Adoption of Annual Plan 2019/20

## Attachments

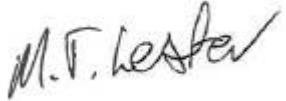

No.	Title	Page
A	Council Briefing Presentation - 24 October 2018	24

### Confirmation of statutory compliance

In accordance with section 76 of the Local Government Act 2002, this report is approved as:  
a. containing sufficient information about the options and their benefits and costs, bearing in

- mind the significance of the decisions; and,
- b. is based on adequate knowledge about, and adequate consideration of, the views and preferences of affected and interested parties bearing in mind the significance of the decision.

### Signatories

Author(s)	Mark Lester <b>Group Manager - Corporate Services</b>	
Approved by	David Clapperton <b>Chief Executive</b>	

1/11/2018




**Infrastructure  
Funding**

*Council Briefing -24 October 2018*

## **Background**

- 2018-2038 LTP
  - Council agreed to investigate alternative methods for funding infrastructure
  - Examples included Development and Financial Contributions, Private Developer Agreements, etc
  - Do so in time for possible LTP Amendment this financial year



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## **Investigations to Date**

- Development Contributions 101 Briefing (3 October 2018)
  - Contributions (development and financial) still possible under law
  - Financial Contributions (RMA) will have limited scope after 2022 (adverse effects)
  - Development Contributions are complex

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## **Investigations to Date**

- Development Contributions 101 (3 October 2018)
  - Must be directly linked to the provision of new infrastructure
  - Be proportional to the level of benefit received from the new assets as well as those that create the need for such
  - Must be used for the activity for which the contributions were required (including geographic location)

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## Investigations to Date

- Development Contributions 101 (3 October 2018)
  - Each Development Contribution must be explained and justified
  - The legislative framework keeps changing – uncertainty
  - Further reform expected in 2019
  - Other considerations – 3 Waters Review and inquiry to Local Government Funding

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## Investigations to Date

- Development Contributions 101 (3 October 2018)
  - Government have signalled:
    - Broader range of tools for funding of infrastructure
    - Rebalancing of development risk (Local Authorities to the Development Sector)
    - Making long-term debt finance available to developers

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## Growth Related Capex

- What is the funding need?
  - 2018-2038 LTP
    - Total Growth related Capex = \$82m
    - Remove that provided for new water and wastewater schemes (subject to feasibility) = \$64m
    - Remaining Growth Related Capex over 20 year = \$18m
    - Less than \$1m per year on average

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## Summary

- Development Contributions are complex
- Legislative framework is going to change
- Minimal Growth related Capex (that could be funded) in near/medium term
- More certainty by next LTP (2021-2041)
- Risk, Cost/Benefit considerations around Development Contributions in near term

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**Revenue and  
Financing Policy**

*Topics & Timeframes*

***The List of Hot Topics that will  
inform the 2019/20 Annual Plan***

- **Foxton Beach Water by meter v Fixed Rate – Early November**
- **Solid Waste Targeted rate for recycling bins – Late November**
- **Shared Pathways fixed charge targeted rate – Early December**
- **Foxton Community Board – Targeted rate – Late December**
- **Review Public/Private splits to ensure they are still relevant – Late January**

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### **Side Issues that we may consider**

- New reduced rate or no rate for restricted flow water supply
- Reduced LOS on Waitarere Rise Wastewater
- Rates remission for Earthquake Prone buildings?
- Rates remission for rezoned land – is it an incentive to land bank?

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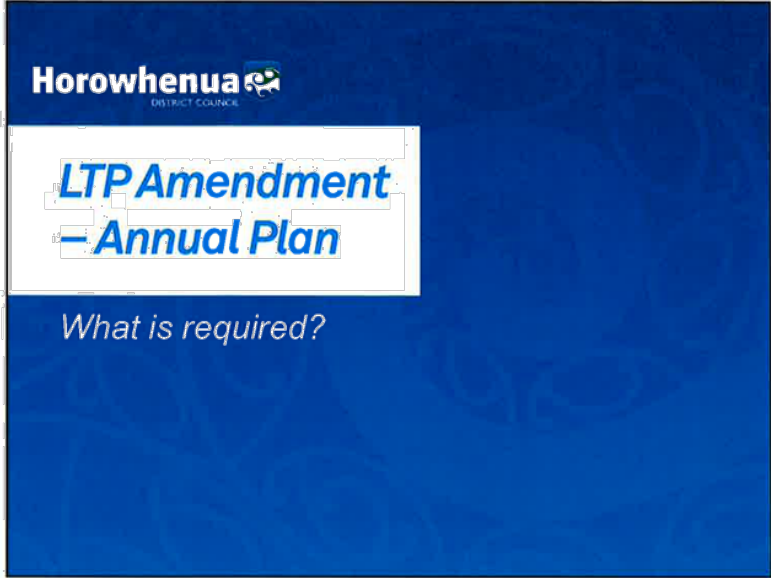
### **Rates Affordability**

- Research into whether we have an issue
- SOLGM is doing a nationwide study
- Rates relative to (percentage of) income – what is reasonable?
- Study to occur after Annual Plan Adoption

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**LTP Amendment**  
**- Annual Plan**

*What is required?*



**Long Term Plan Amendment**

Decisions to...

- **Alter significantly** the intended **level of service provision** for any significant activity, or commence or cease any such activity
- Transfer the **ownership or control** of a **strategic asset** to or from a Local Authority

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**Annual Plan**

- Required - except for year 1 of the LTP
- LTP Amendment still requires an Annual Plan

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**Annual Plan**

- Key decision for Annual Plan to consult or not to consult
- Test
  - Significant or Material Differences to the content of the LTP for that year

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## **Potential Annual Plan Programme**

- **October - Project planning**
- **November – January: Budgets / Briefings**
- **February: Adoption of Consultation Document and Supporting Information**
- **March – April: Submissions**
- **May: Hearings and Deliberations**
- **June: Adoption of Annual Plan**

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